

FRANCHISE AGREEMENT REPORT

91 Express Lanes Fund

(An Enterprise Fund of the Orange County Transportation Authority)
For the fiscal year ended June 30, 2005



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INDEPENDENT AUDITOR'S REPORT

Board of Directors
Orange County Transportation Authority

We have audited the accompanying special-purpose Franchise Agreement schedules of the Orange County Transportation Authority 91 Express Lanes Fund (91 Express Lanes Fund), an enterprise fund of the Orange County Transportation Authority (Authority) as of and for the year ended June 30, 2005, as listed in the table of contents. These special-purpose financial schedules are the responsibility of the 91 Express Lanes Fund's management. Our responsibility is to express an opinion on the financial schedules based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance that the special-purpose financial schedules are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the special-purpose financial schedules. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall presentation of the financial schedules. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the accompanying special-purpose Franchise Agreement schedules were prepared for the purpose of complying with Section 3.6(b) of the Amended and Restated Development Franchise Agreement for State Route 91 Median Improvements dated June 30, 1993 and amended December 20, 2002, between the Authority and the State of California Department of Transportation (Caltrans), and are not intended to present the 91 Express Lanes Fund's financial position as of June 30, 2005, and its changes in financial position and its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the accompanying special-purpose Franchise Agreement schedules referred to above, as of June 30, 2005 and for the year then ended, are fairly presented, in all material respects, in conformity with the basis of accounting described in Note 1.

As discussed in Note 6 to the special-purpose Franchise Agreement schedules, due to a subsequent legal interpretation of the Franchise Agreement, an overstatement of cumulative present value of available cash flow previously reported at June 30, 2004, was discovered by Authority management during the current year. Accordingly, an adjustment has been made to the beginning cumulative present value of available cash flow as of July 1, 2004.

This report is intended solely for the information and use of the Board of Directors, Authority management, and Caltrans, and is not intended to be and should not be used by anyone other than these specified parties.

Massar Dini & Company LLP

Certified Public Accountants

Los Angeles, California

October 17, 2005

91 Express Lanes Fund
(An Enterprise Fund of the Orange County Transportation Authority)

Franchise Agreement Report

For the year fiscal ended June 30, 2005

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91 EXPRESS LANES FUND
 (AN ENTERPRISE FUND OF THE ORANGE COUNTY TRANSPORTATION AUTHORITY)
SCHEDULE OF CHANGES IN CAPITAL COSTS
FOR THE YEAR ENDED JUNE 30, 2005

| Asset Category | Beginning Balance | Additions | Dispositions | Ending Balance | Accumulated Amortization and Depreciation |
|---|-----------------------|--------------------|-------------------|-----------------------|--|
| Toll Facility Franchise | \$ 205,263,668 | - | - | \$ 205,263,668 | \$ (18,327,113) |
| Leasehold improvements and equipment | 8,176,568 | 1,626,391 | 249,231 | 9,553,728 | (3,004,651) |
| Total | \$ 213,440,236 | \$1,626,391 | \$ 249,231 | \$ 214,817,396 | \$ (21,331,764) |

See accompanying notes to the franchise agreement schedules.

91 EXPRESS LANES FUND
 (AN ENTERPRISE FUND OF THE ORANGE COUNTY TRANSPORTATION AUTHORITY)
 SCHEDULE OF AVAILABLE CASH FLOW - BASE RETURN ON INVESTMENT
 FOR THE YEAR ENDED JUNE 30, 2005

| | |
|--|----------------------|
| Total Revenues: | |
| Tolls and related customer revenues | \$ 39,583,597 |
| Interest on reserves | 968,818 |
| Interest on cash and investment balances | 437,648 |
| Other income | 148,630 |
| Total revenues | <u>41,138,693</u> |
| | |
| Operating costs: | |
| Contracted services | 5,336,764 |
| Administrative services | 1,675,340 |
| Professional services and fees | 4,776,854 |
| General and administrative | 1,043,637 |
| Insurance | 305,338 |
| Other | 1,367,473 |
| Net operating reserve contribution | 2,628,641 |
| Total operating costs | <u>17,134,047</u> |
| Excess of total revenues over operating costs | 24,004,646 |
| | |
| Capital costs: | |
| Capital acquisition costs | 1,626,391 |
| Net capital reserve contribution/(distribution) | 275,101 |
| Total capital costs | <u>1,901,492</u> |
| Available cash flow, current period | 22,103,154 |
| Base return rate | 17% |
| Present value of available cash flow at base return rate, current period | 4,958,516 |
| Cumulative present value of available cash flow retained by OCTA as base return on investment, beginning of period, as restated | <u>21,935,701</u> |
| Cumulative present value of available cash flow, end of period | <u>\$ 26,894,217</u> |
| | |
| Available cash flow, current period | \$ 22,103,154 |
| Change in working capital, current period | 700,882 |
| Other non-cash operating costs, current year | 142,335 |
| Available cash flow, current period, calculated on the cash basis | <u>\$ 22,946,371</u> |

See accompanying notes to the franchise agreement schedules.

91 EXPRESS LANES FUND
 (AN ENTERPRISE FUND OF THE ORANGE COUNTY TRANSPORTATION AUTHORITY)
SCHEDULE OF AVAILABLE CASH FLOW - REASONABLE RETURN ON INVESTMENT
FOR THE YEAR ENDED JUNE 30, 2005

| | |
|---|-----------------------------|
| Peak hour vehicle count | 9,970 |
| Estimate of average vehicle occupants | <u>1.27</u> |
| Annual peak hour vehicle occupant volume | <u>12,662</u> |
| | |
| Base peak hour vehicle occupant volume | 13,358 |
| Percentage change in annual peak hour vehicle occupant volume over base peak hour occupant volume | (5.2%) |
| Adjustment to base return rate for incentive return on investment | 0.0% |
| | |
| Incentive return rate | 17% |
| | |
| Available cash flow, current period, calculated on the cash basis | <u>\$ 22,103,154</u> |
| | |
| Present value of available cash flow at incentive return rate, current period | 4,958,516 |
| | |
| Cumulative present value of available cash flow retained by OCTA as reasonable return on investment (discounted at incentive return rate), beginning of period, as restated | <u>21,935,701</u> |
| | |
| Cumulative present value of available cash flow, end of period | <u><u>\$ 26,894,217</u></u> |

See accompanying notes to the franchise agreement schedules.

91 EXPRESS LANES FUND
(AN ENTERPRISE FUND OF THE ORANGE COUNTY TRANSPORTATION AUTHORITY)
SCHEDULE OF RETURN ON INVESTMENT
FOR THE YEAR ENDED JUNE 30, 2005

| | Base Return on Investment | Reasonable Return on Investment |
|---|------------------------------|------------------------------------|
| Cumulative present value of available cash flow, end of period | \$ 26,894,217 | \$ 26,894,217 |
| Less: captial cost at end of period | (214,817,396) | (214,817,396) |
| Base net present value and total net present value, respectively, end of period | \$ (187,923,179) | \$ (187,923,179) |
| | | |
| Cumulative present value of available cash flow retained by OCTA, beginning of period, as restated | \$ 21,935,701 | \$ 21,935,701 |
| Present value of available cash flow retained by OCTA, current period | 4,958,516 | 4,958,516 |
| Cumulative present value of available cash flow retained by OCTA, end of period | \$ 26,894,217 | \$ 26,894,217 |

See accompanying notes to the franchise agreement schedules.

91 EXPRESS LANES FUND
 (AN ENTERPRISE FUND OF THE ORANGE COUNTY TRANSPORTATION AUTHORITY)
SCHEDULE OF PROJECT FUNDS DISTRIBUTION AND RECONCILIATION OF CASH BALANCES
FOR THE YEAR ENDED JUNE 30, 2005

| | Available Cash Flow | Retained by OCTA | | Paid to Caltrans | | Total |
|--|------------------------|------------------|---------------------|---------------------------|-------------------------|---------------|
| | | Base Return | Incentive Return | Variable Franchise Fee | Excess Franchise Fee | |
| Balances, beginning of period | \$ 21,935,701 | \$ 21,935,701 | \$ - | \$ - | \$ - | \$ 21,935,701 |
| Available cash flow, current period | \$ 4,958,516 | \$ 4,958,516 | \$ - | \$ - | \$ - | \$ 4,958,516 |
| Balances, end of period | \$ 26,894,217 | \$ 26,894,217 | \$ - | \$ - | \$ - | \$ 26,894,217 |

Reconciliation of cash balances:

| | |
|---|----------------------|
| Cash, beginning of period | \$ 13,897,304 |
| Total revenues | 41,138,693 |
| Total operating costs | (17,134,047) |
| Less: | |
| Capital costs | (1,626,391) |
| Interest expense during operations | (10,272,639) |
| Payment of long-term debt | (3,635,000) |
| Amortized premium on Toll Road Revenue Refunding Bonds | (252,541) |
| Increase in capital reserves | (275,101) |
| Add: | |
| Deferred interest on subordinated debt due to other OCTA funds | 1,196,179 |
| Amortized deferred amount on refunding of taxable debt | 1,067,805 |
| Amortized cost of issuance on Toll Road Revenue Refunding Bonds | 142,335 |
| Other changes in assets and liabilities | 880,302 |
| Cash, end of period | <u>\$ 25,126,899</u> |

See accompanying notes to the franchise agreement schedules.

91 EXPRESS LANES FUND
(AN ENTERPRISE FUND OF THE ORANGE COUNTY TRANSPORTATION AUTHORITY)
SCHEDULE OF CHANGES IN RESERVE BALANCES
FOR THE YEAR ENDED JUNE 30, 2005

| Description: | Beginning Balance | Additions | Reductions | Ending Balance | Interest Earned |
|---------------------------------|----------------------|---------------------|---------------------|----------------------|--------------------|
| Operating: | | | | | |
| SR 91 major maintenance reserve | \$ 600,000 | \$ 1,222,970 | \$ (300) | \$ 1,822,670 | \$ 22,970 |
| SR 91 operating reserve | 690,000 | 1,406,271 | (300) | 2,095,971 | 26,271 |
| Capital: | | | | | |
| SR 91 bond reserve | 12,634,806 | 643,955 | (643,949) | 12,634,812 | 643,955 |
| SR 91 supplemental reserve | 6,067,763 | 275,095 | - | 6,342,858 | 275,095 |
| Total | \$ 19,992,569 | \$ 3,548,291 | \$ (644,549) | \$ 22,896,311 | \$ 968,291 |

See accompanying notes to the franchise agreement schedules.

**91 EXPRESS LANES FUND
(AN ENTERPRISE FUND OF THE ORANGE COUNTY TRANSPORTATION AUTHORITY)**

NOTES TO FRANCHISE AGREEMENT SCHEDULES

FOR THE YEAR ENDED JUNE 30, 2005

I. BASIS OF PRESENTATION

The accompanying schedules have been prepared in accordance with Section 3.6(b) of the Franchise Agreement between the California Private Transportation Company, L.P. (CPTC) and the State of California Department of Transportation (Caltrans). On January 3, 2003, the Orange County Transportation Authority (OCTA) purchased from the California Private Transportation Company (CPTC) its interest in the Franchise Agreement for a toll facility on a 10-mile segment of the Riverside Freeway/State Route (SR) 91 between Interstate 15 and the Costa Mesa Freeway/SR 55.

These schedules are not intended to be a presentation in conformity with accounting principles generally accepted in the United States; however, certain financial information has been derived from the audited financial statements of the 91 Express Lanes Fund, an enterprise fund of the Orange County Transportation Authority which accounts for the toll facility operations. The accompanying schedules have been prepared using the accrual basis of accounting, except for interest expense and depreciation and amortization expense which are not included in operating costs, and have been reconciled to the cash basis of accounting where appropriate.

AVAILABLE CASH FLOW

Available Cash Flow, as defined by the Franchise Agreement, is revenue less operating costs and capital costs, as defined. A reconciliation of Available Cash Flow, calculated using the accrual basis of accounting, to Available Cash Flow, calculated using the cash basis of accounting, has been presented in accordance with the Franchise Agreement. Available Cash Flow may be retained by OCTA, as successor interest to CPTC, until such time as the Base Net Present Value, as defined, is zero or greater, after which OCTA must pay a portion of these excess amounts to Caltrans as franchise fees.

BASE RETURN RATE

The Base Return Rate, as defined by the Franchise Agreement, is 17% adjusted annually by 20% of the increase in the average yield of five-year United States Treasury securities between December 1995 (acceptance date of the toll facility) and the end of each fiscal year following the acceptance date, if applicable. No adjustment was made to the Base Return Rate for the year ended June 30, 2005.

INCENTIVE RETURN RATE

As defined by the Franchise Agreement, Incentive Return Rate represents the Base Return Rate plus an increase, if Annual Peak Hour Vehicle Occupant Volume for the current period exceeds the Base Peak Hour Vehicle Occupant Volume, which represents the average levels experienced during the first two years of operations (1996 and 1997) of 13,358. The Annual Peak Hour Vehicle Occupant Volume for the current period is less than the Base Peak Hour Vehicle Occupant Volume, primarily due to the

introduction in 1998 of discounted tolls on carpools of three or more occupants. As a result, the Incentive Return Rate equals the Base Return Rate.

Annual Peak Hour Vehicle Occupant Volume is the product of multiplying the Peak Hour Vehicle Count and the Estimate of Average Vehicle Occupants. The Peak Hour Vehicle Count is defined as the total number of vehicles passing through the toll facility during the 50th busiest hour of the period, and the Estimate of Average Vehicle Occupants is the average number of persons per vehicle. The Peak Hour Vehicle Count is determined by OCTA, as calculated by its contracted operator. The Estimate of Average Vehicle Occupants is calculated by OCTA's contracted operator.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

CAPITAL COSTS

Capital costs, as defined by the Franchise Agreement, includes costs related to the acquisition of the toll facility. Leasehold improvements and equipment include the costs to construct the electronic toll and traffic management system (ETTM) replacement, which identifies and reports traffic statistics generated from customer travel through the toll facility, and the costs to acquire transponders, which are electronic tags issued to customers for individual toll tracking by the ETTM.

Capital costs at acquisition represents OCTA's purchase price of \$207,500,000 for the toll facility interest, adjusted for certain assets acquired and the assumption of certain liabilities at the acquisition date.

3. RESERVES

Section 9.7 of the Franchise Agreement allows for the establishment of limited cash reserves for major maintenance, debt service, capital improvements and working capital needs. On January 3, 2003, OCTA acquired certain restricted investments set aside for capital maintenance and debt service coverage in accordance with certain debt indenture requirements. On November 12, 2003, OCTA issued \$195,265,000 in Toll Road Revenue Refunding Bonds (91 Express Lanes) Series 2003 A, Series 2003 B-1 and Series 2003 B-2 to refinance the \$135,000,000 million taxable 7.63% Senior Secured Bonds and to reimburse OCTA for a portion of its prior payment of the costs of acquiring the Toll Road and certain other property and interests associated with the Toll Road. The Series 2003 A Bonds were issued as fixed rate bonds, the Series 2003 B-1 Bonds and the Series 2003 B-2 Bonds were issued as adjustable rate bonds.

Four reserve funds were created per the Revenue Refunding Bonds indenture agreement, which includes the Bond Reserve Fund, Supplemental Reserve Fund, Major Maintenance Reserve Fund, and Operating Reserve Fund. The Bond Reserve Fund must maintain a minimum amount equal to the lesser of 10% of the principal amount of any Series of Bonds determined as of the date of initial issuance of such Series of Bonds, or 125% of average annual debt service, or the maximum annual debt service. The Supplemental Reserve Fund must maintain a balance of \$6,000,000, which may be released to OCTA if OCTA maintains minimum debt service coverage ratios for two consecutive years. The Major Maintenance Reserve Fund is required to receive \$100,000 per month, \$200,000 commencing January 2007 through December 2009 or until the Fund acquires a balance of \$10,000,000, to be used for the payment of capital expenditures only.

NOTES TO FRANCHISE AGREEMENT SCHEDULES

The Operating Reserve Fund is required to receive \$115,000 per month, commencing January 2004 through December 2006 or until the Fund acquires a balance of \$2,750,000, to be used for the payment of current operating expenses only. Such reserve amounts have been deducted from operating costs in the calculation of Available Cash Flow for purposes of determining Base and Reasonable Returns on Investment.

Detailed information on debt and reserves may be found in OCTA's Comprehensive Annual Financial Report, which may be obtained from its executive office: 550 South Main Street, Orange, CA 92863.

4. OPERATOR AGREEMENT

In connection with the purchase of the toll facility interest, OCTA entered into an operating agreement with Cofiroute Global Mobility (Cofiroute) to provide operating services in the annual amount of \$4,994,000 plus inflation for three initial years with two one-year extension options, subject to Board of Directors approval. Cofiroute is responsible for the day-to-day operations of the toll facility. On February 23, 2005, OCTA issued a Request for Proposal for the operation and management of the 91 Express Lanes. The contract is anticipated to be awarded October 2005.

5. AMOUNTS PAID TO GOVERNMENTAL ENTITIES

For the year ended June 30, 2005, OCTA paid \$400,066 to the California Highway Patrol for police services and \$196,197 to Caltrans for repairs and other road maintenance costs.

6. CORRECTION OF AN ERROR

Due to a subsequent legal interpretation of the Franchise Agreement, an overstatement of the cumulative present value of available cash flow previously reported at June 30, 2004, was identified by OCTA management during the current year. OCTA has concluded that the Operating Costs and Capital Costs, as defined by the Franchise Agreement, did not include the net contributions/distributions to the reserve funds. Including these operating costs would have resulted in an available cash flow as of June 30, 2004 of \$5,587,700. Accordingly, a corresponding adjustment has been made to the beginning cumulative present value of available cash flow as of June 30, 2004, as noted below:

| | |
|---|-----------------------------|
| Present value of available cash flow at base return rate, June 30, 2004: | \$ 1,466,616 |
| Cumulative present value of available cash flow retained by OCTA as base return on investment, July 1, 2003: | <u>20,469,085</u> |
| Cumulative present value of available cash flow retained by OCTA as base return on investment, June 30, 2004: | <u><u>\$ 21,935,701</u></u> |