



### August 10, 2020

**To:** Members of the Board of Directors

From: Laurena Weinert, Clerk of the Board

Subject: Comprehensive Transportation Funding Programs Semi-Annual

Review - March 2020

Regional Planning and Highways Committee Meeting of August 3, 2020

Present: Directors Bartlett, Chaffee, Delgleize, Muller, M. Murphy,

R. Murphy, and Pulido

Absent: None

### **Committee Vote**

Following the roll call vote, this item was declared passed 6-0 by the Members present.

Director Pulido was not present to vote on this item.

### **Committee Recommendations**

- A. Approve requested adjustments to the Comprehensive Transportation Funding Programs projects and Local Fair Share Program funds.
- B. Due to the unique circumstances created by the coronavirus, exempt certain Comprehensive Transportation Funding Programs and Measure M2 Eligibility Guidelines (documented in this staff report and attachments) in order to incorporate requested project adjustments.



### August 3, 2020

**To:** Regional Planning and Highways Committee

From: Darrell E. Johnson, Chief Executive Officer

**Subject:** Comprehensive Transportation Funding Programs Semi-Annual

Review – March 2020

### Overview

The Orange County Transportation Authority recently completed the March 2020 semi-annual review of projects funded through the Comprehensive Transportation Funding Programs. This process reviews the status of Measure M2 grant-funded projects and provides an opportunity for local agencies to update project information and request project modifications. This semi-annual review cycle was unique since it was heavily influenced by project and personnel impacts of the coronavirus and the Governor's stay-at-home order. Project adjustments and proposed guidelines exemptions are presented for review and approval.

### Recommendations

- A. Approve requested adjustments to the Comprehensive Transportation Funding Programs projects and Local Fair Share Program funds.
- B. Due to the unique circumstances created by the coronavirus, exempt certain Comprehensive Transportation Funding Programs and Measure M2 Eligibility Guidelines (documented in this staff report and attachments) in order to incorporate requested project adjustments.

### Background

The Comprehensive Transportation Funding Programs (CTFP) is the mechanism which the Orange County Transportation Authority (OCTA) uses to administer funding for street, road, signal, transit, and water quality projects. The CTFP contains a variety of funding programs and sources, including Measure M2 (M2) revenues, State-Local Partnership Program funds,

and Local Partnership Program funds. The CTFP provides local agencies with a comprehensive set of guidelines for administration and delivery of various transportation funding grants.

Throughout the semi-annual review, OCTA meets with representatives from local agencies as necessary to review the status of projects and proposed project changes. This process is known as the semi-annual review. The goals of the semi-annual review are to review project status, determine the continued viability of projects, address local agency concerns, confirm availability of local match funds, and ensure timely closeout of all projects funded through the CTFP.

### Discussion

The March 2020 semi-annual review process was originally scheduled to close on March 13, 2020. However, within a few days of its original closing, Governor Newsom issued Executive Order N-33-20 (stay-at-home order), which mandated that all California residents stay at home in order to combat the spread of the coronavirus (COVID-19). It quickly became apparent that the stay-at-home order was going to have significant impacts upon local agencies' abilities to conduct normal business, such as conducting city council meetings, awarding contracts, and scheduling procurements. As a result, OCTA reopened the semi-annual review process in order to accommodate new project adjustment requests. In total, after the March semi-annual review process was reopened, OCTA received an additional 51 project adjustment requests.

In total, 77 project adjustment requests including 18 delays, 11 timely use of funds extensions for CTFP projects, 15 timely use of funds extensions for the Local Fair Share Program, four scope changes, 24 project transfers, one cancellation, and four "other" requests are being recommended for Board of Directors (Board) approval. All recommended adjustment requests are itemized in Attachment A and described in Attachment B.

Local agencies identified several reasons for proposed project adjustment requests, which generally included the following.

- Delays were requested due to procurement, staffing, COVID-19-related impacts, utility, construction, and/or federal funding coordination issues.
- Extensions were requested because of delays in obtaining approvals and/or permits, right-of-way processes taking longer than expected, COVID-19-related impacts, design, staffing, project closeout, contractor scheduling, and coordination issues.
- Scope changes were requested due to either improvements on the original scope of work or to address design issues that emerged.

- Transfers of savings were requested by M2 Project V service providers (who ceased operations during COVID-19) in order to preserve unspent funds for use in subsequent fiscal years.
- A cancellation was requested due to the inability to resolve utility and contractor coordination issues.
- "Other" changes were required in order to document Project P administrative changes toward evaluation of multi-phased projects and a CTFP Guidelines exception, which was required during the CTFP Project O call for projects.

A summary of projects by phase and funding is included in the table below. Since inception of M2, OCTA has awarded approximately half a billion dollars in competitive funds, including approximately \$38 million in state and federal funds. Changes to this original allocation amount reflect the reduction in programming of approximately \$3.6 million, resulting in a cumulative total revised allocation of \$497.9 million as of March 31, 2020.

M2 CTFP Summary Table											
	September 2019 Se	mi-Annual Review	March 2020 Sem	i-Annual Review							
Project Status	Project Phases	Allocation	Project Phases	Allocations <sup>1</sup> (after adjustments)							
Planned <sup>2</sup>	66	\$ 33.7	51	\$ 29.0							
Started <sup>3</sup>	125	\$204.2	111	\$178.5							
Pending <sup>4</sup>	86	\$ 54.1	96	\$ 82.4							
Completed 5	341	\$166.9	367	\$169.6							
Cancelled 6	50	\$ 37.9	50	\$ 38.4							
Total	668	\$496.8	675	\$497.9							

<sup>&</sup>lt;sup>1.</sup> Allocations in millions, subject to change pending final reconciliation.

As shown above, local agencies have made considerable progress since the last semi-annual review cycle in delivering and closing out CTFP projects. Demonstrating that progress, 15 projects have advanced from "planned" to "started" phase, and 96 projects are "pending" (meaning work is complete and final submittals are pending and/or need to be finalized). Additionally, 26 projects were completed between September 2019 and March 2020.

<sup>&</sup>lt;sup>2</sup> Planned - indicates that funds have not been obligated and/or are pending contract award.

<sup>&</sup>lt;sup>3.</sup> Started - indicates that the phase is underway, and funds are obligated.

<sup>&</sup>lt;sup>4</sup> Pending - indicates that phase work is completed, and final report submittal/approval is pending.

<sup>&</sup>lt;sup>5</sup> Completed - indicates that phase work is complete, final report is approved, and final payment has been made.

<sup>&</sup>lt;sup>6</sup> Cancelled - indicates that the phase work will not be completed, and project savings will be returned to the program.

<sup>\*</sup> Note: the project phase and allocations listed above are subject to frequent and regular changes due primarily to project status updates, final reconciliations, and project closeout processes.

Furthermore, additional progress not reflected in the table includes over \$1.2 million in program savings due to projects being completed under programmed amounts. In total, this brings cumulative program savings to an estimated \$48 million (including both completed and cancelled projects). All savings are returned to the source program after closeout and are made available to all agencies in subsequent competitive funding cycles.

Additionally, OCTA takes every step possible to maintain M2 requirements consistent with its various guiding policy documents and requirements. However, as discussed above, this semi-annual review cycle was highly unique due to COVID-19-related impacts. As such, some requirements identified in either the CTFP Guidelines or the M2 Eligibility Guidelines require exemption (for this cycle only) in order to approve the recommended project adjustment requests. In total, there are seven guidelines exemption requests, which are primarily related to when submittals, city council approvals, or when back up and/or supporting documentation were due. These instances are noted and/or described in the attachments A, B, and C.

From a CTFP administrative perspective, the proposed project adjustments identified in this report are appropriate and necessary. With respect to the recommended guidelines exemptions, while exceedingly rare, staff is recommending Board approval given the unique, challenging, and unforeseen environment that emerged during the COVID-19 pandemic.

This report and its recommendations were reviewed by the OCTA Technical Advisory Committee in June. Board approval of the proposed March 2020 semi-annual review adjustments and waivers is recommended. If these recommendations are approved by the Board, staff will monitor implementation of these changes through both the OCFundtracker database and future semi-annual review cycles, which are reported to the Board biannually.

### Summary

OCTA has recently reviewed the status of 312 active project phases funded through the CTFP. Staff recommends approval of the recommendations, project adjustments, and waivers requested by local agencies for the March 2020 semi-annual review cycle.

### **Attachments**

- Comprehensive Transportation Funding Programs, A. March 2020 Semi-Annual Review Adjustment Requests
- Comprehensive Transportation Funding Programs, B. March 2020 Semi-Annual Review Adjustment Request Descriptions
  Summary of Proposed Guidelines Exemptions
- C.

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# ATTACHMENT A

### **Comprehensive Transportation Funding Programs**

March 2020 Semi-Annual Review Adjustment Requests

				Delay Requests					
No	Agency	Project Number	Project	Project Title	Phase	Current FY	Current Allocation	Proposed Delay (Months)	Proposed FY
1	Anaheim	19-ANAH-STS-3928 <sup>1</sup>	W	Anaheim Safe Transit Stop Improvements	CON	19/20	\$ 480,000	24	21/22
2	Costa Mesa	19-CMSA-STS-3929 <sup>2</sup>	W	Costa Mesa Safe Transit Stop Improvements	CON	19/20	\$ 74,500	24	21/22
3	Fullerton	19-FULL-TSP-3936 <sup>1,3</sup>	Р	Harbor Boulevard Corridor	IMP	19/20	\$ 2,105,395	24	21/22
4	Fullerton	19-FULL-TSP-3936 <sup>1,3</sup>	Р	Harbor Boulevard Corridor	O&M	20/21	\$ 69,600	24	22/23
5	Irvine	17-IRVN-ICE-3863 <sup>5</sup>	0	University/Ridgeline Intersection Improvement	CON	19/20	\$ 1,724,024	24	21/22
6	Laguna Hills	19-LHLL-STS-3931 <sup>1</sup>	W	Laguna Hills Safe Transit Stop Improvements	CON	19/20	\$ 35,000	12	20/21
7	Laguna Niguel <sup>7</sup>	19-LNIG-CBT-3954 <sup>1,3</sup>	V	Laguna Niguel Summer Trolley - Southern Section	CAP	19/20	\$ 218,160	24	21/22
8	Laguna Niguel <sup>7</sup>	19-LNIG-CBT-3954 <sup>1,3</sup>	V	Laguna Niguel Summer Trolley - Southern Section	O&M	19/20	\$ 667,922	24	21/22
9	Mission Viejo	18-MVJO-ACE-3904 <sup>3,6</sup>	0	La Paz Bridge and Road Widening from Muirlands to Chrisanta	CON	19/20	\$ 3,300,843	12	20/21
10	Newport Beach <sup>8</sup>	19-NBCH-ECP-3950 <sup>3</sup>	Х	Newport Bay Trash Mitigation Project Phase 2	CON	19/20	\$ 55,099	12	20/21
11	OCTA	19-OCTA-STS-3953 <sup>3,5</sup>	W	OCTA Safe Transit Stop Improvements (Laguna Hills Transit Center and Newport Beach Transit Center)	CON	19/20	\$ 15,000	12	20/21
12	OCTA	16-OCTA-TSP-3794 <sup>5</sup>	Р	Brookhurst Street Traffic Signal Synchronization (Commonwealth Avenue to Pacific Coast Highway)	O&M	19/20	\$ 111,360	12	20/21
13	OCTA	16-OCTA-TSP-3795 <sup>5</sup>	Р	Magnolia Avenue Traffic Signal Synchronization (Commonwealth Avenue to Banning Avenue)	O&M	19/20	\$ 96,000	12	20/21
14	OCTA	18-OCTA-TSP-3894 <sup>1</sup>	Р	Katella Avenue / Villa Park Road / Santiago Canyon Road RTSSP	O&M	19/20	\$ 53,280	24	21/22
15	OCTA	18-OCTA-TSP-3897 <sup>1</sup>	Р	Garden Grove Boulevard TSSP (Valley View Street to Bristol Street)	O&M	19/20	\$ 36,720	24	21/22
16	OCTA	18-OCTA-TSP-3901 <sup>1</sup>	Р	Main Street RTSSP	O&M	19/20	\$ 50,688	24	21/22
17	OCTA	18-OCTA-TSP-3905 <sup>1</sup>	Р	Los Alisos Boulevard Route Project	O&M	19/20	\$ 31,140	24	21/22
18	Orange	19-ORNG-STS-3933 <sup>3,5</sup>	W	Orange Safe Transit Stop Improvements	CON	19/20	\$ 98,300	12	20/21
				Delays - Tota	l Phase All	ocations (18)	\$ 9,223,031		

#### Reasons for Project Adjustments

- 1. Procurement related
- 2. Staffing issue
- 3. Coronavirus (COVID-19) related
- 4. Utility coordination
- 5. Construction coordination
- 6. Federal funding coordination

#### Exemption requests

- 7. CTFP Guidelines city council concurrence to be submitted with semi-annual review requests and prior to Board approval.
- 8. CTFP Guidelines Project X Tier I projects are not eligible for delay requests.

#### Acronyms

Board - Board of Directors

CAP - Capital

CON - Construction

CTFP - Comprehensive Transportation Funding Programs

FY - Fiscal Year

IMP - Implementation

O&M - Operations and Maintenance

OCTA - Orange County Transportation Authority

RTSSP - Regional Traffic Signal Synchronization Program

TSSP - Traffic Signal Synchronization Program

### **Comprehensive Transportation Funding Programs**

March 2020 Semi-Annual Review Adjustment Requests

				Timely Use of Funds Extension Requests -	CTFP Programs	*					
No	Agency	Project Number	Project	Project Title	Phase	Current FY	Cı	urrent Allocation	Proposed Time Extension (Months)	Proposed Expenditure Deadline	
1	Anaheim	17-ANAH-ACE-3860 <sup>1,2</sup>	0	Lincoln Avenue Widening (East Street to Evergreen Street)	ROW	17/18	\$	1,147,669	24	9/27/2022	
2	Brea	16-BREA-FST-3802 <sup>2</sup>	0	SR-57 & Lambert Road Interchange Improvements	ROW	17/18	\$	3,109,857	24	6/6/2022	
3	County of Orange	17-ORCO-ACE-3868 <sup>3,7</sup>	0	Cow Camp Road Segment 2A & 2B Construction	CON	17/18	\$	4,522,774	12	6/15/2022	
4	Irvine	17-IRVN-TSP-3875 <sup>4</sup>	Р	Irvine Boulevard Signal Synchronization Project	O&M	18/19	\$	80,640	24	5/22/2024	
5	Irvine	18-IRVN-TSP-3902 <sup>5</sup>	Р	Culver Drive / Bonita Canyon Drive / Ford Road RTSSP	IMP	18/19	\$	1,064,848	24	4/24/2024	
6	Irvine	18-IRVN-TSP-3902 <sup>5</sup>	Р	Culver Drive / Bonita Canyon Drive / Ford Road RTSSP	O&M	19/20	\$	74,880	24	6/2/2025	
7	Laguna Woods	14-LWDS-TSP-3707 <sup>3,6</sup>	Р	El Toro Road Regional Traffic Signal Synchronization	O&M	15/16	\$	28,800	24	6/17/2022	
8	Laguna Woods	14-LWDS-TSP-3708 <sup>3,6</sup>	Р	Moulton Parkway Regional Traffic Signal Synchronization	O&M	15/16	\$	71,040	24	6/17/2022	
9	Santa Ana	16-SNTA-ACE-3814 <sup>2</sup>	0	Warner Avenue Improvements and Widening (Main Street to Oak Street)	ROW	16/17	\$	1,697,153	24	8/16/2022	
10	Santa Ana	17-SNTA-ACE-3869 <sup>2</sup>	0	Warner Avenue Improvements - Oak Street to Grand Avenue	ENG	17/18	\$	811,125	24	8/14/2022	
11	Santa Ana	17-SNTA-ACE-3870 <sup>2</sup>	0	Warner Avenue Improvements from Main Street to Orange Avenue	ROW	17/18	\$	8,586,900	24	8/16/2022	
	CTFP Timely Use of Funds Extensions (11) - Total Phase Allocations \$ 21,195,686										

#### Reasons for Project Adjustments

1. Delays in obtaining necessary plan approvals and/or permits

2. ROW issues and/or delays

3. COVID-19 related

4. Design issues

5. Staffing issue

6. Project closeout

7. Contractor scheduling and utility coordination

\*Once obligated, CTFP funds expire 36 months from the contract award date. Local agencies may request a one-time extension of up to 24 months.

#### <u>Acronyms</u>

ROW - Right-of-Way SR-57 - State Route 57 ENG - Engineering

### **Comprehensive Transportation Funding Programs**

March 2020 Semi-Annual Review Adjustment Requests

			Timely Use of Fun	ds Extension Requ	ests - LFS*										
No	Agency	FY	Disbursement Date	Disbursement	Proposed Extension Amount	Proposed Interest Extension Amount	Extension Deadline								
1	Brea	17/18	11/7/2017	\$ 155,700	\$ 155,700	\$ -	11/7/2022								
2	Costa Mesa	17/18	11/7/2017	\$ 405,346	\$ 405,346	\$ -	11/7/2022								
		15/16	6/30/2016	\$ 15,339	\$ 15,339	\$ -	6/30/2021								
			9/13/2016	\$ 13,599	\$ 13,599	\$ -	9/13/2021								
	9-11 Villa Park <sup>1,2</sup>							11/15/2016	\$ 13,711	\$ 13,711	\$ -	11/15/2021			
		16/17	1/10/2017	\$ 16,538	\$ 16,538	\$ -	1/10/2022								
3-11		Villa Park <sup>1,2</sup>	Villa Park <sup>1,2</sup>	Villa Park <sup>1,2</sup>	10/17	3/14/2017	\$ 14,465	\$ 14,465	\$ -	3/14/2022					
											5/23/2017	\$ 12,731	\$ 12,731	\$ -	5/23/2022
							6/30/2017	\$ 15,345	\$ 15,345	\$ -	6/30/2022				
						17/18	9/12/2017	\$ 13,650	\$ 13,650	\$ -	9/12/2022				
		17/10	11/7/2017	\$ 14,509	\$ 14,509	\$ -	11/7/2022								
		16/17	5/23/2017	\$ 146,012	\$ 146,012	\$ -	5/23/2022								
12-15	.,	10/17	6/30/2017	\$ 175,993	\$ 175,993	\$ -	6/30/2022								
12-15	Yorba Linda	17/18	9/12/2017	\$ 157,305	\$ 157,305	\$ -	9/12/2022								
		17/18	11/7/2017	\$ 167,004	\$ 167,004	\$ -	11/7/2022								
		LFS Timel	y Use of Funds Exte	nsions (15) - Total	\$ 1,337,247										

\*The Expenditure Guidelines specify that net revenues received by local jurisdictions through the LFS Program shall be expended or encumbered within three years. An extension may be granted but is limited to a total of five years from the date of receipt of funds. OCTA uses the check date as the date of receipt of funds. Requests for extension must be submitted as part of the semi-annual review process prior to the end of the third year from the date of receipt of funds. Requests for extension must include a plan of expenditure.

#### Exemption requests

- 1. M2 Eligibility Guidelines funds extensions must be submitted as part of the semi-annual review process prior to the end of the third year from the date of receipt of funds.
- 2. CTFP and M2 Eligibility Guidelines a plan of expenditure be submitted with semi-annual review timely use of funds extension requests.

#### Acronyms

LFS - Local Fair Share

M2 - Measure M2

	Scope Change Requests									
No	Agency	Project Number Project		er Project Project Title Ph		Current FY	Current Allocation		Proposed Allocation	
1	Fullerton	15-FULL-TSP-3769 <sup>1</sup>	Р	Malvern Avenue/Chapman Avenue Corridor RTSSP	O&M	18/19	\$	127,200	\$	127,200
2	Irvine	16-IRVN-TSP-3791 <sup>2</sup>	Р	Irvine Center Drive/Edinger Avenue Signal Synchronization	IMP	16/17	\$	1,714,560	\$	1,714,560
3	Irvine	16-IRVN-TSP-3792 <sup>2</sup>	Р	Von Karman Avenue/Tustin Ranch Road Signal Synchronization	IMP	16/17	\$	1,353,580	\$	1,353,580
4	La Habra	15-LHAB-TSP-3773 <sup>2</sup>	Р	Imperial Highway/State Route-90 Corridor	IMP	15/16	\$	1,745,240	\$	1,745,240
				Scope Changes (4) - To	otal Phas	se Allocations	\$ 4	4,940,580	\$	4,940,580

### Reasons for Project Adjustments

<sup>1.</sup> Technology upgrades/ enhanced project benefits

<sup>2.</sup> Design Issue

### **Comprehensive Transportation Funding Programs**

March 2020 Semi-Annual Review Adjustment Requests

	Transfer Requests									
No	Agency	Project Number	Project	Project Title	Phase	Current FY		Current Allocation	Transfer Amount	Proposed Allocation
1	County of Orange	16-ORCO-CBT-3822 <sup>1</sup>	٧	Orange County RanchRide	O&M	19/20M	\$	1,929,137	TBD	TBD
2	Dana Point	14-DPNT-CBT-3742 <sup>1</sup>	٧	Summer Weekend Trolley/Harbor Shuttle	O&M	19/20M	\$	420,576	TBD	TBD
3	Dana Point	16-DPNT-CBT-3823 <sup>1</sup>	٧	Dana Point PCH Trolley	O&M	19/20M	\$	388,272	TBD	TBD
4,5	Dana Point	18-DNPT-CBT-3911 <sup>1</sup>	V	Dana Point Trolley Continuity and Expansion and Weekend Service	CAP	19/20M	\$	110,250	TBD	TBD
,-		10 2111 1 02 1 00 11		, , , , ,	O&M	19/20M	\$	1,082,566	TBD	TBD
6	La Habra	16-OCTA-CBT-3835 <sup>1</sup>	V	La Habra Special Event Shuttle Services	O&M	19/20M	\$	89,757	TBD	TBD
7,8	Laguna Beach	18-OCTA-CBT-3912 <sup>1</sup>	V	Summer Breeze Bus Service	CAP	19/20M	\$	4,680	TBD	TBD
1,0	Euguna Douon	10-001A-001-0012	•	Cultimor Brooze Bus Cervice	O&M	19/20M	\$	536,725	TBD	TBD
9,10	Laguna Niguel	19-LNIG-CBT-3954 1	V	Laguna Niguel Summer Trolley - Southern Section	CAP	19/20M	\$	218,160	TBD	TBD
0,.0	Lagana riigasi	13-2110-051-3304	•	Lagaria riigadi dariiridi riondy dounterii doundi	O&M	19/20M	\$	667,922	TBD	TBD
11	Lake Forest*	16-LFOR-CBT-3829 <sup>1</sup>	V	Shuttle Service between train station and Panasonic	O&M	19/20M	\$	778,035	TBD	TBD
12,13	Mission Viejo	16-OCTA-CBT-3836 <sup>1</sup>	V	Mission Viejo Local Transit Circulator	CAP	19/20M	\$	475,300	TBD	TBD
12,13	Mission viejo	10-UCTA-CBT-3030	v	IVIISSION VIEJO LOCAI TTANSIL CITCUIATOI	O&M	19/20M	\$	2,445,982	TBD	TBD
14,15	Newport Beach	16-NBCH-CBT-3832 <sup>1</sup>	V	Balboa Peninsula Trolley	CAP	19/20M	\$	262,768	TBD	TBD
14,13	Newport Beach	10-NDCH-CD1-3032	v	Balboa Perillisula Trolley	O&M	19/20M	\$	348,705	TBD	TBD
16,17	Noument Decel	40 NDOU ODT 0040 1	V	The Belline Dening de Chuttle Expension Browns	CAP	19/20M	\$	110,400	TBD	TBD
10,17	Newport Beach	18-NBCH-CBT-3913 <sup>1</sup>	V	The Balboa Peninsula Shuttle Expansion Program	O&M	19/20M	\$	168,000	TBD	TBD
18	Irvine	16-OCTA-CBT-3833 <sup>1</sup>	V	Irvine iShuttle Route West - Tustin Station - Irvine Business Complex	O&M	19/20M	\$	2,168,913	TBD	TBD
19	Irvine	16-OCTA-CBT-3834 <sup>1</sup>	V	Irvine iShuttle Route East - Irvine Station - East	O&M	19/20M	\$	2,162,639	TBD	TBD
20	San Clemente	16-SCLM-CBT-3840 <sup>1</sup>	V	San Clemente Summer Trolley	O&M	19/20M	\$	510,598	TBD	TBD
21	San Clemente	16-SCLM-CBT-3841 <sup>1</sup>	٧	San Clemente Rideshare Services	O&M	19/20M	\$	845,283	TBD	TBD
22	San Clemente	18-SCLM-CBT-3914 <sup>1</sup>	V	San Clemente Trolley Expansion	O&M	19/20M	\$	1,104,215	TBD	TBD
00.04	San Juan		,,	0 115 1 114 1 10 5 1 0 1	CAP	19/20M	\$	304,164	TBD	TBD
23, 24	Capistrano	18-SJCP-CBT-3915 1	V	Special Event and Weekend Summer Trolley Service	O&M	19/20M	\$	654,478	TBD	TBD
				Transfer Requests (24) - To	tal Proie	ct Allocations	\$	17,787,525	s -	\$ -

Reasons for Project Adjustment

1. COVID-19 related: project savings in earlier phases/years can support work in later awarded phases/years.

Acronyms

PCH - Pacific Coast Highway

<sup>\*</sup> Note: This project is currently pending cancellation in August 2020.

	Cancellation Requests								
No	Agency	Project Number	Project	Project Title	Phase	Current FY	Current Allocation	Proposed Allocation	
1	Cypress	14-CYPR-ECP-3731 <sup>1,2</sup>	Х	Priority Sediment/ Pollution Removal	CON	14/15	\$ 211,840	\$ -	
				Cancellations (1) -	Total Pha	se Allocations	\$ 211.840	\$ -	

#### Reasons for Project Adjustments

<sup>1.</sup> Utility coordination issues

<sup>2.</sup> Contractor coo 2. Contractor coordination issues

### **Comprehensive Transportation Funding Programs**

March 2020 Semi-Annual Review Adjustment Requests

	Other: CTFP Requests										
No	Agency	Project Number	Project	Project Title	Phase	Initial Contract Award  Date 1	Notice to Proceed  Date <sup>2</sup>	Expenditure Deadline (Based off NTP)	Board Approved Time Extension (Months)	Updated Expenditure Deadline	
1	Buena Park	14-BPRK-TSP-3703	Р	Artesia Boulevard Corridor Signal Synchronization (Valley View Avenue to Dale Street)	O&M	6/23/2015	9/26/2018	9/26/2021	24 <sup>3</sup>	9/26/2023	
2	Santa Ana	14-SNTA-TSP-3710	Р	Harbor Boulevard Corridor Traffic Signal Synchronization	O&M	4/21/2015	4/30/2018	4/30/2021	24 <sup>4</sup>	4/30/2023	
3	Santa Ana <sup>5</sup>	20-SNTA-ACE-3968	0	Bristol Street Improvements Phase 3A - Civic Center Drive to Washington Avenue	CON	N/A	N/A	N/A	N/A	N/A	
4	Santa Ana <sup>5</sup>	20-SNTA-ACE-3969	0	Bristol Street Improvements Phase 4 - Warner Avenue to St. Andrew Place	CON	N/A	N/A	N/A	N/A	N/A	

<sup>&</sup>lt;sup>1</sup> Initial contract constitutes the combined contract for both PI and O&M phases.

Exemption request

<sup>a</sup> Due to the COVID-19 pandemic and the timing of when OCTA reinstated the City of Santa Ana's (City) eligibility to receive M2 funds, the City was unable to comply with the CTFP Guidelines requirement specifying that final city council resolutions be submitted at least four weeks prior to the consideration of programming recommendations by the OCTA Board.

#### Acronyms

PI - Primary Implementation

<sup>&</sup>lt;sup>2</sup> Per the CTFP Guidelines, local agencies should issue a separate NTP while combining contracts for both the PI and O&M phases. NTP date will be considered the date of encumbrance for the O&M phase.

<sup>&</sup>lt;sup>3</sup> Approved by the Board on December 12, 2016 during September 2016 semi-annual review.

<sup>&</sup>lt;sup>4</sup> Approved by the Board on June 12, 2017 during March 2017 semi-annual review.

### **Delays**

Local agencies may request up to an additional 24-months to obligate funds. During the March 2020 semi-annual review cycle, the following delay requests were submitted:

The City of Anaheim (Anaheim) is requesting a 24-month delay for the construction (CON) phase of the Anaheim Safe Transit Stop Improvements Project (19-ANAH-STS-3928). Anaheim is engaged in a bus shelter maintenance and operations contract, which is set to expire in December 2020. Upon expiration, a request for proposals for a new contract will be released, which will include new shelter types and designs. The additional time will allow Anaheim to procure bus shelters under the new contract and ensure consistency in shelter design throughout the city.

The City of Costa Mesa is (Costa Mesa) requesting a 24-month delay for the CON phase of the Costa Mesa Safe Transit Stop Improvements Project (19-CMSA-STS-3929) due to limited staff availability.

The City of Fullerton is requesting a 24-month delay for both the primary implementation (IMP) and the operation and maintenance (O&M) phases of the Harbor Boulevard Corridor Project (19-FULL-TSP-3936) to allow additional time to finalize the award of an engineering consultant contract. This request is due to unforeseen delays and impacts caused by Executive Order N-33-20 issued in response to the coronavirus (COVID-19).

The City of Irvine (Irvine) is requesting a 24-month delay for the CON phase of the University/Ridgeline Intersection Improvement Project (17-IRVN-ICE-3863). The additional time will bring the timing of the construction in line with the construction of another street improvement project: University Drive Widening from Ridgeline Drive to Interstate 405. Aligning the construction schedules of the two projects on University Drive will minimize construction impacts on commuters and residents.

The City of Laguna Hills (Laguna Hills) is requesting a 12-month delay for the CON phase of the Laguna Hills Safe Transit Stop Improvements Project (19-LHLL-STS-3931). The project is currently under design and the additional time will allow Laguna Hills to finalize the award of a construction contract.

The City of Laguna Niguel (Laguna Niguel) is requesting a 24-month delay for the Capital (CAP) and (O&M) phases of the Laguna Niguel Summer Trolley – Southern Section (19-LNIG-CBT-3954) to allow additional time to finalize selection and execution of a contractor agreement. This request is due to unforeseen delays and impacts caused by Executive Order N-33-20 issued in response to COVID-19. Note: as part of this adjustment, Board of Directors' (Board) approval of a waiver to the Comprehensive

Transportation Funding Programs (CTFP) requirement that city council concurrence be submitted with semi-annual review delay requests and prior to Board approval is requested.

The City of Mission Viejo (Mission Viejo) is requesting a 12-month delay for the CON phase of the La Paz Bridge and Road widening from Muirlands to Chrisanta Project (18-MVJO-ACE-3904). This project includes federal grant funding and Mission Viejo is requesting a delay due to unforeseen delays in the federal authorization process, as well as the unforeseen delays and impacts caused by Executive Order N-33-20 issued in response to COVID-19. The additional time will bring the timing for the Measure M2 (M2) grant funding in line with the federal grant funding.

The City of Newport Beach (Newport Beach) is requesting a 12-month delay for the CON phase of the Newport Bay Trash Mitigation Project Phase 2 Project (19-NBCH-ECP-3950) due to unforeseen delays and impacts caused by Executive Order N-33-20 issued in response to COVID-19. Note: as part of this adjustment, Board approval of a waiver to the CTFP requirement that Project X Tier I projects not be granted delays is requested.

The Orange County Transportation Authority (OCTA) is requesting a 12-month delay for the CON phase of the OCTA Safe Transit Stop Improvements at Laguna Hills Transit Center and Newport Beach Transit Center (19-OCTA-STS-3953) due to unforeseen delays in construction, as well as unforeseen delays and impacts caused by Executive Order N-33-20 issued in response to COVID-19.

OCTA, as administrative lead is requesting two 12-month delays for the O&M phase for the following projects. The request is due to unforeseen delays in construction.

- Brookhurst Street Traffic Signal Synchronization from Commonwealth Avenue to Pacific Coast Highway Project (16-OCTA-TSP-3794)
- Magnolia Avenue Traffic Signal Synchronization from Commonwealth Avenue to Banning Avenue Project (16-OCTA-TSP-3795)

OCTA, as administrative lead, is requesting 24-month delays for the O&M phase for the following projects. The request is due to protracted procurement efforts necessary to execute the contract and start the implementation phase (IMP).

- Katella Avenue/Villa Park Road/Santiago Canyon Road Regional Traffic Signal Synchronization Project (RTSSP [18-OCTA-TSP-3894])
- Garden Grove Boulevard Traffic Signal Synchronization Project (TSSP) from Valley View Street to Bristol Street (18-OCTA-TSP-3897)

- Main Street RTSSP (18-OCTA-TSP-3901)
- Los Alisos Boulevard Project (18-OCTA-TSP-3905)

The City of Orange is requesting a 12-month delay for the CON phase of the Orange Safe Transit Stop Improvements Project (19-ORNG-STS-3933) to allow additional time for cost benefit analysis with regard to shelter installation/construction coordination, as well as unforeseen delays and impacts caused by Executive Order N-33-20 issued in response to COVID-19.

### CTFP Timely Use of Funds Extensions

Once obligated, CTFP funds expire 36 months from the contract award date. Local agencies may request an extension(s) of up to 24 months. During this semi-annual review cycle, the following CTFP timely use of funds extension requests were submitted:

Anaheim is requesting a 24-month timely use of funds extension for the right-of-way (ROW) phase of the Lincoln Avenue Widening Project (17-ANAH-ACE-3860) from September 2020 to September 2022. Additional time is required due to delays in obtaining necessary permits and ROW acquisitions.

The City of Brea (Brea) is requesting a 24-month timely use of funds extension for the ROW phase of the State Route 57 and Lambert Road Interchange Improvements Project (16-BREA-FST-3802) from June 2020 to June 2022. Additional time is required to finalize ROW processes, which include sign relocation work, site restoration, and relinquishment of a ROW portion that will be under California Department of Transportation's (Caltrans) purview.

The County of Orange is requesting a 12-month timely use of funds extension for the CON phase of the Cow Camp Road Segment 2A and 2B Construction Project (17-ORCO-ACE-3868) from June 2021 to June 2022. Additional time is required due to unforeseen delays and impacts caused by Executive Order N-33-20 issued in response to COVID-19, including contractor scheduling and utility relocation coordination challenges.

Irvine is requesting a 24-month timely use of funds extension for the O&M phase of the Irvine Boulevard Signal Synchronization Project (17-IRVN-TSP-3875) from May 2022 to May 2024. The request is due to reassessment and redesign of the initial signal synchronization plans during the IMP that contributed to the protracted length of time for construction.

Irvine is requesting a 24-month timely use of funds extension for both the IMP and O&M phases of the Culver Drive/Bonita Canyon Drive/Ford Road RTSSP (18-IRVN-TSP-3902) from April 2023 to April 2025. The request is due to staffing changes that contributed to the protracted length of time for the entire project.

The City of Laguna Woods is requesting a 24-month timely use of funds extension from June 2020 to June 2022 for the following two projects listed below to allow additional time for project closeout due to unforeseen closing delays and impacts caused by Executive Order N-33-20 issued in response to COVID-19.

- The O&M phase of the El Toro Road RTSSP (14-LWDS-TSP-3707)
- The O&M phase of the Moulton Parkway RTSSP (14-LWDS-TSP-3708)

The City of Santa Ana (Santa Ana) is requesting a 24-month timely use of funds extension from August 2020 to August 2022 for the following three projects. Additional time will allow for negotiation with remaining property and business owners to provide relocation assistance and to carry out the design improvements until acquisition is completed.

- The ROW phase of the Warner Avenue Improvements and Widening from Main Street to Oak Street Project (16-SNTA-ACE-3814)
- The engineering (ENG) phase of the Warner Avenue Improvements from Oak Street to Grand Avenue Project (17-SNTA-ACE-3869)
- The ROW phase of the Warner Avenue Improvements from Main Street to Orange Avenue Project (17-SNTA-ACE-3870)

### **Local Fair Share (LFS) Timely Use of Funds Extensions**

Once issued, LFS funds expire 36 months from the check issuance date. Local agencies may request an extension(s) of up to 24-months. During this semi-annual review cycle, the following timely use of funds LFS extension requests were submitted:

Brea is requesting a 24-month timely use of funds extension of \$155,700 from November 2020 to November 2022. The funds being considered for extension were disbursed in one installment and must be expended by the extension deadline provided in Attachment A.

Costa Mesa is requesting a 24-month timely use of funds extension of \$405,346 from November 2020 to November 2022. The funds being considered for extension were disbursed in one installment and must be expended by the extension deadlines provided in Attachment A.

The City of Villa Park is requesting a 24-month timely use of funds extension for \$129,887. The funds being considered for the extension were disbursed in nine separate installments and must be expended by the extension deadlines provided in Attachment A. Note: as part of this adjustment, Board approval of a waiver to the M2 Eligibility Guidelines requirement that funds extensions must be submitted as part of the semi-annual review process prior to the end of the third year from the date of receipt of funds is requested. A waiver to the CTFP and Eligibility Guidelines requirement that a plan of expenditure be submitted as part of an LFS timely use of funds extension request is also requested.

- \$15,339, from June 2019 to June 2021
- \$13,599, from September 2019 to September 2021
- \$16,538, from January 2020 to January 2022
- \$14,465, from March 2020 to March 2022
- \$12,731, from May 2020 to May 2022
- \$15,345, from June 2020 to June 2022
- \$13,650, from September 2020 to September 2022
- \$14,509, from November 2020 to November 2022

The City of Yorba Linda is requesting a 24-month timely use of funds extension for \$646,314. The funds being considered for extension were disbursed in four separate installments and must be expended by the extension deadlines provided in Attachment A.

- \$146,012, from May 2020 to May 2022
- \$175,993, from June 2020 to June 2022
- \$157,305, from September 2020 to September 2022
- \$167,004, from November 2020 to November 2022

### **Scope Changes**

Local agencies may request minor scope changes for CTFP projects if they can assure that project benefits as committed to in the initial application can still be delivered. During this semi-annual review cycle, the following scope change requests were submitted:

The City of Fullerton, as administrative lead for the Malvern Avenue/Chapman Avenue Corridor RTSSP (15-FULL-TSP-3769), is requesting a scope change to the O&M phase. The change includes central system software/hardware upgrades at respective city management centers, video detection installation upgrades, uninterruptible power supply system upgrades in traffic signal cabinets, and communication upgrades. These scope changes were identified during construction and were deemed to be beneficial to the overall intent and goals of the project.

Irvine, as administrative lead for the Irvine Center Drive/Edinger Avenue Signal Synchronization Project (16-IRVN-TSP-3791), is requesting a scope change to the IMP phase. The change includes the addition of an Automated Traffic Signal Performance Measures (ATSPM) application, the Signal Performance Measures (SPM) application installed for Irvine, and the Centracs SPM module for the City of Tustin (Tustin). The scope change will improve the monitoring of the signal timing at all project intersections.

Irvine, as administrative lead for the Von Karman Avenue/Tustin Ranch Road Signal Synchronization Project (16-IRVN-TSP-3792), is requesting a scope change to the IMP phase. The scope change includes the addition of an ATSPM application, the SPM application installed for both Irvine and Tustin and the addition of a television monitor to Tustin's traffic management center. The scope changes will improve the monitoring of the signal timing at all project intersections.

The City of La Habra (La Habra), as administrative lead for the Imperial Highway/ State Route 90 Corridor Project (15-LHAB-TSP-3773), is requesting a scope change to the IMP phase. The proposed change includes removing communications equipment installation, which was included in the initial application at the direction of Caltrans. The security and firewall equipment necessary for video sharing communication requested by Caltrans will be purchased and implemented through the Caltrans Integrated Corridor Management instead. The scope change also includes installation of additional conduit needed to separate power cable from fiber optic connections at various intersections due to conduit-overfill conditions, which were identified during the inventory and design stages. The cost savings from removing the communications equipment will go towards funding the additional conduit. As such, the proposed modifications will be accommodated within the existing approved grant allocation.

### **Transfers**

The CTFP Guidelines allow agencies to request to transfer 100 percent of savings of funds between subsequent phases or years within a project. Funds can only be transferred to a phase or year that has already been awarded competitive funds. Such requests must be made prior to the acceptance of a final report and submitted as part of the semi-annual review. During this review cycle, the following transfer requests were submitted as a result of the impacts of COVID-19 and the need to suspend Project V services:

The County of Orange is requesting a transfer for the Orange County Ranch Ride (16-ORCO-CBT-3822). The transfer includes savings from fiscal year (FY) 2019-20 and from all FYs moving forward from the O&M phase in an amount to be determined and is to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis.

The City of Dana Point (Dana Point) is requesting a transfer for the Summer Weekend Trolley/Harbor Shuttle (14-DPNT-CBT-3742). The transfer includes savings from FY 2019-20 and from all FYs moving forward from the O&M phase in an amount to be determined and is to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis.

Dana Point is requesting a transfer for the Dana Point Pacific Coast Highway Trolley (16-DPNT-CBT-3823). The transfer includes savings from FY 2019-20 and from all FYs moving forward from the O&M phase in an amount to be determined and is to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis.

Dana Point is requesting a transfer for the Dana Point Trolley Continuity and Expansion and Weekend Service (18-DNPT-CBT-3911). The transfer includes savings from FY 2019-20 and from all FYs moving forward from the CAP and O&M phases in amounts to be determined and are to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis.

La Habra is requesting a transfer for the La Habra Special Event Shuttle Services (16-OCTA-CBT-3835). The transfer includes savings from FY 2019-20 and from all FYs moving forward from the O&M phase in an amount to be determined and is to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis.

The City of Laguna Beach is requesting a transfer for the Summer Breeze Bus Service (18-OCTA-CBT-3912). The transfer includes savings from FY 2019-20 and from all FYs moving forward from the CAP and O&M phases in amounts to be determined and are to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis.

Laguna Niguel is requesting a transfer for the Laguna Niguel Summer Trolley - Southern Section (19-LNIG-CBT-3954). The transfer includes savings from FY 2019-20 and from all FYs moving forward from the CAP and O&M phases in amounts to be determined and are to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis.

The City of Lake Forest is requesting a transfer for the Shuttle Service between the Irvine Metrolink Station and Panasonic (16-LFOR-CBT-3829). The transfer includes savings from FY 2019-20 and from all FYs moving forward from the O&M phase in an amount to be determined and is to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis. Note: this project is currently pending cancellation in August 2020. As such, this proposed transfer is only being advanced in the event that the proposed cancellation either does not occur or occurs later than currently anticipated.

Mission Viejo is requesting a transfer for the Mission Viejo Local Transit Circulator (16-OCTA-CBT-3836). The transfer includes savings from FY 2019-20 and from all FYs moving forward from the CAP and O&M phases in amounts to be determined and are to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis.

Newport Beach is requesting a transfer for the Balboa Peninsula Trolley (16-NBCH-CBT-3832). The transfer includes savings from FY 2019-20 and from all FYs moving forward from the CAP and O&M phases in amounts to be determined and are to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis.

Newport Beach is requesting a transfer for the Balboa Peninsula Shuttle Expansion Program (18-NBCH-CBT-3913). The transfer includes savings from FY 2019-20 and from all FYs moving forward from the CAP and O&M phases in amounts to be determined and are to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis.

Irvine is requesting to transfer project savings from FY 2019-20 and from all FYs moving forward from the O&M phase in amounts to be determined and to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis for the following two projects.

- Irvine iShuttle Route West Tustin Station Irvine Business Complex (16-OCTA-CBT-3833)
- Irvine iShuttle Route East Irvine Station East (16-OCTA-CBT-3834)

The City of San Clemente (San Clemente) is requesting a transfer for the San Clemente Summer Trolley (16-SCLM-CBT-3840). The transfer includes savings from FY 2019-20 and from all FYs moving forward from the O&M phase in an amount to be determined and is to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis.

San Clemente is requesting a transfer for the San Clemente Rideshare Services (16-SCLM-CBT-3841). The transfer includes savings from FY 2019-20 and from all FYs moving forward from the O&M phase in an amount to be determined and is to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis.

San Clemente is requesting a transfer for the San Clemente Trolley Expansion (18-SCLM-CBT-3914). The transfer includes savings from FY 2019-20 and from all FYs moving forward from the O&M phase in an amount to be determined and is to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis.

The City of San Juan Capistrano is requesting a transfer for the Special Event and Weekend Summer Trolley Service (8SJCP-CBT-3915). The transfer includes savings from FY 2019-20 and from all FYs moving forward from the CAP and O&M phases in amounts to be determined and are to be distributed to FY 2020-21 or the immediate subsequent year on a go forward basis.

### **Cancellations**

Local agencies may request to cancel projects. Cancelled projects are eligible to reapply upon resolution of the issues that led to the original project cancellation. During this review cycle, the following cancellation request was received:

The City of Cypress is requesting to cancel the CON phase for the Priority Sediment/Pollution Removal Project (14-CYPR-ECP-3731) due to utility conflicts and the contractor's availability.

### **Other**

Once obligated, CTFP funds expire 36 months from the contract award date. Local agencies may request an extension(s) of up to 24 months. For Project P grants, local agencies should issue a single Notice to Proceed (NTP) for the O&M phase when a combined contract/agreement is awarded for both the primary implementation (PI) and O&M phases. The NTP date will be considered the date of encumbrance for the O&M phase. The following timely use of funds extension deadlines were approved by the Board in previous semi-annual reviews and fund expenditure deadlines are being updated based off the O&M NTP issuance date.

The City of Buena Park received Board approval for a 24-month timely use of funds extension during the September 2016 semi-annual review for the O&M phase of the Artesia Boulevard Corridor Signal Synchronization, Valley View Avenue to Dale Street Project (14-BPRK-TSP-3703). The extension to June 23, 2020 was based off the combined contract award date of June 23, 2015 for both the PI and O&M phases. The NTP for O&M was issued on September 26, 2018, thus the expenditure deadline for the O&M phase is September 26, 2021. With the previously Board-approved action, the updated expenditure deadline is now September 26, 2023.

The City of Santa Ana (Santa Ana) received Board approval for a 24-month timely use of funds extension during the March 2017 semi-annual review for the O&M phase of the Harbor Boulevard Corridor Traffic Signal Synchronization Project (14-SNTA-TSP-3710). The extension to April 21, 2020 was based off the combined contract award date of April 21, 2015 for both the PI and O&M phases. The NTP for O&M was issued on April 30, 2018, thus the expenditure deadline for the O&M phase is April 30, 2021.

With the previously Board-approved action, the updated expenditure deadline is now April 30, 2023.

Santa Ana was programmed by the Board to receive Regional Capacity Program construction funds in May 2020 for the following two projects.

- Bristol Street Improvements Phase 3A Civic Center Drive to Washington Avenue 20-SNTA-ACE-3968
- Bristol Street Improvements Phase 4 Warner Avenue to St. Andrew Place 20-SNTA-ACE-3969

Due to the COVID-19 pandemic and the timing of when OCTA reinstated Santa Ana's eligibility to receive M2 funds, Santa Ana was unable to comply with the CTFP Guidelines requirement specifying that final city council resolutions be submitted at least four weeks prior to the consideration of programming recommendations by the Board. As such, this CTFP Guidelines exception is noted here (along with all other guidelines exceptions) for documentation purposes.

### **Summary of Proposed Guidelines Exemptions**

Guidelines Document	Requirement	Rationale	Resolution/Remedy	Project Phases Requesting Exemption(s)
	City council concurrence to be submitted with semi-annual review requests and prior to Board approval.	Due to limited staffing and competing challenges as a result of the COVID-19 pandemic, evidence of council approval was not submitted as of the publishing of this staff report.	City council concurrence submitted on July 22, 2020.	19-LNIG-CBT-3954 (CAP)
	City council concurrence to be submitted with semi-annual review requests and prior to Board approval.	submitted as of the publishing of this staff report.	City council concurrence submitted on July 22, 2020.	19-LNIG-CBT-3954 (O&M)
CTFP Guidelines	Project X Tier I projects are not eligible for delay requests.	Due to competing challenges as a result of the COVID-19 pandemic and the timing of the encumbrance deadline, the City of Newport Beach was unable to meet its encumbrance deadline and comply with the CTFP Guidelines requirement.		19-NBCH-ECP-3950
	Funds extensions must be submitted as part of the semi-annual review process prior to the end of the third year from the date of receipt of funds.	Due to staffing turnover and competing challenges, this request was not submitted prior to the third year from the date of receipt of funds.	Remedy for this requirement provided through the Board action.	9 Local Fair Share Funds Allocations
	A plan of expenditure must be submitted with semi-annual review timely use of funds extension requests.	submitted as of the publishing of this staff report. This plan is	The actual expenditures for FY 2016-17, FY 2017-18, and FY 2018-19 will be provided with the annual expenditure reports that are being submitted for the current eligibility cycle.	9 Local Fair Share Funds Allocations
	Final city council resolutions need to be submitted at least four weeks prior to the consideration of programming recommendations by the OCTA Board.	Due to the COVID-19 pandemic and the timing of when OCTA reinstated the City of Santa Ana's eligibility to receive M2 funds, the City of Santa Ana was unable to comply with the CTFP Guidelines requirement specifying that final city council resolutions be submitted at least four weeks prior to the consideration of programming recommendations by the OCTA Board.	The Santa Ana City Council resolution was approved on April 21, 2020.	20-SNTA-ACE-3968
	Final city council resolutions need to be submitted at least four weeks prior to the consideration of programming recommendations by the OCTA Board.		The Santa Ana City Council resolution was approved on April 21, 2020.	20-SNTA-ACE-3969
			Exer	nption Requests - (7) Tota

Acronyms
CTFP - Comprehensive Transportation Funding Programs Board - Board of Directors M2 - Measure M2 OCTA - Orange County Transportation Authority COVID-19 - Coronavirus pandemic FY - Fiscal year





### August 10, 2020

**To:** Members of the Board of Directors

From: Laurena Weinert, Clerk of the Board

**Subject:** Measure M2 Comprehensive Transportation Funding Programs –

2021 Annual Call for Projects

Regional Planning and Highways Committee Meeting of August 3, 2020

Present: Directors Bartlett, Chaffee, Delgleize, Muller, M. Murphy,

R. Murphy, and Pulido

Absent: None

### **Committee Vote**

Following the roll call vote, this item was declared passed 6-0 by the Members present.

Director Pulido was not present to vote on this item.

### **Committee Recommendations**

- A. Approve proposed revisions to the Comprehensive Transportation Funding Programs Guidelines.
- B. Authorize staff to issue the 2021 annual call for projects for the Regional Capacity Program.
- C. Authorize staff to issue the 2021 annual call for projects for the Regional Traffic Signal Synchronization Program.



### August 3, 2020

**To:** Regional Planning and Highways Committee

From: Darrell E. Johnson, Chief Executive Officer

**Subject:** Measure M2 Comprehensive Transportation Funding Programs -

2021 Annual Call for Projects

### Overview

The Measure M2 Comprehensive Transportation Funding Programs Guidelines provide the mechanism for administration of the annual competitive call for projects for Measure M2 programs, including the countywide Regional Capacity Program (Project O) and the Regional Traffic Signal Synchronization Program (Project P). The 2021 Regional Capacity Program and Regional Traffic Signal Synchronization Program call for projects is presented for review and approval.

### Recommendations

- A. Approve proposed revisions to the Comprehensive Transportation Funding Programs Guidelines.
- B. Authorize staff to issue the 2021 annual call for projects for the Regional Capacity Program.
- C. Authorize staff to issue the 2021 annual call for projects for the Regional Traffic Signal Synchronization Program.

### Background

The Regional Capacity Program (RCP) provides Measure M2 (M2) Project O funding for improvements to the Orange County Master Plan of Arterial Highways (MPAH). The RCP also provides for intersection improvements and other projects to help improve street operations and reduce congestion.

The Regional Traffic Signal Synchronization Program (RTSSP) provides M2 Project P funding for multi-agency, corridor-based signal synchronization throughout Orange County.

These programs allocate funds through a competitive process and target projects that improve traffic by considering factors such as degree of congestion relief, cost effectiveness, and project readiness.

The Comprehensive Transportation Funding Programs (CTFP) document serves as the mechanism with which the Orange County Transportation Authority (OCTA) administers the RCP and RTSSP, as well as other competitive transit (projects S, T, and V), and environmental cleanup programs (Project X).

The CTFP Guidelines (Guidelines) identify procedures and requirements that local agencies must adhere to in order to apply for M2 funding and after award, to seek reimbursement. These guidelines were first approved by the OCTA Board of Directors (Board) on March 22, 2010, and were most recently updated in March 2020.

### **Discussion**

Updates to the Guidelines have been prepared in anticipation of the Board's authorization of the upcoming 2021 annual call for projects (call) for the RCP and RTSSP. OCTA worked closely with the Technical Steering Committee (TSC) and Technical Advisory Committee (TAC) to determine areas of the Guidelines that needed to be adjusted and/or updated. Issues and lessons learned from previous calls were also reviewed and considered. The Guidelines were reviewed and updated, as appropriate, to provide for both better consistency and streamlining throughout the document.

Guideline updates for Project O (RCP), include call dates, deadlines, and amounts. Based on available funding, staff is recommending to make \$22 million available for Project O project awards, which is lower than has been made available in past cycles due to the anticipated reduction in M2 revenues associated with the coronavirus pandemic. The updated Guidelines also include:

- Merging of environmental-related items into the sustainability category;
- Clarification that the CTFP funds may only be used toward the portion of bridge widening that is consistent with the MPAH; and
- Modified language related to rough grading based on input from the TAC.

Changes are also being proposed for the Project P (RTSSP) program. Similar to Project O changes, call dates, deadlines, and amounts were updated. For this cycle, staff is proposing making \$8 million available, which is consistent with prior calls due to the high interest in this program. Unlike the last call, OCTA

will offer to lead projects for local jurisdictions (if requested), contingent on available resources. The updated Guidelines also include:

- Clarified scoring narrative sections;
- Clearer eligibility component descriptions for various scoring categories;
- Revisions to some scoring categories to emphasize signal coordination (over capital improvements) and faster project delivery;
- Streamlined in-kind match discussions; and
- General submittal and point determination discussions were simplified, where possible.

A more detailed summary of the proposed Guidelines changes is included in Attachment A, which provides a table of the changes, as well as in Attachment B, which provides a marked-up version of the Guidelines. Proposed changes that were deemed to be non-substantive (i.e., wording/grammatical, streamlining, and clarifications) are generally not identified here but are shown in the attachments.

These proposed Guidelines changes were presented to the TSC and TAC in June. Both committees requested broader eligibility consideration for rough grading project components. Accordingly, a change in rough grading requirements has been incorporated into the proposed Project O Guidelines. It should be noted that this change does not go as far as the TSC and TAC had requested in terms of broadening rough grading eligibility requirements. However, the proposed revisions provide an increased level of flexibility, which was previously not available to local agencies, while at the same time maintaining ease of implementation and adherence to basic M2 requirements.

The proposed Guidelines changes are being submitted to the Board for final consideration and approval. Authorization is also being requested to initiate the 2021 call, making \$30 million available for both the M2 RCP (\$22 million) and RTSSP (\$8 million) programs to support local streets and roads improvement projects through Orange County.

### Next Steps

If the Board approves these recommendations, staff will send out letters and e-blast announcements notifying local agencies of the call's initiation and any other pertinent information.

Applications would be due to OCTA by October 22, 2020, and based upon project selection criteria as specified in the Guidelines, projects will be prioritized for Board, TSC, and TAC consideration in spring 2021. Project funds would

become available to local agencies starting July 1, 2021, and may be programmed as late as fiscal year 2023-24. A summary of the call's proposed timeline is identified below.

- Board authorization to issue call: August 2020
- Application submittal deadline: October 22, 2020
- TSC/TAC review: February/March 2021
- Committee/Board approval: May 2021

### Summary

M2 provides funding for arterial and intersection improvements through the RCP and signal synchronization improvements through the RTSSP. The Guidelines serve as the mechanism that OCTA uses to administer these competitive funding sources. Proposed changes to these Guidelines were presented and approved by both the TSC and TAC in June, and staff is now seeking approval of proposed modifications to the Guidelines and authorization to initiate the 2021 RCP and RTSSP annual call.

### **Attachments**

- A. 2021 CTFP Guidelines (Projects O and P) Proposed Changes List
- B. Comprehensive Transportation Funding Programs, Guidelines Excerpt, Proposed Revisions

Prepared by:

Alfonso Hernandez Senior Transportation Funding Analyst (714) 560-5363 Kia Mortazavi Executive Director, Planning

(714) 560-5741

Approved by:

				2021 CTFP Guidelines (Projects O and P) – Proposed Changes List
No.	Section/ Chapter	Subsection	Page No.	Proposed Change
1	III. Definitions	N/A	х	20. "Primary Implementation (PI) Report" refers to the report required at the end of the PI phase. It is a technical report that documents the work completed during the PI phase, which contains the Before and After Study. This is a separate report from the project final report required by the M2 Ordinance, Attachment B, Section III.A.9.
2	III. Definitions	N/A	х	21. "Operations and Maintenance (O&M) Technical Memorandum Report" refers to the report required at the conclusion of O&M phase. It is a technical report that documents the work completed during the O&M phase. This is a separate report from the project final report required by the M2 Ordinance, Attachment B, Section III.A.9.
3	III. Definitions	N/A	xi	30. The term "offset signal" refers to traffic signalized intersections within 2,700 feet from either direction of the project corridor. (Project P Only)
4	IV. Acronyms	N/A	xii	CTO – Contract Task Order
5	Ch. 1	MPAH Consistency Review and Amendment Process	1-1	Link updated to: <a href="http://www.octa.net/pdf/mpah_guidlines.pdf">http://www.octa.net/pdf/mpah_guidlines.pdf</a>
6	Ch. 2	Programming Policies	2-6	For the RTSSP (Project P) program, changes to project costs with respect to the phase allocations will be considered based upon the issuance of contract or the contract task order (CTO), provided that the readjusted phase allocations are timely and do not increase the overall grant.
7	Ch.7	2021 Call for Projects	7-3	Updated the approximate amount available for the 2021 Call, \$22 million, and the three-year period for programming of projects, FY21/22 - FY23/24.
8	Ch.7	2021 Call for Projects	7-4	Applications for the 2021 call for projects by 5:00 p.m. on Thursday, October 22, 2020.
9	Ch.7	Application Review Process	7-13	Board authorization to issue call: August 2020 Application submittal deadline: October 22, 2020 TSC/TAC Review: February/March 2021 Committee/Board approval: May 2021
10	Ch.7	Potentially Eligible Items	7-15	Additional grading (e.g. over excavation for poor soil conditions) will be considered on a case by case basis.
11	Ch.7	Potentially Eligible Items	7-16	Roadway grading is eligible for structural sections if within the standard MPAH cross section for the facility (inclusive of any TCEs). Rough roadway grading may be considered partially eligible within the MPAH cross section and will be evaluated by OCTA on a case by case basis.
12	Ch.7	Selection Criteria	7-21 - 7-22	New facilities must be modeled through OCTAM and requests should be submitted to OCTA a minimum of six (6) weeks prior to application submittal deadline. This deadline is September 10, 2020 for the 2021 Call for Projects.
13	Ch.7	Selection Criteria/Current Project Readiness	7-22	Rearranged project development phases in order of actual phasing progression.
14	Ch.7	Selection Criteria/Operational Attributes (within the roadway)	7-23 – 7-24	The Water Conservation Element and Sustainability scoring elements were merged and the definition was updated to make the sustainability evaluation more comprehensive.
15	Ch.7	Selection Criteria/Improvement Characteristics	7-24	Bridge crossing: Widening of bridge crossing within the project limits to full MPAH width. Widening beyond MPAH shall not qualify for Project O funding.
16	Ch.7	New Facilities	7-25 – 7-26	Any request for modeling must be submitted to OCTA no later than September 10, 2020 for the 2021 Call for Projects.
17	Ch.7	Table 7-2/Operational Attributes (within the roadway)	7-30	The Water Conservation Element and Sustainability scoring elements were merged, and the Water Conservation Element was removed from ACE Scoring Criteria
18	Ch.7	Table 7-2/Funding Over- Match	7-30	Made technical correction to points column for Funding Over-Match for the ACE Scoring Criteria.
19	Ch. 7	Potentially Eligible Items	7-32	Additional grading (e.g. over excavation for poor soil conditions) will be considered on a case by case basis.
20	Ch. 7	Ineligible Items	7-33	Roadway grading is eligible for structural sections if within the standard MPAH cross section for the facility (inclusive of any TCEs). Rough roadway grading may be considered partially eligible within the MPAH cross section and will be evaluated by OCTA on a case by case basis.
21	Ch.7	Selection Criteria/Current Project Readiness	7-35	Rearranged project development phases in order of actual phasing progression.

				2021 CTFP Guidelines (Projects O and P) – Proposed Changes List
No.	Section/ Chapter	Subsection	Page No.	Proposed Change
22	Ch.7	Selection Criteria/Operational Attributes (within the roadway)	7-36	The Water Conservation Element and Sustainability scoring elements were merged and the definition was updated to make the sustainability evaluation more comprehensive.
23	Ch.7	Selection Criteria/LOS Improvement	7-37	If an alternative methodology is proposed, all analysis must be submitted to OCTA for review no later than September 10, 2020 for the 2021 Call for Projects.
24	Ch.7	Table 7-4/Operational Attributes (within the roadway)	7-41	The Water Conservation Element and Sustainability scoring elements were merged, and the Water Conservation Element was removed from ICE Scoring Criteria
25	Ch. 7	Potentially Eligible Items	7-43	Additional grading (e.g. over excavation for poor soil conditions) will be considered on a case by case basis.
26	Ch. 7	Potentially Eligible Items	7-44	Roadway grading is eligible for structural sections if within the standard MPAH cross section for the facility (inclusive of any TCEs). Rough roadway grading may be considered partially eligible within the MPAH cross section and will be evaluated by OCTA on a case by case basis.
27	Ch.7	Selection Criteria/Current Project Readiness	7-45 – 7-46	Rearranged project development phases in order of actual phasing progression.
28	Ch.7	Selection Criteria/ Operational Attributes (within the roadway)	7-46	Operational Attributes (within the roadway)
29	Ch.7	Selection Criteria/ Operational Attributes (within the roadway)	7-47	The Water Conservation Element and Sustainability scoring elements were merged and the definition was updated to make the sustainability evaluation more comprehensive.
30	Ch.7	Selection Criteria/LOS Improvement	7-47	If HCM 2010 is proposed for intersections as an alternative methodology, all analysis <b>must be submitted to OCTA no later than September 10, 2020</b> and the cost for independent review shall be reimbursed by the applicant.
31	Ch.7	Table 7-6/Operational Attributes (within the roadway)	7-53	The Water Conservation Element and Sustainability scoring elements were merged and the Water Conservation Element was removed from FAST Scoring Criteria
32	Ch.7	Table 7-6/Funding Over- Match	7-53	Made technical correction to points column for Funding Over-Match for the FAST Scoring Criteria.
33	Ch.7	Table 7-6/Coordination with Freeway	7-53	Clarified heading for category: Coordination with Freeway Mainline Improvements
34	Ch. 8	Regional Traffic Signal Synchronization Program	8-1	The Master Plan will be revised and updated by OCTA every three years and will provide details on the status and performance of the traffic signal synchronization activities over that period.
35	Ch. 8	2021 Call for Projects	8-2	M2 is anticipated to provide approximately \$8 million for signal coordination across Orange County.
36	Ch. 8	2021 Call for Projects	8-2	<ul> <li>5. Projects are funded for a grant period of three (3) years and are divided into two phases:</li> <li>a. Primary Implementation (PI) – includes the required implementation of optimized signal timing as well as any signal improvements proposed as part of a project. A Project Report is required at the conclusion of this phase to document work completed during the PI phase. This PI Project Report shall be submitted with the final report according to the payment process.</li> <li>b. Ongoing Operations and Maintenance (O&amp;M) – includes the required monitoring and improving optimized signal timing in addition to any optional communications and/or detection support. O&amp;M will begin after the optimized signal timing is implemented and be required for the remainder of the project (typically 2 Years). A Final O&amp;M Report is required at the conclusion of this phase to document work completed during the O&amp;M phase and shall be submitted with the final report.</li> </ul>

				2021 CTFP Guidelines (Projects O and P) – Proposed Changes List
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37	Ch. 8	2021 Call for Projects	8-2 – 8-3	6. This information shall be collected both before and after any signal timing changes have been made and after the PI implemented and approved by all agencies The Before and After Study shall be submitted after the PI phase is completed as part of the PI Project Report.
38	Ch. 8	2021 Call for Projects	8-3	7. Any corridor or portion of a corridor funded through this call cannot re-apply for funding until the three-year grant period or commitment to operate signal synchronization beyond the three-year grant period is completed, whichever ends later and a final report has been submitted to OCTA.
39	Ch. 8	Applications	8-3	OCTA shall require agencies to submit applications for the call for projects by 5:00 p.m. on Thursday, October 22, 2020.
40	Ch. 8	Application Process	8-4	Agencies seeking funding must complete an online application, a supplemental application in the OCTA's latest format, and provide supporting
41	Ch. 8	Application Process	8-4	However, the total number of corridors per route or grid corridor projects will be limited to three (3) and the total number of intersections between these corridors are limited to fifty (50).
42	Ch. 8	Other Application Materials	8-5	A Supplemental Application (available on the OCTA website and OCFundtracker) is <u>required</u> to be completed for each project application and included in the electronic submittal. <b>Any Supplemental Application not submitted in the 2021 format will NOT be considered.</b>
43	Ch. 8	Other Application Materials/Lead Agency	8-5	Lead Agency: Eligible jurisdictions consistent with Measure M2 ordinance definitions and requirements.
44	Ch. 8	Other Application Materials/Participating Agencies	8-5	If a draft copy of these resolutions of support by OCTA's Board of Directors. If the application claims Caltrans as a participant, then it shall contain a letter of support from Caltrans for the specific project and letters of support from all applicable agencies pledging to sign a cooperative agreement with Caltrans at the start of the project. The lead agency shall also pledge this commitment in the cover letter of the application. The required Caltrans fee will be a line item in the improvements list. The applicable agencies will be required to cover the required 20% match for the Caltrans line items. All agencies that have a Caltrans intersection/ramp in their jurisdiction is required to sign a cooperative agreement with Caltrans in order for the entire project to claim Caltrans as a participant.
45	Ch. 8	Other Application Materials/Project Support	8-5 – 8-6	Project Support: If proposed project has asked for detailed information only if necessary, to adequately evaluate the project application.
46	Ch. 8	Lead Agency	8-6	This Program is administered through a single lead agency: See Lead Agency definition above.
47	Ch. 8	Lead Agency	8-6	OCTA Lead: [NOT AVAILABLE FOR 2020 CALL FOR PROJECTS] OCTA may, work and cost elements by project. For example, accounting for OCTA's administrative and project management efforts by incorporating an additional 10 percent of the total project cost when calculating the Cost Benefit of the project.
48	Ch. 8	Lead Agency	8-6	Applications must be prepared by a designated local agency acting in a lead capacity during grant preparation. Projects nominated for OCTA lead shall be discussed at the Traffic Forum.
49	Ch. 8	Lead Agency	8-6	The application will be scored using the criteria outlined in the previous following sections.
50	Ch. 8	OCFundTracker Application Components	8-7	Transportation Significance VMT, Cost Benefit, Project Characteristics, Transportation Significance, Maintenance of Effort, Project Scale, Project Scale, Number of Local Agencies, Current Project Status Readiness, and Funding Match Rate.
51	Ch. 8	Application Review and Program Adoption	8-7	Board authorization to issue call: August 2020 Application submittal deadline: October 22, 2020 TSC/TAC Review: February/March 2021 Committee/Board approval: May 2021
52	Ch. 8	Checklist Guide	8-7	The checklist should be provided as a cover sheet table of contents for each application submitted.
53	Ch. 8	Project Definition	8-8	Projects previously awarded RTSSP funding must be complete with a Final Report submitted and approved by to OCTA Communication system improvementsSignal Synchronization Corridor project.

	2021 CTFP Guidelines (Projects O and P) – Proposed Changes List					
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54	Ch. 8	Project Definition	8-8	Applicant agency and owning agency must form a route. A "grid" project shall consist of one main corridor that is specifically identified in the application with a maximum of two crossing corridors to make a grid. Grid projects shall also be multijurisdictional with a minimum of two local agencies, excluding Caltrans. For a grid project, applicant agency and owning agency must demonstrate through simulation or actual vehicle counts the following:  • Show that timing changes on the main corridor will greatly impact the crossing corridor(s)  • Crossing corridors shall have closely spaced signals in close proximity to the main corridor with timing changes along these crossings impacting the operation of the main corridor  All corridors in the grid shall individually meet the Minimum Eligibility Requirements and, as part of the project, travel time studies shall also be collected along all corridors making		
				the grid. Linked corridors may also combine at the point of intersection to form a single local Master offset Control Point (T0) for future Zone operations.		
55	Ch. 8	Project Definition	8-9	Therefore, active transportation elements may be included as part of the project, as outlined in the following section.		
56	Ch. 8	Eligible Activities	8-9	o–• Signal Coordination		
new optimized timing has occurred within the past three years; maximum distance project corridor. These offset signals; however, will not be counted towards the total control of the past three years; maximum distance project corridor. These offset signals; however, will not be counted towards the total control of the past three years; maximum distance project corridor. These offset signals; however, will not be counted towards the total control of the past three years; maximum distance project corridor.		8-9	These improvements are restricted to the signal synchronization project limits but may include synchronization with traffic signalized intersections on intersection corridors where new optimized timing has occurred within the past three years; maximum distance for either direction from crossing arterial within intersection is 2,700 feet from either direction of the project corridor. These offset signals; however, will not be counted towards the total number of signals on the project (for implementation of timing plans only). All improvements must be designed to enhance the specific project. The following are a list of potentially eligible items as part of a signal coordination project:			
				In addition, eExpenditures related to the design of systems, permitting, and environmental clearance are eligible for funding.		
58	Ch. 8	Eligible Activities	8-9 – 8-10	Caltrans encroachment permits and agency to Caltrans Cooperative Agreement fees are eligible activities. This includes Caltrans labor, such as expenses for reviewing signal timing plans, providing signal timing parameters, and providing existing timing sheets, etc. Applicant must specify how to handle Caltrans intersections on project.		
59	Ch. 8	Funding Estimates	8-10	Because of the limited amount of funds available for the RTSSP, project cap of \$75,000 per signal or \$250,000 per project corridor mile included as part of each project (whichever is higher) has been established for this call for projects. Note that any offset signals will not be counted towards the total number of signals on the project.		
60	Ch. 8	Selection Criteria	8-10 – 8-11	<u>Transportation Significance</u> : Vehicle Miles Traveled (VMT): Points are awarded for projects that include offset signals along the project corridor, route, or grid. These offset signals do not count towards the project cap; however, are in relatively close proximity to affect the operation of the corridor(s). The applicant shall identify the number of offset signals on the corridor and the percentage of those offset signals that will be included in the project.		
				Vehicle miles traveled (VMT) is calculated as the Centerline length of segment(s) on the corridor, route, or grid proposed for synchronization multiplied by the existing average daily traffic (ADT) for the proposed segment(s) length.		
				VMT should be calculated by the smallest segmentation on which the city typically collects ADT data. (maximum: 20 points)		
61	Ch. 8	Selection Criteria	8-11	ADT must be based upon actual count information taken within the 36 months preceding the application date and include 24-hour, midweek, bi-directional counts for each segment. All supporting data shall be organized in order in which they appear for the calculation of the VMT. Data from the OCTA Traffic Flow Map may not be used. Furthermore, outdated and/or non-compliant counts may result in project ineligibility (maximum: 30 points)		
62	Ch. 8	Cost Benefit	8-11	Cost Benefit: Total project cost divided by Existing VMT. If the applicant is electing OCTA to be the lead agency, the total project cost in this calculation must also include an additional 10% of the total project for OCTA administrative and project management efforts. This additional 10% is used to determine the project effectiveness only and is not counted towards the overall project budget cap. (maximum: 10 points)		
63	Ch. 8	Selection Criteria/Project Characteristics		Project Characteristics: Points are awarded based on the type and relevance of the proposed project. For instance, maximum points are awarded to projects that are timing only without any capital improvements or points accumulate if a signal synchronization project is combined with improvements as defined below per the "Eligible Activities" section above. <li>list relocated from Eligible Activities – note that changes are only shown for any addition or deletion not relocation or formatting&gt;  Real-time traffic actuated operations and demonstration projects can be claimed for any one of the following (4 points):  Traffic Responsive only if all signals, in at least one agency on the project, are included in the system.</li>		
				<ul> <li>Peer-to-Peer program on traffic control devices.</li> </ul>		

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			<ul> <li>Adaptive traffic signal systems only if all signals, in at least one agency on the project, are included in the system.</li> <li>Bluetooth and/or connected vehicle roadside units for at least three (3) signals on the project. If implemented, these items will require a data sharing agreement with OCTA.</li> </ul>
			Automated Traffic Signal Performance Measures (ATSPM) system can only be claimed (4 points) if all signals, in at least one agency on the project, are included in the system, which will also be used during the O&M phase of the project. If implemented, these items will require a data sharing agreement with OCTA.
			• Intelligent cameras that include analytics, such as automated continuous counts and other metrics can only be claimed (3 points) if a minimum of three (3) implementations are included on the project. Furthermore, confirmation that an analytics module or camera with built-in analytics will be purchased for this category to receive points. If implemented, these cameras will require a data sharing agreement with OCTA.
			Detection system that will increase the number of inputs into the signal controller for the purpose of signal performance measures (e.g. ATSPM) and traffic counts can only be claimed (3 points) if a minimum of three (3) implementations are included on the project.
			• Installation of new and/or improved traffic control devices to improve the accessibility, mobility and safety of the facility for pedestrians and bicyclists can be claimed (3 points) if a minimum of three (3) implementations are included on the project. This can include:
			<ul> <li>Inductive loops, video detection, radar, sonar, thermal, hybrids thereof, and other types of detection systems that can distinguish bicycles. This includes implementing a separate bicycle minimum and/or clearance parameter in the traffic signal controller.</li> </ul>
			<ul> <li>ADA compliant Pedestrian Signals including, but not limited to, tactile and audible buttons in countdown signal heads.</li> </ul>
			New or upgraded communication systems (2 points)
			New contemporary communication system improvements (e.g. Ethernet) including all conduits, pull boxes, fiber optic and/or copper cabling (not to exceed 120 strands), network switches and distribution systems. These systems should be sufficiently sized for the need capacity of the Intelligent Transportation System (ITS) network. Excess capacity is deemed non-participating and also, cannot be used as part of the required project match.
			<ul> <li>Replacement fiber optic or copper cabling for network communication. Fiber optic is the preferred medium and includes pull boxes, network switches, and distribution systems.</li> <li>Software and hardware for system traffic control</li> </ul>
			<ul> <li>Control and monitoring interconnect conduit (including upgrades or replacement of existing systems).</li> <li>Communication closure systems of conduit, cable, and associated equipment that are outside of project limits but complete a designated communications link to an existing network for the Advanced Transportation Management System (ATMS) for an agency or agencies. Only communication links that are installed from a central location and/or communications hub to the project corridor that does not currently have a fiber connection to a central location are eligible.</li> </ul>
			Intersection/field system modernization and replacement (2 points)
			<ul> <li>Traffic signal controller replacement of antiquated units with Advanced Transportation controller (ATC) units. ATC shall comply with latest industry standards.</li> <li>Controller cabinet (assemblies) replacements that can be shown to enhance signal synchronization.</li> </ul>
			<ul> <li>Closed Circuit Television (CCTV).</li> <li>Uninterruptible Power Supply (UPS) for ATMS and intersection field equipment. For ATMS, UPS shall solely provide electrical power for ATMS Server(s), one dedicated workstation (console terminal) and related communications devices. UPS for ATMS is not intended to provide power to entire TMC and approval of request for UPS is at the sole discretion of OCTA.</li> </ul>
			Active Transportation/Pedestrian Safety related elements
			<ul> <li>High-Intensity Activated crosswalk signaling systems (HAWK) Pedestrian detection modules Bicycle detection modules.</li> </ul>
			<ul> <li>Rectangular Rapid Flashing Beacon Systems (RRFB) including striping, legends, and signage.</li> </ul>
			Minor signal operational improvements (2 points)
			o Emergency Vehicle Preempt (EVP) intersection control equipment only
			Transit Signal Priority (TSP) intersection control equipment only
			<ul> <li>Channelization (signing, striping, raised pavement markers, in lane flashing guidance or warning marking systems, and legends) improvements required for traffic signal phasing.</li> </ul>
			<ul> <li>Traffic signal phasing improvements that will improve traffic flow and system performance including protected permissive left turn phasing and shared pedestrian phasing, excluding display equipment and other ineligible activities as mentioned in these guidelines.</li> </ul>
			Traffic Management Center (TMC)/Traffic Operations Centers (TOC) and motorist information (1 point)
			New TMCs or TOCs (any project funded under this category should plan for center-to-center communication (C2C) with nearby agencies and/or OCTA).  Here the description TMOs as TOOs (as a series of category should plan for center-to-center communication (C2C) with nearby agencies and/or OCTA).
			<ul> <li>Upgrades to existing TMCs or TOCs (any project funded under this category should plan for C2C with nearby agencies and/or OCTA).</li> <li>Motorist information systems (up to 10 percent (10%) of total project costs for PI phase only).</li> </ul>

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				<ul> <li>Video display equipment, including wall monitors, screens, mounting cabinets, and optical engines (up to 10 percent (10%) of total construction costs for PI phase only).</li> </ul>		
				<ul> <li>New or upgraded vehicle, pedestrian, and bicycle detection that does not already meet the above categories can be claimed (1 point) if there are a minimum of three (3) implementations along the signal synchronization corridors to ensure necessary conditions for signal synchronization: inductive loops, video detection, radar, sonar, thermal, hybrids thereof, and other types of detection systems.</li> <li>Note: that only one feature can be selected for any qualifying improvement; for example, an implementation of a new video detection system that can distinguish bicycles can be selected for points under the "Separate Bicycle/ADA Pedestrian Detection" or "New/Upgraded Detection", but not both. (maximum: 10 points)</li> </ul>		
64	Ch. 8	Selection Criteria/Maintenance of Effort	8-14	Maintenance of Effort: Points are earned for a commitment to operate the project signal synchronization timing for a defined period of time beyond the three-year grant period. Note that the project will not be eligible for funding until after the completion of all maintenance commitments. (maximum: 5 points)		
65	Ch. 8	Selection Criteria/Project Scale	8-14 – 8-15	Project Scale: Points are earned for including more intersections along signal synchronization network—or serving as a signal corridor "gap closure". For a grid, the number of signals and percent of signals being retimed will only be calculated for the corridor that is designated as the Main Corridor. (maximum: 240 points)		
66	Ch. 8	Selection Criteria/Number of Local Agencies	8-15	Number of Local Agencies: Points are earned for including multiple local agencies as part of the project. (maximum: 120 points)		
67	Ch. 8	Selection Criteria/Current Project <del>Readiness</del> Status	8-15	Current Project Readiness-Status: Points are earned based on the current status of the project development. Points for re-timing of a corridor can be claimed only if at least 75% of the previous project is part of the new application. Evidence of actual preliminary engineering performed for proposals requesting funding for implementation phases must be provided to qualify for points related to this attribute. Points can also be claimed for applicants who provide evidence that they can complete primarily implementation within twelve months. Agencies that receive points for this category cannot request delays or time extensions throughout the life of the project.		
68	Ch. 8	Selection Criteria/Funding Rate	8-15	The percentages shown in Table 8-1 apply to overall match rates above a local agency's minimum requirement.		
	Ch. 8	Table 8-1/VMT	8-16	Transportation Significance Vehicle Miles Travelled (VMT) Points: 320  Inclusion of offset signals within 2700' Points 90% or above 10		
				50 – 89% < 50%		
69				AND Vehicle Miles Traveled (VMT) Range		
70	Ch. 8	Table 8-1/Economic Effectiveness	8-16	Cost Benefit (Total \$/VMT) Range*		
71	Ch. 8	Table 8-1/Project Characteristics	8-16	Project FeaturePointsTiming Only, No Capital10Adaptive Traffic & Demonstration Projects44TMC/TOC Connections Between Agencies4Automated Traffic Signal Perf. Measures43Intelligent Cameras32Detection for ATSPM and counts3Separate Bicycle/ADA Pedestrian Detection32New/Upgraded Communications Systems2Intersection/Field System Modernization2Minor Signal Operational Improvements2New Protected/Permissive Signals2TMC/TOC and Motorist Information1New/Upgraded Detection1		
72	Ch. 8	Table 8-1/Transportation Significance	8-16	Transportation Significance Points: 10 Corridor Type Points Priority & Signal Synchronization Corridor 5 Corridor "Gap Closure" 5		

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	•			Project Scale	Points: 420		
73	Ch. 8	Table 8-1/Number of Signals on Main Corridor Coordinated by Project	8-16	Number of Signals on Main Corridor Coordinated by Project Range 50+ 40 - 49 30 - 39 20 - 29 10 - 19 < 10	Points  510  48  36  24  42  0		
74	Ch. 8	Table 8-1/Percent of Main Corridor Signals Being Retimed	8-16	Percent of Main Corridor Signals Being Retimed Range 90% or above 80 - 89% 70 - 79% 60 - 69% 50 - 59% < 50%	Points 510 48 36 24 42 0		
75	Ch. 8	Table 8-1/Number of Jurisdictions	8-16	Number of Jurisdictions  Total Number of Involved Jurisdictions Range 5 or more 4 3 2 1	Points: 210  S  Points  2010  468  426  84  0		
76	Ch. 8	Table 8-1/Current Project Readiness	8-16	Current Project Readiness Status  Project Status  Re-timing 75% of prior RTSSP project Implementation within 12 months	Points: 10  Points  t		
77	Ch. 8	Matching Funds	8-18- 8-19	Examples of staffing commitmentdirectly is subject to the same audit and requiremen	ctly enhance the signal synchronization project. Project match beyond 20 percent (20%) is limited to cash match only. Please note, overmatch ents as in-kind match.		
78	Ch. 8	Matching Funds	8-19	Allowable signal system investmentmad the application.	ade by the agency. For OCTA-led projects, match for equipment shall be in cash except when an agency elects to purchase equipment per		
79	Ch. 8	Matching Funds	8-19	The specific matching requirement by project Project category  Signal coordination  New or upgraded detection	Type of matching allowed*  In-kind match** or cash match  In-kind match** or cash match		

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				New or upgraded communications systems  In-kind match** or cash match					
				Communications and detection support In-kind match** or cash match					
				Intersection/field system modernization and replacement In-kind match** or cash match					
				Minor signal operational improvements  In-kind match** or cash match					
				TMC/TOC and motorist information systems Cash match					
				Real-time traffic actuated operations and demonstration projects  Cash match					
				Caltrans fees and expenses (labor and capital)  In-kind match ** or cash match					
				* Project match beyond 20 percent (20%) is limited to cash match only. Please note, overmatch is subject to the same audit and requirements as in kind match.  ** In-kind match services are subject to audit.					
80	Ch. 8	Matching Funds	8-20	New signal system investment (limited to eligible activities)					
81	Ch. 8	Matching Funds	8-20– 8-21	Relocated from Lead Agency Section Additionally, for projects designating OCTA as lead agency when the local agency develops the application:  •Primary Implementation (PI) (12 months) o Project Administration - Each local administration). o Signal Synchronization Timing - Each local agency intersection. o Before and After Study - Each local local agency. o Engineering design/review - Each local local agency intersection. o System integration - Each local on improvements). o Construction management - Each local project O&M report.					
				For projects designating a local agencyusing a different formula (e.g., 2-5 hours per local agency signal for 24 months).					
82	Ch. 8	Matching Funds	8-21	Participating agencies pledging in-kind services shall be responsible for keeping track of said hours and/or improvements. For OCTA-led projects, an in-kind services match report will be requested throughout the project to ensure agencies meet their promised in-kind match. All submissions shall include backup documentations, such as accounting/payroll detailed summaries, third-party invoices (consultant, contractor, and equipment) and are subject to Audit.					
83	Ch. 8	Data Compatibility	8-22	All count data, including average daily traffic (ADT) and intersection turning movement (ITM), collected as part of any funded project shall be provided to OCTA in one of the two following digital formats: 1)Microsoft Excel format. NDS/Southland Car Counters style Excel spreadsheet; or 2) JAMAR comma separated value style text file. The data shall then be loaded into the OCTA Roadway Operations and Analysis Database System (ROADS). Any data files containing numeric intersection or node identifiers shall use the same node identification (ID) numbers as is stored and maintained by OCTA. OCTA shall will provide a listing of intersections and corresponding unique node ID numbers upon request. Each count data file-name shall adhere to the following file naming describe the year the counts were collected, agency, type of count file, intersection name, and OCTA node ID number.—or sev. As an example, a turning movement count file recently collected for the intersection of Harbor Boulevard and Wilson Street in the City of Costa Mesa would be given the filename 2020_CostaMesa_ITM_Harbor-Wilson_2020_ITM_4534.eevxls.  All traffic signal synchronization data collected and compiled as part of any funded project for both existing (before) and final optimized (after) conditions shall be provided to OCTA in Synchro version 10 esv latest Universal Traffic Data Format (UTDF) format and version combined data UTDF-format. This data shall include-the-validated network layout, node, link, lane, volume, timing, and phase data for all coordinated times. The nodes for these files shall also correspond to the OCTA node ID numbers. All such data shall be consistent with the OCTA ROADS database.					
84	Ch. 8	Project Summary Information	8-22	For each application that is recommended for funding, the agency shall submit a PowerPoint presentation summarizing the pertinent project information for TAC review and discussion purposes. The presentation shall be no more than three (3) slides and should contain, at a minimum, a project description, project benefits, location map, and cost estimate. OCTA staff will request the PowerPoint when/if a project is recommended for funding.					

2021 CTFP Guidelines (Projects O and P) – Proposed Changes List								
No.	Section/ Chapter	Subsection	Page No.	Proposed Change				
85	Ch. 8	Exhibit 8-1: Checklist	8-23- 8-24	RTSSP Online Application – submitted through OcFundTracker  1. Transportation Significance Vehicle Julies Traveled 2. Benefit Cost Ratio 3. Project Characteristics 4. Presepostation Significance 5. Project Characteristics 6. Project Characteristics 7. Current Project-Read-Read-Read-Read-Read-Read-Read-Read				

				2021 CTFP Guidelines (Projects O and P) – Proposed Changes List				
No.	Section/ Chapter	Subsection	Page No.	Proposed Change				
				c. O&M Final Memorandum (required) a. Summary of Project Cost b. Summary of Cost by Agency c. Table I: Agency Improvement Preferences d. Table II: Description of Work by Intersection  Section 5: Detailed Local Match Commitment Total Proposed Project Cost by Task a. Table II: Detailed Improvements b. Table III: Detailed Improvement Breakdown  Section 6: Project Schedule for the 3 Year Grant Period by Task a. Project State and End Dates b. Project State and End Dates c. Agency Commitment of Extended Monitoring and Maintenance  Section 7: Matching Funds Section 9: Calculations Used for Develop Selection Criteria Inputs Section 9: Calculations Used for Develop Selection Criteria Inputs Section 10: Any additional Information Deemed Relevant by the Applicant Appendices a. Agency Resolutions b. Vehicle Miles Traveled (VMT) c. Calculations and Estimated Points d. Additional Information (Optional)				
86	Ch. 8	Exhibit 8-2 Resolution	8-25	The City Council of the City of hereby requests the Orange County Transportation Authority allocate funds in the amounts specified in the City's application to said City from the Regional Traffic Transportation Signal Synchronization Program.				
87	Ch.9	Payment Requests	9-4	3. Documentation of the Contract Award – The agency shall submit a minute order, agency resolution, or other council/board action showing award of the contract and the contract amount. After contract award, the agency shall submit the project name, contractor/consultant company name, and project scope including bid/task list, for each contract. The city clerk, clerk of the board, or appropriate equivalent shall certify minutes. Agencies that use on-call consultants shall submit a purchase order or Notice to Proceed (NTP) that includes the project-specific scope of work for the contractor.				
88	Ch.9	Payment Requests	9-4	5. Work Schedule – OCTA prefers a complete project schedule, but an agency may provide as little as the expected start and completion dates for preliminary engineering, final engineering, right-of-way, and construction phases on the Engineering & Construction Phase Initial Report Form 10-1A.				
89	Ch. 9	Final Payment Documentation Requirements	9-7	5. Final Report Form – The local agency shall prepare a final report form using the Engineering & Construction Phase Final Report Form 10-5A.				
90	Ch. 9	Procedures for Receiving Funds	9-12	O&M will begin after the PI of the project is completed and be required for the remainder of the project and last for a minimum of two (2) years.  Primary Implementation (PI) includes the following:  Producing a Final PI Report, which includes the Before and After Study for the proposed project (required)				
91	Ch. 9	Procedures for Receiving Funds	9-12	Ongoing Operation and Maintenance (O&M) will begin after the PI of the project is completed. Includes the following:  Final O&M Report				
92	Ch. 9	Initial Payment Requests for Primary Implementation	9-13	The PI-final report has been provided so a lead agency can determine the reporting and documentation required for an initial payment request. Staff may request additional documentation that is not listed on the PI final report prior to approving the request. The electronic versions of the forms are available through the OCFundtracker.				
93	Ch. 9	Initial Payment Requests for Primary Implementation	9-14	Final Report Submission				

	2021 CTFP Guidelines (Projects O and P) – Proposed Changes List							
No.	Section/ Chapter	Subsection	Page No.	Proposed Change				
94	Ch. 9	Example of Initial Reimbursement for Primary Implementation (PI):	9-14	CTFP Grant Allocation Rate Match Rate  \$960,000.00				
95	Ch. 9	Final Payment Requests for Primary Implementation	9-15	A template for the before and after study is available. The PI Report, which includes the Before and After Study for RTSSP, shall be included as a requirement at the end of the Primarily Implementation phase and as part of the Final Report as required by the M2 Ordinance, Attachment B, Section III.A.9 for reimbursement purposes.				
96	Ch. 9	O&M Project Final Report	9-15 — 9-16	O&M Project Final Report  The project final O&M Report shall be completed in accordance with all CTFP Guidelines upon the end of the three-year grant period O&M phase. In addition, the final O&M rReport shall summarize the O&M period, full project through the three-year grant period, include the Before and After Study from the PI phase, and report on additional updates/information that result from the Ongoing Operation and Maintenance phase. documenting the O&M efforts and procedures for continuing maintenance. At a minimum, the O&M Report shall include when travel runs were conducted and issues and solutions throughout the phase. The report shall document all planned and programmed improvements on the study corridor as well as recommendations for further infrastructure improvements that would likely enhance the corridor signal coordination project results.				

CTFP – Comprehensive Transportation Funding Program
O&M – Operations & Maintenance
N/A – Not applicable

OCTA – Orange County Transportation Authority
RTSSP – Regional Transportation Signal Synchronization Program
RCP – Regional Capacity Program
Board – Board of Directors

M2 – Measure M2

PI – Primary Implementation CCTV -Closed Circuit Television

ADA – Americans with Disabilities Act

Caltrans – California Department of Transportation

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Comprehensive Transportation Funding Programs, Guidelines Excerpt, Proposed Revisions



#### **III. Definitions**

- 1. The term "agency," "agencies," "local agency" or any form thereof shall be described in Precept 2.
- 2. "Competitive funds" refers to funding grants received through the Comprehensive Transportation Funding Programs (CTFP).
- 3. The term "complete project" is inclusive of acquiring environmental documents, preliminary engineering, Right-of-Way (ROW) acquisition, construction, and construction engineering.
- 4. The term "cost overrun" in reference to projects awarded through the CTFP shall refer to any and all costs beyond the original estimate that are necessary to complete the approved project scope.
- 5. The term "encumbrance" or any variation thereof shall mean the execution of a contract or other action (e.g. city council award of a primary contract or issuance of a purchase order and Notice to Proceed (NTP)) to be funded by Net Revenues.
- 6. The term "escalation" or "escalate" is the inflationary adjustment, as determined by the Engineering News Record (ENR) Construction Cost Index (CCI) 20-city average, added to the application funding request (current year basis) for ROW and construction phases (see Precept 13).
- 7. The term "environmental mitigation" is referred to as environmental cleanup/preservation measures made as part of that project's environmental clearance.
- 8. For the purpose of these guidelines, the terms "excess right-of-way" and "surplus right-of-way" shall interchangeably refer to ROW acquired for a specific transportation purpose that is not needed for that purpose. ROW designation shall be acknowledged by applicant to OCTA within sixty calendar days of designation. Furthermore, surplus property plan must also be provided to OCTA at time of designation.
- 9. The term "Fast Track" shall refer to projects that apply for both planning and implementation phase funding in a single competitive application/call for projects.
- 10. The term "Fully Burdened Labor Rates" include Work Force Labor Rate (WFLR) plus overhead (see Chapter 9).
- 11. The term "funding grant," "grant," "project funding," "competitive funds," "project programming" shall refer to the total amount of funds approved by the Board through the CTFP competitive process.
- 12. The term "Gap Closure" shall refer to the construction of a roadway to its full MPAH build-out for the purpose of connecting two existing ends of that roadway by filling



- in a missing segment or for completing the terminus of an MPAH roadway. This applies to increased roadway capacity only as it relates to vehicular traffic.
- 13. The term "implementing agency" is the agency responsible for managing the scope, cost and schedule of the proposed project as defined in the grant application.
- 14. The term "lead agency" shall refer to the agency responsible for the submission of the grant application.
- 15. The term "Master Funding Agreements" or any form thereof shall refer to cooperative funding agreements described in Precept 4.
- 16. The term "match rate", "local match", "local matching funds", or any variation thereof, refers to the match funding that an agency is pledging through the competitive process and disposed of through procedures in Chapter 9.
- 17. A "micro-purchase" is any purchase that does not exceed \$2,500. For the purposes of proof of payment, only an invoice is required.
- 18. The term "obligate" or any variation thereof shall refer to the process of encumbering funds.
- 19. "OCFundtracker" refers to the online grant application and payment system used by OCTA to administer the competitive programs awarded through the CTFP. Refer to <a href="https://ocfundtracker.octa.net/">https://ocfundtracker.octa.net/</a>.
- 20. "Primary Implementation (PI) Report" refers to the report required at the end of the PI phase. It is a technical report that documents the work completed during the PI phase, which contains the Before and After Study. This is a separate report from the project final report required by the M2 Ordinance, Attachment B, Section III.A.9.
- 20.21. "Operations and Maintenance (O&M) Technical Memorandum Report" refers to the report required at the conclusion of O&M phase. It is a technical report that documents the work completed during O&M phase. This is a separate report from the project final report required by the M2 Ordinance, Attachment B, Section III.A.9.
- 21.22. The term "project phase" or any form thereof shall refer to the three distinct project phases (engineering, right-of-way, and construction) OCTA funds through the CTFP. Additionally, the "engineering phase" shall include the preparation of environmental documents, preliminary engineering, and ROW engineering. The "ROW phase" shall include ROW acquisition, utility relocation and adjustment to private property as contained in the ROW agreements, private improvements taken, Temporary Construction Easements (TCE), severance damages, relocation costs that are the legal obligation of the agency, as well as loss of good will,



- fixtures and equipment including legal cost. The "construction phase" shall include construction and construction engineering. A fourth phase defined as "Operations & Maintenance" applies to select programs and is described more fully in the applicable program chapter.
- 22.23. Programming for RCP (Project O) follows a sequential process related to Planning and Implementation elements as described more fully in Chapter 2. The Planning step includes environmental evaluation, planning and engineering activities. The Implementation step includes ROW and construction activities.
- 23.24. The term "project phase completion" refers to the date that the local agency has paid the final contractor/consultant invoice (including retention) for work performed and any pending litigation has been adjudicated for the engineering phase or for the ROW phase, and all liens/claims have been settled for the construction phase. The date of project phase completion will begin the 180-day requirement for the submission of a project final report as required by the M2 Ordinance, Attachment B, Section III.A.9.
- 24.25. The term "Public-Private Partnerships" is defined as direct financial contributions, sponsorships or ROW dedications for eligible program activities.
- 25.26. The term "reasonable" in reference to project phase costs shall refer to a cost that, in its nature and amount, does not exceed that which would normally be incurred under the circumstances prevailing at the time the decision was made to incur the cost. Factors that influence the reasonableness of costs: whether the cost is of a type generally recognized as ordinary and necessary for the completion of the work effort and market prices for comparable goods or services.
- 26.27. The term "savings" or "project savings" in reference to projects awarded through the CTFP are any grant funds remaining on a particular project phase after all eligible items within the approved project scope have been reimbursed.
- 27.28. "Sustainability", as it applies to capacity enhancing infrastructure projects, refers to project elements that support environmental benefits such as use of renewable or recycled resources.
- 29. The term "Work Force Labor Rates (WFLR)" include direct salaries plus direct fringe benefits.
- 28.30. The term "offset signal" refers to traffic signalized intersections within 2,700 feet from either direction of the project corridor. (Project P Only)



## **IV.** Acronyms

AADT – Average Annual Daily Traffic

ACE - Arterial Capacity Enhancements

ADA - Americans with Disabilities Act of 1990

ADT – Average Daily Trips

A/E – Architectural/Engineering

APIRI – Applications Programming Interface with Referenced Implementations

ATC – Advanced Transportation Controller

ATMS – Advanced Transportation Management System

BMP – Best Management Practices

B/RVH – Boardings Divided by the Revenue Vehicle Hours

C2C - Center-to-Center Communication

CASQA - California Stormwater Quality Association

CAPPM – Cost Accounting Policies and Procedures Manual

CCI - Construction Cost Index

CCTV – Closed Circuit Television

CDS – Continuous Deflection Separator

CFS – Climate Forecast System

CE - Categorical Exclusion

CEQA – California Environmental Quality Act

CIP – Capital Improvement Plan

CPI - Catchment Prioritization Index

CSPI – Corridor System Performance Index

CTC – California Transportation Commission

CTFP – Comprehensive Transportation Funding Programs

#### CTO - Contract Task Order

ECAC – Environmental Cleanup Allocation Committee

ECP – Environmental Cleanup Program

EIR - Environmental Impact Report



# **Chapter 1 - Eligibility**

#### **Overview**

To apply for the CTFP, local agencies must fulfill an annual eligibility process. OCTA established this process to ensure that improvements are consistent with regional plans. The cities and county approved a process reflecting the eligibility criteria found in Measure M. Eligibility packages are due to OCTA by June 30 of each year.

In order to receive CTFP and M2 LFS funds, OCTA must deem agencies as eligible. OCTA shall annually distribute an eligibility information package to local agencies. Below is a brief list of requirements:

- Adoption of a Capital Improvement Program (CIP)
- Adoption of a General Plan Circulation Element which does not preclude implementation of the MPAH
- Adoption of a Pavement Management Plan
- Adoption of a Local Traffic Signal Synchronization Plan
- Satisfied Maintenance of Effort requirements
- Approved agreement to expend funds within three years of receipt (based upon award date for competitive M2 projects and based on the date OCTA issues check to local agency for LFS and Senior Mobility Programs)
- Adopt an annual Expenditure Report
- Submit Project Final Report for all Net Revenue projects

The M2 Eligibility Guidelines outline the eligibility requirements in detail. OCTA updates the Eligibility Preparation Manual annually and encourages agencies to use it as a reference when preparing items to meet eliaibility requirements http://www.octa.net/pdf/M2EligibilityGuidelines.pdf). Agencies will submit a CIP through application an electronic database (see http://ocfundtracker.octa.net/http://websmartcip.octa.net/). OCTA develops a manual and workshops to prepare local agency staff for the annual eligibility process.

### **MPAH Consistency Review and Amendment Process**

Through a transfer agreement with the County of Orange, OCTA assumed responsibility for administering the MPAH starting in mid-1995. As the administrator, OCTA is responsible for maintaining the integrity of the MPAH through coordination with cities and the County and shall determine an agency's consistency with the MPAH. In order to provide a mechanism to communicate MPAH policies and procedures, OCTA prepared the Guidance for the Administration of the Orange County Master Plan of Arterial Highways (see <a href="http://www.octa.net/pdf/mpah quidlines.pdf">http://www.octa.net/pdf/mpah quidlines.pdf</a>). The quidance document is to assist



OCTA, the County, and the cities of Orange County to maintain the MPAH as a vital component of transportation planning in the County. The guidance document outlines, in detail, the MPAH consistency review and amendment process. Agencies can find contact information for OCTA staff assigned to MPAH administration in the manual.

### **Additional Information Regarding MPAH**

The agency's General Plan Circulation Element must be consistent with the MPAH. In order for an agency's circulation element to be consistent with the MPAH, it shall have a planned-carrying capacity equivalent to the MPAH for all MPAH links within the agency's jurisdiction. "Planned capacity" shall be measured by the number of through lanes on each arterial highway as shown on the local circulation element. Agencies are not considered "inconsistent" as a result of existing capacity limitations on arterials which are not yet constructed to the circulation element design.

The agency must also submit a resolution attesting that no unilateral reduction in lanes has been made on any MPAH arterials. For a sample resolution, see the Measure M2 Eligibility Guidelines.



# **Chapter 2 – Project Programming**

## **Program Consolidation**

The M2 RCP improvement categories (see Chapter 7) will combine projects into one application review process. The programs of the CTFP will act as the project funding source. The consolidation of programs will help eliminate confusion among the various requirements and allow the greatest flexibility for programming projects. Other funding programs (Projects S, T, V, W, and X) have similar eligibility requirements, but OCTA will evaluate and approve these projects through a separate process.

## **Sequential Programming Process – RCP**

Timely and efficient use of funding is a critical success factor for the CTFP. Historically, agencies were encouraged to develop long term projects spanning three or more years which often led to delays in implementing final project phases. This dynamic led to larger-than-anticipated funding program cash balances and an inability to fund smaller time sensitive projects in the interim.

In response to concerns raised by the Board and the Taxpayers Oversight Committee responsible for M2 oversight, OCTA will use annual calls that serve a near term programming window (3 years), as well as a sequential funding approach for M2 projects. OCTA expects this new approach to aid in a timelier use of funding and limit the potential for unanticipated project completion delays inherent with long lead time projects.

Sequential funding is a two-step process. Step One, also known as the planning phase, includes funding requests for planning/environmental, engineering and ROW engineering activities. Step Two, also known as the implementation phase, includes ROW engineering/acquisition and construction activities. ROW engineering can be requested in either the planning or implementation phases. Projects must complete the planning phase before an agency requests implementation phase funding during a call for projects. Exceptions to this rule include the following:

 An agency may request implementation funding prior to completion of the planning phase if the jurisdiction can demonstrate that the planning phase activities are underway, are substantially complete and the agency will complete the activities within six months of the start of the new phase programmed year.

OR

 An agency may request a Fast Track approach, seeking funds for planning and implementation phase at the same time. The agency must demonstrate that the policy variance is necessary due to the project schedule and waiting until the next annual call for projects to apply for implementation phase funding presents undue hardship or could jeopardize the overall project delivery and milestones. The



agency will waive the opportunity to request a project delay under this approach. The Fast Track approach is permitted only for projects that do not have ROW acquisition needs. If seeking engineering funds, the local agency must have received environmental clearance and demonstrate that all necessary easements and titles are in place for local agency use. Under no circumstances will the Fast Track option be considered for local agency convenience as this could delay implementation of other projects that are shelf ready.

Each call for projects will cover a three-year period that overlaps subsequent future cycles. Funding targets for each cycle are based upon prior funding commitments, anticipated revenues, reprogramming of unused grants (cancellations and savings), and a set aside for future funding cycles.

As part of each call for projects, OCTA will determine an appropriate balance between grants made for the planning and implementation phases.

## **Tiered Funding**

Project funding for RCP (Project O) will follow a tiered funding process that differentiates between large and small projects. The tiered process is described in detail in Chapter 7.

#### **Funding Projections – Call for Projects**

Revenue estimates for M2 are updated annually. Programming decisions are based upon conservative economic assumptions provided by Southern California academic institutions. In the future, OCTA will add project cancellations and realized savings from completed projects to anticipated revenues for redistribution in the first year of each funding cycle.

## **Project Cost Escalation**

OCTA will escalate approved ROW and construction projects in years two and three. The match rate percentage identified by implementing agencies in the project grant application shall remain constant throughout the project. This includes projects where the programming has been escalated for future years. OCTA will base escalation rates for future years on ENR CCI 20 City Average escalation rates.

## **Programming Adjustments**

OCTA bases funding grants on cost estimates that agencies provide and that OCTA validates against industry norms during the evaluation process. Agencies must provide estimates in current year dollars.

Projects programmed in Year Two or Year Three of each funding cycle include a CCI-based adjustment factor for the ROW and construction phases only. Lead agencies shall not receive grant increases. Cost overruns are the responsibility of local agencies and



may count against agencies' match rate commitment for eligible activities. Local agencies may request scope adjustments to meet budget shortfalls when the agency can demonstrate substantial consistency and attainment of proposed transportation benefits compared to the original project scope.

When agencies are preparing applications, <u>all cost estimates must be in current year dollars with Month and Year cited.</u> OCTA will review each cost estimate thoroughly and will escalate ROW and construction costs based on the year OCTA programs the project grant. For example, if an agency's cost estimate lists construction costs for a project and OCTA programs the project for Year Three of the funding cycle, then OCTA will escalate the costs by the CCI-based adjustment factor, compounded annually, beginning in Year One of the funding cycle.

#### **Project Readiness**

In an effort to better utilize project funding and maintain project schedules, programming of funding for CTFP under the sequential approach has been revised. In general, to program grants for Step Two (ROW or construction phases), a project must either have:

- Project-level approval for environmental clearance, California Environmental Quality Act (CEQA), for M2 programs, (National Environmental Policy Act (NEPA) and CEQA for federally funded programs), or;
- 2. Exempt (categorically or statutorily) under CEQA and/or NEPA (as applicable).

OCTA will not consider any projects for funding for ROW and construction without final adopted project level environmental clearance documentation at the time of application.

# **Programming Policies**

OCTA will not increase grants after the initial programming for each phase except through project savings transfers, where applicable. Project savings are defined as the grant value remaining after one project phase (such as engineering) has been completed. Transfers should be identified during the SAR phase. Formal request of savings transfers must be accompanied by updated information and justification for the intended phase. Scope reductions are not considered project savings. Overall projects savings at the conclusion of a project are returned to the original program for reprogramming in a subsequent call for projects. This section is intended to clarify rather than replace the transfer policy identified in Precept 22.

In order to receive ROW and construction grants, a project must have all environmental clearances in place. OCTA shall not release final payment for the planning stage (includes final design) until confirmation of environmental clearance is provided.

Agencies are responsible for costs that exceed the project grant, maintaining the project schedule, and maintaining the project scope.



An agency's grant will be cancelled if the agency does not encumber the funds within the programmed fiscal year. An agency may request a delay in accordance with the time extension policy described in the precepts.

An agency must have a fully executed Letter Agreement prior to the obligation of funds.

As stated above, an agency's grant is based on the project's cost as requested and programmed with established escalation rates. If project costs escalate beyond original estimates and the agency is unable to cover additional costs, a request to reduce the project scope or limits will be considered where feasible. For the RTSSP (Project P) program, changes to project costs with respect to the phase allocations will be considered based upon the issuance of contract or contract task order (CTO), provided that the readjusted phase allocations are timely and do not increase the overall grant. All requests for changes in scope and limits must be submitted to OCTA in advance of the change. This request will be evaluated on a case-by-case basis and must be approved by the TAC and the Board prior to initiation of the change by the lead agency. The lead agency must submit a letter to OCTA no later than June 30th of the year in which funds are programmed stating the reasons for cost increases, a proposal for project scope or limit reduction, and an explanation of why approval of the request is warranted. The review process is similar to the appeals process mentioned above.

## **Schedule change requests**

Grants approved as part of the CTFP process are subject to timely delivery requirements. Implementation schedules are determined by the lead agency (applicant). Contract work must be awarded prior to the end of the programmed fiscal year to encumber the funds. If work cannot be initiated within this time frame, a request to defer funding may be submitted to OCTA for consideration. Project status is reviewed every six months during the SAR process. Expired project funding is subject to withdrawal from project and reprogramming in a subsequent call for projects.

Funding delays must be submitted to OCTA in conjunction with the SAR process. These reviews are typically held in Fall and Spring. Emergency extensions after the Spring SAR may be considered on a case by case basis, but no less than ninety (90) calendar days prior to the encumbrance deadline. The M2 Ordinance permits a delay for up to 24 months. Implementing agencies may request a one-time delay of up to 24 months per project grant. Agencies shall justify this request, receive City Council/Board of Supervisor concurrence, and seek approval of OCTA staff, the TAC and Board as part of the SAR process. Projects that are expected to incur extensive delays beyond the parameters of the program should consider cancellation and reapplication at a future date. Advancement requests may be considered during the review process and may be approved subject to funding availability.



#### **Timely use of funds**

For project phases, excluding ROW, funds will expire after 36 months from encumbrance. For the ROW phase, funds will expire after 36 months from the date of the first offer letter. Extensions up to 24 months may be granted through the SAR. Extension requests must be received no less than ninety (90) calendar days prior to the encumbrance deadline. Additional extensions may be considered on a case by case basis for the RCP (Project O) and the RTSSP (Project P).

#### **Project Advancements**

Agencies wishing to advance a project by one fiscal year, or more may request project advancement. Advancement requests will be considered only if program funds are available. The grant will be de-escalated according to the original escalation rate.

Requests must be submitted as part of the SAR. All advancements will be reviewed by the TAC and approved by the Board. If approved, the agency and project will be required to meet the new fiscal year award or encumbrance deadline.

Should OCTA be unable to accommodate an advancement request due to cash flow constraints, the agency may still move forward with the project using local funding. (See Precept 6) The lead agency must have a fully executed letter agreement prior to beginning work. The lead agency may subsequently seek reimbursement of CTFP funds in the fiscal year in which funds are programmed. Reimbursement shall follow the standard CTFP process (see Chapter 9). Prior approval is not necessary if the project is being advanced through local funds.

### **Semi-Annual Review**

OCTA staff will conduct a comprehensive review of CTFP projects on a semi-annual basis to determine the status of projects. Project updates will be provided by the local agencies and uploaded to OCFundtracker. Follow-up meetings to these updates will be held as needed. Semi-annual project reviews are usually scheduled to occur in March and September of each year.

Projects are reviewed to:

- 1. Update project cost estimates. For any project experiencing cost increases exceeding 10 percent (10%) of the originally contracted amount, a revised cost estimate must be submitted to OCTA. This is applicable even if the increase is within the overall grant amount.
- 2. Review the project delivery schedule
- 3. Determine the project's continued viability
- 4. Verify project O&M expenditures (e.g. ECP (Project X))



5. Discuss any potential issues with external fund sources committed as match against the competitive funds

Prior to each review meeting, OCTA staff will distribute a list of active projects to each local agency. Each agency will be contacted as needed and asked to participate in the upcoming review where each agency's project schedules, cost estimates, and scope will be reviewed. Agencies will be given the opportunity to request program changes (e.g. delaying and advancing funds from one fiscal year to another) and each adjustment will be considered on a case-by-case basis. The agency should be prepared to explain any changes and provide all necessary supporting documentation. Generally, the local agency is responsible for the implementation of the projects as approved by OCTA, however consideration will be given for circumstances beyond the lead agency's control that affect scope, cost, or schedule.

Based on the semi-annual review meetings, OCTA staff will develop and present recommendations for project adjustments to the TAC. Requests for project changes (delays, advancements, scope modifications, etc.) will be considered on an individual basis. The following action plan has been developed for the semi-annual review process:

- Require local agencies to submit status reports, project worksheets, and supporting documentation to OCTA for all project adjustments.
- Require local agencies to abide by the **Time Extension Policy**:
  - Agencies may request a delay of up to 24 months per grant. Local agencies will be required to justify this request and seek approval of OCTA staff, the TAC, and the Board as part of the semi-annual review process.
  - Approved schedule changes will require an update of the local jurisdiction's seven-year CIP and the OCTA cooperative funding agreement.
  - Evidence of Council approval (resolution, minute order, or notification) must be provided prior to Board approval of delays.
  - An administrative extension may be granted for expiring M2 funds for a project phase that is clearly engaged in the procurement process (advertised but not yet awarded). The local agency must notify OCTA, submit a written request, for an extension, and provide evidence of advertisement prior to the award deadline.
  - Agencies that have requested Fast Track funding cannot request time extensions.

# **Environmental Cleanup Program Operations and Maintenance Reporting**

For Tier 1 of the ECP (Project X), cash match is required. Ongoing Operations and Maintenance (O&M) of the project can no longer be pledged as a match.



# **Chapter 7 – Regional Capacity Program (Project 0)**

#### **Overview**

The RCP (Project O) is a competitive program that will provide more than \$1 billion over a thirty-year period. The RCP replaces the Measure M local and regional streets and roads competitive programs (1991-2011).

Although each improvement category described in this chapter has specific eligible activities, the use of RCP funding is restricted to and must be consistent with the provisions outlined in Article XIX and the California State Controller's <u>Guidelines Relating to Gas Tax Expenditures for Cities and Counties</u> (March 2019). These Guidelines are available at the following link: <a href="https://www.sco.ca.gov/Files-AUD/qas">https://www.sco.ca.gov/Files-AUD/qas</a> tax guidelines31219.pdf.

The MPAH serves as the backbone of Orange County's arterial street network. Improvements to the network are required to meet existing needs and address future demand. The RCP is made up of three (3) individual program categories which provide improvements to the network:

- The ACE improvement category complements freeway improvement initiatives underway and supplements development mitigation opportunities on arterials throughout the MPAH.
- The ICE improvement category provides funding for operational and capacity improvements at intersecting MPAH roadways.
- The FAST focuses upon street to freeway interchanges and includes added emphasis upon arterial transitions to interchanges.

Projects in the arterial, intersection, and interchange improvement categories are selected on a competitive basis. All projects must meet specific criteria in order to compete for funding through this program.

Also included under the RCP is the Regional Grade Separation Program (RGSP), which is meant to address vehicle delays and safety issues related to at-grade rail crossings. Seven rail crossing projects along the MPAH network were identified by the California Transportation Commission (CTC) to receive TCIF. TCIF allocations required an additional local funding commitment. The RGSP captures these prior funding commitments. Future calls for projects for grade separations are not anticipated.



## **Funding Estimates**

Funding will be provided on a pay-as-you go basis. The RCP will make an estimated \$1.1 billion (in 2005 dollars) available during the 30-year M2 program. Programming estimates are developed in conjunction with periodic calls for projects. Funding is shared with intersection, interchange and grade separation improvement categories. No predetermined funding has been set aside or established for street widening.

#### **Programming Approach**

Programming decisions are based upon project prioritization ranking, feasibility and readiness. Each round of funding has resulted in a diverse range of activities, cost and competitive score. Funding applications may seek financial assistance for planning, engineering, ROW, construction or a combination of these activities. Effective grant programs include a combination of project development as well as implementation projects. In order to ensure continued distribution of funding opportunities between small and large-scale projects, a tiered funding approach will be used.

Typically, OCTA has made approximately \$32 million available for each RCP (Project O) programming cycle. Category 1 projects are limited to those projects requesting \$5 million or less. Category 2 projects are defined as those requesting more than \$5 million in Measure M2 funds.

Tiered Funding Approach: The two-tiered funding (Tier 1 and Tier 2) approach will only be applicable to the RCP. This approach is proposed to prioritize high scoring projects while providing a balanced program with funding availability for small and large projects. The first tier is for projects scoring 50 points or higher, and the second tier is for all projects after first satisfying the Tier I ranking. Within Tier 1, two categories would be established with 60 percent (60%) (Category 1) of the M2 funds available for smaller projects (requesting \$5 million or less), and 40 percent (40%) (Category 2) of the M2 funds available for larger projects (requesting \$5 million or more). This approach is intended to broaden the distribution of M2 funds to higher scoring/lower cost projects and retain the ability to fund larger projects without placing formal funding caps on allocations. Any M2 funds not programmed in Tier I will be designated for Tier 2 allocation. A funding split between small and large projects is not recommended for Tier 2.

Applications may be for any project phase provided it represents a meaningful, logical terminus and is consistent with scoping from a previously funded project if applicable (i.e., if engineering was previously funded, the ROW and/or construction request must be for the same project scope).



## Category 1 (60%)

## Category 2 (40%)

Tier I >=50

- \$0 \$5 million
- Score at least 50 points
- Logical, standalone project
- Unallocated balance shifts to Tier II for programming
- \$5+ million request
- Score at least 50 points
- Logical, standalone project
- Unallocated balance shifts to Tier II for programming

Tier II

- Balance of unallocated funds from Tier I prioritization
- Request can be of any dollar value to compete in Tier II
- Multiple segments of the same project cannot be submitted under both categories.

## 20210 Call for Projects

Contingent on OCTA's Board approval, the 2021 Call for Projects (call) for RCP (Project O) – under M2 is anticipated to provide approximately **\$22 million** for streets and roads improvements across Orange County.

Funding will be provided for the three RCP funding programs: ACE, ICE, and FAST. Chapter 7 details the specific program's intent, eligible project expenditures, ineligible project expenditures, and additional information that may be needed when applying for funds. Each section should be read thoroughly before applying for funding. Application should be prepared for the program that best fits the proposed project.

For this call, OCTA shall program projects for a three-year period (FY  $2\underline{1}/2\underline{2} - 2\underline{3}/2\underline{4}$ ), based upon the current estimate of available funds. For specifics on the funding policies that apply to this call, refer to the Program Precepts as found in Section IV of these guidelines.

# **Applications**

In order for OCTA to consider a project for funding, applications will be prepared by the lead agency. A separate application package must be completed for each individual project. Multiple variations of the same project (i.e. with different local match rates) will not be considered. If funding is requested under multiple program components for a single project (i.e. arterials and intersections) a separate application must be prepared for each request. OCTA shall require agencies to submit both online and hardcopy



applications for the 2021 call for projects by **5:00 p.m. on Thursday, October 22, 20**20. Late and/or incomplete submittals will not be accepted.

Since each funding program has slightly different application requirements, an "Internal Application Checklist Guide" has been provided for the three programs under the RCP (Exhibits 7-1, 7-2, and 7-3). The checklist guide identifies the basic forms and documentation required for each of the program components. In addition, items required at the time of project submittal are differentiated from supplemental items due later. The appropriate checklist must be provided as a cover sheet for each application **submitted**. For any items that are required for the candidate project or program that are missing or incomplete, an explanation should be included in a cover letter with the application. addition to this checklist auide, In Attachments/Additional Information section of each program component for a description of supplementary documentation which may be required to support your agency's project application in specific cases.

Additionally, **three (3)** <u>unbound</u> **hardcopies** of the application and any supporting documentation must be submitted to OCTA by the application deadline.

Hardcopy applications should be mailed to:

**OCTA** 

Attention: Alfonso Hernandez 600 S. Main Street P.O. Box 14184 Orange, CA 92863-1584

Hardcopy applications can be hand delivered to:

600 S. Main Street Orange, CA 92868



#### Exhibit 7-1

# Arterial Capacity Enhancement (ACE) CTFP Application Checklist Guide

#### Planning - Environmental & Engineering

- o CTFP Online Application submitted through OCFundtracker
- Project Description, Scope of Work and Project Limits
- Cost Estimate for Complete Project ALL PHASES
- o General Application Sample Resolution
- ADT Counts and LOS Calculations
- o Aerial Photo w/ Proposed Improvements Shown

#### **Right-of-Way**

- o CTFP Online Application submitted through OCFundtracker
- Project Description Detail (include plat maps and legal descriptions for proposed acquisitions)
- Detailed right-of-way Acquisition/Disposal Plan using the OCTA provided right-of-way acquisition/disposal plan form available for download at <a href="https://ocfundtracker.octa.net">https://ocfundtracker.octa.net</a>.
- Cost Estimate for Complete Project ALL PHASES
  - o Estimated right-of-way Cost by Parcel (Land, Improvements Taken, Severance, Goodwill, Incidental Expenses)\*
- General Application Sample Resolution
- CEQA Compliance Form (CE, Negative Declaration, EIR)
- Aerial Strip Map w/ Existing and Proposed Improvements Shown
   Include right-of-way Improvements and Parcels to be Acquired
- Preliminary Construction Layout Plans\*
- o ADT and LOS Calculations

#### Construction

- o CTFP Online Application submitted through OCFundtracker
- Project Construction Specifications
- Cost Estimate for Complete Project ALL PHASES
- o General Application Sample Resolution
- CEQA Compliance Form (CE, Negative Declaration, EIR)
- Project Development Documents Project Report or Materials Report \*
- Approved Project Construction Plans\*
- ADT and LOS Calculations

NOTE: To qualify for the 10 percent (10%) local match discount for measurable improvement of PCI, please include documentation from the last two PMP biennial Measure M Eligibility submittals that provide average PCI for Overall System.

\*Items are due after first application review. OCTA staff will contact you regarding those projects that will require this additional information.



#### Exhibit 7-2

# Intersection Capacity Enhancement (ICE) CTFP Application Checklist Guide

#### Planning - Environmental & Engineering

- o CTFP Online Application submitted through OCFundtracker
- Project Description, Scope of Work and Project Limits
- Cost Estimate for Complete Project ALL PHASES
- o General Application Sample Resolution
- Peak Hour Turning Movement Counts, LOS Calculations, and ADT for each leg of the intersection
- o Aerial Photo w/ Proposed Improvements Shown

#### **Right-of-Way**

- o CTFP Online Application submitted through OCFundtracker
- Project Description Detail (include plat maps and legal descriptions for proposed acquisitions)
- o Detailed right-of-way Acquisition/Disposal Plan using the OCTA provided right-of-way acquisition/disposal plan form available for download at <a href="https://ocfundtracker.octa.net">https://ocfundtracker.octa.net</a>.
- o Cost Estimate for Complete Project ALL PHASES
  - Estimated right-of-way Cost by Parcel (Land, Improvements Taken, Severance, Goodwill, Incidental Expenses) \*
- General Application Sample Resolution
- o Peak Hour Turning Movement Counts, LOS/ICU Calculations, and ADT for each leg of the intersection
- CEQA Compliance Form (CE, Negative Declaration, EIR)
- o Aerial Strip Map w/ Existing and Proposed Improvements Shown
  - o Include right-of-way Improvements and Parcels to be Acquired
- Preliminary Construction Layout Plans\*

#### **Construction**

- CTFP Online Application submitted through OCFundtracker
- Project Construction Specifications
- Cost Estimate for Complete Project ALL PHASES
- o General Application Sample Resolution
- Peak Hour Turning Movement Counts, LOS Calculations, and ADT for each leg of the intersection
- o CEQA Compliance Form (CE, Negative Declaration, EIR)
- o Project Development Documents Project Report or Materials Report \*
- Approved Project Construction Plans\*

NOTE: To qualify for the 10 percent (10%) local match discount for measurable improvement of PCI, please include documentation from the last two PMP biennial Measure M Eligibility submittals that provide average PCI for Overall System.

\*Items are due after first application review. OCTA staff will contact you regarding those projects that will require this additional information.



#### Exhibit 7-3

# Freeway Arterial/Streets Transition (FAST) CTFP Application Checklist Guide

#### Planning - Environmental & Engineering

- CTFP Online Application submitted through OCFundtracker
- o Project Description, Scope of Work and Project Limits
- Cost Estimate for Complete Project ALL PHASES
- o General Application Sample Resolution
- Peak Hour Turning Movement Counts, LOS Calculations, ADT for arterial and ramp exit volumes
- Caltrans Letter of Support
- o Aerial Photo w/ Proposed Improvements Shown

#### Right-of-Way

- CTFP Online Application submitted through OCFundtracker
- o Project Description Detail (include plat maps and legal descriptions for proposed acquisitions)
- Detailed right-of-way Acquisition/Disposal Plan using the OCTA provided right-of-way acquisition/disposal plan form available for download at <a href="https://ocfundtracker.octa.net">https://ocfundtracker.octa.net</a>.
- o Cost Estimate for Complete Project ALL PHASES
  - Estimated right-of-way Cost by Parcel (Land, Improvements Taken, Severance, Goodwill, Incidental Expenses) \*
- o General Application Sample Resolution
- Peak Hour Turning Movement Counts, LOS Calculations, and ADT for each leg of the intersection
- o CEQA Compliance Form (CE, Negative Declaration, EIR)
- Aerial Strip Map w/ Existing and Proposed Improvements Shown
  - Include right-of-way Improvements and Parcels to be Acquired
- Preliminary Construction Layout Plans\*

#### **Construction**

- CTFP Online Application submitted through OCFundtracker
- o Project Construction Specifications
- Cost Estimate for Complete Project ALL PHASES
- o General Application Sample Resolution
- Peak Hour Turning Movement Counts, LOS Calculations, and ADT for each leg of the intersection
- o CEQA Compliance Form (CE, Negative Declaration, EIR)
- Project Development Documents Project Report or Materials Report\*
- Approved Project Construction Plans\*
- Appropriate agreements between Caltrans and the project lead agency need to be in draft form and/or in place.

NOTE: To qualify for the 10 percent (10%) local match discount for measurable improvement of PCI, please include documentation from the last two PMP biennial Measure M Eligibility submittals that provide average PCI for Overall System.

\*Items are due after first application review. OCTA staff will contact you regarding those projects that will require this additional information.



#### **Attachments**

## **OC Fundtracker Application**

Agencies must submit a copy of the OCFundtracker application and scoring information with all application submittals. This document is created within the OCFundtracker webbased application.

#### "Project Cost Estimate" Form

Include a separate attachment listing all expenditures and costs for the project. Accurate unit prices and a detailed description of work, including design, will be critical when the candidate project is reviewed. For example, design applications should include major tasks that will be performed. ROW cost estimate should include parcel information (including project area needed), improvements taken, severance damages, ROW engineering, appraisal and legal costs. Construction should include a listing of all bid items including a maximum 10 percent (10%) allowance for contingencies and a maximum 15 percent (15%) allowance for construction engineering/project management. The anticipated disbursement of costs (e.g., Agency, Other, Non-Eligible) must also be completed. Agencies should reference the program from which funding is expected to be allocated when completing this portion of the form. Each of the funding programs described in these guidelines may have differing matching fund requirements.

If more than one project phase is requested to be funded, a separate project cost estimate form is to be completed for each phase, or each phase must be clearly indicated, and a subtotal prepared on this form. Separate forms should also be prepared if funding for project phases is being requested over multiple fiscal years.

## "Sample Resolution" Form

A resolution or minute action must be approved by the local jurisdiction's governing body prior to the Board approval of grant funds. A sample resolution is included as Exhibit 7-4. Local agencies, at a minimum, must include items a-h. The mechanism selected shall serve as a formal request for CTFP funds and states that matching funds will be provided by the agency, if necessary. All project requests must be included in this action. If a draft copy of the resolution is provided, the local jurisdiction must also provide the date the resolution will be finalized by the local jurisdiction's governing body.

#### **ROW Acquisition/Disposal Plan**

For all projects requesting ROW phase funding, a detailed plan for acquisition/disposal of excess right-of-way, along with any reasonable labor costs expected, must be included. The ROW acquisition/disposal plan and labor cost estimate must be submitted using the



"ROW acquisition/disposal plan" form provided by OCTA and available for download at <a href="https://ocfundtracker.octa.net">https://ocfundtracker.octa.net</a>.

#### **Project Summary Information**

For each application that is recommended for funding, the agency shall submit a PowerPoint presentation summarizing the pertinent project information for TAC review and discussion purposes. The presentation shall be no more than three (3) slides and should contain, at a minimum, a project description, project benefits, location map, and cost estimate. **OCTA staff will request the PowerPoint when/if a project is recommended for funding.** 

#### **Pavement Management Supporting Documentation**

The M2 Ordinance provides for a 10 percent (10%) reduction in the required local match if the agency can either:

a. Show measurable improvement of paved road conditions during the previous reporting period defined as an overall weighted (by area) average system improvement of one Pavement Condition Index (PCI) point with no reduction in the overall weighted (by area) average PCI in the MPAH or local street categories;

or

b. Road pavement conditions during the previous reporting period within the highest 20% of the scale for road pavement conditions in conformance with OCTA Ordinance No. 3, defined as a PCI of 75 or higher, otherwise defined as in "good condition".

If an agency is electing to take the 10 percent (10%) local match reduction, supporting documentation indicating either the PCI improvement or PCI scale must be provided.

#### **Additional Information**

The following documentation should be included with your completed project application:

If a project includes more than one jurisdiction and is being submitted as a joint application, one agency shall act as lead agency and must provide a resolution of support from the other agency.

- 1. Letters of support for the candidate project (optional).
- 2. Geotechnical\materials reports for all applicable candidate projects (e.g., widening, intersection improvement, new roadway). The reports should contain sufficient detail for an accurate assessment of improvements needed and costs, since funding will be jeopardized if a project is unable to meet proposed schedule and costs.



- 3. Preliminary plans, if available for the project. The plans (1"=40' preferred) should include:
  - a. Existing and proposed ROW (include plat maps and legal descriptions for proposed acquisitions).
  - b. Agency boundaries, dimensions and station numbers.
  - c. Existing and proposed project features such as: pavement width and edge of pavement, curb, gutter and sidewalk, raised median, driveway reconstruction, signal pole locations, etc.
  - d. Typical cross sections.
  - e. Proposed striping.
  - f. Structural sections per the materials report.
  - g. Proposed traffic signals, storm drains, bridges, railroad crossing improvements, safety lighting, etc.
  - h. If requesting funds for traffic signals, include a traffic signal warrant(s) prepared by the City Traffic Engineer or City Engineer.
  - i. If the project includes construction, relocation, alteration or widening of any railroad crossing or facility, include a copy of the letter of intent sent to the railroad, a copy of which must be sent to the Public Utilities Commission (PUC). Any project including work of interest to a railroad will not be considered for eligibility until the railroad and PUC have been notified.
  - j. If the project is proposed as a staged project and additional funds will be necessary in subsequent calls for projects, the preliminary project statement should be accompanied with a complete preliminary estimate and schedule for the completion of the entire project.
  - k. If the project is proposed as a safety improvement, provide justifying accident data for the past three years and show the expected decrease in intersection or mid-block accident rate.
- 4. Current 24-hour traffic counts (taken for a typical mid-week period within the preceding 12-month period) for the proposed segment. Projects submitted without "current counts" will be considered incomplete and non-responsive.



### Exhibit 7-4

# **Sample Resolution for Candidate Orange County Comprehensive Transportation Programs Projects**

	esolution of the					improvement	project(s) to
the	Orange County Transp	ortation Authority	for funding und	ler the Comp	rehensive Trans	sportation Program	
THE	CITY COUNCIL OF TH	IE CITY OF	HEREBY R	RESOLVES, DI	ETERMINES, AN	ID ORDERS AS FOL	LOWS THAT:
(a)	WHEREAS, the City o	f des	ires to implemer	nt the transpo	ortation improv	ements listed below	; and
(b)	WHEREAS, the City of eligibility requirement				e County Trans	sportation Authority	to meet the
(c)	WHEREAS, the City's and	Circulation Elemen	nt is consistent v	with the Cour	nty of Orange M	laster Plan of Arteri	al Highways;
(d)	WHEREAS, the City o	f will	not use M2 fund	ds to supplan	t Developer Fee	es or other commiti	ments;
(e)	WHEREAS, the City/C Program as part of th					seven-year Capital I	mprovement
(f)	WHEREAS, the City o as required by the Or						project
(g)	WHEREAS, the Orang projects, if approved,					for transportation i	mprovement
(h)	WHEREAS, the City/C projects approved for if necessary.						
NOW,	THEREFORE, BE IT RI	ESOLVED THAT:					
the an	ity Council of the City nounts specified in the if approved, shall be r by in the improvement	City's application matched by funds	to said City from from said City a	the Compre	hensive Transp	ortation Funding Pr	ograms. Said
ADOP <sup>*</sup>	TED BY THE CITY COU	JNCIL on		, 20			
SIGNE	ED AND APPROVED on		, 20				
C	ty Clerk				Mayor		
*Requ	iired language a-h						



#### **Application Review Process**

OCTA staff will conduct a preliminary review of all applications for completeness and accuracy, request supplemental information (i.e., plans, aerial/strip maps, CEQA forms) for projects that appear to rank well during initial staff evaluations, and prepare a recommended program for the TSC. In addition, OCTA may hire a consultant(s) to verify information within individual applications such as, but not limited to, project scope, cost estimates, ADT and LOS. These applications will be selected through a random process.

The following guidelines will be used in reviewing project applications. Any application that does not meet these minimum guidelines must include an explanation of why the guidelines were not met:

- 1. The travel lane width should be no less than 11 feet (12 feet if adjacent to a raised median or other obstruction) for all arterial highways.
- 2. For divided roadways, the minimum median width should be no less than 10 feet to allow for turning movements. Divided roadways are defined as those with either a painted or raised median.
- 3. Arterial highways that are designated for uses in addition to automobile travel (e.g., bicycle, pedestrian, parking) shall provide additional ROW consistent with local jurisdiction standards to facilitate such uses.
- 4. An eight-lane roadway should provide for a continuous median, protected dual or single left-turn pockets as warranted at signalized intersections, single left-turn pockets at non-signalized intersections, and a right-turn lane at signalized intersections where determined necessary by traffic volumes. ROW for a free rightturn lane should be provided at locations warranted by traffic demand.
- 5. A six-lane divided roadway should provide a continuous median, protected dual or single left-turn pockets as warranted by existing traffic at all signalized intersections, and single left-turn pockets at non-signalized intersections. A right-turn option lane should also be provided as warranted by traffic demand.
- 6. A four-lane divided roadway should provide a continuous median, protected dual or single left-turn pockets at all signalized intersections, and a left-turn pocket at all non-signalized intersections. A right-turn lane should also be provided as warranted by traffic demand.
- 7. A four-lane undivided roadway shall provide for a single left-turn pocket at all intersections as warranted by traffic demand.

Applications will be reviewed by OCTA for consistency, accuracy and concurrence. Applications determined complete in accordance with the program requirements will be



scored, ranked and submitted to the TSC, TAC and Board for consideration and funding approval.

Local agencies awarded funding will be notified as to which projects have been funded and from what sources after the Board takes action. A tentative call schedule is detailed below:

Board authorization to issue call: <u>August 2020</u> Application submittal deadline: October 22, 2020

TSC/TAC Review: February/March 2021 Committee/Board approval: May 2021

#### **Funding**

M2 RCP (Project O) funding will be used for this call.

The CTFP Guidelines include a provision that allows applicants to request ROW and/or construction funding prior to completion of the planning phase (including final design) provided that the phase is underway, substantially complete and the agency will complete the activities within six months of the start of the new phase programmed year. A thorough review of eligible activities is not always possible during the call for projects evaluation period. As a result, it is possible that cost elements contained within an application and included in a funding recommendation may ultimately be deemed ineligible for program participation. The applicant is responsible for ensuring projects are implemented according to eligible activities contained within the program guidelines.



#### **Arterial Capacity Enhancements (ACE)**

#### **Overview**

The MPAH serves as the backbone of Orange County's arterial street network. Improvements to the network are required to meet existing needs and address future traffic demand. The ACE improvement category complements freeway improvement initiatives underway, supplements development mitigation activities and enables improvements based upon existing deficiencies.

Projects in the ACE improvement category are selected on a competitive basis. Projects must meet specific criteria in order to compete for funding through this program.

#### **Objectives**

- Complete MPAH network through gap closures and construction of missing segments
- Relieve congestion by providing additional roadway capacity where needed
- Provide timely investment of M2 Revenues
- Leverage funding from other sources

#### **Project Participation Categories**

The ACE category provides capital improvement funding (including planning, design, ROW acquisition and construction) for capacity enhancements on the MPAH for the following:

- Gap closures the construction of a roadway to its full MPAH build-out for the purpose of connecting two existing ends of that roadway by filling in a missing segment or for completing the terminus of an MPAH roadway. This applies to increased roadway capacity only as it relates to vehicular traffic.
- Roadway widening where additional capacity is needed
- New roads / extension of existing MPAH facility

# **Eligible Activities**

- Planning, environmental clearance
- Design
- ROW acquisition
- Construction (including curb-to-curb, lighting, drainage, etc.)



#### **Potentially Eligible Items**

Below is a list of potentially eligible items. However, final determination of the eligibility of all project related costs will be made at the time of reimbursement. Prior to the submittal of an application for funding, or at any point in the project life cycle, local agencies may meet with OCTA staff to review the eligibility of project related costs. **Application review and approval does not guarantee the eligibility of all items.** 

- Direct environmental mitigation for projects funded by ACE (subject to limitations identified in precepts)
- Storm drains/catch basins/detention basins/bioswales/other pollutant discharge mitigation devices
- Sound walls (in conjunction with roadway improvement mitigation measures)
- Aesthetic improvements including landscaping within the project ROW (eligible improvements up to 10 percent (10%) of construction costs, provided costs are reasonable for the transportation benefit)
- ITS infrastructure (advance placement in anticipation of future project)
- Rehabilitation and/or resurfacing of existing pavement when necessitated by proposed improvement (such as change in profile and cross section)
- Improvements to private property if part of a ROW settlement agreement
- Utility relocation where the serving utility has prior rights as evidenced by a recorded legal document
- Roadway grading within the ROW (inclusive of any TCE and/or ROW agreement related improvements) should not exceed a depth for normal roadway excavation (e.g. structural section). Additional grading (e.g. over excavation for poor soil conditions) will be considered on a case by case basis. Agencies shall provide supporting documentation (e.g. soils reports, ROW agreements) to justify the additional grading.
- Additional ROW to accommodate significant pedestrian volumes or bikeways shown on a Master Plan of Bikeways or in conjunction with the "Complete Streets" effort. These will be considered for eligibility on a case by case basis during the application process.
- Installation of a pedestrian activated traffic signal where necessitated by pedestrian traffic warrants or other engineering criteria.

Environmental mitigation will be allowed only as required for the proposed roadway improvement, and only as contained in the environmental document. Program participation in environmental mitigation shall not exceed 25 percent (25%) of the total eligible construction costs.



Longitudinal storm drains are eligible for program participation when the storm drain is an incidental part (cost is less than 25 percent (25%) of the total eligible construction cost) of an eligible improvement. Program participation shall not exceed 10 percent (10%) of the cost of storm drain longitudinal/parallel and main lines. Storm drain inlets, connectors, laterals and cross culverts shall have full participation in ACE Program funding. Storm drains outside standard MPAH ROW widths are not eligible, excluding catch basins within reasonable distance and in general proximity to a project intersection (e.g. within ten feet of the curb return). Catch basins and drainage systems extending into adjacent areas (including public streets) shall not be eligible past the first catch basin designated by aforementioned criteria.

The relocation of detention basins/bioswales are potentially eligible dependent on prior rights and will be given consideration on a case by case basis (see utility relocations below).

Soundwalls are eligible only if they are required as part of the environmental mitigation for the proposed project and the Measure M contribution to the cost of soundwalls shall not exceed 25 percent (25%) of the total eligible construction costs. Aesthetic enhancements and landscaping in excess of minimum environmental mitigation requirements are subject to limitations described in this section above.

Roadway grading is eligible for structural sections if within the standard MPAH cross section for the facility (inclusive of any TCEs). Rough roadway grading may be considered partially eligible within the MPAH cross section and will be evaluated by OCTA on a case by case basis.

Roadway grading will be eligible for structural sections within the roadway ROW. Additional grading required within the project limits will be subject to OCTA's review. OCTA will make the determination based on the additional documentation provided to demonstrate local agency's financial obligation to pay for such improvements. Rough roadway grading must be complete prior to project start.

## **Utility Relocations**

The expenses associated with the relocation of utilities are eligible for RCP reimbursement only when all conditions listed below have been met:

- The relocation is made necessary due to conflict with proposed improvements.
- The facility to be relocated is within the project right-of-way.
- It has been determined that the local agency is legally liable for either a portion of or all of the relocation costs.

Liability can be determined by property rights, franchise rights/agreements, state and local statutes/ordinances, permits, a finding by the local agency's counsel, or other



recorded legal document. Documentation providing proof of the local agency's liability for the costs of utility relocation must be submitted with an initial payment request (see Chapter 9). Utilities funded through enterprise funds shall not be eligible for reimbursement.

If a relocation is eligible to be reimbursed, and to be performed by the utility owner or by the utility owner's contractor, the work should be included in the ROW phase costs and clearly identified in the project application submittal. For eligible relocations to be performed during the construction phase by the local agency's contractor, the work should be included in the plans and specifications similar to other construction activities. Adjustment of existing utilities to grade (e.g. water valves, manhole frames and covers), due to new roadway cross sections are not eligible in the construction phase subject to the limitations previously described. New or relocated fire hydrants are ineligible.

In all cases, eligible costs shall only include "in-kind" relocation. No reimbursements will be made for betterments above the cost of "in-kind" relocation. Additionally, costs submitted for program reimbursement must include any salvage credits received.

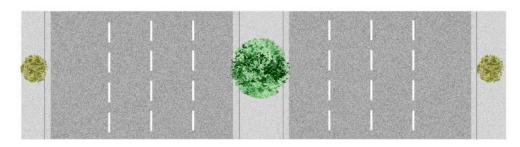
### **Ineligible Expenditures**

Items that are not eligible under the ACE Program are:

- Grading outside of the roadway ROW not related to a TCE or ROW agreement.
- Rehabilitation (unless performed as component of capacity enhancement project)
- Reconstruction (unless performed as component of capacity enhancement project)
- Grade Separation Projects
- Enhanced landscaping, aesthetics and gateway treatments (landscaping that exceeds that necessary for normal erosion control and ornamental hardscape)
- ROW acquisition and construction costs for improvements greater than the typical ROW width for the applicable MPAH Roadway Classification. (See standard MPAH cross sections in Exhibit 7-5) Where full parcel acquisitions are necessary to meet typical ROW requirements for the MPAH classification, any excess parcels shall be disposed of in accordance with the provisions of these guidelines, State statutes as outlined in Article XIX and the California State Controllers Guidelines Relating to Gas Tax Expenditures.
- Utility Betterments
- Construction of new utilities

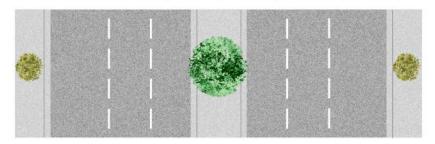


Exhibit 7-5
Standard MPAH Cross Sections





PRINCIPAL 144 FT (8 LANES, DIVIDED)

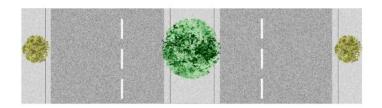


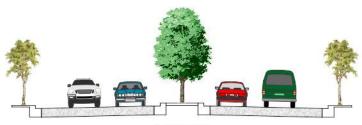


MAJOR 120FT (6 LANES, DIVIDED)

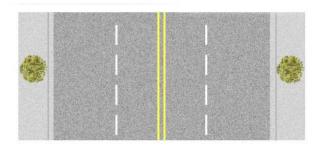


# Exhibit 7-5 continued Standard MPAH Cross Sections





PRIMARY 100 FT (4 LANES, DIVIDED)

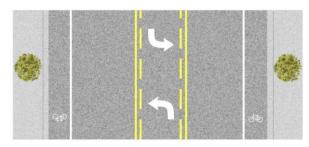




SECONDARY 80 FT (4 LANES, UNDIVIDED)

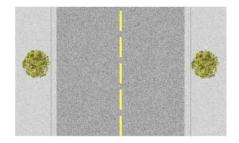


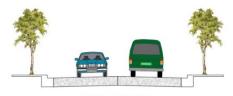
Exhibit 7-5 continued
Standard MPAH Cross Sections





DIVIDED COLLECTOR 80 FT (2 LANES, DIVIDED)





COLLECTOR 56 FT (2 LANES, UNDIVIDED)



#### **Master Plan of Arterial Highway Capacities**

Below are the approximate roadway capacities that will be used in the determination of LOS:

#### **Level of Service (LOS)**

Type of Arterial	<b>A</b> .5160 v/c	<b>B</b> .6170 v/c	<b>C</b> .7180 v/c	<b>D</b> .8190 v/c	<b>E</b> .91 - 1.00 v/c
8 Lanes Divided	45,000	52,500	60,000	67,500	75,000
6 Lanes Divided	33,900	39,400	45,000	50,600	56,300
4 Lanes Divided	22,500	26,300	30,000	33,800	37,500
4 Lanes (Undivided)	15,000	17,500	20,000	22,500	25,000
2 Lanes Divided	9,000	12,000	15,000	20,000	22,000
2 Lanes (Undivided)	7,500	8,800	10,000	11,300	12,500

Note: Values are maximum Average Daily Traffic

#### **Selection Criteria**

Specific selection criteria will be used to evaluate competitive program project applications. Emphasis is placed on existing usage, proposed Vehicle Miles Traveled (VMT), level of services benefits, local match rate funding and overall facility importance. Technical categories and point values are shown on Tables 7-1 and 7-2. Data sources and methodology are described below.

Projected/Current Average Daily Trips (ADT): Current ADT is the preferred method of measuring congestion. However, traffic counts projected to the year of opening for the project will be allowed as part of the competitive evaluation. These must be submitted along with current 24-hour traffic counts for the proposed segment for comparison purposes. The agency must submit the project projected ADT, current ADT, the delta, and justification of the increase. Regarding "current" counts, these are defined as those taken for a typical mid-week period within the preceding 12-months. Projects submitted without "current counts" will be considered incomplete and non-responsive. Project applications using projected ADT must use traffic counts taken within the preceding 12 months. Project applications not using projected ADT may use traffic counts taken within the 36 months preceding the release date of the current call. **Note:** New facilities must be modeled through OCTAM and requests should be submitted to OCTA a minimum of six (6) weeks prior to application submittal deadline. **This deadline is September 10**,



**2020 for the 2021 Call for Projects.** If modeling requests are not submitted six (6) weeks prior to the application submittal deadline, the application will not be considered. For agencies where event, weekend, or seasonal traffic presents a significant issue, Average Annual Daily Traffic (AADT) counts can be used, provided the agency gives sufficient justification for the use of AADT.

<u>VMT</u>: Centerline length of segment proposed for improvement multiplied by the existing ADT for the proposed segment length. Measurement must be taken proximate to capacity increase. VMT for improvements covering multiple discrete count segments are calculated on a weighted average basis.

<u>Current Project Readiness</u>: This category is additive. Points are earned for the highest qualifying designation at the time applications are submitted. Local agency should select the most current phase of the project.

- Environmental Approvals applies where all environmental clearances have been obtained on the project.
- Preliminary design (35 percent (35%) level) will require certification from the City Engineer and is subject to verification.
- Final Design (PS&E) applies where the jurisdiction's City Engineer or other authorized person has approved the final design.
- ROW (all offers issued) applies where offers have been made for every parcel where acquisition is required and/or offers of dedication or orders of immediate possession have been received by the jurisdiction. Documentation of ROW possession will be required with application submittal.
- ROW (all easements and titles) applies where no ROW is needed for the project or where all ROW has been acquired/dedicated.
- ROW (All easements and titles) applies where no ROW is needed for the project or where all ROW has been acquired/dedicated.
- ROW (all offers issued) applies where offers have been made for every parcel where acquisition is required and/or offers of dedication or orders of immediate possession have been received by the jurisdiction.
- Final Design (Plan, Specification and Estimate (PS&E)) applies where the jurisdiction's City engineer or other authorized person has approved the final design.
- Preliminary design (35 percent (35%) level) will require certification from the City Engineer and is subject to verification.
- Environmental Approvals applies where all environmental clearances have been obtained on the project.



<u>Cost Benefit</u>: Total project cost (including unfunded phases) divided by the existing ADT (or modeled ADT for new segments).

<u>Funding Over-Match</u>: The percentages shown apply to match rates above a jurisdiction's minimum local match rate requirement. M2 requires a 50 percent (50%) local match for RCP projects. This minimum match can be reduced by up to 25 percentage points if certain eligible components are met. If a jurisdiction's minimum match target is 30 percent and a local match of 45 percent (45%) is pledged, points are earned for the 15 percent (15%) over-match differential. The pledged amount is considered the committed match rate and will be required, at a minimum, from the local agency throughout the life of the project.

<u>Transportation Significance</u>: Roadway classification as shown in the current MPAH.

<u>Operational Attributes (within the roadway)</u>: This category is additive. Each category, except Active Transit Routes, must be a new feature added as a part of the proposed project.

- Pedestrian Facilities: Placement of a new sidewalk where **none currently exists** along an entire segment of proposed project.
- Meets MPAH configuration: Improvement of roadway to full MPAH standard for the segment classification.
- Active Transit Route(s): Segments served by fixed route public transit service.
- Bus Turnouts: Construction of bus turnouts.
- Bike Lanes: Installation of new bike lanes
- Median (Raised): Installation of a mid-block raised median where none exists today. Can be provided in conjunction with meeting MPAH standards.
- Remove On-street Parking: Elimination of on-street parking in conjunction with roadway widening project. Can be provided in conjunction with meeting MPAH standards and installation of new bike lanes.
- Sustainability Elements: Includes the use of multiple complete street elements, recycled materials during the roadway construction process (recycled aggregate or rubberized asphalt) or the installation of solar lighting within the roadway cross section, or water conservation elements that reduce water consumption, compared to current usage within project limits; such as the replacement of existing landscaping with hardscape and/or "California Native" drought tolerant type landscaping; the replacement of existing sprinklers with drip irrigation systems; the installation of new "grey" or recycled water systems where such does not currently exist. Other elements of sustainability may be considered on a case by case basis. Points are awarded at construction phase only.



- Water Conservation: Includes elements that reduce water consumption, compared to current usage within project limits, such as the replacement of existing landscaping with hardscape and/or "California Native" drought tolerant type landscaping; the replacement of existing sprinklers with drip irrigation systems; the installation of new "grey" or recycled water systems where such does not currently exist.
- Safety Improvements: Project features that increase the safety of pedestrians.
  These elements can include the new installation of; median barriers, curb
  extensions, residential traffic diverters, pedestrian crossing islands, pedestrian
  activated signals, crosswalk enhancements, safety signage, and the addition,
  modification, or improvement of existing pedestrian signals. Other elements of
  safety may be considered on a case by case basis.
- Other (Golf cart paths in conformance with California Vehicle Code and which are demonstrated to remove vehicle trips from roadway).

<u>Improvement Characteristics</u>: Select one characteristic which best describes the project:

- Gap Closures: the construction of a roadway to its full MPAH build-out for the purpose of connecting two existing ends of that roadway by filling in a missing segment or for completing the terminus of an MPAH roadway. This applies to increased roadway capacity only as it relates to vehicular traffic.
- New Facility/Extensions: Construction of new roadways.
- Bridge crossing: Widening of bridge crossing within the project limits to full MPAH width. Widening beyond MPAH shall not qualify for Project O funding.
- Adds capacity: Addition of through traffic lanes.
- Improves traffic flow: Installation of a median, restricting cross street traffic, adding midblock turn lanes, or elimination of driveways.

LOS Improvement: This category is a product of the existing or projected LOS based upon volume/capacity— or v/c -- and LOS improvement "with project". **Projects must meet a minimum existing or projected LOS of "D" (.81 v/c) "without project" condition to qualify for priority consideration for funding.** Existing LOS is determined using current 24-hour traffic counts for the proposed segment. However, for projects where traffic volumes follow unconventional patterns, unidirectional volumes may be proposed as an acceptable alternate methodology for determining LOS. If unidirectional volumes are used for LOS calculations, ADT for the proposed direction of improvement shall serve as the basis for ADT, cost benefit and vehicle miles travelled (VMT) scoring categories. Projects that do not meet the minimum LOS "D" can be submitted but are not guaranteed consideration as part of the competitive process.

If during the competitive process, it is determined that additional programming capacity exists after all eligible projects with LOS "D" have been funded, a consideration of projects



with a minimum LOS C''(.71 v/c) may be undertaken. Such consideration will be at the discretion of OCTA. Projects with a LOS better than C''(.70 v/c) will not be considered.

#### **Application Process**

Project grants are determined through a competitive application process. Local agencies seeking funding must complete a formal application and provide supporting documentation that will be used to evaluate the project proposal as outlined below. Detailed instructions and checklists are provided in this chapter.

#### Complete application

- Funding needs by phase and fiscal year
- Local committed match funding source, confirmed through city council resolution or minute order
- Supporting technical information (including current traffic counts)
- Project development and implementation schedule
- ROW status and detailed plan for acquisition/disposal of excess right-of-way. The ROW acquisition/disposal plan must be submitted using the "ROW acquisition/disposal plan" form provided by OCTA and available for download at <a href="https://ocfundtracker.octa.net">https://ocfundtracker.octa.net</a>.
- Any additional information deemed relevant by the applicant
- Grants subject to Master Funding Agreement

Calls are expected to be issued on an annual basis, or as determined by the Board. Complete project applications must be submitted by the established due date to be considered eligible for consideration.

## **Minimum Eligibility Requirements**

Projects must have an existing or projected LOS "D" (.81 v/c) or worse to qualify for priority consideration for funding in this program.

All project roadways must be identified on the MPAH network. Local streets not shown on the MPAH are not eligible for funding through this program.

#### **New Facilities**

New facilities must be modeled through OCTAM. A local agency planning on submitting a request for funding for a new facility must submit a modeling request a minimum of six (6) weeks prior to the application submittal deadline. If modeling requests are not submitted six (6) weeks prior to the application submittal deadline, the application associated with the related project will not be considered. Any request for modeling **must** 



**be submitted to OCTA no later than September 10, 2020** for the 2021 Call for Projects.

<u>Facility Modeling:</u> For consistency purposes, all proposed new facilities will be modeled by OCTA using the most current version of OCTAM. Applicants may supplement their application with a locally-derived model with OCTAM used for validation purposes. The facility will be modeled with the lane capacity reflected in the application.

<u>Average Daily Trips Determination:</u> OCTAM will provide an "existing" ADT using a "with project" model run under current conditions. The ADT for the proposed segment will serve as the ADT value to be considered in the application.

LOS Improvement: LOS on existing facilities may be positively or negatively affected by a proposed new roadway segment through trip redistribution. A current condition model run is generated "with" and "without" the proposed project. The intent is to test the efficacy of the proposed segment. A comparison of these before and after project runs (using current traffic volumes) yields potential discernable changes in LOS. The greatest benefit is generally on a parallel facility directly adjacent to the proposed project. Trip distribution changes generally dissipate farther from the project. For evaluation purposes, the segment LOS (determined through a simple volume / capacity calculation) for the "with" and "without project" will be used for the existing LOS and LOS improvement calculations.

## **Matching Funds**

Local agencies are required to provide local match funding for each phase of the project. As prescribed by the M2 Ordinance, the minimum local match requirement is 50 percent (50%) with potential to reduce this amount if certain eligibility requirements are met. The amount pledged during the application process is considered the committed match rate and will be required, at a minimum, from the local agency throughout the life of the project. Actual project contributions by the local agency are dependent on final project costs and may not be equal to the committed match rate in the event of cost overruns. OCTA will not increase the funding grant to cover cost overruns. Ineligible expenditures do not contribute to the local match rate.

#### **Other Application Materials**

Supporting documentation will be required to fully consider each project application. In addition to the funding plan described above, local agencies will be required to submit the following materials:

<u>Council Approval:</u> A Council Resolution or Minute Order action authorizing request for funding consideration with a commitment of local match funding must be provided with the project application. **If a** *draft* **copy of the resolution is provided, the local** 



**agency must also provide the date the resolution will be finalized by the local agency's governing body.** A final copy of the City Council approved resolution must be provided at least four (4) weeks **PRIOR** to the consideration of programming recommendations by OCTA's Board of Directors.

<u>Project Documentation:</u> If proposed project has completed initial planning activities (such as PSR or equivalent, EIR, or design), evidence of approval should be included with the application. Satisfactory evidence includes project approval signature page, engineer-stamped site plan, or other summary information to demonstrate completion or planning phases. An electronic copy of the PSR and/or environmental document must be supplied as applicable. The applicant will be asked for additional detailed information if necessary, to adequately evaluate the project application.

<u>Project Summary Information:</u> With each application being recommended for funding, the agency shall submit a PowerPoint presentation summarizing the pertinent project information for review and discussion purposes. The presentation shall be no more than three (3) slides and should contain, at a minimum, a project description, project benefits, location map, and cost estimate. **OCTA staff will request the PowerPoint when/if a project is recommended for funding.** 

#### Reimbursements

This program is administered on a reimbursement basis for capital improvements, planning, design, and ROW acquisition. Reimbursements will be disbursed upon review and approval of an acceptable initial payment submittal, final report, and consistency with Master Funding Agreement or cooperative agreement if federal funds are awarded. The reimbursement process is more fully described in Chapter 9 of this manual.

#### **Project Cancellation**

If a local agency decides to cancel a project, for whatever reason, the agency shall notify OCTA as soon as possible. Projects deemed infeasible during the planning phase shall bring that phase to a logical conclusion, file a final report, and cancel remaining phases so that remaining funds can be reprogrammed without penalty. All ROW funding received for property acquisition prior to cancellation shall be repaid upon cancellation even if property has been acquired. All construction funding received prior to cancellation shall be repaid upon cancellation.

Cancelled projects will be eligible to reapply upon resolution of issues that led to original project termination. Agencies can resubmit an application for funding consideration once either the cancellation of the existing funding grant has been approved by the OCTA Board or is in the process of approval through the semi-annual review. In the event the OCTA Board does not approve the cancellation, the lead agency will be required to withdraw the application.



#### **Audits**

All M2 payments are subject to audit. Local agencies must follow established accounting requirements and applicable laws regarding the use of public funds. Failure to submit to an audit in a timely manner may result in loss of future funding. Misuse or misrepresentation of M2 funding will require remediation, which may include repayment, reduction in overall grant, and/or other sanctions to be determined. Audits shall be conducted by OCTA's Internal Audit department or other authorized agent either through the normal annual process or on a schedule to be determined by the Board (see Chapter 10).

Proceeds from the sale of excess ROW acquired with program funding must be paid back to the project fund as described in Chapter 9 and the Master Funding Agreement.



Table 7-1
Regional Capacity Program
Street Widening Selection Criteria

Category	<b>Points Possible</b>	Percentage
Facility Usage		30%
Existing ADT	10	10%
Existing VMT	10	10%
Current Project Readiness	10	10%
<b>Economic Effectiveness</b>		15%
Cost Benefit	10	10%
Funding Over-Match	5	5%
Facility Importance		20%
Transportation Significance	10	10%
Operational Efficiency	10	10%
Benefit		35%
Improvement Characteristics	10	10%
Level of Improvement and Service	25	25%
Total	100	100%



#### **Table 7-2 Street Widening Point Breakdown**

#### **ACE SCORING CRITERIA Point Breakdown for Arterial Capacity Enhancement Projects** Maximum Points = 100

Facility Usage		Points: 30	
Existing ADT Rar	nge	Points	
45+	thousand	10	
40 – 44	thousand	8	
35 – 39	thousand	6	
30 – 34	thousand	5	
25 – 29	thousand	4	
20 – 24	thousand	3	
15 – 19	thousand	2	
10 – 14	thousand	1	
<10	thousand	0	
VMT Range		Points	
31+	thousand	10	
26 – 30	thousand	8	
22 – 25	thousand	6	
18 – 21	thousand	5	
14 – 17	thousand	4	
11 – 13	thousand	3	
08 – 10	thousand	2	
04 – 07	thousand	1	
<4	thousand	0	
Current Project I		Max Points: 10	
ROW (All Easem		5	
Final Design (PS		4	
Environmental A		2	
Preliminary Design		2	
ROW (All Offers	issuea)	2	
Points are additive. Design and ROW limited to highest			
	-	iiteu to nignest	
qualifying designation  Economic Effectives		Points: 15	
Cost Repetit (To		FUIILS: 13	

<b>Economic Effectiveness</b>	Points: 15
Cost Benefit (Total \$/ADT)	
Range*	Points
< 49	10
50 – 74	9
75 – 99	7
100 – 149	5
150 – 199	4
200 – 249	3
250 – 299	2
300 – 349	1
350+	0

Funding Over-Match (local match/project cost) minus minimum local match requirement.

Range*	Points
25+%	<u>5</u>
20 – 24%	<u>4</u>
15 – 19%	<u>3</u>
10 – 14%	<u>2</u>
05 – 09%	<u>1</u>
00 – 04%	0

\*Range refers to % points above agency minimum requirement.

Points: 20
Points
10
8
6
4
2
Max Points: 10
3
3
3
2
2
2
2
<del>2</del>
2
2
2

Benefit	Points: 35
Improve Characteristics	Points
Gap Closure	10
New Facility/Extension	8
Bridge Crossing	8
Adds Capacity	6
Improves Traffic Flow	2

LOS Improvement Existing LOS Starting Point Range	Max Points: 25
(LOS Imp x LOS Starting Pt)	Points
1.01+	5
.96 – 1.00	4
.91 – .95	3
.86 – .90	2
.81 – .85	1
<.81	0

LOS Improvements with Project (exist. Volume)

Existing LOS Starting Point Range	Points
.20+	5
.16 – .20	4
.10 – .15	3
.05 – .09	2
.01 – .05	1
<.01	0



#### **Intersection Capacity Enhancements (ICE)**

#### **Overview**

The MPAH serves as the backbone of Orange County's arterial street network. Intersections at each intersecting MPAH arterial throughout the County will continue to require improvements to mitigate current and future needs. The ICE improvement category complements roadway improvement initiatives underway and supplements development mitigation opportunities.

Projects in the ICE improvement category are selected on a competitive basis. Projects must meet specific criteria in order to compete for funding through this program.

For the purposes of the ICE improvement category, the limits of an intersection shall be defined as the area that includes all necessary (or planned) through lanes, turn pockets, and associated transitions required for the intersection. Project limits of up to a maximum of 600 feet for each intersection leg are allowable. Projects that, due to special circumstances, must exceed the 600-foot limit, shall include in their application the request for a technical variance. The project shall be presented to the TSC by the local agency to request approval of the variance.

#### **Objectives**

- Improve MPAH network capacity and throughput along MPAH facilities
- Relieve congestion at MPAH intersections by providing additional turn and through lane capacity
- Improve connectivity between neighboring jurisdiction by improving operations
- Provide timely investment of M2 revenues

## **Project Participation Categories**

The ICE category provides capital improvement funding (including planning, design, ROW acquisition and construction) for intersection improvements on the MPAH network for the following:

- Intersection widening constructing additional through lanes and turn lanes, extending turn lanes where appropriate, and signal equipment
- Street to street grade separation projects

## **Eligible Activities**

- Planning, environmental clearance
- Design (plans, specifications, and estimates)
- ROW acquisition



• Construction (including bus turnouts, curb ramps, median, and striping)

#### **Potentially Eligible Items**

Below is a list of potentially eligible items. However, final determination of the eligibility of all project related costs will be made at the time of reimbursement. Prior to the submittal of an application for funding, or at any point in the project life cycle, local agencies may meet with OCTA staff to review the eligibility of project related costs.

#### Application review and approval does not guarantee the eligibility of all items.

- Required environmental mitigation for projects funded by ICE
- Storm drains/catch basins/detention basins/bioswales/other pollutant discharge mitigation devices
- Sound walls (in conjunction with roadway improvement mitigation measures)
- Aesthetic improvements including landscaping within the project ROW (eligible improvements up to 10 percent (10%) of construction costs, provided costs are reasonable for the transportation benefit)
- Signal equipment (as incidental component of program), including the installation or upgrade of pedestrian countdown heads
- Bicycle detection systems
- Rehabilitation and/or resurfacing of existing pavement when necessitated by proposed improvement (such as change in profile and cross section)
- Improvements to private property if part of a ROW settlement agreement
- Utility relocation where the serving utility has prior rights as evidenced by a recorded legal document and are located within the roadway right-of-way.
- Roadway grading within the ROW (inclusive of any TCEs and/or ROW agreement related improvements) should not exceed a depth for normal roadway excavation (e.g. structural section). Additional grading (e.g. over excavation for poor soil conditions) will be considered on a case by case basis. Agencies shall provide supporting documentation (e.g. soils reports, ROW agreements) to justify the additional grading.

## **Ineligible Items**

- Grading outside of the roadway ROW not related to a TCE or ROW agreement.
- ROW acquisition greater than the typical ROW width for the applicable MPAH Roadway Classification. Additional turn lanes not exceeding 12 feet in width needed to maintain an intersection LOS D requiring ROW in excess of the typical ROW width for the applicable MPAH classification shall be fully eligible. Where full parcel acquisitions are necessary to meet typical ROW requirements for the MPAH classification any excess parcels shall be disposed of in accordance with State



statutes and the acquisition/disposal plan submitted in accordance with these guidelines.

• Enhanced landscaping and aesthetic improvements (landscaping that exceeds that necessary for normal erosion control and ornamental hardscape).

Environmental mitigation will be allowed only as required for the proposed roadway improvement and only as contained in the environmental document. Program participation in environmental mitigation shall not exceed 25 percent (25%) of the total eligible project costs.

Longitudinal storm drains are eligible for program participation when the storm drain is an incidental part (cost is less than 25 percent (25%) of the total eligible improvement cost) of an eligible improvement. Program participation shall not exceed 10 percent (10%) of the cost of storm drain longitudinal/parallel and main lines. Storm drain inlets, connectors, laterals and cross culverts shall have full participation in ICE improvement category funding. Storm drains outside standard MPAH ROW widths are not eligible, excluding catch basins within reasonable distance and in general proximity to a project intersection (e.g. within ten feet of the curb return). Catch basins and drainage systems extending into adjacent areas (including public streets) shall not be eligible past the first catch basin.

Soundwalls are eligible only if they are required as part of the environmental clearance for the proposed project and shall not exceed 25 percent (25%) of the total eligible project costs. Aesthetic enhancements and landscaping in excess of minimum environmental mitigation requirements are subject to limitations described in the "Potentially Eligible Item" section above.

The relocation of detention basins/bioswales/other pollutant discharge mitigation devices are potentially eligible dependent on who has prior rights and will be given consideration on a case by case basis (see utility relocations below).

Roadway grading is eligible for structural sections if within the standard MPAH cross section for the facility (inclusive of any TCEs). Rough roadway grading may be considered partially eligible within the MPAH cross section and will be evaluated by OCTA on a case by case basis.

Roadway grading is eligible for structural sections. OCTA assumes rough roadway grading is complete prior to project start and is considered an ineligible item.

#### **Utility Relocations**

The expenses associated with the relocation of utilities are eligible for RCP reimbursement only when all conditions listed below have been met:

- The relocation is made necessary due to conflict with proposed improvements.
- The facility to be relocated is within the project right-of-way.



 It has been determined that the local agency is legally liable for either a portion of or all of the relocation costs.

Liability can be determined by property rights, franchise rights/agreements, state and local statutes/ordinances, permits, a finding by the local agency's counsel, or other recorded legal document. Documentation providing proof of the local agency's liability for the costs of utility relocation must be submitted with an initial payment request (see Chapter 9). Utilities funded through enterprise funds shall not be eligible for reimbursement.

If a relocation is eligible to be reimbursed, and to be performed by the utility owner or by the utility owner's contractor, the work should be included in the ROW phase costs and clearly identified in the project application submittal. For eligible relocations to be performed during the construction phase by the local agency's contractor, the work should be included in the plans and specifications similar to other construction activities. Adjustment of existing utilities to grade (e.g. water valves, manhole frames and covers), due to new roadway cross sections are generally eligible in the construction phase.

In all cases, eligible costs shall only include "in-kind" relocation. No reimbursements will be made for betterments above the cost of "in-kind" relocation. Additionally, costs submitted for program reimbursement must include any salvage credits received.

#### **Selection Criteria**

Specific selection criteria will be used to evaluate competitive program project applications. Emphasis is placed on existing usage, LOS benefits, local match funding, and overall facility importance. Technical categories and point values are shown on Tables 7-3 and 7-4. Data sources and methodology are described below.

Projected/Current Average Daily Trips (ADT): Current ADT is the preferred method of measuring congestion. However, traffic counts projected to the year of opening for the project will be allowed as part of the competitive evaluation. These must be submitted along with current 24-hour traffic counts for the proposed segment for comparison purposes. The agency must submit the project's projected ADT, current ADT, the delta, and justification of the increase. Regarding "current" counts, these are defined as those taken for a typical mid-week period within the preceding 12-months. Project applications using projected ADT must use traffic counts taken within the preceding 12 months. Project applications not using projected ADT may use traffic counts taken within the preceding 36 months. Project applications without "current" counts will be deemed incomplete and non-responsive. Average ADT for the east and west legs of the intersection will be added to the average ADT for the north and south legs.

For agencies where event or seasonal traffic presents a significant issue, AADT counts can be used, provided the agency gives sufficient justification for the use of AADT.



<u>Current Project Readiness</u>: This category is additive. Points are earned for each satisfied readiness stage at the time applications are submitted. Local agency should select the most current phase of the project.

- Environmental Approvals applies where all environmental clearances have been obtained on the project.
- Preliminary design (35 percent (35%) level) will require certification from the City Engineer and is subject to verification.
- Final Design (PS&E) applies where the jurisdiction's City Engineer or other authorized person has approved the final design.
- ROW (all offers issued) applies where offers have been made for every parcel where acquisition is required and/or offers of dedication or orders of immediate possession have been received by the jurisdiction. Documentation of ROW possession will be required with application submittal.
- ROW (all easements and titles) applies where no ROW is needed for the project or where all ROW has been acquired/dedicated.

<u>Cost Benefit</u>: Total project cost (included unfunded phases) divided by the existing ADT (or modeled ADT for new segments).

<u>Funding Over-Match</u>: The percentages shown apply to match rates above a jurisdiction's minimum match rate requirement. M2 requires a 50 percent (50%) local match for RCP projects. This minimum match can be reduced by up to 25 percentage points if certain eligible components are met. If a jurisdiction's minimum match target is 30 percent (30%) and a local match of 45 percent (45%) is pledged, points are earned for the 15 percent (15%) over-match. The pledged amount is considered the committed match rate and will be required, at a minimum, from the local agency throughout the life of the project.

<u>Coordination with Contiguous project</u>: Projects that complement a proposed arterial improvement project with a similar implementation schedule earn points in this category. This category is intended to recognize large projects that segregate intersection components from arterial components for funding purposes.

<u>Transportation Significance</u>: Roadway classification as shown in the current MPAH.

<u>Operational Attributes (within the roadway)</u>: This category is additive. Each category must be a new feature added as a part of the proposed project.

- Bike Lanes: Extension of bike lanes through intersection
- Bus Turnouts: Construction of a bus turnout as a new feature.
- Lowers density: Addition of through travel lanes.
- Channels traffic: Addition and/or extension of turn pockets (other than free right turn).



- Free right turn: installation of new free right or conversion of an existing right turn to free right
- Protected/permissive left turn: Convert from protected to protected/permissive
- Pedestrian Facilities: Placement of a new sidewalk if none currently exists.
- Grade separations: Street to street grade separations and do not apply to rail grade separation projects which are covered by the grade separation program category.
- Sustainability\_-Elements: Includes the use of multiple complete street elements, the installation of solar lighting within the roadway cross section, or water conservation elements that reduce water consumption, compared to current usage within project limits; such as the replacement of existing landscaping with hardscape and/or "California Native" drought tolerant type landscaping; the replacement of existing sprinklers with drip irrigation systems; the installation of new "grey" or recycled water systems where such does not currently exist. Other elements of sustainability may be considered on a case by case basis. Points are awarded at construction phase only. Includes the use of recycled materials during the roadway construction process (recycled aggregate or rubberized asphalt) or the installation of solar lighting within the roadway cross section. Other elements of sustainability may be considered on a case by case basis.
- Water Conservation: Includes elements that reduce water consumption. Such as the replacement of existing landscaping with hardscape and/or "California Native" drought tolerant type landscaping; the replacement of existing sprinklers with drip irrigation systems; the installation of new "grey" or recycled water systems where such does not currently exist.
- Safety Improvements: Project features that increase the safety of pedestrians.
  These elements can include the new installation of: median barriers, curb
  extensions, residential traffic diverters, pedestrian crossing islands, pedestrian
  activated signals, crosswalk enhancements, safety signage, and the addition,
  modification, or improvement of existing pedestrian signals. Other elements of
  safety may be considered on a case by case basis.

LOS Improvement: This category is a product of the existing or projected LOS based upon v/c and LOS improvement "with project" using ICU calculation with 1,700 vehicles per lane per hour and a .05 clearance interval. Calculations will be based upon "current" arterial link and turning movement counts projected to opening year. **Projects must meet a minimum existing or projected LOS of "D" (.81 v/c) to qualify for priority consideration for funding.** Existing LOS is determined using peak hour traffic counts/turning movements AM/PM peak periods) for the proposed segment <u>utilizing</u> ICU methodology <u>and</u> using 1,700 vehicles per lane/per hour and a .05 clearance interval.

For projects where traffic volumes follow unconventional patterns (e.g. unidirectional congestion, large disparity between AM and PM peaks, etc.) HCM 2010 may be proposed



as an alternate methodology for determining LOS. HCM calculations must use SYNCHRO and be supported with complete calculation documentation using standard industry approaches and current signal timing plans. If an alternative methodology is proposed, all analysis **must be submitted to OCTA for review no later than September 10**, **2020** for the 2021 Call for Projects. OCTA will contract with an independent third-party firm to review the technical analysis. The cost for the review will be charged to the applicant.

Projects that do not meet the minimum LOS "D" can be submitted but are not guaranteed consideration as part of the competitive process.

If during the competitive process, it is determined that additional programming capacity exists after all eligible projects with LOS "D" have been funded, a consideration of projects with a minimum LOS "C" (.71 v/c) may be undertaken. Such consideration will be at the discretion of OCTA. Projects with a LOS better than "C" (.70 v/c) will not be considered.

#### **Application Process**

Project grants are determined through a competitive application process. Local agencies seeking funding must complete a formal application and provide supporting documentation that will be used to evaluate the project proposal as outlined below. Detailed instructions and checklists are provided in this chapter.

- Complete application
  - Funding needs by phase and fiscal year
  - Local match funding source, confirmed through city council resolution or minute order
  - Supporting technical information (including current arterial link and turning movement counts)
  - Project development and implementation schedule
  - ROW status and a detailed plan for acquisition/disposal of excess right-of-way. The ROW acquisition/disposal plan must be submitted using the "ROW acquisition/disposal plan" form provided by OCTA and available for download at <a href="https://ocfundtracker.octa.net">https://ocfundtracker.octa.net</a>.
  - o Any additional information deemed relevant by the applicant
- Grants subject to master funding agreement

Calls for projects are expected to be issued on an annual basis, or as determined by the Board. Complete project applications must be submitted by the established due date to be considered eligible for consideration.



#### **Minimum Eligibility Requirements**

Projects must have an existing or projected LOS "D" (.81 v/c) or worse to qualify for priority consideration for funding in this program.

All project roadways must be identified on the MPAH network. Local streets not shown on the MPAH are not eligible for funding through this program.

#### **Matching Funds**

Local agencies are required to provide local match funding for each phase of the project. As prescribed by the M2 Ordinance, the minimum local match requirement is 50 percent (50%) with potential to reduce this amount if certain eligibility requirements are met. The amount pledged during the application process is considered the committed match rate and will be required, at a minimum, from the local agency throughout the life of the project. Actual project contributions by the local agency are dependent on final project costs and may not be equal to the committed match rate in the event of cost overruns. OCTA will not increase the funding grant to cover cost overruns. Ineligible expenditures do not contribute to the local match rate.

#### **Other Application Materials**

Supporting documentation will be required to fully consider each project application. In addition to the funding plan described above, local agencies will be required to submit the following materials:

<u>Council Approval:</u> A Council Resolution or Minute Order action authorizing request for funding consideration with a commitment of local match funding must be provided with the project application. **If a** *draft* **copy of the resolution is provided, the local agency must also provide the date the resolution will be finalized by the local agency's governing body.** A final copy of the City Council approved resolution must be provided at least four (4) weeks **PRIOR** to the consideration of programming recommendations by OCTA's Board of Directors.

<u>Project Documentation:</u> If proposed project has completed initial planning activities (such as PSR or equivalent, EIR, or design), evidence of approval should be included with the application. Satisfactory evidence includes project approval signature page, engineer-stamped site plan, or other summary information to demonstrate completion or planning phases. An electronic copy of the PSR and/or environmental document must be supplied as applicable. The applicant will be asked for additional detailed information only if necessary, to adequately evaluate the project application.

<u>Project Summary Information:</u> With each application being recommended for funding, the agency shall submit a PowerPoint presentation summarizing the pertinent project information for review and discussion purposes. The presentation shall be no more than



three (3) slides and should contain, at a minimum, a project description, project benefits, location map, and cost estimate. **OCTA staff will request the PowerPoint when/if a project is recommended for funding.** 

#### Reimbursements

This program is administered on a reimbursement basis for capital improvements, planning, design, and ROW acquisition. Reimbursements will be disbursed upon review and approval of an acceptable initial payment submittal, final report and consistency with Master Funding Agreement or cooperative agreement. The reimbursement process is more fully described in Chapter 9 of this manual.

#### **Project Cancellation**

If a local agency decides to cancel a project, for whatever reason, the agency shall notify OCTA as soon as possible. Projects deemed infeasible during the planning phase shall bring that phase to a logical conclusion, file a final report, and cancel remaining phases so that remaining funds can be reprogrammed without penalty. ROW funding received for property acquisition prior to cancellation shall be repaid upon cancellation even if property has been acquired. Construction funding received prior to cancellation shall be repaid upon cancellation.

Cancelled projects will be eligible for re-application upon resolution of issues that led to original project termination.

#### **Audits**

All M2 payments are subject to audit. Local agencies must follow established accounting requirements and applicable laws regarding the use of public funds. Failure to submit to an audit in a timely manner may result in loss of future funding. Misuse or misrepresentation of M2 funding will require remediation which may include repayment, reduction in overall grant, and/or other sanctions to be determined. Audits shall be conducted by OCTA's Internal Audit department or other authorized agent either through the normal annual process or on a schedule to be determined by the Board (see Chapter 10).

Proceeds from the sale of excess ROW acquired with program funding must be paid back to the project fund as described in Chapter 9 and the Master Funding Agreement.



# Table 7-3 Regional Capacity Program Intersection Improvement Selection Criteria

Category	Points Possible	Percentage
Facility Usage		25%
Existing ADT	15	15%
Current Project Readiness	10	10%
<b>Economic Effectiveness</b>		20%
Cost Benefit	10	10%
Funding Over-Match	5	5%
Coordination with Contiguous Project	5	5%
Facility Importance		30%
Transportation Significance	10	10%
Operational Efficiency	20	20%
Benefit		25%
LOS Improvement	25	25%
Total	100	100%



Points: 25

## **Table 7-4 Intersection Widening Point Breakdown**

#### **ICE SCORING CRITERIA**

Point Breakdown for Intersection Capacity Enhancement Projects Maximum Points = 100

**Benefit** 

Facility Usage		Points: 25
ADT Range*		Points
60+	thousand	15
55 – 59	thousand	13
50 – 54	thousand	11
45 – 49	thousand	9
40 – 44	thousand	7
35 – 39	thousand	5
30 – 34	thousand	3
25 – 29	thousand	1

\*AVG ADT for east and west legs plus AVG ADT for north and south legs of intersection.

Current Project Readiness	Max Points: 10
ROW (All Easement and Titles)	5
Final Design (PS&E)	4
Environmental Approvals	2
Preliminary Design (35%)	2
ROW (All Offers Issued)	2

Points are additive. Design and ROW limited to highest qualifying designation.

<b>Economic Effectiveness</b>	Points: 20
Cost Benefit (Total \$/ADT)	
Range*	Points
< 20	10
21 – 30	9
31 – 50	7
51 – 75	5
76 – 100	3
>100	1
*= Total Cost/Average ADT	

Funding Over-Match (local match/project cost) minus minimum local match requirement.

Range*	Points
25+%	5
20 – 24%	4
15 – 19%	3
10 – 14%	2
05 – 09%	1
00 – 04%	0
Coordination with Contiguous	
Project Range	Points
Yes	5
No	0

Coordination with ACE Project with similar implementation schedule.

Facility Importance	Points: 30
Transportation Significance Range	Points
Principal or CMP Route	10
Major	8
Primary	6
Secondary	4
Collector	2
Operational Attributes	
(within the roadway)	Max Points: 20
Grade Separations	10
Bus Turnouts	4
Bike Lanes	4
Ped. Facilities (New)	4
Free Right	4
Lowers Density	3
Channels Traffic	3
Protected/Permissive Left Turn	2
Water Conservations Elements	2
Safety Improvements	2
Sustainability <u>Elements</u>	2

LOS Improvement	Max Points: 25

Calculation: LOS Imp x LOS Starting Point

Existing LOS (Peak Hour) Range	Points
1.01+	5
.96 – 1.00	4
.91 – .95	3
.86 – .90	2
.81 – .85	1
<.81	0

LOS Reduction w/ Project	
(existing Volume) Range	Points
.20+	5
.16 – .20	4
.10 – .15	3
.05 – .09	2
.01 – .05	1
<.01	0



#### **Freeway Arterial/Streets Transitions (FAST)**

#### **Overview**

The MPAH serves as the backbone of Orange County's arterial street network. Current and future needs at existing interchanges along MPAH highways and freeways will need to be addressed in order to improve connectivity between freeways and MPAH arterials. The interchange improvement program complements roadway improvement initiatives underway as well, and supplements development mitigation opportunities.

Projects in the FAST improvement category are selected on a competitive basis. Projects must meet specific criteria in order to compete for funding through this program.

#### **Objectives**

- Improve transition to and from Orange County freeways with emphasis on MPAH performance
- Provide timely investment of M2 revenues

#### **Project Participation Categories**

The FAST category provides capital improvement funding (including planning, design, ROW acquisition and construction) for interchange improvements on the MPAH network for the following:

 MPAH facility interchange connections to Orange County freeways (including onramp, off-ramp and arterial improvements)

## **Eligible Activities**

- Planning, environmental clearance
- Design
- ROW acquisition
- Construction (including ramps, intersection and structural improvements/reconstruction incidental to project)
- Signal equipment (as incidental component of the program)

## **Potentially Eligible Items**

Below is a list of potentially eligible items. However, final determination of the eligibility of all project related costs will be made at the time of reimbursement. Prior to the submittal of an application for funding, or at any point in the project life cycle, local agencies may meet with OCTA staff to review the eligibility of project related costs. **Application review and approval does not guarantee the eligibility of all items.** 



- Direct environmental mitigation for projects funded by FAST (details below)
- Storm drains/catch basins/detention basins/bioswales/other pollutant discharge mitigation devices (details below)
- Aesthetic improvements including landscaping within the project ROW (eligible improvements up to 10 percent (10%) of construction costs, provided costs are reasonable for the transportation benefit)
- Rehabilitation and/or resurfacing of existing pavement when necessitated by proposed improvement (such as change in profile and cross section)
- Improvements to private property if part of a ROW settlement agreement
- Utility relocation where the serving utility has prior rights as evidenced by a recorded legal document
- Roadway grading within the ROW shall not exceed a depth for normal roadway excavation (e.g. structural section) or as required by TCEs, and/or ROW agreement related improvements. Additional grading (e.g. over excavation for poor soil conditions) will be considered on a case by case basis.
- Auxiliary lanes if necessitated by interchange improvements
- Soundwalls (in conjunction with roadway improvement mitigation measures)

Environmental mitigation will be allowed only as required for the proposed roadway improvement, and only as contained in the environmental document. Program participation in environmental mitigation shall not exceed 25 percent (25%) of the total eligible project costs.

Longitudinal storm drains are eligible for program participation when the storm drain is an incidental part (cost is less than 25 percent (25%) of the total eligible improvement cost) of an eligible improvement. Program participation shall not exceed 10 percent (10%) of the cost of storm drain longitudinal/parallel and main lines. Storm drain inlets, connectors, laterals and cross culverts shall have full participation in FAST improvement category funding. Storm drains outside standard MPAH ROW widths are not eligible, excluding catch basins within reasonable distance and in general proximity to a project intersection (e.g. within ten feet of the curb return). Catch basins and drainage systems extending into adjacent areas (including public streets) shall not be eligible past the first catch basin.

Soundwalls are eligible only if they are required as part of the environmental mitigation for the proposed project and shall not exceed 25 percent (25%) of the total eligible project cost. Aesthetic enhancements and landscaping in excess of minimum environmental mitigation requirements are eligible at up to 10 percent (10%) of the total eligible construction costs, provided costs are reasonable for the transportation benefit.



The relocation of detention basins/bioswales are potentially eligible dependent on prior rights and will be giving consideration on a case by case basis (see utility relocations below).

Roadway grading is eligible for structural sections if within the standard MPAH cross section for the facility (inclusive of any TCEs). Rough roadway grading may be considered partially eligible within the MPAH cross section and will be evaluated by OCTA on a case by case basis.

Roadway grading is eligible for structural sections if within the standard MPAH cross section for the facility (inclusive of any TCEs). OCTA assumes rough roadway grading is complete prior to project start and is generally considered an ineligible item.

#### **Utility Relocations**

The expenses associated with the relocation of utilities are eligible for RCP reimbursement only when:

- The relocation is made necessary due to conflict with proposed improvements.
- The facility to be relocated is within the project right-of-way.
- It has been determined that the local agency is legally liable for either a portion of or all of the relocation costs.

Liability can be determined by property rights, franchise rights/agreements, state and local statutes/ordinances, permits, a finding by the local agency's counsel, or other recorded legal document. Documentation providing proof of the local agency's liability for the costs of utility relocation must be submitted with an initial payment request (see Chapter 9). Utilities funded through enterprise funds shall not be eligible for reimbursement.

If a relocation is eligible to be reimbursed, and to be performed by the utility owner or by the utility owner's contractor, the work should be included in the ROW phase costs and clearly identified in the project application submittal. For eligible relocations to be performed during the construction phase by the local agency's contractor, the work should be included in the plans and specifications similar to other construction activities. Adjustment of existing utilities to grade (e.g. water valves, manhole frames and covers), due to new roadway cross sections are generally eligible in the construction phase.

In all cases, eligible costs shall only include "in-kind" relocation. No reimbursements will be made for betterments above the cost of "in-kind" relocation. Additionally, costs submitted for program reimbursement must be reduced by any salvage credits received.

## **Ineligible Projects**

• Seismic retrofit projects (unless combined with eligible capacity enhancements)



• Enhanced landscaping, aesthetics and gateway treatments (landscaping that exceeds that necessary for normal erosion control and ornamental hardscape).

#### **Selection Criteria**

Specific selection criteria will be used to evaluate competitive program project applications. Emphasis is placed on existing usage, level of services benefits, local match funding and overall facility importance. Technical categories and point values are shown on Tables 7-5 and 7-6. Data sources and methodology are described below.

Projected/Current Average Daily Trips (ADT): Current ADT is the preferred method of measuring congestion. However, traffic counts and ramp volumes projected to the year of opening for the project will be allowed as part of the competitive evaluation. These must be submitted along with current 24-hour traffic counts for the proposed segment for comparison purposes. The agency must submit the project projected ADT, current ADT, the delta, and justification of the increase. Regarding "current" counts, these are defined as those taken for a typical mid-week period within the preceding 12-months. Project applications using projected ADT must use traffic counts taken within the preceding 12 months. Project applications not using projected ADT may use traffic counts taken within the preceding 36 months. Project applications without "current" counts will be deemed incomplete and non-responsive. Average ramp intersection volume for each interchange ramp will be used for the current counts. New facilities will rely on projected ramp volume based upon Caltrans approved projection.

For agencies where event or seasonal traffic presents a significant issue, AADT counts can be used, provided the agency gives sufficient justification for the use of AADT.

<u>Current Project Readiness</u>: This category is additive. Points are earned for each satisfied readiness stage at the time applications are submitted. Local agency should select the most current phase of the project.

- ROW (all offers issued) applies where offers have been made for every parcel where acquisition is required and/or offers of dedication or orders of immediate possession have been received by the jurisdiction. Documentation of ROW possession will be required with application submittal.
- ROW (all easements and titles) applies where no ROW is needed for the project or where all ROW has been acquired/dedicated.
- Project Study Report (PSR) or equivalent applies where the proposed project has completed initial planning activities, such as Environmental Impact Report (EIR), or design). Evidence of approval should be included with the application.



Satisfactory evidence includes project approval signature page, engineer-stamped site plan, or other summary information to demonstrate completion or planning phases. The applicant will be asked for detailed information only if necessary, to adequately evaluate the project application.

- ROW (all easements and titles) applies where no ROW is needed for the project or where all ROW has been acquired/dedicated).
- ROW (all offers issued) applies where offers have been made for every parcel where acquisition is required and/or offers of dedication have been received by the jurisdiction.
- Final Design (PS&E) applies where the jurisdiction's City engineer or other authorized person has approved the final design.
- Preliminary design (35 percent (35%) level) will require certification from the City engineer and is subject to verification.
- Project Approvals/Environmental Documentation (PA/ED) applies where a Project Report-level analysis has been completed and environmental approvals have been attained.

<u>Cost Benefit</u>: Total project cost (including unfunded phases) divided by the existing ADT (or modeled ADT for new segments).

<u>Funding Over-Match</u>: The percentages shown apply to match rates above a jurisdiction's minimum local match requirement. M2 requires a 50 percent (50%) local match for RCP projects. This minimum match can be reduced by up to 25 percentage points if certain eligible components are met. If a jurisdiction's minimum match target is 30 percent (30%) and a local match of 45 percent (45%) is pledged, points are earned for the 15 percent (15%) over-match. The pledged amount is considered the committed match rate and will be required, at a minimum, from the local agency throughout the life of the project.

<u>Coordination with Freeway Project</u>: Interchanges planned to coincide with or accommodate programmed freeway improvements receive points in this category.

Transportation Significance: Roadway classification as shown in the current MPAH.

<u>Operational Attributes (within the roadway)</u><u>Efficiencies:</u> This category is additive. Each category, except Active Transit Routes, must be a new feature added as a part of the proposed project.

- Eliminate left turn conflicts: Ramp intersection reconfiguration which does not permit left turns onto ramps.
- Coordinated signal: Ramp intersections within a coordinated corridor where coordination did not previously exist.
- Add turn lanes: Increase in number of turn lanes on arterial.
- Add traffic control: Signalization of ramp intersection.



- Enhanced ramp storage: Extension or widening of existing ramp to improve offstreet storage capacity.
- Pedestrian facilities: Add crosswalk and/or sidewalk to ramp or bridge crossing within context of interchange improvements.
- Active Transit Route: facility contains a currently active OCTA transit route
- Sustainability Elements: Includes the use of multiple complete street elements, the installation of solar lighting within the roadway cross section, or water conservation elements that reduce water consumption, compared to current usage within project limits; such as the replacement of existing landscaping with hardscape and/or "California Native" drought tolerant type landscaping; the replacement of existing sprinklers with drip irrigation systems; the installation of new "grey" or recycled water systems where such does not currently exist. Other elements of sustainability may be considered on a case by case basis. Points are awarded at construction phase only. Includes the use of recycled materials during the roadway construction process (recycled aggregate or rubberized asphalt) or the installation of solar lighting within the roadway cross section. Other elements of sustainability may be considered on a case by case basis.
- Water Conservation: Includes elements that reduce water consumption. This
  includes the replacement of existing landscaping with hardscape and/or "California
  Native" drought tolerant type landscaping; the replacement of existing sprinklers
  with drip irrigation systems; the installation of new "grey" or recycled water
  systems where such does not currently exist.
- Safety Improvements: Project features that increase the safety of pedestrians. These elements can include the new installation of: intersection median barriers, curb extensions, pedestrian crossing islands, crosswalk enhancements, safety signage, and the addition, modification, or improvement of existing pedestrian signals. Other elements of safety may be considered on a case by case basis.

LOS Improvement: This category is a product of the existing or projected LOS based upon v/c and LOS improvement "with project" for arterial based improvements and ICU for intersection-based improvements. **Projects must meet a minimum existing or projected LOS of "D" (.81 v/c) to qualify for priority consideration for funding.** Existing LOS is determined using current 24-hour traffic counts for arterials and peak hour turning movements at intersections for the proposed segment. However, for projects where traffic volumes follow unconventional patterns (e.g. unidirectional congestion, large disparity between AM and PM peaks, etc.) alternate methodologies for determining LOS can be proposed. If HCM 2010 is proposed for intersections as an alternative methodology, all analysis **must be submitted to OCTA no later than September 10, 2020** and the cost for independent review shall be reimbursed by the applicant. Projects that do not meet the minimum LOS "D" can be submitted but are not guaranteed consideration as part of the competitive process.



If during the competitive process, it is determined that additional programming capacity exists after all eligible projects with LOS "D" have been funded, a consideration of projects with a minimum LOS "C" (.71 v/c) may be undertaken. Such consideration will be at the discretion of OCTA. Projects with a LOS better than "C" (.70 v/c) will not be considered.

<u>Improvement Characteristics</u>: Select the attribute that best fits your project definition.

- New facility: New interchange where none exists.
- Partial facility: New interchange which does not provide full access.
- Interchange reconstruction: improvement of existing interchange to provide additional arterial capacity (widening of overcrossing or undercrossing).
- Ramp reconfiguration: Widening of ramp or arterial to improve turning movements or other operational efficiencies.
- Ramp metering: Installation of metering on ramp.

#### **Application Process**

Project grants are determined through a competitive application process. Local agencies seeking funding must complete a formal application and provide supporting documentation that will be used to evaluate the project proposal as outlined below.

- Complete application
  - Funding needs by phase and fiscal year
  - Local match funding source
  - Supporting technical information
  - Project development and implementation schedule
  - ROW status and a detailed plan for acquisition/disposal of excess right-of-way. The ROW acquisition/disposal plan must be submitted using the "ROW acquisition/disposal plan" form provided by OCTA and available for download at <a href="https://ocfundtracker.octa.net">https://ocfundtracker.octa.net</a>.
  - $_{\circ}$   $\,$  Any additional information deemed relevant by the applicant
- Grants subject to a Master Funding Agreement or cooperative agreement if federal funds are awarded

Calls for projects are expected to be issued on an annual basis, or as determined by the OCTA Board of Directors. Complete project applications must be submitted by the established due date to be considered eligible for consideration.

## **Minimum Eligibility Requirements**

Projects must have an existing or projected LOS "D" (.81 v/c) or worse to qualify for priority consideration for funding in this program. Worst peak hour period is used for this evaluation and eligibility purposes.



#### **Matching Funds**

Local agencies are required to provide local match funding for each phase of the project. As prescribed by the M2 Ordinance, a 50 percent (50%) minimum local match is required. A lower local match may be permitted if certain eligibility criteria are met. The amount pledged during the application process is considered the committed match rate and will be required, at a minimum, from the local agency throughout the life of the project. Actual project contributions by the local agency are dependent on final project costs and may not be equal to the committed match rate in the event of cost overruns. OCTA will not increase the funding grant to cover cost overruns. Ineligible expenditures do not contribute to the local match rate.

#### Reimbursements

This program is administered on a reimbursement basis for capital improvements, planning, design, and ROW acquisition. Reimbursements will be disbursed upon review and approval of an acceptable initial payment submittal, final report and consistency with Master Funding Agreement. The reimbursement process is described in Chapter 9.

#### **Caltrans Coordination**

Caltrans is not eligible to submit applications or receive payment under this program. Only cities or the County of Orange may submit applications and receive funds. This program was designed to benefit local agencies.

Coordination with Caltrans will be essential for most, if not all, of the projects submitted for this program. Local agencies should therefore establish contacts with the Caltrans District 12 Office (Project Development Branch) to ensure that candidate projects have been reviewed and approved by Caltrans. All other affected agencies should be consulted as well.

Agencies submitting projects for this program must have confirmation from Caltrans that the proposed improvement is consistent with other freeway improvements as evidenced by an agreement or other formal document.

Applications should be submitted so that interchange projects are done in conjunction with construction of other freeway improvements whenever possible. However, if the interchange project can be done in advance of the freeway project, verification and/or supporting documentation must be submitted showing the interchange improvement has merit for advanced construction and that it will be compatible with the freeway design and operation. Additionally, the interchange improvements should take into account the ultimate freeway improvements if the interchange is to be improved in advance.



#### **Project Cancellation**

If a local agency decides to cancel a project, for whatever reason, the agency shall notify OCTA as soon as possible. Projects deemed infeasible during the planning phase shall bring that phase to a logical conclusion, file a final report, and cancel remaining phases so that remaining funds can be reprogrammed without penalty. ROW funding received for property acquisition prior to cancellation shall be repaid upon cancellation even if property has been acquired. Construction funding received prior to cancellation shall be repaid upon cancellation.

Cancelled projects will be eligible for re-application upon resolution of issues that led to original project termination.

#### **Audits**

All M2 payments are subject to audit. Local agencies must follow established accounting requirements and applicable laws regarding the use of public funds. Failure to submit to an audit in a timely manner may result in loss of future funding. Misuse or misrepresentation of M2 funding will require remediation which may include repayment, reduction in overall grant, and/or other sanctions to be determined. Audits shall be conducted by OCTA's Internal Audit department or other authorized agent either through the normal annual process or on a schedule to be determined by the Board (see Chapter 10).

Proceeds from the sale of excess ROW acquired with program funding must be paid back to the project fund as described in Chapter 9 and Master Funding Agreement.

## **Other Application Materials**

Supporting documentation will be required to fully consider each project application. In addition to the funding plan described above, local agencies will be required to submit the following materials:

<u>Council Approval:</u> A Council Resolution or minute order authorizing request for funding consideration with a commitment of local match funding must be provided with the project application. **If a** *draft* **copy of the resolution is provided, the local agency must also provide the date the resolution will be finalized by the local agency's governing body.** A final copy of the City Council approved resolution must be provided at least four (4) weeks **PRIOR** to the consideration of programming recommendations by OCTA's Board of Directors.

<u>Project Documentation:</u> If proposed project has completed initial planning activities (such as PSR or equivalent, EIR, or design), evidence of approval should be included with the application. Satisfactory evidence includes project approval signature page, engineer-stamped site plan, or other summary information to demonstrate completion of planning



phases. An electronic copy of the PSR and/or environmental document must be supplied as applicable. The applicant will be asked for additional detailed information only if necessary, to adequately evaluate the project application.

<u>Project Summary Information:</u> With each application being recommended for funding, the agency shall submit a PowerPoint presentation summarizing the pertinent project information for review and discussion purposes. The presentation shall be no more than three (3) slides and should contain, at a minimum, a project description, project benefits, location map, and cost estimate. **OCTA staff will request the PowerPoint when/if a project is recommended for funding.** 



Table 7-5
Freeway/Arterial Street Transitions
Interchange Improvement Selection Criteria

Category	<b>Points Possible</b>	Percentage
Facility Usage		20%
Existing ADT	10	10%
Current Project Readiness	10	10%
<b>Economic Effectiveness</b>		25%
Cost Benefit	10	10%
Matching Funds	10	10%
Coordination with Freeway Project	5	5%
Facility Importance		25%
Transportation Significance	10	10%
Operational Efficiencies	15	15%
Benefit		30%
Existing LOS	10	10%
LOS Reduction w/ Project	10	10%
Improvement Characteristics	10	10%
Total	100	100%



Points: 30

## **Table 7-6 Interchange Improvement Point Breakdown**

## FAST SCORING CRITERIA Point Breakdown for Freeway/Arterial Street Transitions Projects

**Benefit** 

Ramp Metering

Maximum Points = 100

Facility Usage		Points: 20	
ADT Range*		Points	
55+	thousand	10	
50 - 54	thousand	9	
45 – 49	thousand	8	
40 – 44	thousand	6	
35 – 39	thousand	4	
30 – 34	thousand	3	
25 – 29	thousand	2	
20 – 24	thousand	1	
<10 - 19	thousand	0	
*Arterial plus daily ramp exit volume			
Current Project Readiness		Max Points: 10	
ROW (All Easement and Titles)		6	
ROW (All Offers Issued)		4	
Final Design (PS&E)		4	
PA/ED		2	
Project Study Re	eport or Equiv.	1	
Points are additive. ROW is the highest qualifying			

Points are additive. ROW is the highest qualifying designation.

Economic Effectiveness	Points: 25	
Cost Benefit (Total \$/ADT)		
Range*	Points	
< 20	10	
20 – 39	8	
40 –79	6	
80 – 159	4	
160 – 319	2	
320 – 640	1	
>640	0	

Funding Over-Match (local match/project cost) minus minimum local match requirement.

	Range*	Points
	30+%	10
:	25 – 29%	8
:	20 – 24%	6
	15 – 19%	4
:	10 – 14%	2
(	05 <del>0</del> – 09%	1

Range refers to % points above agency minimum requirement

Coordination with Freeway	Mainline Improvements
Project Range	Points
Yes	5
No	0

Facility Importance	Points: 25
Transportation Significance Range	Points
Principal or CMP Route	10
Major	8
Primary	6
Secondary	4
Collector	2
Operational Attributes	
(within the roadway)	Max Points: 15
Eliminate Left Turn Conflict	3
Add Turn Lanes	3
Enhanced Ramp Storage	3
Pedestrian Facilities (New)	3
Coordinated Signal	2
Water Conservations Elements	<del>2</del>
Safety Improvements	2
Sustainability <u>Elements</u>	2
Add Traffic Control	1

LOS Improvement	Max Points: 20
Calculation: Avg. LOS Imp + Avg. LOS Starting Point	
LOS Reduction w/ Project (existing Volume) Range .20+	Points 10
.16 – .19	8
.1015	6
.05 – .09	4
<.05	2
5.11.1000	Б
Existing LOS Range	Points
1.06+	10
1.01 - 1.05	8
0.96 - 1.00	6
0.91 - 0.95 0.86 - 0.90	4 2
0.86 - 0.90 0.81 - 0.85	1
0.61 - 0.65	1
Improvement Characteristics	Max Points: 10
Improvement Characteristics	Points
New Facility (Full Interchange)	10
New Facility (Partial Interchange)	8
Interchange Reconstruction	6
Ramp Reconfiguration	4



#### **Regional Grade Separation Program (RGSP)**

#### **Background**

Seven rail crossing projects along the MPAH network were identified by the CTC to receive Trade Corridors Improvement Funds (TCIF). These TCIF allocations required an additional local funding commitment. To meet this need, the Board approved the commitment of \$160 million in RCP (Project O) funds to be allocated from M2. The RGSP captures these prior funding commitments.

Future calls for projects for grade separations are not anticipated.



## **Chapter 8 – Regional Traffic Signal Synchronization Program** (Project P)

#### **Overview**

The RTSSP (Project P) includes competitive funding for the coordination of traffic signals across jurisdictional boundaries including Project based operational and maintenance funding. OCTA will provide funding priority to programs and projects, which are multijurisdictional in nature.

The RTSSP is based on the Traffic Signal Synchronization Master Plan (Master Plan). The Board adopted the Master Plan as an element of the MPAH on July 26, 2010. The Master Plan defines the foundation of the RTSSP. The Master Plan consists of the following components:

- Regional signal synchronization network
- Priority corridors for accelerated signal synchronization
- Definition of Traffic Forums
- Model agreements presenting roles and responsibilities for Project P
- Signal synchronization regional assessment every three years
  - NOTE: For Call for Projects 2021, Priority Corridors are an eligible inclusion, but no additional points will be awarded. A Priority Corridor is on the Signal Synchronization Network.

The Master Plan will be reviewed and updated by OCTA-every three years and will provide details on the status and performance of the traffic signal synchronization activities over that period. Local agencies are required to adopt and maintain a Local Traffic Signal Synchronization Plan (Local Plan) that is consistent with the Master Plan and shall issue a report on the status and performance of its traffic signal synchronization activities. Details on both the Master Plan and requirements for Local Plan development are available in the "Guidelines for the Preparation of Local Signal Synchronization Plans". A hard copy of these guidelines can be requested from OCTA.

The remainder of this chapter details the key components of the RTSSP:

- Funding guidelines for the competitive call for projects
- 202<u>1</u> Call for Projects

Projects compete for funding as part of the RTSSP. Projects submitted by local agencies as part of the call must meet specific criteria. Projects are rated based on scoring criteria and are selected based on their competitive ratings.



#### **Objectives**

- Synchronize traffic signals across jurisdictions
  - Monitor and regularly improve the synchronization.
  - Synchronize signals on a corridor, intersecting crossing arterial and/or route basis reflecting existing traffic patterns in contiguous zones or road segments that have common operations.

#### 20210 Call for Projects

Contingent on OCTA's Board approval, the 2021 Call for Projects (call) for RTSSP (Project P)— under M2 is anticipated to provide approximately **\$8 million** for signal coordination across Orange County. The following information provides an overview of the 2021 RTSSP Call for Projects:

- 1. Projects must result in new, optimized, and field-implemented coordination timing.
- 2. Project shall be a single contiguous corridor or set of contiguous corridors related to each other. Multiple corridors and related systems of corridors that form a "grid" may be submitted as a single optimized timing project. However, the total number of corridors per project will be limited to three (3) and the total number of intersections between these corridors are limited to fifty (50).
- 3. Projects selected will be programmed after July 1 of the programmed year (July 1 June 30).
- 4. Project delays resulting in a time extension request will fall within the process outlined in the CTFP Guidelines.
- 5. Projects are funded for a grant period of three (3) years and are divided into two phases:
  - a. <u>Primary Implementation</u> (PI) includes the required implementation of optimized signal timing as well as any signal improvements proposed as part of a project. A <u>Project Rreport</u> is required at the conclusion of this phase to document work completed during the PI phase. This <u>PI Project Report</u> shall be submitted <u>according to the payment process</u> with the final report.
  - b. Ongoing Operations and Maintenance (O&M) includes the required monitoring and improving optimized signal timing in addition to any optional communications and/or detection support. O&M will begin after the optimized signal timing is implemented and be required for the remainder of the project (typically 2 Years). A\_-O&M\_Report Technical Memorandum is required at the conclusion of this phase to document work completed during the O&M phase and shall be submitted with the final report.
- 6. Projects shall include a <u>Before and After Study</u>. This study shall collect morning, mid-day, and evening peak periods using travel times, average speeds, green lights to red lights, stops per mile, and the derived corridor system performance index (CSPI) metric. This information shall be collected both before <u>and afterany</u> signal



timing changes have been madeimplemented and approved by all agencies and after the PI. The study shall compare the information collected both before and after the timing changes. Comparisons should identify the absolute and percent differences for the entire corridor, by segment, direction, and time period. Segments will be defined by major traffic movements as observed during the project (e.g. commuting segments between freeways, pedestrian-friendly segments in a downtown area, etc.). The Before and After study shall also include field inventory, count data, modeling data, and Greenhouse Gas calculations. The Before and After Study shall be submitted after the PI phase is completed as part of the PI Project Report.

- 7. Any corridor or portion of a corridor funded through this call cannot re-apply for funding until the three-year grant period or commitment to operate signal synchronization beyond the three-year grant period is completed, whichever ends later and a final report has been submitted to OCTA.
- 8. This chapter identifies the selection criteria for projects, eligible activities, minimum project requirements, data compatibility required as part of any funded project, and other key information.

Additional details of the specific program's intent, eligible project expenditures, ineligible project expenditures, and additional information that may be needed when applying for funds are included in this chapter. Each section should be read thoroughly before applying for funding. Applications should be prepared for the program that best fits the proposed project.

For specifics on the funding policies that apply to this call, refer to the Program Precepts as found in Section IV of these guidelines.

### **Applications**

In order for OCTA to consider a project for funding, applications will be prepared by the local agency responsible for the project application. OCTA shall require agencies to submit applications for the call for projects by **5:00 p.m. on Thursday, October 22, 2020**. Late and/or incomplete submittals will not be reviewed or considered. The local agency responsible for the project application must submit the application and any supporting documentation via OCFundtracker as outlined below.

A separate application package must be completed for each individual project and uploaded to OCFundtracker. **Three (3) unbound printed copies and one electronic copy on a USB, thumb drive, memory stick, or via electronic file upload and/or email** of each complete application shall also be mailed or delivered to:

Orange County Transportation Authority 550 South Main Street P.O. Box 14184



Orange, California 92863-1584

Attn: Alfonso Hernandez Email: <u>AHernandez@octa.net</u>

#### **Application Process**

Project grants are determined through a competitive application process administered by OCTA. Agencies seeking funding must complete an online application, a supplemental application in the OCTA's latest format, and provide supporting documentation that will be used to evaluate the project proposal as outlined below. Key information to be provided as part of the application process includes:

- Funding needs by phase and fiscal year
- Percent match rate including funds type, source, and description (minimum 20 percent (20%))
- Lead agency (default local agency)
- Lead and supporting agencies names
- Supporting technical information
- Project development and implementation schedule
- Environmental clearances and other permits
- Any additional information deemed relevant by the applicant
- Complete photographic field review (including cabinet interiors and communication facilities) for all projects that exceed one million dollars in capital improvements.
   Original photos shall be uploaded to OCFundtracker or included with electronic copy of application.

A call for projects for the funding cycle will be issued as determined by the Board. Complete project applications must be submitted by the established due dates to be considered eligible for consideration.

An application should be submitted for a single corridor or route corridor project. Multiple corridors that form a "grid" may be submitted as separate or single project(s). However, the total number of corridors per route or grid corridor projects will be limited to three (3) and the total number of intersections between these corridors are limited to fifty (50). A single corridor project not proposed as a connected route or grid project may be submitted and is not subject to the 50-intersection limit. The following instructions should be used in developing project applications.

Applications will be reviewed by OCTA for consistency, accuracy, and concurrence. Once applications have been completed in accordance with the Program requirements, the projects will be scored, ranked, and submitted to the TSC, TAC, and the Board for consideration and funding approval. OCTA reserves the right to evaluate submitted project costs for reasonableness as part of the review and selection process and suggest



potential revisions to make the cost more appropriate. Grants will be subject to funding agreements with OCTA.

#### **Other Application Materials**

Supporting documentation is required to fully consider each project application. A Supplemental Application Template (available on the OCTA website and OCFundtracker) is required to be completed for each project application and included in the electronic submittal. Any Supplemental Application not submitted in the 2021 format will NOT be considered. Note: There is a new section for all costs, on a line item basis, in excel format for both project phases. The template is distributed with other application materials at the issuance of the Call for Projects. In addition to the funding plan described above, local agencies will be required to submit the following materials:

<u>Lead Agency</u>: Eligible jurisdictions <u>consistent with Measure M2 ordinance definitions and requirements.</u>

Participating Agencies: All participating agencies must be identified and adopted City Council resolutions or Minute Order actions authorizing the participating agency's support of the project under the lead agency must be included. If a draft copy of these resolutions of support are provided, the local agency must also provide the date the resolution will be finalized by the participating agency's governing **body.** A final copy of the City Council approved resolution must be provided at least four (4) weeks **PRIOR** to the consideration of programming recommendations by OCTA's Board of Directors. If the application claims Caltrans as a participant, then it shall contain a letter of support from Caltrans for the specific project and letters of support from all applicable agencies pledging to sign a cooperative agreement with Caltrans at the start of the project. The lead agency willshall also pledge this commitment in the cover letter of the application. The required Caltrans fee will be a line item in the improvements list. The applicable agencies will be required to cover the required 20% match for the Caltrans line items. All agencies that have a Caltrans intersection/ramp in their jurisdiction are required to sign a cooperative agreement with Caltrans in order for the entire project to claim Caltrans as a participant.

<u>Council Approval</u>: A Council Resolution or Minute Order action authorizing request for funding consideration with a commitment of project local match funding must be provided with the project application from all participating agencies. **If a** *draft* **copy of the resolution is provided, the local agency must also provide the date the resolution will be finalized by the local agency's governing body.** A final copy of the City Council approved resolution must be provided at least four (4) weeks **PRIOR** to the consideration of programming recommendations by OCTA's Board of Directors.

<u>Project Support</u>: If proposed project has completed initial planning activities (such as PSR or equivalent, EIR, or design), evidence of approval should be included with the



application. Satisfactory evidence includes project approval signature page, engineer-stamped site plan, or other summary information to demonstrate completion or planning phases. The applicant will be asked for detailed information only if necessary, to adequately evaluate the project application.

#### **Lead Agency**

This Program is administered through a single lead agency: <u>See Lead Agency definition</u> above.

<u>Local Agency Lead</u>: Only the lead agency will receive payments in accordance with the CTFP Guidelines regarding payment for costs related to project for optimized signal timing development, capital improvements, planning, and related design. Payments will be disbursed consistent with Chapter 9. The lead agency is responsible for reimbursing other agencies as part of the effort. Additionally, the lead agency is also responsible for ensuring that all agencies participating in the project provide the local match proposed in the project application.

OCTA Lead: [NOT AVAILABLE FOR 2020 CALL FOR PROJECTS] OCTA may, at the request of the involved local agencies, act as the lead agency for RTSSP projects. If the involved local agencies would like OCTA to implement a project on the signal synchronization network, the local agency shall work cooperatively with OCTA to develop the scope of work and cost elements of the project. For example, accounting for OCTA's administrative and project management efforts by incorporating an additional 10 percent of the total project cost when calculating the Cost Benefit of the project. The lead local agency shall contact OCTA with a written request at least four weeks prior to deadline for submittal of the project grant application. Applications must be prepared by a designated local agency acting in a lead capacity during grant preparation. Projects nominated for OCTA lead shall be discussed at the Traffic Forum. Applications must include a complete photographic field review (as outlined above) when submitted. The application will be scored using the criteria outlined in the previous following sections. Based on local agency interest and OCTA resource availability, a limited number of projects can be developed and implemented by OCTA.

If any projects that are designated as OCTA lead are awarded funding, OCTA will then be responsible for implementation of the project including optimized signal timing development, capital improvements, planning, and related design. OCTA will implement the project based on the cost estimates developed in the application. Project elements may be modified based on final costs with the agreement of all participating agencies. OCTA will be responsible for ensuring that all agencies participating in the project provide the local match as identified in the project application (minimum 20 percent (20%)).

<match discussion moved to Matching Funds section>



#### **OCFundtracker Application Components**

Final applications MUST be submitted via OCFundtracker and in hard copy format. Selection criteria must be inputted as part of the OCFundtracker online application and includes the following categories of information:

<u>Transportation SignificanceVMT</u>, Cost Benefit, Project Characteristics, <u>Transportation Significance</u>, Maintenance of Effort, Project Scale, Project Scale, Number of Local Agencies, Current Project <u>StatusReadiness</u>, and Funding Match Rate.

#### **Application Review and Program Adoption**

OCTA staff will conduct a preliminary review of all applications for completeness and accuracy, may request supplemental information for projects during initial staff evaluations, and prepare a recommended program of projects for the TSC. In addition, OCTA may hire a consultant(s) to verify information within individual applications including, but not limited to, project scope, cost estimates, vehicle miles traveled, and average daily traffic.

Final programming recommendations will be provided to the TSC and TAC for approval. Recommendations will be presented to the Board, who will approve projects for funding under the CTFP.

OCTA shall distribute copies of the approved program to each participating local jurisdiction with any qualifying conditions stipulated for the jurisdiction's funded project(s). Local agencies awarded funding will be notified as to which projects have been funded and from what sources after the Board takes action. A tentative call schedule is detailed below:

Board authorization to issue call: <u>August 2020</u> Application submittal deadline: October 22, 2020

TSC/TAC Review: February/March 2021 Committee/Board approval: May 2021

#### **Checklist Guide**

The "Project P Regional Traffic Signal Synchronization Program Application Checklist" has been provided for the RTSSP (Exhibit 8-1). The checklist identifies the basic documentation required for the program. In addition to items required at the time of project submittal, additional items that are not specified may be requested later. The checklist should be provided as a <u>cover sheettable of contents</u> for **each** application submitted. For any items that are required for the candidate project or program that are



missing or incomplete, an explanation should be included in a cover letter with the application.

#### **Sample Resolution Form**

A resolution or minute action must be approved by the local agency's governing body. A sample resolution is included as Exhibit 8-2. Local agencies, at a minimum, must include items a-h from the sample resolution. The mechanism selected shall serve as a formal request for RTSSP funds and states that matching funds will be provided by the agency, if necessary. All project requests (i.e., multiple corridors proposed for RTSSP funds) must be included in this action.

#### **Project Definition**

Local agencies are required to submit complete projects that, at minimum, result in field-implemented coordinated timing. Project tasks that are eligible for funding can consist of design, engineering, construction, and construction management. Partial projects that include design improvements, but do not field implement the improvements are ineligible.

Projects must consist of a corridor along the priority corridor network, signal synchronization network, or the MPAH. Projects previously awarded RTSSP funding must be complete with a <a href="final-report-Report-submitted">final-report-Report-submitted and approved by to OCTA</a>. Projects can be the full length of the corridor or a segment that complies with the project requirements identified later in the chapter. <a href="communication-text-moved to Selection-Criteria section">criteria section></a>

Applicant agency and owning agency must demonstrate through simulation, or actual vehicle counts showing Origin – Destination that proposed linked corridors <a href="tdo-form a">tdo-form a</a> route. – A "grid" project shall consist of one main corridor that is specifically identified in the application with a maximum of two crossing corridors to make a grid. Grid projects shall also be multijurisdictional with a minimum of two local agencies, excluding Caltrans. For a grid project, applicant agency and owning agency must demonstrate through simulation or actual vehicle counts the following:

- Show that timing changes on the main corridor will greatly impact the crossing corridor(s)
- Crossing corridors shall have closely spaced signals in close proximity to the main corridor with timing changes along these crossings impacting the operation of the main corridor

All corridors in the grid shall individually meet the Minimum Eligibility Requirements summarized—and, as part of the project, travel time studies shall also be collected along all corridors making the grid. Linked corridors may also combine at the point of intersection to form a single local Master offset Control Point (T<sub>0</sub>) for future Zone operations.



Multimodal consideration of bicyclists and pedestrians along or crossing the intersection or roadway may enhance overall circulation. Therefore, active transportation elements may be included as part of the project as outlined in the following section.

#### **Eligible Activities**

The primary purpose of the Program is to provide funding for projects that develop and maintain corridor-based, multi-jurisdictional signal synchronization along corridors throughout Orange County. All projects funded by this Program must be corridor-based and have a signal coordination component that includes the following:

- Signal Coordination
- Developing and implementing new signal synchronization timing parameters based on current travel patterns, and federal and state traffic signal timing mandates and guidance, including but not limited to the Manual on Uniform Traffic Control Devices (MUTCD)
- Monitor, maintain (minimum quarterly/maximum monthly) and/or regularly improve the newly implemented signal synchronization timing and parameters for the remainder of the project
- "Before" and "after" studies for the project comparing travel times, average speeds, ratio of green lights passed to red lights stopped (greens per red), average stops per mile, and emissions of greenhouse gases

In addition to developing optimized signal timing, a project may include other improvements as long as they contribute to the goal of multi-agency signal synchronization of corridors throughout Orange County. These improvements are restricted to the signal synchronization project limits but may include synchronization with traffic signalized intersections on intersecting corridors where new optimized timing has occurred within the past three years; maximum distance for either direction from crossing arterial within intersection in 2,700 feet from either direction of the project corridor. These offset signals; however, will not be counted towards the total number of signals on the project (for implementation of timing plans only). <communication text moved to Selection Criteria section > -All improvements must be designed to enhance the specific project. The following are a list of potentially eligible items as part of a signal coordination project:

In addition, eExpenditures related to the design of systems, permitting, and environmental clearance are eligible for funding.

<eligible items moved and re-organized under Selection Criteria section>

Caltrans encroachment permits and agency to Caltrans Cooperative Agreement fees <u>are</u> <u>eligible activities</u>. <u>This <del>I</del></u> includes Caltrans labor, such as expenses for reviewing signal



timing plans, providing signal timing parameters, and providing existing timing sheets, etc. Applicant must specify how to handle Caltrans intersections on project.

#### **Ineligible Expenditures**

- Isolated traffic signal improvements
- Traffic hardware (pole, mast arms, lights, electrical, signs, etc.)
- Regular signal operation and maintenance (such as replacement of light bulbs)
- Field display equipment (Traffic signal heads other than pedestrian countdown, or special bicycle, or Transit Vehicle signal heads)
- Feasibility studies
- Relocation of utilities except for electrical service requirements
- Right-of-way
- Rewiring of complete intersection because of age or isolated mitigation

#### **Funding Estimates**

The streets and roads component of M2 is to receive 32 percent (32%) of net revenues, 4 percent (4%) of which are allocated for the RTSSP. The RTSSP will make an estimated \$270 million (2009 dollars) available over the course of the 30-year M2 Program. Programming estimates are developed in conjunction with a call for projects cycle corresponding to concurrent funding agreements with all local agencies.

The RTSSP targets over 2,000 intersections across Orange County for coordinated operations. Because of the limited amount of funds available for the RTSSP, project cap of \$75,000 per signal or \$250,000 per project corridor mile included as part of each project (whichever is higher) has been established for this call for projects. Note that any offset signals will not be counted towards the total number of signals on the project.

#### **Selection Criteria**

Specific selection criteria will be used to evaluate competitive program project applications. Emphasis is placed on furthering the overall goal of multi-jurisdictional, corridor-based signal synchronization.

Transportation Significance: Vehicle Miles Traveled (VMT): Points are awarded for projects that include offset signals along the project corridor, route, or grid. These offset signals do not count towards the project cap; however, are in relatively close proximity to affect the operation of the corridor(s). The applicant shall identify the number of offset signals on the corridor and the percentage of those offset signals that will be included in the project.

<u>Vehicle miles traveled (VMT) is calculated as the </u><u>C</u>enterline length of segment(s) on the corridor, <u>route</u>, <u>or grid</u> proposed for synchronization multiplied by the existing average



daily traffic (ADT) for the proposed segment(s) length. For instance, for a three-mile segment with one-mile interval ADT data at of 200 vehicles, 300 vehicles, and 400 vehicles, the VMT would be calculated as:

200 vehicles \* 1 mile + 300 vehicles \* 1 mile + 400 vehicles \* 1 mile = 900 vehicle miles.

VMT should be calculated by the smallest segmentation on which the city typically collects ADT data. <u>(maximum: 20 points)</u>

ADT must be based upon actual count information taken within the 36 months preceding the application date and include 24-hour, midweek, bi-directional counts for each segment. All supporting data shall be organized in order in which they appear for the calculation of the VMT. Data from the OCTA Traffic Flow Map may not be used. Furthermore, outdated and/or non-compliant counts may result in project ineligibility. (maximum: 30 points)

<u>Cost Benefit</u>: Total project cost divided by Existing VMT. <u>If the applicant is electing OCTA to be the lead agency, the total project cost in this calculation must also include an additional 10% of the total project for OCTA administrative and project management efforts. This additional 10% is used to determine the project effectiveness only and is not counted towards the overall project budget cap. (maximum: 10 points)</u>

<u>Project Characteristics:</u> Points are awarded based on the type and relevance of the proposed project. For instance, <u>maximum points are awarded to projects that are timing only without any capital improvements or points accumulate if a signal synchronization project is combined with improvements as defined <u>in-below per</u> the "Eligible Activities" section above. <u>as follows:for an < list relocated from Eligible Activities – note that changes are only shown for any addition or deletion not relocation or formatting></u></u>

- Real-time traffic actuated operations and demonstration projects <u>can be claimed</u> <u>for any one of the following (4 points):</u>
  - Traffic Responsive only if all signals, in at least one agency on the project, are included in the system.
  - Peer-to-Peer program on traffic control devices.
  - Adaptive traffic signal systems only if all signals, in at least one agency on the project, are included in the system.
  - o Bluetooth and/or connected vehicle roadside units for at least three (3) signals on the project. If implemented, these items will require a data sharing agreement with OCTA.
- Automated Traffic Signal Performance Measures (ATSPM) system can only be claimed (4 points) if all signals, in, at least, one agency on the project, are included in the system, which will also be used during the O&M phase of the project. If implemented, these items will require a data sharing agreement with OCTA. (must be connected to OCTA SPM Dashboard)



- Intelligent cameras that include analytics, such as automated continuous counts and other metrics <u>can only be claimed</u> (3 <u>points</u>) if a <u>minimum of three</u> (3) <u>implementations are included on the project. Furthermore, confirmation that an analytics module or camera with built-in analytics will be <u>purchased for this category to receive points.</u> If implemented, these <u>items cameras</u> will require a data sharing agreement with OCTA.</u>
- Detection system that will increase the number of inputs into the signal controller for the purpose of signal performance measures (e.g. ATSPM) and traffic counts can only be claimed (3 points) if a minimum of three (3) implementations are included on the project.
- Installation of new and/or improved traffic control devices to improve the accessibility, mobility and safety of the facility for pedestrians and bicyclists can be claimed (3 points) if a minimum of three (3) implementations are included on the project. This can include:
  - \_ Inductive loops, video detection, radar, sonar, thermal, hybrids thereof, and other types of detection systems that can distinguish bicycles. This includes implementing a separate bicycle minimum and/or clearance parameter in the traffic signal controller.
  - ADA compliant Pedestrian Signals including, but not limited to, tactile and audible buttons in countdown signal heads.
- New or upgraded communication systems (2 points)
  - New contemporary communication system improvements (e.g. Ethernet) including all conduits, pull boxes, fiber optic and/or copper cabling (not to exceed 120 strands), network switches and distribution systems. These systems should be sufficiently sized for the need capacity of the Intelligent Transportation System (ITS) network. Excess capacity is deemed non-participating and also, cannot be used as part of the required project match.
  - Replacement fiber optic or copper cabling for network communication. Fiber optic is the preferred medium and includes pull boxes, network switches, and distribution systems.
  - Software and hardware for system traffic control
  - Control and monitoring interconnect conduit (including upgrades or replacement of existing systems).
  - Gap Communication closure systems of conduit, cable, and associated equipment that are outside of project limits but complete a designated communications link to an existing network for the Advanced Transportation Management System (ATMS) for an agency or agencies. Only Gap closure communications links that are installed from a central location and/or



communications hub to the project corridor <u>that does not currently have a fiber</u> <u>connection to a central location</u> are eligible.

#### Communications Support

 Monitor, maintain, and repair signal communication systems and infrastructure along synchronized corridors to ensure necessary conditions for signal synchronization including interconnect and Central Systems and Local Systems communications equipment (two years after PI acceptance)

#### Detection Support

- Monitor, maintain, and repair all detection systems and infrastructure associated with the PI Phase of a specific project along synchronized corridors to ensure necessary conditions for signal synchronization including local intersection and System Sampling Detection equipment (two years after PI acceptance)
- Intersection/field system modernization and replacement (2 points)
  - Traffic signal controller replacement of antiquated units with Advanced Transportation controller (ATC) units. ATC shall comply with version 6.24 or better of latest industry standards. ATC standard 5201 and ATC standard 5401 Applications Programming Interface with Referenced Implementations (APIRI)
  - Controller cabinet (assemblies) replacements that can be shown to enhance signal synchronization.
  - Closed Circuit Television (CCTV (also can perform video detection)).
  - Uninterruptible Power Supply (UPS) for ATMS and intersection field equipment. For ATMS, UPS shall solely provide electrical power for ATMS Server(s), one dedicated workstation (console terminal) and related communications devices. UPS for ATMS is not intended to provide power to entire TMC and Aapproval of request for UPS is at the sole discretion of the AUTHORITY OCTA.
  - Active Transportation/Pedestrian Safety related elements
    - High-Intensity Activated crosswalk signaling systems (HAWK) Pedestrian detection modules Bicycle detection modules.
    - Rectangular Rapid Flashing Beacon Systems (RRFB) including striping, legends, and signage.
- Minor signal operational improvements (2 points)
  - o Emergency Vehicle Preempt (EVP) intersection control equipment only
  - o Transit Signal Priority (TSP) intersection control equipment only
  - Channelization (signing, striping, raised pavement markers, in lane flashing guidance or warning marking systems, and legends) improvements required for traffic signal phasing.
  - Traffic signal phasing improvements that will improve traffic flow and system performance including protected permissive left turn phasing and shared



pedestrian phasing, excluding display equipment and other ineligible activities as mentioned in these guidelines.

- Improvements to comply with new federal or state standards for traffic signal design as related to signal synchronization including pedestrian, bicycle, and vehicular timing intervals, as well as the MUTCD
- Traffic Management Center (TMC)/Traffic Operations Centers (TOC) and motorist information (1 point)
  - New TMCs or TOCs (any project funded under this category must be should planned for built to be center-to-center communication (C2C) "ready" with nearby agencies and/or OCTA).
  - Upgrades to existing TMCs or TOCs (any project funded under this category <del>must be be be to be the below the below</del>
  - Motorist information systems (up to 10 percent (10%) of total project costs for PI phase only).
  - Video display equipment, including wall monitors, screens, mounting cabinets, and optical engines (up to 10 percent (10%) of total construction costs for PI phase only).
- New or upgraded vehicle, pedestrian, and bicycle detection that does not already meet the above categories can be claimed (1 point) if there are a minimum of three (3) implementations.
- <u>Upgrade detection</u> along the signal synchronization corridors to ensure necessary conditions for signal synchronization: inductive loops, video detection, radar, sonar, thermal, hybrids thereof, and other types of detection systems.

Note: that only one feature can be selected for any qualifying improvement; for example, an implementation of a new video detection system that can distinguish bicycles can be selected for points under the "Separate Bicycle/ADA Pedestrian Detection" or "New/Upgraded Detection", but not both. (maximum: 10 points)

<u>Transportation Significance</u>: Points are earned based on the corridor being on the signal synchronization network. (maximum: 5 points) (Priority signal network corridors are eligible but will not be awarded for being on a Priority Corridor.)

<u>Maintenance of Effort:</u> Points are earned for a commitment to operate the project signal synchronization timing for a defined period of time beyond the three-year grant period. <u>Note that the project will not be eligible for funding until after the completion of all maintenance commitments.</u> (maximum: 5 points)

<u>Project Scale:</u> Points are earned for including more intersections along signal synchronization network or serving as a signal corridor "gap closure". For a grid, the



number of signals and percent of signals being retimed will only be calculated for the corridor that is designateded as the Main Corridor. (maximum: 210 points)

Number of Local Agencies: Points are earned for including multiple local agencies as part of the project. (maximum: 120 points)

<u>Current Project Readiness</u>Status: Points are earned based on the current status of the project development. Points for re-timing of a corridor can be claimed only if at least 75% of the previous project is part of the new application. Points can also be claimed for applicants who will provide evidence that they can complete <u>complete</u>primary implementation within twelve months. Agencies that receive points for this category cannot request delays or time extensions throughout the life of the project. Evidence of actual preliminary engineering performed for proposals requesting funding for implementation phases must be provided to qualify for points related to this attributea is. (maximum for category: 10 points)

<u>Funding Rate:</u> The percentages shown in Table 8-1 apply to <u>overall</u> match rates <u>above a local agency's minimum match requirement</u>. M2 requires a 20 percent (20%) local match for RTSSP projects. Project match rates above 20 percent (20%) are limited to dollar match only. (maximum: 5 points)



#### **Table 8-1 Point Breakdown**

# RTSSP SCORING CRITERIA

Point Breakdown for Regional Traffic Signal Synchronization Program Projects

Maximum Points = 100

Transportation Significance Vehicle Miles Travelled			
(VMT) Points: <u>3</u> 20			
Inclusion of offset signals with			
90% or above	<u>10</u>		
<u>50 – 89%</u>	<u>5</u>		
<u>&lt; 50%</u>	<u>0</u>		
AND			
AND			
Vehicle Miles Traveled (VMT)			
Range	Points		
250+ thousand	20		
200 - 249 thousand	15		
150 - 199 thousand	10		
100 - 149 thousand	6		
50 - 99 thousand	3		
0 - 49 thousand	1		
<u>Calculation</u> : ADT x segment lend	nth		
(Applies only to coordinated seg			
Economic Effectiveness	Points: 10		
Cost Benefit (Total \$/\summammer MT)	romits. 10		
Range*	Points		
< 3	10		
3 — 5	9		
6 <del>-</del> 8	8		
9 — 11	7		
12 - 14	6		
15 - 17	5		
18 - 20	4		
21 - 23	3		
24 <u> </u>	2		
27+	1		
Project Characteristics	Max Points: 10		
Project Feature	Points		
Timing Only, No Capital	10		
Adaptive Traffic & Demonstrat			
TMC/TOC Connections Between			
Automated Traffic Signal Perf.			
Intelligent Cameras	3 <u>2</u>		
Detection for ATSPM and coun			
Separate Bicycle/ADA Pedestri			
New/Upgraded Communication			
Intersection/Field System Mod	•		
Minor Signal Operational Impre			
New Protected/Permissive Sign			
TMC/TOC and Motorist Inform			
New/Upgraded Detection	1		
Maintenance of Effort	Points: 5		
MOE After Grant Period	Points		
3 years	5		

nal Synchronization Program Proj nts = 100	
Project Scale	Points: 210
Number of Signals on Main Corridor	
Coordinated by Project	
Range	Points
50+	<del>5</del> 10
40 - 49	8 <del>4</del>
30 - 39	<u>6</u> 3
20 - 29	4 <del>2</del>
10 - 19	2 <del>1</del>
< 10	0
<b>AND</b> Percent of Main Corridor Signals Being	
Retimed	
Range	Points
90% or above	<del>5</del> 10
80 - 89%	<u>8</u> 4
70 - 79%	<u>6</u> 3
60 - 69%	<u>4</u> 2
50 - 59%	<u>2</u> 1
< 50%	0
<u>Calculation</u> : Number of signals in project signals in full corridor length.	divided by total
Number of Jurisdictions	Points:
<u>1</u> 20	· omesi
Total Number of Involved Jurisdictions	
Total Number of Involved Jurisdictions Range	Points
Total Number of Involved Jurisdictions Range 5 or more	Points <u>1020</u>
Total Number of Involved Jurisdictions Range 5 or more 4	Points  1020 816
Total Number of Involved Jurisdictions Range 5 or more 4 3	Points  1020 816 612
Total Number of Involved Jurisdictions Range 5 or more 4 3 2	Points  1020 816 612 48
Total Number of Involved Jurisdictions Range 5 or more 4 3	Points 1020 816 612
Total Number of Involved Jurisdictions Range 5 or more 4 3 2	Points  1020  816 612 48
Total Number of Involved Jurisdictions Range 5 or more 4 3 2 1	Points  1020 816 612 48 0
Total Number of Involved Jurisdictions Range 5 or more 4 3 2 1  Current Project Readiness	Points  1020 816 612 48 0
Total Number of Involved Jurisdictions Range 5 or more 4 3 2 1  Current Project Readiness Points: 10	Points  1020 816 612 48 0
Total Number of Involved Jurisdictions Range 5 or more 4 3 2 1  Current Project Readiness Points: 10  Project Status	Points  1020 816 612 48 0
Total Number of Involved Jurisdictions Range 5 or more 4 3 2 1  Current Project Readiness Points: 10  Project Status Re-timing 75% of prior RTSSP project	Points  1020 816 612 48 0  Status
Total Number of Involved Jurisdictions Range  5 or more 4 3 2 1  Current Project Readiness Points: 10  Project Status Re-timing 75% of prior RTSSP project Implementation within 12 months	Points  1020 816 612 48 0  Status  Points 5 5
Total Number of Involved Jurisdictions Range 5 or more 4 3 2 1  Current Project Readiness Points: 10  Project Status Re-timing 75% of prior RTSSP project Implementation within 12 months  Funding Match  Overall Match % 50+%	Points  1020 816 612 48 0  Status  Points 5 5 Points: 5
Total Number of Involved Jurisdictions Range 5 or more 4 3 2 1  Current Project Readiness Points: 10  Project Status Re-timing 75% of prior RTSSP project Implementation within 12 months  Funding Match  Overall Match % 50+%	Points  1020 816 612 48 0  Status  Points 5 Points: 5 Points 4
Total Number of Involved Jurisdictions Range 5 or more 4 3 2 1  Current Project Readiness Points: 10  Project Status Re-timing 75% of prior RTSSP project Implementation within 12 months  Funding Match Overall Match %	Points  1020 816 612 48 0  Status  Points 5 Points: 5 Points: 5
Total Number of Involved Jurisdictions Range 5 or more 4 3 2 1  Current Project Readiness Points: 10  Project Status Re-timing 75% of prior RTSSP project Implementation within 12 months  Funding Match  Overall Match % 50+% 40 - 49%	Points  1020 816 612 48 0  Status  Points 5 Points: 5 Points 4
Total Number of Involved Jurisdictions Range 5 or more 4 3 2 1  Current Project Readiness Points: 10  Project Status Re-timing 75% of prior RTSSP project Implementation within 12 months  Funding Match  Overall Match % 50+% 40 - 49% 35 - 39%	Points  1020 816 612 48 0  Status  Points 5 Points: 5 Points 4 3
Total Number of Involved Jurisdictions Range 5 or more 4 3 2 1  Current Project Readiness Points: 10  Project Status Re-timing 75% of prior RTSSP project Implementation within 12 months  Funding Match  Overall Match % 50+% 40 - 49% 35 - 39% 30 - 34%	Points  1020 816 612 48 0  Status  Points 5 Points: 5 Points 4 3 2



2 years	3
1 year	1
None	0
<b>Transportation Significance</b>	Points: 10
Corridor Type Priority & Signal Synchronization Corridor Corridor "Gap Closure"	Points 5 5



#### **Minimum Eligibility Requirements**

All local agencies may participate in the RTSSP. Caltrans facilities are eligible for the RTSSP, but Caltrans cannot act as the lead agency. Local agencies will be required to provide a minimum of 20 percent (20%) matching funds for eligible projects (see definition of matching funds below).

The goal of the RTSSP is to provide regional signal synchronization that cross jurisdictional, geographical, or physical boundaries. To be eligible for funding through this Program, a project must meet the following requirements:

- 1. Be on a street segment that is part of the signal synchronization network, or the MPAH. The project must be consistent with Local Signal Synchronization Plans and support the Regional Traffic Signal Synchronization Master Plan goals.
- 2. Be multi-jurisdictional, have documented support from all participating local agencies (cities, County, or Caltrans) and a minimum of 20 signals

or

Be multi-jurisdictional, have documented support from all participating local agencies (cities, County, or Caltrans) and a minimum distance of five miles

or

Include at minimum three local agencies, have documented support from all participating local agencies (cities, County, or Caltrans), and have a minimum intersection density of four intersections per mile with a minimum of eight signals

or

Include the full length of the signal synchronization network corridor, or MPAH corridor

### **Matching Funds**

Local agencies along the corridor are required to provide a minimum local match funding of 20 percent (20%) for each project. As prescribed by the M2 Ordinance, this includes local sources, M2 Fair Share, and other public or private sources (herein referred to as a "cash match"). Projects can designate local matching funds as cash match, in-kind match provided by local agency staff and equipment, or a combination of both.

"In-kind match" is defined as those actions that local agencies will do in support of the project including staffing commitment and/or new signal system investment related to improved signal synchronization. Examples of staffing commitment include, but are not limited to, implementation of intersection or system timing parameters, review of timing documentation, meeting participation, conducting or assisting in before/after studies, and other similar efforts that directly enhance the signal synchronization project. Project



match beyond 20 percent (20%) is limited to cash match only. Please note, overmatch is subject to the same audit and requirements as in-kind match.

Administrative staff time for documentation of in-kind services is ineligible. Staff time charged to a project is limited to the caps as described in these guidelines. Allowable signal system investment would be improvements that are "eligible activities" per the funding guidelines, which can be shown to improve signal synchronization and would not include any prior investments made by the agency. For OCTA-led projects, match for equipment shall be in cash except when an agency elects to purchase equipment per the application.

The specific matching requirement by project category type is listed below for city led projects:

Project category	Type of matching allowed*		
Signal coordination	In-kind match** or cash match		
New or upgraded detection	In-kind match** or cash match		
New or upgraded communications systems	In-kind match** or cash match		
Communications and detection support	In-kind match** or cash match		
Intersection/field system modernization and replacement	In kind match** or cash match		
Minor signal operational improvements	In-kind match** or cash match		
TMC/TOC and motorist information systems	Cash match		
Real-time traffic actuated operations and demonstration projects	Cash match		
Caltrans fees and expenses (labor and capital)	In-kind match ** or cash match		

<sup>\*</sup> Project match beyond 20 percent (20%) is limited to cash match only. Please note, overmatch is subject to the same audit and requirements as in-kind match.

In-kind match must be defined for each local agency as part of the supplemental application. In-kind match must be identified as staffing commitment and/or new signal system investment. The supplemental application template will include a section to input in-kind match type as well as additional data related to the match:

<sup>\*\*</sup> In-kind match services are subject to audit.



- Staffing commitment
  - Staff position
  - Number of hours
  - Hourly (fully burdened) rate
  - Total cost
- New signal system investment (limited to eligible activities)
  - Cost of any signal system investment
  - Benefit to project

O&M activities will be permitted in-kind match only for local agency oversight functions. Contract activities will require cash match. Local agency contributions identified as cash match in the application cannot be converted into in-kind match.

OCTA staff will review in detail the presented cash and in-kind match by local agency for reasonableness.

<relocated from Lead Agency section> Additionally, for projects designating OCTA as lead agency, a consultant traffic engineering firm may be contracted to provide staff and services to implement the project. Therefore, in-kind match designated as staffing commitment under an OCTA lead agency option shall be limited. The following will be used as a guide for staffing commitment, when the local agency develops the application:

- Primary Implementation (PI) (12 months)
  - Project Administration Each local agency traffic engineer or equivalent participates in approximately 10-15 hours per month of project administration (meetings, review of reports, minutes, and other administration).
  - Signal Synchronization Timing Each local agency traffic engineer or equivalent reviews consultant developed draft and final timing plans for intersections within the local agency, approximately 2-4 hours per local agency intersection.
  - Before and After Study Each local agency traffic engineer or equivalent reviews consultant developed draft and final project Before and After Study, approximately 2-5 hours per local agency.
  - Engineering design/review Each local agency traffic engineer or equivalent reviews consultant developed engineer design within the local agency, approximately 2-4 hours per affected local agency intersection.
  - System integration Each local agency traffic engineer or equivalent provides support for this function (hours vary depending on improvements).
  - Construction management Each local agency traffic engineer or equivalent provides construction management support including inspection (hour vary depending on improvements.



 Ongoing O&M (24 months) - Each local agency's traffic engineer or equivalent participates in continued project level meetings of 2-5 hours per local agency per month to review consultant traffic engineering progress. In addition, each local agency's traffic engineer or equivalent reviews consultant developed draft and O&M Report.

For projects designating a local agency as lead, the above may be used as a guide with additional local match related to implementation, development, design, monitoring and other costs that the local agency may choose to include as local match. For instance, O&M may be performed by in-house staff and be calculated using a different formula (e.g., 2-5 hours per local agency signal for 24 months).

Participating agencies pledging in-kind services shall be responsible for keeping track of said hours and/or improvements. For OCTA-led projects, an in-kind services match report will be requested throughout the project to ensure agencies meet their promised in-kind match. All submissions shall include backup documentations, such as accounting/payroll detailed summaries, third-party invoices (consultant, contractor, and equipment) and are subject to Audit.

#### **Project Cancellation**

If a local agency decides to cancel a project, for whatever reason, the agency shall notify OCTA as soon as possible. Projects deemed infeasible shall bring that phase to a logical conclusion, file a final report, and cancel remaining phases so that remaining funds can be reprogrammed without penalty.

Cancelled projects will be eligible for re-application upon resolution of issues that led to original project termination.

If a lead agency decides to cancel a project before completion of the entire project, for whatever reason, the agency shall notify OCTA as soon as possible. It is the responsibility of the project lead agency to repay OCTA for any funds received.

### **Project Extensions**

Local agencies are provided 36 months to expend the funds from the date of encumbrance. Agencies can request timely use of funds extensions through the SAR in accordance with the CTFP guidelines. Local agencies should issue a separate NTP when combining contracts for both the PI and O&M phases. NTP requirement should be identified in the initial contract/agreement to avoid obligation of both phases at the same time. If this procedure is followed by the local agency the NTP date will be considered the date of encumbrance for the O&M phase.



#### **Audits**

All M2 payments are subject to audit. Local agencies must follow established accounting requirements and applicable laws regarding the use of public funds. Failure to submit to an audit in a timely manner may result in loss of future funding. Misuse or misrepresentation of M2 funding will require remediation which may include repayment, reduction in overall grant, and/or other sanctions to be determined. Audits shall be conducted by OCTA Internal Audit Department or other authorized agent either through the normal annual process or on a schedule to be determined by the Board.

#### **Data Compatibility**

All count data, including average daily traffic (ADT) and intersection turning movement (ITM), collected as part of any funded project shall be provided to OCTA in one of the two following digital formats: 1) Intersection Turning Movement (ITM) counts in Microsoft Excel spreadsheet; and 2) Average Daily Traffic (ADT) counts in Excel spreadsheetformat. NDS/Southland Car Counters style Excel spreadsheet; or 2) JAMAR comma separated value style text file. The data shall then be loaded into the OCTA Roadway Operations and Analysis Database System (ROADS). Any data files containing numeric intersection or node identifiers shall use the same node identification (ID) numbers as is stored and maintained by OCTA. OCTA shall will provide a listing of intersections and corresponding unique node ID numbers upon request. Each count data file-name shall adhere to the following file naming describe the year the counts were collected, agency, type of count file, intersection name, and OCTA node ID number. or csv. As an example, a turning movement count file recently collected for the intersection of Harbor Boulevard and Wilson Street in the City of Costa Mesa would be given the filename 2020 CostaMesa ITM Harbor-Wilson 2020 ITM 4534.csvxls.

All traffic signal synchronization data collected and compiled as part of any funded project for both existing (before) and final optimized (after) conditions shall be provided to OCTA in Synchro version 10 csv latest Universal Traffic Data Format (UTDF) format and version combined data UTDF format. This data shall include the validated network layout, node, link, lane, volume, timing, and phase data for all coordinated times. The nodes for these files shall also correspond to the OCTA node ID numbers. All such data shall be consistent with the OCTA ROADS database.

#### **Project Summary Information**

For each application that is recommended for funding, the agency shall submit a PowerPoint presentation summarizing the pertinent project information for TAC review and discussion purposes. The presentation shall be no more than three (3) slides and should contain, at a minimum, a project description, project benefits, location map, and cost estimate. OCTA staff will request the PowerPoint when/if a project is recommended for funding.



#### Exhibit 8-1

### **Project P – Regional Traffic Signal Synchronization Program Application Checklist**

Project P Application Checklist	Page
RTSSP Online Application – submitted through OCFundTracker	
Transportation Significance Vehicle Miles Traveled	
2. Benefit Cost Ratio	
3. Project Characteristics	
1.—Transportation Significance	
5.4. Maintenance of Effort	Online
5-5. Project Scale	
7-6. Number of Jurisdictions	
3.7. Current Project-Readiness Status	
9.8. Funding Over-Match	
Section 1: Key Technical Information	
a. Name of Project Corridor/Grid/Route Limits	
b. Project Limits	
c. Project Length	
d. Number of Signalized Intersections Along Corridor	
e. Participating Agencies/Traffic Forum Members	
f. Lead Agency	
b.g. Designation of the coDesignation of the corridor to synchronize: priority corridor, signal	
synchronization network corridor, or master plan of arterial highways corridor	
<ul> <li>h. Project start date and end date, including any commitment to operate signal synchronization</li> </ul>	
beyond the three-year grant period	
<u>i. Previous funding</u>	
e-j. Contact Information	
d:—Signalized intersections that are part of the project	
k	
e.l. Project Map Depicting the Project Limits Traffic Forum members	
Section 2: Lead Agency Regional Significance	
Section 3: Resolutions of Support from the Project's Traffic Forum	
Members Acknowledgement of Required Tasks	
Section 4: Preliminary Plans for the Proposed Project Funding Needs/Costs for Proposed	
Project by Task	
a.—The plans shall include details about both phases of the project: Primary Implementation (PI)	
and Ongoing Operations and Maintenance (O&M). The plan should be organized using the	
following setup:	
<del>b.</del> —	
c.—Primary Implementation shall include details about the following:	
er <u>ramary implementation</u> shall include actuals about the following.	
dTask 1: Project Administration (required)	
d.— Task 1: Project Administration (required)	
e.— Task 2: Data Collection (required)	
e.— Task 2: Data Collection (required) f.— Task 3: Field Review and Plans Specifications and Estimates (required)	
e:—— Task 2: Data Collection (required) f:—— Task 3: Field Review and Plans Specifications and Estimates (required) g:—— Task 4: Corridor "Before" Study (required)	
e.— Task 2: Data Collection (required) f.— Task 3: Field Review and Plans Specifications and Estimates (required) g.— Task 4: Corridor "Before" Study (required) h.— Task 5: Signal Timing Optimization and Implementation (required)	
e:— Task 2: Data Collection (required)  f:— Task 3: Field Review and Plans Specifications and Estimates (required)  g:— Task 4: Corridor "Before" Study (required)  h:— Task 5: Signal Timing Optimization and Implementation (required)  i:— Task 6: Corridor "After" Study (required)	
e:— Task 2: Data Collection (required) f:— Task 3: Field Review and Plans Specifications and Estimates (required) g:— Task 4: Corridor "Before" Study (required) h:— Task 5: Signal Timing Optimization and Implementation (required) i:— Task 6: Corridor "After" Study (required) j:— Task 7: Synchronization System Construction (required)	
e.— Task 2: Data Collection (required)  f:— Task 3: Field Review and Plans Specifications and Estimates (required)  g.— Task 4: Corridor "Before" Study (required)  h.— Task 5: Signal Timing Optimization and Implementation (required)  i.— Task 6: Corridor "After" Study (required)  j:— Task 7: Synchronization System Construction (required)  k:— Task 8: Project Report (required)	
e. — Task 2: Data Collection (required) f: — Task 3: Field Review and Plans Specifications and Estimates (required) g. — Task 4: Corridor "Before" Study (required) h. — Task 5: Signal Timing Optimization and Implementation (required) i. — Task 6: Corridor "After" Study (required) j. — Task 7: Synchronization System Construction (required) k. — Task 8: Project Report (required) l. — Task 9: On-going Operations and Maintenance (required)	
e. — Task 2: Data Collection (required)  f: — Task 3: Field Review and Plans Specifications and Estimates (required)  g: — Task 4: Corridor "Before" Study (required)  h: — Task 5: Signal Timing Optimization and Implementation (required)  i: — Task 6: Corridor "After" Study (required)  j: — Task 7: Synchronization System Construction (required)  k: — Task 8: Project Report (required)  l: — Task 9: On-going Operations and Maintenance (required)  m: Ongoing O&M_will begin after the PI of the project is completed. It shall include details about	
e. — Task 2: Data Collection (required)  f: — Task 3: Field Review and Plans Specifications and Estimates (required) g: — Task 4: Corridor "Before" Study (required) h: — Task 5: Signal Timing Optimization and Implementation (required) i: — Task 6: Corridor "After" Study (required) j: — Task 7: Synchronization System Construction (required) k: — Task 8: Project Report (required) l: — Task 9: On going Operations and Maintenance (required) m: Ongoing O&M will begin after the PI of the project is completed. It shall include details about the following:	
e. — Task 2: Data Collection (required)  f: — Task 3: Field Review and Plans Specifications and Estimates (required) g: — Task 4: Corridor "Before" Study (required) h: — Task 5: Signal Timing Optimization and Implementation (required) i: — Task 6: Corridor "After" Study (required) j: — Task 7: Synchronization System Construction (required) k: — Task 8: Project Report (required) l: — Task 9: On going Operations and Maintenance (required) m: Ongoing O&M will begin after the PI of the project is completed. It shall include details about the following: n.a. Monitoring and improving optimized signal timing (required)Summary of Project Cost	
e. — Task 2: Data Collection (required)  f: — Task 3: Field Review and Plans Specifications and Estimates (required) g: — Task 4: Corridor "Before" Study (required) h: — Task 5: Signal Timing Optimization and Implementation (required) i: — Task 6: Corridor "After" Study (required) j: — Task 7: Synchronization System Construction (required) k: — Task 8: Project Report (required) l: — Task 9: On going Operations and Maintenance (required) m: Ongoing O&M will begin after the PI of the project is completed. It shall include details about the following:	



p.d. Table II: O&M Final Memorandum (required)Description of Work by Intersection	
Section 5: Total Proposed Project Cost by Task Detailed Local Match Commitment	
Table I: Summary of Improvements	
Table II: Detailed Improvement Breakdown	
Section 6: Project Schedule for the 3 Year Grant Period by Task	
a. Project State and End Dates	
b. Project Schedule by Task	
a.c. Agency Commitment of Extended Monitoring and Maintenance	
Section 7: Matching Funds	
Section 8: Environmental Clearances and Other Permits	
Section 9: Calculations Used to Develop Selection Criteria Inputs	
Section 10: Any additional Information Deemed Relevant by the Applicant	
Appendices	
a. Agency Resolutions	
b. Vehicle Miles Traveled (VMT)	
c. Calculations and Estimated Points	
a.d. Additional Information (Optional)	



#### Exhibit 8-2

### Sample Resolution for Orange County Regional Traffic Signal Synchronization Program Projects

	resolution of the City Council approving the submittal of improvement project(s) to the ange County Transportation Authority for funding under the competitive Measure M2 Regional Traffic Signal Synchronization Program.
	THE CITY COUNCIL OF THE CITY OF HEREBY RESOLVES, DETERMINES, AND ORDERS AS FOLLOWS THAT:
a)	WHEREAS, the Measure M2 Regional Traffic Signal Synchronization Program targets over 2000 signalized intersections across Orange County to maintain traffic signal synchronization, improve traffic flow, and reduce congestion across jurisdictions; and
0)	WHEREAS, the City of has been declared by the Orange County Transportation Authority to meet the eligibility requirements to receive revenues as part of Measure M2;
	<ul> <li>WHEREAS, the CITY must include all projects funded by Net Revenues in the seven-year Capital Improvement Program as part of the Renewed Measure M Ordinance eligibility requirement.</li> </ul>
d)	WHEREAS, the CITY authorizes a formal amendment to the seven-year Capital Improvement Program to add projects approved for funding upon approval from the Orange County Transportation Authority Board of Directors, if necessary.
e)	WHEREAS, the City of has currently adopted a Local Signal Synchronization Plan consistent with the Regional Traffic Signal Synchronization Master Plan as a key component of local agencies' efforts to synchronizing traffic signals across local agencies' boundaries; and
	f) WHEREAS, the City of will provide matching funds for each project as required by the Comprehensive Transportation Funding Programs Procedures Manual; and
g)	WHEREAS, the City of will not use Renewed Measure M funds to supplant Developer Fees or other commitments; and
h)	WHEREAS, the City of desires to implement multi-jurisdictional signal synchronization listed below; and
	NOW, THEREFORE, BE IT RESOLVED THAT:
all <u>Tr</u>	The City Council of the City of hereby requests the Orange County Transportation Authority locate funds in the amounts specified in the City's application to said City from the Transportation Regional raffic Signal Synchronization Program. Said funds, if approved, shall be matched by funds from said City as uired and shall be used as supplemental funding to aid the City in signal synchronization along the following street(s):
k	Required language a-h



### **Chapter 9 – Reimbursements and Reporting**

#### **Procedures for Receiving Funds**

An implementing agency must encumber funds OCTA awards to a project phase within the fiscal year the grant is programmed (July 1-June 30). Prior to the encumbrance of funds, an agency must have a fully executed letter agreement with OCTA. An agency encumbers funds by awarding a contract, completing the appraisal or issuing an offer letter for one parcel of right-of-way, or by providing expense reports with supporting documentation to prove an agency's workforce costs (provided that the agency intends to complete the phase with agency staff). OCTA shall consider the primary contract or the contract with the largest dollar amount, associated with the phase's tasks, when an agency uses a contract to show encumbrance of CTFP funds. Once an agency encumbers CTFP funds for a phase, it can begin the process for receiving payment of the funds.<sup>9</sup>

OCTA will release funds through two payments. The initial payment will provide up to 75 percent (75%) of the contract award or programmed amount, whichever is less. OCTA will disburse the final payment, 25 percent (25%) of eligible funds, after it approves the final report (See Precept 34).

For situations where a grant exceeds \$2 million, the final report retention shall be capped at \$500,000 per project phase but shall in no case be less than 10 percent (10%) of the grant for that phase. Should the 75/25 payment distribution ratio result in a final payment retention that exceeds \$500,000, the payment percentages will be adjusted to meet the \$500,000 cap until the 10 percent (10%) threshold is reached (See Precept 35).

Agencies shall submit payment requests to OCTA in a timely fashion. The M2 Ordinance requires the submittal of a final report within 180 days of the project phase completion date (See M2 Ordinance/definitions/Precept 36). Failure to submit a final report within the 180-day time frame will result in an agency being found ineligible to receive net revenues. Per the M2 Ordinance, no provision for extension is allowed. The term "project phase completion" refers to the date that the local agency has paid the final contractor/consultant invoice (including retention) for work performed and any pending litigation has been adjudicated for the engineering phase or for the ROW phase, and all liens/claims have been settled for the construction phase.

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<sup>&</sup>lt;sup>9</sup> Funds from state and federal sources funds will undertake a separate process. Local agencies must contact Caltrans local assistance for reimbursement.



OCTA will provide a separate CTFP payment supplement that includes sample forms and instructions for payment submittals and can be downloaded from the OCfundtracker database. Payment submittals are described in this chapter and must be submitted through OCTA's online database, OCFundtracker: <a href="http://ocfundtracker.octa.net">http://ocfundtracker.octa.net</a>. Detailed instructions for OCFundtracker are available online at the previously mentioned website. Staff is also available to assist agencies with this process. Agencies must upload appropriate backup documentation to the database. OCTA may request hardcopy payment requests.

### **Availability of Funds**

The funds granted by OCTA for each phase will be available on July 1, the first day of the fiscal year in which the funds are programmed and upon implementation of the letter agreement for the specific project.

#### **Cancellation of Project**

If a local agency decides to cancel a project, for whatever reason, the agency shall notify OCTA as soon as possible. Projects deemed infeasible during the planning phase shall bring that phase to a logical conclusion, file a final report, and cancel remaining phases so that remaining funds can be reprogrammed without penalty. ROW funding received for property acquisition prior to cancellation shall be repaid upon cancellation, regardless of whether property has been purchased or not. Construction funding received prior to cancellation shall be repaid upon cancellation.

Cancelled projects will be eligible for re-application upon resolution of issues that led to original project termination.



#### **Project O - Regional Capacity Program Initial Payment**

#### **Payment Requests**

An agency shall use the report and checklist provided in the CTFP Payment Supplement (see <a href="https://ocfundtracker.octa.net/report\_payment\_excel.asp">https://ocfundtracker.octa.net/report\_payment\_excel.asp</a>) in order to determine the reporting and documentation requirements for initial payment requests. Payment requirements are located in the Guidelines. Staff may request additional documentation that is not listed on the checklist prior to approving the request.

The interactive electronic versions of all payment forms can be downloaded via OCFundtracker at <a href="http://ocfundtracker.octa.net">http://ocfundtracker.octa.net</a>.

OCTA usually releases funds through two payments. The initial payment will constitute 75 percent (75%) of the eligible contract award or allocation amount, whichever is less. In addition to the bid abstract, OCTA will require local agencies to submit appropriate backup documentation for all project phases to support the initial payment request. OCTA will release the final payment of remaining balance, usually the final 25 percent (25%) of CTFP grant funds, when the project is complete and OCTA accepts the final report. The balance is determined based on final costs for CTFP eligible program expenditures. Prior to submitting the report, review the program specific section in these guidelines that addresses the final report process.

OCTA will reimburse costs associated with the Measure M informational signs (fabrication, installation, and removal) and do not count against a project's grant. Measure M informational "Funded By" sign removal costs should be requested in the Final Report.

Prior to submitting an initial payment request, a local agency may request a meeting with OCTA staff to determine eligible/ineligible items prior to requesting reimbursement.

Below is additional information regarding the documentation requirements of initial payment requests:

1. Invoice – For initial payments, an agency shall invoice for 75 percent (75%) of the contract amount or programmed amount, whichever is less. For situations where a grant exceeds \$2 million, the final report retention shall be capped at \$500,000 per project phase but shall in no case be less than 10 percent (10%) of the grant for that phase. Should the 75/25 payment distribution ratio result in a final payment retention that exceeds \$500,000, the payment percentages will be adjusted to meet the \$500,000 cap until the 10 percent (10%) threshold is reached (See Precept 35). Agencies seeking initial payment for the planning, environmental and preliminary engineering work performed by local agency forces, must submit payroll records and City Council budget allocation with the initial payment request. The payroll records should identify the project name, date of expenditures, amount, and employee position. It is recommended that a unique project key be created for each project and



- all project charges be billed under that job code. OCTA staff can provide a sample of acceptable form of payroll report upon local agency request.
- 2. Project Certification Letter The public works director, or appropriate equivalent, shall submit a certification letter, with applicable statements, using the Project Certification Form 10-2. This will include the certification that the project being reimbursed has meet the signage requirements laid out in Precept 21.
- 3. Documentation of the Contract Award The agency shall submit a minute order, agency resolution, or other council/board action showing award of the contract and the contract amount. After contract award, the agency shall submit the project name, contractor/consultant company name, and project scope including bid/task list, for each contract. The city clerk, clerk of the board, or appropriate equivalent shall certify minutes. Agencies that use on-call consultants shall submit a purchase order or Notice to Proceed (NTP) that includes the project-specific scope of work for the contractor.
- 4. Revised Cost Estimate The agency shall use the format provided in the Revised Costs Estimate Form 10-3.
- 5. Work Schedule OCTA prefers a complete project schedule, but an agency may provide as little as the expected start and completion dates for preliminary engineering, final engineering, right-of-way, and construction phases on the Engineering & Construction Phase Initial Report Fform 10-1A.
- 6. ROW Documents Each parcel shall include an appraiser's report, written offer letter, plat map, and legal description. Agencies attempting to acquire five or more parcels for a project shall include a parcel location map. Initial payments for ROW will be considered after submittal of a signed ROW agreement with the property owners and/or upon City Council Resolution initiating a property acquisition in accordance with the Code of Civil Procedure per §1230.010, et. seq.
- 7. Plans, Specifications, & Estimate (PS&E) Certification Agencies shall submit a PS&E certification using the PS&E Certification Form 10-4. The agency engineer shall certify that the local agency properly prepared and approved plans and specifications in accordance with authorized procedures and adopted standards, followed approved scope of work, and incorporated materials report.
- 8. Layout Plans An agency shall not submit layout plans that print on paper larger than 11 inches by 17 inches.
- 9. Documentation of Decision to Use Local Agency Forces For all project phases, for any work performed by local agency forces in lieu of a primary contract, local agency must document that local agency forces could perform the work more cost effectively or timely than a contractor; and documentation of this decision can be supplied in case of audit.



10. Documentation Supporting Local Agency Liability for Utility Relocation Costs – Local agency liability can be supported by the documentation of property rights, franchise rights/agreements, state and local statutes/ordinances, permits, or a finding by the local agency's counsel.

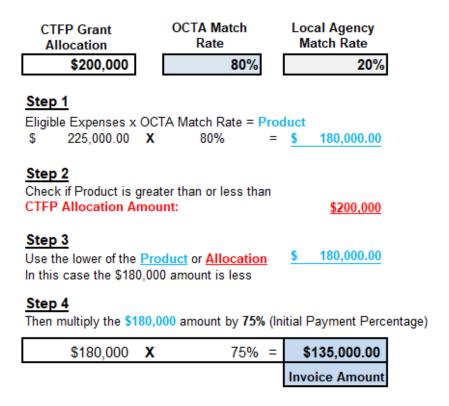
#### Reimbursement

OCTA shall not reimburse for a project prior to the beginning of the fiscal year of the grant. If an agency receives an advancement and begins work prior to the start of the fiscal year of the grant, the agency may request an initial payment against the grant. If an agency receives an advancement and completes a project prior to the start of the fiscal year of the grant, OCTA shall disburse the grant in a single payment. OCTA must accept the final report prior to issuing a payment.

#### **Calculation of Payment**

Once an agency encumbers Measure M funds, the agency may request a maximum of 75 percent (75%) of the contract award amount or programmed amount, whichever is less. For situations where a grant exceeds \$2 million, (See Precept 36). An example of calculating the initial funding request for a standard 75/25 payment is described below.

#### **Example:**





#### **Project O - Regional Capacity Program Final Report and Payment Process**

The remaining CTFP funds are reimbursed to the lead agency following completion of the final reporting process. This final payment is calculated by considering the grant allocation amount, the minimum local agency match rate, how much has been previously reimbursed as part of the initial payment, and the total eligible costs that can be applied to the grant (see program specific eligibility sections). M2 funds are applied proportionally to all eligible project expenses. Prior to submitting the Final Report, review the following section which includes items important to the final reporting process. The CTFP Payment Supplement provides additional instructions and sample forms to complete payment requests. Payment requirements are located in this chapter.

#### **Project Cost Changes**

If the contract price is lower than the amount programmed, and the agency requested additional items and/or change orders during construction/study, OCTA may approve the additional costs during the review of the final report. OCTA will review these reports to:

- 1. Determine that the agency submitted proper justification for the change order(s)
- 2. Determine if the items are eligible for reimbursement
- 3. Confirm that expenses are within the project's original scope of work
- 4. The lead agency should provide information supporting the need for the change orders in the final report. Changes in project limits for construction projects are not eligible for reimbursement.

### **Final Payment Documentation Requirements**

The items listed below are to be submitted to complete the final reporting process.

- Invoice For final payments, an agency shall invoice for the remaining balance of the contract amount or programmed amount, whichever is less. Final payment request invoices shall normally be approximately 25 percent (25%) of the eligible funds. Interest earned by an agency for initial payments received shall be applied to and deducted from the final payment balance amount.
- 2. Project Certification Letter The public works director, or appropriate equivalent, shall submit a certification letter, with applicable statements, using the Project Certification Form 10-2. This will include the certification that the project being reimbursed has meet the signage requirements laid out in Precept 21.
- 3. Documentation of the Contract Award The agency shall submit a minute order, agency resolution, or other council/board action showing award of the contract and the contract amount. After contract award, the agency shall submit the project name,



contractor/consultant company name, and project scope including bid/task list, for each contract. The city clerk, clerk of the board, or appropriate equivalent shall certify minutes. Agencies that use on-call consultants shall submit a purchase order that includes the scope of work for the contractor.

- 4. PS&E Certification Agencies shall submit a PS&E certification using the PS&E Certification Form 10-4. The agency engineer shall certify that the local agency properly prepared and approved plans and specifications in accordance with authorized procedures and adopted standards, followed approved scope of work, and incorporated materials report.
- 5. Final Report Form The local agency shall prepare a final report form using the Engineering & Construction Phase Final Report final report Form 10-5A.
- 6. Division of Costs The Division of Costs Form 10-6. Supportive material shall equal the division of costs totals that are located in the final report form.
- 7. OCTA shall reimburse general lump sum pay items, appraisal cost, design, and construction engineering in the same ratio as the total ROW acquisition or construction costs.
- 8. Proof of Project Payment The required documentation that will be submitted includes approved contract invoices and may also include, but is not limited to, supportive material for agency work forces, equipment, material, and corresponding proof of payment. Additional records are required to be maintained as outlined in the Audit (Chapter 10).
- 9. Layout Plans An agency shall not submit layout plans that print on paper larger than 11 inches by 17 inches (where applicable).
- 10. Documentation of Decision to Use Local Agency Forces For all project phases, for any work performed by local agency forces in lieu of a primary contract, local agency must document that local agency forces could perform the work more cost effectively or timely than a contractor; and documentation of this decision can be supplied in case of audit.
- 11. Documentation Supporting Local Agency Liability for Utility Relocation Costs Local agency liability can be supported by the documentation of property rights, franchise rights/agreements, state and local statutes/ordinances, permits, or a finding by the local agency's counsel.
- 12. ROW Documents Each parcel shall include an appraiser's report, written offer letter, plat map, and legal description. Agencies attempting to acquire five or more parcels for a project shall include a parcel location map.



- 13. Summary of ROW Acquisition Agencies shall submit a summary of ROW acquisition as described in the Summary of ROW acquisition Form 10-5B.
- 14. Notice of Completion An agency shall submit The Notice of Completion form to certify the phase completion date (Form 10-7). See Definition 22 for phase completion date.
- 15. Before and After Project Photos (where applicable) photographs showing the project before and after the improvements.

Electronic copies of all payment forms can be downloaded from OCFundtracker.

#### **Timely Final Reports**

OCTA will work with local agencies to ensure the timeliness of final reports by utilizing the following procedures:

- 1. Local agencies to notify OCTA of the project phase completion date within 30 days of completion.
- 2. Local agencies to file a final report within 180 days of project phase completion date.
- 3. OCTA to issue a notification to the project manager, public works directors or TAC representative(s) 90 days after the project completion date, as reported in OCFundtracker, to remind local agencies that the final report is due in 90 days. OCTA staff will provide guidance to assist in preparation of the final report.
- 4. OCTA to issue a final notice letter to the project manager, public works directors or TAC representative(s) with a copy to the agency's management and finance director if OCTA does not receive the final report within 180 days of the project completion date. The final notice letter will inform the local agencies that if OCTA does not receive a response to the final notice letter and the final report within 180 days, then the funds will be unencumbered and OCTA shall request that the agency return disbursed funds, plus interest.
- 5. OCTA to issue the final payment to local agencies within 60 days of receiving the complete final report and all supporting documentation.

### **Failure to Submit Final Report**

Agencies who fail to submit a Final Report will be required to repay applicable M2 funds received for the project in a manner consistent with the Master Funding Agreement and/or will be found ineligible to receive M2 Net Revenues.

### **Excess Right-of-Way**

Agencies that use Net Revenues (through CTFP or LFS programs) to acquire project ROW shall dispose of land deemed in excess of the proposed transportation use. Excess land



sold by the lead agency will be disposed of in accordance with the process established in Government Code, Article 8, Surplus Land, Section 54220-54232, etc. Seq. and the ROW acquisition/disposal plan submitted as part of the application process. The agency shall return proceeds from the sale to OCTA. OCTA shall return the funds to the program of origin for future use.

Proceeds from the sale of excess ROW shall be returned to OCTA in proportion to the amount of M2 funds used in the purchase.

Agencies shall submit ROW documents for all parcels utilizing M2 Net Revenues. Agencies must submit the following documents:

- Summary of the ROW required for the project
- Plat maps and legal descriptions for ROW acquisitions
- Parcel location map
- Identification of anticipated excess right-of-way, if any
- Appraisal reports for excess right-of-way
- ROW acquisition/disposal plan

OCTA shall consider excess ROW with a value of \$10,000.00 or less as an uneconomic remnant. OCTA shall determine if excess ROW is to be considered an uneconomic remnant.

The agency shall submit a fair market value appraisal report for the excess land of each parcel. Appraisers must conduct appraisals in accordance with the Uniform Standards of Professional Appraisal Practice (USPAP). If an agency suspects that the excess ROW has a value of \$10,000.00 or less, the agency may conduct a limited fair market value appraisal to confirm the value of the excess right-of-way. The agency shall submit the appraisals with the ROW final report.

OCTA shall retain from the final payment the value of excess ROW that is proportional to OCTA's percentage match rate to the project up to OCTA's match rate of ROW grant. However, if the local agency provided additional funds beyond what was original estimated, OCTA will be reimbursed based on its proportional share of the cost of right-of-way.

An agency may include incidental expenditures from the disposal of property in their final report for the ROW grant.

An agency shall begin the process to sell excess ROW within 60 days after acceptance of the construction improvements.

OCTA shall not close-out the ROW grant or construction grant until the agency and OCTA resolve questions regarding excess right-of-way.



\$305,000

Exampl
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OCTA's ROW grant:	\$500,000
OCTA grant match rate	75%
Parcel Costs:	
Cost – Parcel 1: Cost – Parcel 2: Cost – Parcel 3: Cost – Parcel 4:	\$300,000 \$380,000 \$120,000 <u>\$100,000</u>
Total ROW Costs:	\$900,000
Payment with no excess ROW:	\$500,000
Excess right-of-way	
Value of excess ROW for parcel 1: Value of excess ROW for parcel 2: Value of excess ROW for parcel 3: Value of excess ROW for parcel 4:	\$200,000 \$105,000 \$ 0 <u>\$ 0</u>

OCTA contribution to ROW acquisition:

Total Value of excess ROW:

CTFP ROW contribution ÷ Agency total cost of right-of-way

 $$500,000 \div $900,000 = 56\%$ 

OCTA's shall reduce the final ROW payment by:

Parcel 1:	\$200,000 x 56% =		\$112,000
Parcel 2:	\$105,000 x 56% =	+	<u>\$58,800</u>
Total:			\$170,800
Payment (incorpo	rating excess right-of-way):		\$500,000
		-	\$ <u>170,800</u>
			\$329,200

### **Agency Workforce and Equipment Rental**

An agency must provide supporting documentation for work completed by agency staff. It is recommended that a unique project job key be created for each project and all project charges be billed under that job code. The agency shall multiply the fully burdened labor rate by the number of hours for each staff person assigned to the project. An agency may add actual overhead costs at an allowable rate up to 30 percent (30%) of payroll



and fringe benefits. Where an agency due to size cannot calculate its specific overhead rate, an agency may refer to the Cost Accounting Policies and Procedures Manual (CAPPM) of the California Uniform Public Construction Cost Accounting Commission, which allows for a fixed overhead rate billing dependent on city size. Where an agency has actual overhead costs that exceed 30 percent (30%), these will be accepted when a fully audited cost allocation plan is provided and approved by the appropriate governmental entity listed in the CAPPM or 2 Code of Federal Regulations Part 225.

An agency must provide supporting documentation for equipment used by local agency staff. An agency may use local agency or Caltrans surcharge and equipment rental rates.

#### **Technical and/or Field Review**

Once an agency submits a final report for a project, OCTA shall review the report for compliance with the CTFP Guidelines and may conduct a technical and/or field review. As part of the technical/field review of a CTFP project, OCTA may:

- review ROW acquisitions and the potential for excess right-of-way
- compare hourly breakdown of staff time compared to staff time sheets
- conduct a project field review ensure improvements are within scope
- review items that agencies self-certify
- verification of the reasonableness of project costs

OCTA may review all phases of the project.

OCTA will use the project cost estimate forms submitted with the application and revised where appropriate, project accounting records and the final report as the primary items to conduct the review. Agencies must maintain separate records for projects (i.e., expenditures, interest) to ensure compliance. OCTA will only reimburse eligible CTFP items listed on the cost estimate. The implementing agency is expected to complete the entire scope of work as presented in the original application.

See Chapter 10 for independent audit requirements beyond the technical/field review.

### Reporting of Local Fair Share (LFS)

For the purposes of reporting non-project work (maintenance, repair, and other non-project related costs) funded by Measure M LFS funds, the Measure M2 expenditure report cited M2 Ordinance, Section III(B)(8) shall satisfy reporting requirements. If LFS funds are used for projects, the local agency shall also include a list of those funds and/or other Measure M2 funds in the Project Final Report cited in Section III(B)(9).



# **Project P - Regional Traffic Signal Synchronization Program Reimbursements** and Reporting Requirements

The previous sections of this chapter outline the process and requirements regarding reimbursements and reporting for all competitive programs that are part of Measure M2. A lead agency shall also use the following additional reporting and documentation requirements specific to any competitive project funded through RTSSP (Project P) as part of the reimbursement process.

#### **Procedures for Receiving Funds**

RTSSP (Project P) funds projects with a three (3) year grant. Projects are divided into two components for the purposes of reimbursements and reporting: <u>PI</u> and <u>Ongoing O&M</u>. O&M will begin after the PI of the project is completed and be required for the remainder of the project and last for a minimum of two (2) years.

Primary Implementation (PI) includes the following:

- Project administration (required)
- Developing and implementing optimized signal synchronization timing (required)
- Producing a <u>PI Report, which includes the Before and After Study</u> for the proposed project (required)
- Engineering design of signal improvements for the project (optional)
- System integration (optional)
- Proposed signal improvements, construction support, and contingency (optional):
  - New or upgraded detection
  - New or upgraded communication systems
  - Intersection/field system modernization and replacement
  - Minor signal operation improvements
  - Traffic management centers
  - $_{\circ}$   $\,$  Real-time traffic actuated operations and demonstration projects
- Contingencies (optional)
- Construction management (optional)

Ongoing Operation and Maintenance (O&M)will begin after the PI of the project is completed. I includes the following:

- Monitoring and improving optimized signal timing (required)
- Communications support (optional)
- Detection support (optional)
- Final-O&M report (required)



A lead agency must encumber funds OCTA allocates to a project within the fiscal year of the grant and after funding agreements with OCTA are executed. A lead agency encumbers funds by awarding a contract or providing expense reports to prove the lead or a participating agency's workforce costs, provided that the lead agency intends to complete the <u>PI</u> with lead agency or participating agency staff. Once an agency encumbers RTSSP (Project P) funds for <u>PI</u>, it can begin the process for receiving payment of the funds. Note that only the lead agency will receive payment of funds from OCTA. Any funds that are due to other participating agencies are the responsibility of the lead agency and not OCTA.

The project lead agency must submit payment requests through OCTA's online database, OCFundtracker. Additional details about the retention caps, timely payment requests, project closeout, and payment are available in Chapter 9.

#### **Availability of Funds**

The funds allocated for projects will be available to project lead agencies July 1<sup>st</sup> of the programmed year and after funding agreements with OCTA are executed.

#### **Initial Payment Requests for Primary Implementation**

The initial payment will provide up to 75 percent (75%) of funds for the  $\underline{PI}$  of the project. The following information specific to the RTSSP (Project P) Project is provided regarding the documentation requirements for initial payment of  $\underline{PI}$  after an agency encumbers funds for the project.

The interactive electronic versions of all payment forms can be downloaded via OCFundtracker.

The <u>PI-final</u> report has been provided so a lead agency can determine the reporting and documentation required for an initial payment request. Staff may request additional documentation that is not listed on the PI Report prior to approving the request. The electronic versions of the forms are available through the OCFundtracker.

Below is additional information regarding documentation requirements for RTSSP payment requests. The CTFP Payment Supplement provides instructions and sample forms for the items listed.

- Invoice For initial payments, the lead agency shall invoice for 75 percent (75%) of the contract amount or programmed amount of the project's <u>PI</u>, whichever is less. For final payments of the <u>PI</u>, the lead agency shall invoice the remaining balance of the project's <u>PI</u> phase contract amount or programmed amount, whichever is less
- Project Certification Letter (initial and final)



- Revised Cost Estimate (initial)
- PS&E Certification (initial and final)
- Certification of Phase (initial)
- Final Report Submission
- Division of Cost Schedule (final)
- Work Schedule OCTA requires a complete project schedule, including expected start and competition dates for tasks in the <u>PI</u> and <u>Ongoing O&M</u> phases (initial and final)
- ROW Documents No requirements as ROW is not a part of RTSSP

Detail on other aspects on Initial Payment Requests for <u>PI</u> including project advancement and reimbursement is available in this chapter.

#### **Example of Initial Reimbursement for Primary Implementation (PI):**

CTFP Grant		
Allocation	Rate	Match Rate
\$960,000.00	80%	20%

#### Step 1

Eligible Expenses x OCTA Match Rate = Product \$1,000,000.00 x 80% = \$800,000.00

#### Step 2

Check if Product is greater than or less than CTFP Grant Allocation Amount: \$800,000 vs \$960,000

#### Step 3

Use the lower of the Product or CTFP Grant Allocation In this case, the \$800,000.00 amount is lower

#### Step 4

Then multiply the amount by **75**% (Initial Payment Percentage)

\$800,000.00	Х	75%	=	\$600,000.00
				Invoice Amount



#### **Final Payment Requests for Primary Implementation**

OCTA will release the remaining balance to the lead agency, approximately 25 percent (25%) of funds for the  $\underline{PI}$ , when the project's  $\underline{PI}$  phase is complete and OCTA receives the project  $\underline{Before\ and\ After\ Study}$ . The balance is determined based on the final costs for the eligible RTSSP expenditures. The  $\underline{Before\ and\ After\ Study}$  is defined as the following:

This study shall at minimum collect morning and evening peak period using travel times, average speeds, green lights to red lights, stops per mile, and the derived CSPI metric. In addition, greenhouse gas and gasoline savings should be identified. This information shall be developed both before any signal timing changes have been made and after the PI. The study shall compare the information collected both before and after the timing changes. Comparisons shall identify the absolute and percent differences for the entire corridor, by segment, direction, and time period. Segments will be defined by major traffic movements as observed during the project (e.g. commuting segments between freeways, pedestrian-friendly segments in a downtown area, etc.).

A template for the before and after study is available. The <u>PI Report</u>, which includes the <u>Before and After Study</u> for RTSSP, shall be included as a requirement at the end of the Primarily Implementation phase and as part of the Final Report <u>as required by the M2 Ordinance</u>, Attachment B, Section III.A.9 for reimbursement purposes.

#### **Payment Requests for Ongoing Operations and Maintenance**

The payments for the <u>Ongoing O&M</u> portion of the project award will cover the remainder of the grant period after the <u>PI</u> phase is completed and will be paid as a reimbursement upon proof of work/payment and receipt of invoice. The invoice should include the Final O&M report with details on the ongoing O&M work done including the required (1) work monitoring and improving optimized signal timing; and optional (2) communications and detection support.

### **O&M Project Final O&M** Report

The project fFinalO&M Rreport shall be completed in accordance with all CTFP Guidelines upon the end of the three-year grant periodO&M phase. In addition, the final-O&M Rreport shall summarize the full project through the three-year grant periodO&M period, include the Before and After Study from the PI phase, and report on additional updates/information that result from the Ongoing Operation and Maintenance phase. documenting the O&M efforts and procedures for continuing maintenance—shall—be prepared. At thea minimum, the fFO&M rReport shall include when travel runs were conducted and issues and solutions throughout the phase. The memorandum report shall document all planned and programmed improvements on the study corridor as well as



recommendations for further infrastructure improvements that would likely improve enhance the corridor signal coordination project results.