# STATE ROUTE 91

IMPLEMENTATION PLAN



In Association with:





Prepared by:



Austin Transportation Consulting



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#### INTRODUCTION

Previous law authorized the California Department of Transportation (Caltrans) to enter into franchise agreements with private companies to construct and operate four demonstration toll road projects in California. This resulted in the development of the 91 Express Lanes facility in Orange County. The four-lane, 10-mile toll road runs along the median of State Route 91 (SR-91) in northeast Orange County between the Orange/Riverside County line and State Route 55 (SR-55). Since the 91 Express Lanes carried its first vehicle on December 27, 1995, the facility has saved users tens of millions of hours of commuting time.

While the 91 Express Lanes facility has improved travel time along the SR-91 corridor, provisions in the franchise agreement between Caltrans and the private franchisee, the California Private Transportation Company (CPTC), prohibited Caltrans and county transportation agencies from adding transportation capacity or operational improvements to the SR-91 corridor through the year 2030 from Interstate 15 (I-15) in Riverside County to the Orange/Los Angeles Counties border. Consequently, the public agencies were barred from adding new lanes, improving interchanges, and adding other improvements to decrease congestion on the SR-91 freeway.

Recognizing the need to eliminate the non-compete provision of the franchise agreement, Governor Gray Davis signed Assembly Bill 1010 (Lou Correa) (AB 1010) into law in September 2002, paving the way for muchneeded congestion relief for thousands of drivers who use SR-91 to travel between Riverside and Orange Counties The bill allowed the Orange County each day. Transportation Authority (OCTA) to purchase the 91 Express Lanes franchise and eliminate the existing clause that prohibited any capacity-enhancing improvements from being made to SR-91 until the year 2030. The purchase agreement for the 91 Express Lanes was completed on January 3, 2003, placing the road in public hands at a cost of \$207.5 million. With the elimination of the non-compete provision through AB 1010 and the subsequent 91 Express Lanes purchase by OCTA, Orange County and Riverside County public officials and Caltrans Districts 8 and 12 have been coordinating improvement plans for SR-91.

Senate Bill 1316 (Lou Correa) (SB 1316) was signed into law in September 2008 as an update to the provisions of AB 1010. SB 1316 authorizes OCTA to transfer its rights and interests in the Riverside County portion of SR-91 toll lanes by assigning them to the Riverside County Transportation Commission (RCTC), and authorizes RCTC to impose tolls for 50 years. SB 1316 also requires OCTA, in consultation with Caltrans and RCTC, to issue an annual SR-91 Implementation Plan (Plan) and a proposed completion schedule for SR-91 improvements from State Route 57 (SR-57) to I-15. The Plans prior to adoption of SB 1316 included a westerly project limit of SR-55. The Plan establishes a program of projects eligible for funding by the use of potential excess toll revenue and other funds.

This 2017 Plan is the result of the requirement to provide the State Legislature with an annual Implementation Plan for SR-91 improvements and builds on the 2016 report, which was a major update of the previous annual Implementation Plans. This year's update includes projects that were identified in the 2006 Riverside County - Orange County Major Investment Study (MIS) as well as other project development efforts and funding programs such as the RCTC 10-Year Western County Highway Delivery Plan that outlines a number of projects such as the extension of High Occupancy Toll (HOT) Lanes from the Orange/Riverside County line to I-15 (currently under construction), the California Transportation Commission (CTC) Corridor Mobility Improvement Account (CMIA) that provides a funding source for transportation projects, the extension of the Measure A program that provides funding for transportation projects in Riverside County, and the Renewed Measure M program that provides funding for transportation projects in Orange County. The 2017 Plan includes an overview, identification of issues and needs, time frames for project packages to improve mobility on SR-91, and are listed based on a logical sequence for implementation. Project descriptions include conceptual

lane diagrams (as appropriate), cost estimates (in 2017 dollars, or as noted), and discussion of key considerations that need to be addressed in the planning and development of each project. This Plan will provide OCTA, RCTC, and Caltrans with a framework to implement SR-91 and other related improvements. Future annual Plan updates will continue to refine the scope, cost, and schedule of each project included in this version of the Plan.

## PROJECT ACCOMPLISHMENTS

Much progress has been made since the initial 2003 SR-91 Implementation Plan was approved. The 2017 Plan includes select completed project exhibits as a historical reference, see Section 4 Appendix B.

# **Completed Construction/Improvement Projects**

As of June 2017, the following improvements have been constructed or implemented:

- Repave and seal pavement surfaces, restripe, and replace raised channelizers on the 91 Express Lanes.
- ❖ EB SR-91 restripe and median barrier reconstruction project that removed the CHP enforcement area and extended the EB auxiliary lane from SR-71 to the Serfas Club Drive off-ramp.
- ❖ WB auxiliary lane extension between the County line and SR-241. This project eliminated the lane drop at the 91 Express Lanes and extended the existing auxiliary lane from the County line to SR-241 in the westbound direction. This improvement minimized the traffic delays at the lane drop area, resulting in improved vehicle progression.
- ❖ WB restripe project extended the auxiliary lane between SR-71 and the County line resulting in a new continuous auxiliary lane between SR-71 & SR-241.
- Express Bus improvements are implemented for the Galleria at Tyler to South Coast Metro route and Village at Orange to Riverside/Corona.
- Safety Improvements at the Truck Scales. Existing shoulders were improved, lanes were re-striped, illumination improved, and signage was modified into and out of the EB facilities.
- Green River Road overcrossing replacement (See Section 4).

- Metrolink parking structure at the North Main Street Corona Metrolink Station (See Section 4).
- ❖ EB SR-91 lane addition from SR-241 to SR-71 (See Section 4).
- ❖ Additional SR-91 WB and EB travel lane between SR-55 and SR-241 (See Section 4).
- SR-91 WB bypass lane to Tustin Avenue at SR-55 (See Section 4).
- Metrolink Service Improvements (See Section 4).

These projects provide enhanced freeway capacity and/or improved mobility for one of the most congested segments of SR-91.

The completed EB SR-91 lane addition project from SR-241 to SR-71 (See Section 4) has greatly enhanced highway operations. This accounts for some of the improvement in existing EB p.m. peak hour travel time from approximately 70+ minutes in 2010 to approximately 50 minutes in 2014 (for the baseline travel time).

In addition, there are two projects that have a direct impact upon SR-91 widening projects. The first is the \$2 billion U.S. Army Corps of Engineers (Corps) Santa Ana River Mainstem (SARM) improvement project that provides flood protection from the recently improved Prado Dam (near SR-71) to the Pacific Ocean. As part of the Corps' project, existing riverbanks have been improved due to the increased capacity of the Prado Dam outlet works, which can now release up to 30,000 cubic feet per second (cfs) compared to the previous facility capacity of 10,000 cfs. The only remaining segments of the Santa Ana River to be improved are Reach 9 Phase 2A, which includes areas along SR-91 from just east of the Coal Canyon Wildlife Corridor Crossing to SR-71, and segments along Weir Canyon Road near Savi Ranch. SR-91 project design teams have coordinated with the Corps, Caltrans, and other federal, regional, and local agencies in order to accommodate future SR-91 improvements by the Corps bank protection project within Reach 9 Phase 2B by relocating the Santa Ana River. This has greatly enhanced the ability of Caltrans and other regional transportation agencies to implement many of the SR-91 improvement projects listed herein. The Corps SARM Reach 9 Phase 2B improvements were under construction as of September 2009 with American Recovery and Reinvestment Act (ARRA) "stimulus" funding and construction was finalized in April 2015. Environmental mitigation within the Santa Ana River perennial stream habitat restoration area will continue for another six years of the nine year mitigation program.



The other project with a direct impact to SR-91 is the \$120 million Santa Ana Regional Interceptor (SARI) sewer trunk line relocation. The existing SARI line is within the Santa Ana River floodplain and was in jeopardy of failure due to scour from the potential increased flood releases by the aforementioned Corps project. In order to relocate the proposed 48-inch diameter SARI line outside of the floodplain, which is immediately adjacent to SR-91, Caltrans highway R/W was relinquished to the Orange County Flood Control District (OCFCD) for location of the SARI line. SR-91 project teams have coordinated with the OCFCD, Caltrans, and other federal, regional, and local agencies in order to accommodate planned SR-91 improvements within the remaining State R/W subsequent to relinquishment. This project completed the construction phase in mid-2014.

The WB SR-91 Widening Project completed construction in 2016 from State College Blvd to Interstate 5 (I-5). This project added one WB general purpose lane and removed the dedicated exit lane to State College Blvd from the SB SR-57 to WB SR-91 Connector that was causing operational issues due to the short weaving distance. While this project falls just to the west of the limits for the Plan study area, it will have an influence on operations within the Plan area and on Project 6.

# **Completed Designs and other Reports**

In addition to the physical improvements in the corridor, there are various project development phase documents (Feasibility Reports, Studies, PSR, PA/ED, or PS&E) that are completed, or are in draft form and anticipated to be approved that identify improvements that will provide improved mobility. These documents include (also see Section 5):

- MIS Final Project Report: Locally Preferred Strategy Report (January 2006).
- Renewed Measure M Transportation Investment Plan (November 2006).
- Project Study Report for SR-71/SR-91 Interchange (December 2006).
- RCTC 10-Year Western County Highway Delivery Plan (December 2006).
- SR-91/Fairmont Boulevard Feasibility Study (December 2009).
- Corridor System Management Plan (CSMP) Orange County SR-91 Corridor Final Report (August 2010).
- Renewed Measure M Early Action Plan, approved August 2007 and subsequently renamed as the

- Capital Action Plan (April 2011).
- ❖ PSR-PDS for SR-241/SR-91 Connector (January 2012).
- PS&E for Initial SR-91 Corridor Improvement Project (CIP) Project (2014).
- ❖ PSR-PDS on SR-91 between SR-57 and SR-55 (October 2014).
- Measure M Next 10 Delivery Plan (Next 10 Plan), (November 2016).

# Updates from the 2016 SR-91 Implementation Plan

In addition to the improvements and progress noted above, the following items that were included in the 2016 SR-91 Implementation Plan have been modified for the 2017 Plan update:

- Various project descriptions, costs, and schedules have been updated from the 2016 Plan based on continued project development.
- Project schedules have been revised within the horizon year timelines. The 2019 horizon year is updated to 2021.
- The Metrolink Short-Term Expansion Plan has been restructured with station portions of the plan included in the updated Project 3 - Metrolink Service and Station Improvements, and with currently completed service enhancements included as Project B-6 (see Appendix B) and schedule has advanced by 10 years.

# SR-91 CORRIDOR CONDITIONS

# **Project Limits**

The project study limits encompass the segment of SR-91 from west of the junction of SR-57 and SR-91 in the City of Anaheim in Orange County, to east of the junction of SR-91 and I-15 in the City of Corona in Riverside County. The freeway segment is approximately 20.3 miles long, and includes approximately 12.7 miles within Orange County and approximately 7.6 miles within Riverside County.

# **Traffic Conditions Summary**

A review of traffic conditions in the Corridor indicates that the existing carrying capacity of the facility is inadequate to accommodate current and future peak demand volumes, and that Level of Service (LOS) F prevails in the peak direction during the entire peak period, where LOS F is defined as the worst freeway operating condition and is



defined as a density of more than 45 passenger cars/lane/mile. The results also indicate that there are several physical constraints that generate unacceptable traffic queues. The following list summarizes the deficiencies identified along the SR-91 Corridor:

- Heavy traffic volumes from I-15 (North and South) converge with SR-91. The weaving and merging condition is complicated by the close proximity of the Westbound (WB) Main Street off-ramp.
- High traffic volumes from Gypsum Canyon Road and Santa Ana Canyon Road contribute to congestion on the mainline. A significant number of this traffic is redirected (balanced) traffic trying to bypass mainline congestion.
- One of the two EB lanes from The Eastern Transportation Corridor (State Route 241) is dropped at the merge to State Route 91 (SR-91), causing additional congestion in the EB direction.
- Heavy traffic reentering the freeway merges at slow speeds from existing WB and EB truck scales, impacting the general-purpose lanes. EB truck traffic must make two lane changes to stay on EB SR-91.
- SR-55 merges with SR-91. An EB lane on SR-91 is dropped (as a dedicated exit) at Lakeview Avenue and a second EB lane is dropped (as a dedicated exit) at Imperial Highway creating a weave condition.
- WB SR-91 drops a GP lane and a 91 Express Lane to SB SR-55, which contributes to mainline congestion. This drop also occurs on the left-hand side of SR-91 as opposed to the typical right-hand connector exit.
- High demand from Weir Canyon Road, Imperial Highway and Lakeview Avenue increases delay during the peak hours.
- WB traffic entering SR-91 at Lakeview Avenue to southbound (SB) SR-55 contributes to mainline congestion by weaving through three lanes on WB SR-91.
- The existing two lane connector from WB SR-91 to SB SR-55 is over capacity.
- There is a trap lane from EB SR-91 that terminates at SB SR-241 which creates a chokepoint in the area.

# PROJECT SUMMARY

Many of the highway projects and concepts identified in this 2017 Plan are based on the MIS that was completed in January 2006. The projects and concepts are presented based on potential implementation schedules and priorities established in the MIS as well as through subsequent project development. Table 1 summarizes the various pending, potential concepts, and completed projects in the 2017 Plan, and they are outlined below by implementation/construction schedule (see Section 2 for detailed pending projects, Section 3 Appendix A for concept project summaries, and Section 4 Appendix B for completed project summaries):

- ❖ The first set of projects is anticipated to be completed by 2021 and includes four improvements at a total cost of approximately \$1.65 billion. The projects include the Initial SR-91 CIP that will widen SR-91 by one GP lane in each direction east of Green River Rd, add collector-distributor (CD) roads and direct south connectors at I-15/SR-91, extend the 91 Express Lanes to I-15, and provide system/local interchange improvements; Express Bus service improvements; Metrolink service and station improvements; and a State Route 241 (SR-241)/ 91 Express Connector. These projects are in the process of final design, construction, or procurement and implementation, as noted in the project summaries.
- ❖ Three projects for implementation by 2030 include the interchange improvements at SR-71/SR-91, SR-91 widening improvements between SR-57 and SR-55, and the I-15/SR-91 Direct North Connector. OCTA, RCTC, and Caltrans have initiated preliminary planning activities for these projects to ensure readiness when local, state, or federal funding becomes available. The 2030 projects are funded and underway in various stages of project development. Projects for implementation by 2030 would cost approximately \$650 million to \$754 million.
- Projects for implementation by 2035 focus on longer-lead time projects and include a potential new interchange or overcrossing at Fairmont Boulevard, and the Ultimate SR-91 CIP that includes widening SR-91 by one GP lane in each direction from SR-241 to SR-71 and SR-91 improvements east of I-15.
- Long-range concepts for potential Post-2035 implementation (potentially earlier if funding becomes available) in Appendix A include an elevated 4-lane



facility (MIS Corridor A) from SR-241 to I-15, the Anaheim to Ontario International Airport Maglev High Speed Rail, the Irvine-Corona Expressway (ICE) 4-lane facility from SR-241/SR-133 to I-15/Cajalco Road (formerly known as MIS Corridor B), the WB SR-91 to SB SR-55 Improvements, and the EB SR-91 Fifth Lane Addition at SR-241. This multi-billion dollar potential concept program requires a significant amount of planning, design, and future policy and public input. In some cases, these concepts may include previous projects as components, such that all concepts within this summary may not be implemented.

# **Traffic Analysis**

For the 2017 Plan, the traffic analysis for major SR-91 capacity projects has been updated from the 2016 Plan. This analysis used the latest freeway operations software model available from UC Berkeley and traffic data calibrated to reflect new traffic patterns since the 2016 Plan. This freeway operations model provides a better depiction of actual travel delays experienced by motorists compared to traditional travel demand models. The model can be used to analyze freeway bottlenecks sometimes neglected in traditional travel demand models. This approach is especially important given high SR-91 traffic volumes and the potential for relatively few vehicles to significantly slow down traffic. For example, a minor freeway merging area can cause many vehicles to slow, cascading delay through the traffic stream, and suddenly both speed and volume rapidly decrease for major segments of the freeway.

The operations analysis quantified travel time savings for WB morning and EB afternoon conditions for the following major capacity enhancing projects:

- New SR-91 WB/EB lanes from SR-71 to I-15 by 2017 (Initial CIP, Project 1).
- SR-241/91 Express Connector with lanes to Coal Canyon on SR-91 by 2021 (Project 4).
- SR-91 EB lane between SR-57 and SR-55 by 2030 (Project 6).
- New SR-91 WB/EB lanes, various segments from SR-241 to east of I-15 by 2035 (Ultimate CIP,

Table 1 – SR-91 Implementation Plan Projects

	rable 1 – SR-91 implementation Plan Projects	
Project No.	Project Summary (Implementation Year)	Cost (\$M)
	Projects By Year 2021	
1	Initial Phase CIP: Widen SR-91 by One GP Lane in Each Direction East of Green River Rd, CD Roads and I-15/SR-91 Direct South Connector, Extension of Express Lanes to I-15 and System/Local Interchange Improvements (2017)	1,407
2	Express Bus Service Improvements Between Orange County and Riverside County (2017)	6
3	Metrolink Service and Station Improvements (2020)	55.8
4	SR-241/91 Express Connector (2021)	181
	SUBTOTAL	1,650
	Projects By Year 2030	
5	SR-71/SR-91 Interchange Improvements (2023)	123.4
6	SR-91 between SR-57 and SR-55 (2030)	347-450
7	I-15/SR-91 Direct North Connector (2030)	180
	SUBTOTAL	650-754
	Projects By Year 2035	
8	Fairmont Boulevard Improvements (By 2035)	76.8
9	Ultimate CIP: Widen SR-91 by One GP Lane in Each	TBD
	Direction from SR-241 to SR-71 and SR-91 Improvements East of I-15 (2035)	
	SUBTOTAL	77+
	OOD TO TALE	
Anny		Cost
Appx. A	Concept Summary (Implementation Year)	Cost (\$M)
	Concepts Summary (Implementation Year)  Concepts By Post-2035 and Conceptual Projects	(\$M)
		(\$M)
A	Concepts By Post-2035 and Conceptual Projects Elevated 4-Lane Facility (MIS Corridor A) from SR-241	(\$M)
A-1	Concepts By Post-2035 and Conceptual Projects Elevated 4-Lane Facility (MIS Corridor A) from SR-241 to I-15 (Post-2035) Anaheim to Ontario International Airport Maglev High	2,720 2,770 –
A-1 A-2	Concepts By Post-2035 and Conceptual Projects Elevated 4-Lane Facility (MIS Corridor A) from SR-241 to I-15 (Post-2035) Anaheim to Ontario International Airport Maglev High Speed Rail (Post-2035) Irvine-Corona Expressway (ICE) 4-Lane Facility from	2,720 2,770 – 3,200
A-1 A-2 A-3	Concepts By Post-2035 and Conceptual Projects Elevated 4-Lane Facility (MIS Corridor A) from SR-241 to I-15 (Post-2035) Anaheim to Ontario International Airport Maglev High Speed Rail (Post-2035) Irvine-Corona Expressway (ICE) 4-Lane Facility from SR-241/SR-133 to I-15/Cajalco Road (Post-2035)	2,720 2,770 – 3,200 8,855 75 – 150 31
A-1 A-2 A-3 A-4 A-5	Concepts By Post-2035 and Conceptual Projects Elevated 4-Lane Facility (MIS Corridor A) from SR-241 to I-15 (Post-2035) Anaheim to Ontario International Airport Maglev High Speed Rail (Post-2035) Irvine-Corona Expressway (ICE) 4-Lane Facility from SR-241/SR-133 to I-15/Cajalco Road (Post-2035) WB SR-91 to SB SR-55 Improvements (Post-2035)	2,770 – 3,200 8,855 75 – 150
A-1 A-2 A-3 A-4 A-5	Concepts By Post-2035 and Conceptual Projects  Elevated 4-Lane Facility (MIS Corridor A) from SR-241 to I-15 (Post-2035)  Anaheim to Ontario International Airport Maglev High Speed Rail (Post-2035)  Irvine-Corona Expressway (ICE) 4-Lane Facility from SR-241/SR-133 to I-15/Cajalco Road (Post-2035)  WB SR-91 to SB SR-55 Improvements (Post-2035)  EB SR-91 Fifth Lane Addition at SR-241  SUBTOTAL  Completed Project Summary Since 2006	2,720 2,770 – 3,200 8,855 75 – 150 31 14,451 – 14,956 Cost
A-1 A-2 A-3 A-4 A-5	Concepts By Post-2035 and Conceptual Projects Elevated 4-Lane Facility (MIS Corridor A) from SR-241 to I-15 (Post-2035) Anaheim to Ontario International Airport Maglev High Speed Rail (Post-2035) Irvine-Corona Expressway (ICE) 4-Lane Facility from SR-241/SR-133 to I-15/Cajalco Road (Post-2035) WB SR-91 to SB SR-55 Improvements (Post-2035) EB SR-91 Fifth Lane Addition at SR-241 SUBTOTAL Completed Project Summary Since 2006 (Constructed Year)	2,720 2,770 - 3,200 8,855 75 - 150 31 14,451 - 14,956 Cost (\$M)
A-1 A-2 A-3 A-4 A-5	Concepts By Post-2035 and Conceptual Projects  Elevated 4-Lane Facility (MIS Corridor A) from SR-241 to I-15 (Post-2035)  Anaheim to Ontario International Airport Maglev High Speed Rail (Post-2035)  Irvine-Corona Expressway (ICE) 4-Lane Facility from SR-241/SR-133 to I-15/Cajalco Road (Post-2035)  WB SR-91 to SB SR-55 Improvements (Post-2035)  EB SR-91 Fifth Lane Addition at SR-241  SUBTOTAL  Completed Project Summary Since 2006	2,720 2,770 – 3,200 8,855 75 – 150 31 14,451 – 14,956 Cost
A-1 A-2 A-3 A-4 A-5	Concepts By Post-2035 and Conceptual Projects  Elevated 4-Lane Facility (MIS Corridor A) from SR-241 to I-15 (Post-2035)  Anaheim to Ontario International Airport Maglev High Speed Rail (Post-2035)  Irvine-Corona Expressway (ICE) 4-Lane Facility from SR-241/SR-133 to I-15/Cajalco Road (Post-2035)  WB SR-91 to SB SR-55 Improvements (Post-2035)  EB SR-91 Fifth Lane Addition at SR-241  SUBTOTAL  Completed Project Summary Since 2006 (Constructed Year)  Green River Road Overcrossing Replacement (March	2,720  2,770 - 3,200  8,855  75 - 150  31  14,451 - 14,956  Cost (\$M)  24.3
A A-1 A-2 A-3 A-4 A-5 Appx. B B-1 B-2 B-3	Concepts By Post-2035 and Conceptual Projects  Elevated 4-Lane Facility (MIS Corridor A) from SR-241 to I-15 (Post-2035)  Anaheim to Ontario International Airport Maglev High Speed Rail (Post-2035)  Irvine-Corona Expressway (ICE) 4-Lane Facility from SR-241/SR-133 to I-15/Cajalco Road (Post-2035)  WB SR-91 to SB SR-55 Improvements (Post-2035)  EB SR-91 Fifth Lane Addition at SR-241  SUBTOTAL  Completed Project Summary Since 2006 (Constructed Year)  Green River Road Overcrossing Replacement (March 2009)  North Main Street Corona Metrolink Station Parking Structure (June 2009)  Eastbound Lane Addition from SR-241 to SR-71 (September 2010)	2,720 2,770 – 3,200 8,855 75 – 150 31 14,451 – 14,956 Cost (\$M) 24.3 25 51.2
A-1 A-2 A-3 A-4 A-5 Appx. B B-1 B-2 B-3 B-4	Concepts By Post-2035 and Conceptual Projects  Elevated 4-Lane Facility (MIS Corridor A) from SR-241 to I-15 (Post-2035)  Anaheim to Ontario International Airport Maglev High Speed Rail (Post-2035)  Irvine-Corona Expressway (ICE) 4-Lane Facility from SR-241/SR-133 to I-15/Cajalco Road (Post-2035)  WB SR-91 to SB SR-55 Improvements (Post-2035)  EB SR-91 Fifth Lane Addition at SR-241  SUBTOTAL  Completed Project Summary Since 2006 (Constructed Year)  Green River Road Overcrossing Replacement (March 2009)  North Main Street Corona Metrolink Station Parking Structure (June 2009)  Eastbound Lane Addition from SR-241 to SR-71 (September 2010)  Widen SR-91 between SR-55 and SR-241 by Adding a 5th GP Lane in Each Direction (January 2013)	2,720  2,770 - 3,200  8,855  75 - 150  31  14,451 - 14,956  Cost (\$M)  24.3  25  51.2  85.2
A A-1 A-2 A-3 A-4 A-5 Appx. B B-1 B-2 B-3	Concepts By Post-2035 and Conceptual Projects  Elevated 4-Lane Facility (MIS Corridor A) from SR-241 to I-15 (Post-2035)  Anaheim to Ontario International Airport Maglev High Speed Rail (Post-2035)  Irvine-Corona Expressway (ICE) 4-Lane Facility from SR-241/SR-133 to I-15/Cajalco Road (Post-2035)  WB SR-91 to SB SR-55 Improvements (Post-2035)  EB SR-91 Fifth Lane Addition at SR-241  SUBTOTAL  Completed Project Summary Since 2006 (Constructed Year)  Green River Road Overcrossing Replacement (March 2009)  North Main Street Corona Metrolink Station Parking Structure (June 2009)  Eastbound Lane Addition from SR-241 to SR-71 (September 2010)  Widen SR-91 between SR-55 and SR-241 by Adding a	2,720 2,770 – 3,200 8,855 75 – 150 31 14,451 – 14,956 Cost (\$M) 24.3 25 51.2

Project 9).

The WB morning (a.m.) traffic analysis results indicate that for the year 2021 forecasts, travel times in Riverside County are anticipated to improve significantly (by about 8 minutes) due to the inclusion of the Initial Phase of the CIP (Project 1), but increase slightly (by about 1 minute) in Orange County. Bottlenecks are anticipated at the Orange-Riverside County line and at the SR-241 interchange/Gypsum Canyon interchange area. A minor bottleneck is shown at the SR-55 interchange. The main bottlenecks in Riverside County have decreased because of the completion of proposed projects (including the Initial Phase of the CIP), though some congestion is still forecasted. In the year 2030 forecast, WB bottlenecks occur at the Orange-Riverside County line and at the SR-241 interchange/Gypsum Canyon interchange area. This results in an increase in travel time within Riverside County from about 27 minutes in 2021 to about 45 minutes in 2030. The completion of Project 6 improves the minor bottleneck at the SR-55 interchange. Assuming Corridor A and the ICE are not constructed by 2035, bottlenecks appear at the Orange-Riverside County line, at the SR-241 interchange/Gypsum Canyon interchange area, and a minor bottleneck at the SR-55 interchange. With completion of the ultimate CIP project, Riverside County 2035 travel times (about 19 minutes) improve dramatically with reduction to below 2021 levels (about 27 minutes). For all forecast horizon years, travel times in Orange County remain relatively unchanged between

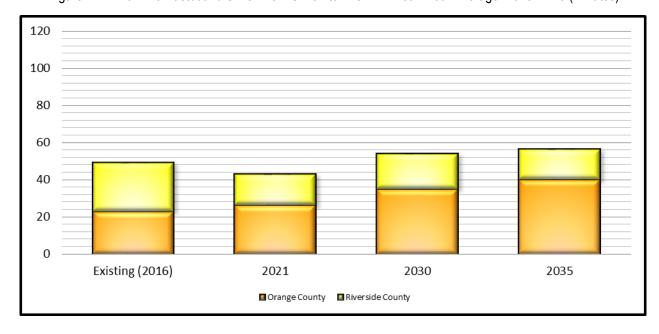
Existing (2016) and 2030 and show an increase in 2035 (approximately 5 minutes over existing) due to the growth in traffic and alleviation of bottlenecks upstream. A project to address the operational aspects for the WB SR-91 to SB SR-55 movement is included (see Concept A-4) in addition to exploring multi-modal opportunities by OCTA on, or adjacent to, the SR-91 corridor that could provide additional congestion relief.

The EB evening (p.m.) peak hour traffic analysis indicates that for the year 2021 forecasts, bottlenecks are shown just before the SR-55 interchange, at the Orange-Riverside County line, and just before the Main Street interchange. Implementation of Project 1, the Initial Phase of the CIP, results in decreased Riverside County corridor travel times from approximately 26 minutes to 17 minutes in 2021. In the year 2030 forecast, EB bottlenecks are still shown west of the SR-55 interchange at the Orange-Riverside County line, and just before the Main Street interchange, with overall travel time increasing by approximately 11 minutes compared to 2021 conditions. For the 2035 horizon year, bottlenecks appear at SR-55, at SR-241, and just before the Main Street interchange. The 2035 travel times for EB SR-91 in Riverside County are reduced due to the completion of proposed projects but gradually increase (to an additional 14 minutes) in Orange County when compared to 2021. Figures 1-1 and 1-2 below show the existing (2016) and horizon year corridor travel times by County.

120
100
80
60
40
20
Existing (2016)
2021
2030
2035

Figure 1-1 – Mainline Westbound SR-91 from I-15 to SR-57 A.M. Peak Hour Average Travel Time (Minutes)

Figure 1-2 – Mainline Eastbound SR-91 from SR-57 to I-15 P.M. Peak Hour Average Travel Time (Minutes)



# ICE STATUS SUMMARY

The ICE concept (see Concept A-3) was conceived as part of the MIS and was established as part of a suite of projects to support future peak demand volumes between Riverside and Orange Counties. The ICE was further evaluated in 2009 for financial and geotechnical feasibility. Seven (7) primary feasibility issues were considered:

Geologic, hydrogeologic/hydrologic, and geotechnical conditions.

- Corridor concepts (full tunnel and partial tunnel/partial surface road).
- Tunnel configuration.
- Tunnel excavation and support methods.
- Tunnel systems (e.g. ventilation, emergency fire system, operation building, toll system, etc.).
- Construction considerations.
- Construction, Operation & Maintenance (O&M) costs.



At the conclusion of the financial and geotechnical feasibility study in 2010, the Riverside-Orange Corridor Authority Board (ROCA) directed staff to shelve the project due to its high construction cost and the difficult economic climate, and to reevaluate the concept on an annual basis during the preparation of the SR-91 Implementation Plan.

The National Forest Service has continued monitoring of the ground water level along the preliminary alignment of the tunnel and has not found any significant changes since 2010. The technological ability to construct the large-diameter tunnels is currently available; however, the cost of tunnel boring machines (TBM) required to construct this project has not been reduced significantly.

In general, no significant changes to the seven feasibility issues considered for the ICE concept have occurred over the last seven years.

# Conclusion

An assessment of current economic conditions, lack of state and federal transportation funding; and the high construction cost is hampering the ability of OCTA and RCTC to implement this concept. Until considerable advancements are made in regards to efficient and affordable tunneling technology, and more state and federal funding are made available, the concept will remain a challenge to implement.

## **OVERVIEW**

The 2017 Plan describes projects, implementation schedules, key consideration, benefits, and costs (in 2017 dollars, or as noted) for major projects and concepts through Post-2035. Some of the projects and concepts identified in this Implementation Plan are based on the MIS that was completed in January 2006. The projects and concepts are presented based on potential implementation schedules and priorities established in the MIS and subsequent updates. The schedules for implementation of the packages of projects include 2021. 2030, and 2035. The 2021 projects are capable of being implemented through the project development process with minimal to moderate environmental constraints or are under construction. Some of the longer-range projects for 2030 and 2035 require more significant planning and environmental assessment prior to design.

Each of the project or concept improvements includes an estimated project schedule. It is important to note that implementing various time saving measures, such as design-build or contractor incentives for early completion, may potentially reduce project schedules. The implementation phases are defined as follows:

- Conceptual Engineering = Pre-Project Study Report (Pre-PSR) - Conceptual planning and engineering for project scoping and feasibility prior to initiating the PSR phase.
- Preliminary Engineering = Project Study Report (PSR) – Conceptual planning and engineering phase that allows for programming of funds.
- Environmental = Project Approval/Environmental Document (PA/ED) - The detailed concept design that provides environmental clearance for the project and programs for final design and right of way acquisition. The duration for this phase is typically 2-3 years.
- Design = Plans, Specifications and Estimates (PS&E) - Provide detailed design to contractors for construction bidding and implementation.
- Construction = The project has completed construction and will provide congestion relief to motorists.

The intent of these Implementation Plan project packages is to provide an action list for OCTA, RCTC and Caltrans to pursue in the project development process or for initiating further studies.

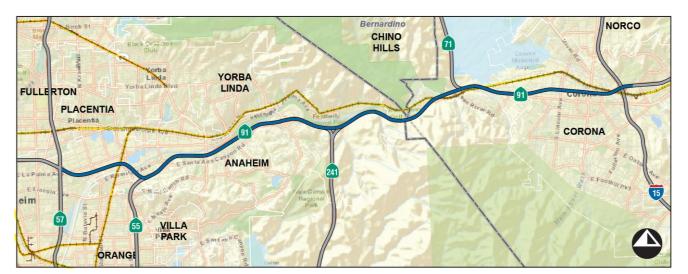


Figure 2-1 – SR-91 Project Study Area from SR-57 to I-15

The first set of projects will be completed by 2021 and includes four (4) improvements at a total cost of approximately \$1.65 billion (in 2017 dollars, or as noted). The projects include the Initial SR-91 Corridor Improvement Project (CIP) that will widen SR-91 by one GP lane in each direction east of Green River Rd, add collector-distributor (CD) roads and direct south connectors at I-15/SR-91, extend the 91 Express Lanes to I-15, and provide system/local interchange improvements; Express Bus service improvements; Metrolink Service and Station Improvements; and a SR-241/ 91 Express Connector. Further details for each of the projects are included following the summary below.

Project No.	Project Summary (Implementation Year)	Cost (\$M)
1	Initial Phase CIP: Widen SR-91 by One GP Lane in Each Direction East of Green River Rd, CD Roads and I-15/SR-91 Direct South Connector, Extension of Express Lanes to I-15 and System/Local Interchange Improvements (2017)	1,407
2	Express Bus Service Improvements (2017)	6
3	Metrolink Service and Station Improvements (2020)	55.8
4	SR-241/91 Express Connector (2021)	181
	SUBTOTAL	1,650

FULLE RTON
PLACENTIA

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Figure 2-2 - Summary of Projects for Implementation By 2021

**Anticipated Completion: 2017** 

# Project Cost Estimate\*

Total Capital Cost \$ 1,161,000,000 Support Cost \$ 246,000,000 Total Project Cost \$ 1,407,000,000

# Project Schedule\*\*

Preliminary Engineering Completed Environmental Completed Design/Construction 2013-2017

- Cost obtained for Initial Phase is from RCTC (2014 dollars)
- \*\* Schedule for Inital Phase; subsequent phase for Ultimate Project anticipated in 2035 (see Project #9)

# Project Description

The approved Project Study Report (PSR) for the SR-91 Corridor Improvement Project (CIP), from SR-241 to Pierce Street, includes the addition of a 5th general purpose lane in each direction, the addition of auxiliary lanes at various locations, additional lanes at the SR-71/SR-91 interchange (Project #5), and collector-distributor (CD) lanes at the I-15/SR-91 interchange. Subsequently, the Riverside County Transportation Commission's (RCTC) 10-Year Delivery Plan recommended the following in addition to the PSR recommended improvements: the extension of the 91 Express Lanes from the Orange County line to I-15, the construction of SR-91 (EB/WB)/I-15 (SB/NB) Express Lanes median direct connectors, and the construction of one Express Lane in each direction from the I-15/SR-91 interchange southerly to I-15/Cajalco Road, and northerly to I-15/Hidden Valley Parkway. An Express Lanes ingress/egress lane is also planned near the County Line. Due to economic conditions, a Project Phasing Plan was developed to allow an Initial Phase with reduced improvements to move forward as scheduled, with the remaining ultimate improvements to be completed later. The following is a summary of the deferred ultimate improvements: I-15/SR-91 median North Direct Connector (Project #7), and I-15 Express Lanes North to Hidden Valley Parkway (Project #9); general purpose lanes and Express Lanes from I-15 to Pierce Street; and general purpose lanes from SR-241 to SR-71. The I-15 Express Lanes to be extended from Ontario Avenue to Cajalco Road are included in RCTC's I-15 Express Lane Project with an anticipated completion in 2020.

# **Key Considerations**

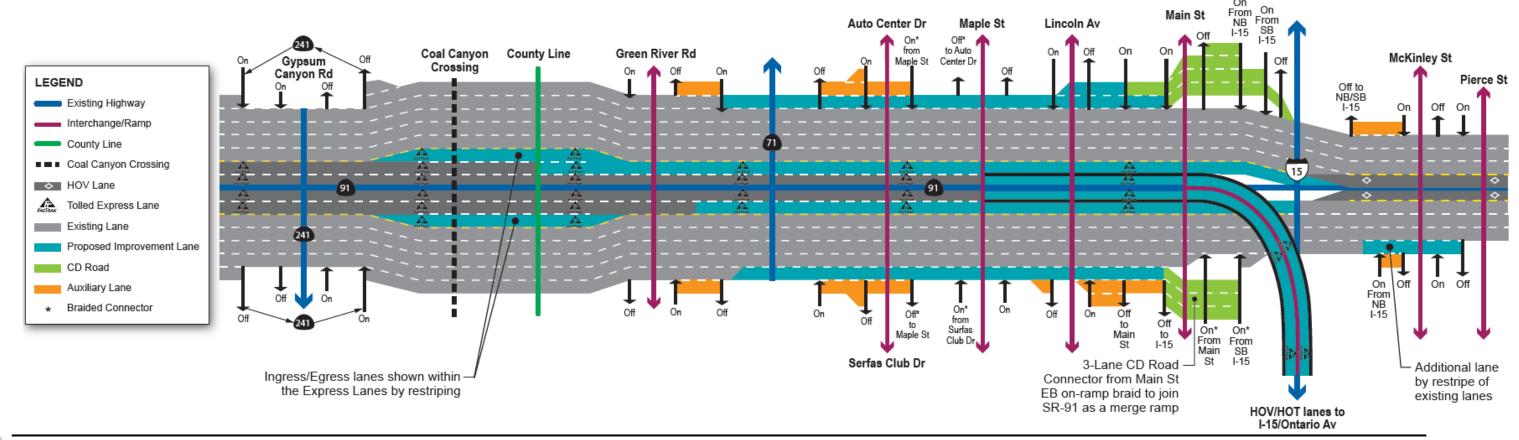
Coordination among many of the SR-91 freeway projects that overlap the project limits is critical to successfully delivering these projects on schedule and within budget. Designing to accommodate future projects is a recurring theme for each of these projects. Minimizing conflicts in scope between projects requires direct coordination between each project team. Additionally, future projects frequently have multiple alternatives under study, each with differing scope and construction footprints. Specifically, the project improvements need to continue to be coordinated with the SR-71/SR-91 Interchange (Project #5), the SR-241/91 Express Connector (Project #4), and RCTC's I-15 Express Lane Project.

#### Benefits

The Initial Phase and Ultimate CIP projects will reduce congestion and delays by providing additional SR-91 capacity from SR-241 to Pierce Street, along I-15 from SR-91 to Cajalco Road to the south, and to Hidden Valley Parkway to the north. Traffic operations will improve by eliminating or reducing weaving conflicts along SR-91 and I-15 by the use of CD roads and auxiliary lanes. The project will provide motorists a choice to use Express Lanes for a fee in exchange for time savings.

## **Current Status**

The environmental phase was completed in Fall 2012. A Design-Build contractor was selected in May 2013 and construction activities began in early 2014 for the Initial Phase. The project is anticpated to open to traffic in Spring 2017 with final project acceptance anticipated at the end of 2017.



# **Express Bus Service Improvements**

# Project No: 2

Anticipated Completion: 2017

# Project Cost Estimate\*

Total Annual Capital Cost \$ 1,000,000\*\*
Total Annual Operating Cost \$ 5,000,000\*\*

# Project Schedule Riverside/Corona to

Anaheim Resort (Planned RTA Route 200)
Temecula to FY 2017
Village at Orange (Planned RTA Route 205)
Village at Orange to Existing
Riverside/Corona (RTA Route 216)
Riverside/Corona to Existing

- \* Capital and Operating costs from OCTA and RCTC (2015 dollars)
- \*\*20-year average

South Coast Metro

## Project Description

Orange County Transportation Authority (OCTA), working with the Riverside County Transportation Commission (RCTC), and the Riverside Transit Agency (RTA), plans an expansion of Express Bus service between Riverside and Orange counties. Commuters lack direct transit connections to some Orange County employment centers, and new Express Bus service can provide this connection.

# Existing Service

OCTA has operated Route 794 since 2006 from Riverside County to Hutton Centre and South Coast Metro (shown in orange below). RTA has operated Route 216 since 2010 between the Village at Orange and Downtown Riverside (shown in red below).

#### **New Service**

FY 2017

(OCTA Route 794)

Two new Express Bus routes are planned for implementation by Fiscal Year 2017 between Riverside County and Orange County including RTA route 200 (shown in blue below) from Riverside County to Corona and to the Anaheim Resort. The route would include three AM and three PM roundtrips by three buses. RTA route 205 (shown in green below) from Temecula to the Village at Orange is proposed to include two AM and two PM roundtrips by 2 buses. Existing RTA route 216 (shown in red below) from the Riverside Downtown Terminal to the Village at Orange is planned for expansion of service from the current two buses to four buses by Fiscal Year 2023.

Upon completion of the proposed 91 Express Lanes, RCTC expects RTA to nearly double Express Bus service on SR-91. Currently, OCTA operates 15 bus trips per day on SR-91 and, based on expansion of ridership, RCTC envisions RTA adding 20 additional trips, eventually bringing the total to 35 daily trips. Service duration for this expansion will increase by 11,500 hours per year and will be served by five new RTA coaches to be procured specifically for this service, and RTA will add five more coaches by 2017.

## **Key Considerations**

Operating costs will average \$5,000,000 each year and capital costs will average \$1,000,000 per year. The cost sharing will be negotiated between Orange and Riverside counties. RCTC is committing \$5,000,000 primarily for Express Bus purchases once the Riverside County portion of the 91 Express Lanes open.

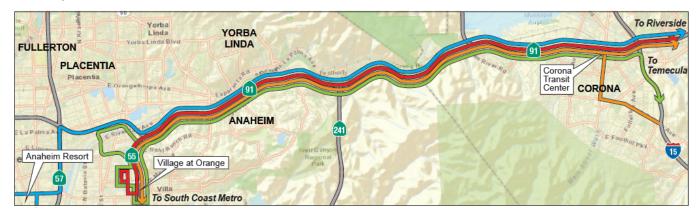
Intercounty Express Bus service is effective between locations where transit travel times by Express Bus would be more competitive than Metrolink and connecting rail feeder buses. There is some duplication of service between the existing Express Bus routes and Metrolink service. One reason customers are attracted to Express Bus service over Metrolink is that the cost is approximately 33% lower. There may be some merit to subsidizing Metrolink fares for price-sensitive transit riders in this corridor instead of keeping competitive bus service.

#### **Benefits**

Development of Express Bus services will contribute to congestion relief on SR-91.

#### **Current Status**

A cooperative agreement covering the Riverside/Corona to South Coast Metro service with Riverside County has been developed. The Riverside County to South Coast Metro Express Bus route is currently operating. Expansion of the program is dependent upon available operating funds and future financial commitments with Riverside County. The implementation dates may change based on funding availability.





# **Metrolink Service and Station Improvements**

# Project No: 3

**Anticipated Completion: 2020** 

# Project Cost Estimate\*

Anaheim Canyon Station Cost \$ 21,000,000
Placentia Station Cost \$ 34,800,000
Total OCTA Costs \$ 55,800,000

# **Project Schedule**

To be completed by 2020

 Costs from OCTA and based on projected start of construction

# **Project Description**

The Anaheim Canyon Station improvement project includes the addition of a second track, platform, extensions of the existing platform, and associated passenger amenities, including ticket vending machines, benches, canopies and signage. This project will improve the safety and on-time performance of Metrolink service, as well as improved pedestrian circulation within the station. OCTA is the lead on all phases of project development, including environmental.

The proposed Placentia Metrolink Station will be a new station on the 91/Perris Valley line. OCTA is the lead for design and construction of the projects.

# **Key Considerations**

Coordination has been ongoing with the Metrolink extension studies for the Anaheim Canyon and Placentia Station Improvements.

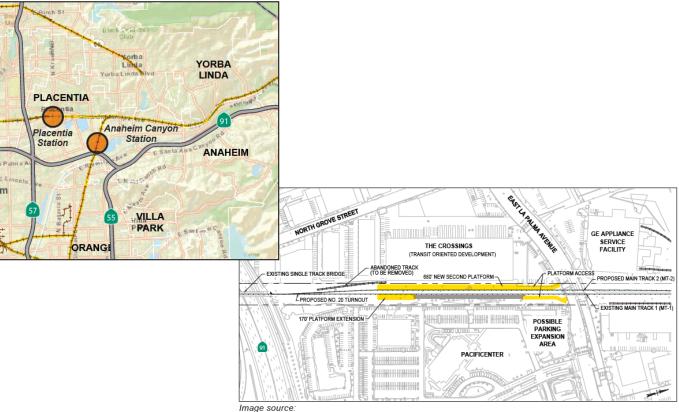
## **Benefits**

Enables development of expanded Metrolink service, improved efficiency, and fosters train ridership growth in the region which will contribute to congestion relief on SR-91.

#### **Current Status**

Preliminary plans and environmental clearance of the Anaheim Canyon Station projects were completed in early 2017. Final plans, specifications and estimates are expected to be completed in May 2019. Construction for the Anaheim Canyon Station improvements should begin in fall 2019.

Plans for the new Placentia Station platforms, station amenities, and parking are 95 percent complete. The plans are being revised to include a parking structure and are anticipated to be complete and ready to bid in fall 2017. Construction is anticipated to begin in spring 2018.



Anaheim Canyon Station Project Definition Report, February 23, 2015



**Anticipated Completion: 2021** 

# Project Cost Estimate\*

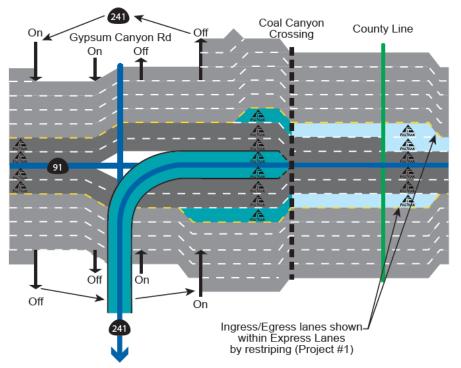
Total Project Cost \$ 181,000,000

# **Project Schedule**

Preliminary Engineering Completed Environmental 2012-2018 Design/Construction 2018-2021

\* Assumes a 2-lane connector, extending as far as Coal Canyon.

# LEGEND Existing Highway Interchange/Ramp County Line Coal Canyon Crossing Tolled Express Lane Existing Lane Proposed Improvement Lane Project #1 Improvements



# Project Description

The SR-241/91 Express Connector will carry northbound (NB) SR-241 traffic to eastbound (EB) 91 Express Lanes and carry westbound (WB) 91 Express Lanes traffic to southbound (SB) SR-241. Outside widening would be required on the south side of SR-91 for realignment of EB lanes up to the Coal Canyon Crossing.

# Key Considerations

This project was originally planned as a High Occupancy Vehicle (HOV) connector into the SR-91 HOV lane. With the implementation of the 91 Express Lanes, the project will need to carefully coordinate the traffic operations and tolling policies that will result with the convergence of the SR-241 Toll Road, the existing OCTA 91 Express Lanes, and the proposed extension of the 91 Express Lanes by RCTC. The project will follow the SR-91 CIP (Project #1) in its implementation and will need to be designed accordingly. Continuous operations of the 91 Express Lanes will be a key consideration for this project. The preliminary analysis calls for the SR-91 center median to be widened to the south to make room for a two lane (one in each direction) direct connector and associated Express Auxilliary Lanes in each direction. The project would tie into the SR-91 CIP improvements at Coal Canyon. Coordination will be conducted with local agencies to ensure project accommodates planned bicycle and trail connections per City General Plans and the OCTA Commuter Bikeways Strategic Plan.

#### Benefits

The project will provide connectivity from the 91 Express Lanes and the SR-241 Eastern Transportation Corridor System. The project improves access to SR-241 and South County for traffic that does not currently utilize the 91 Express Lanes, which also improves WB SR-91 by eliminating the need for HOV and Express Lane users to weave across four general purpose lanes to use the existing SB SR-241 connector. It will help alleviate congestion through the corridor by allowing SR-241 and 91 Express Lanes users to bypass the existing 241/91 general purpose connectors.

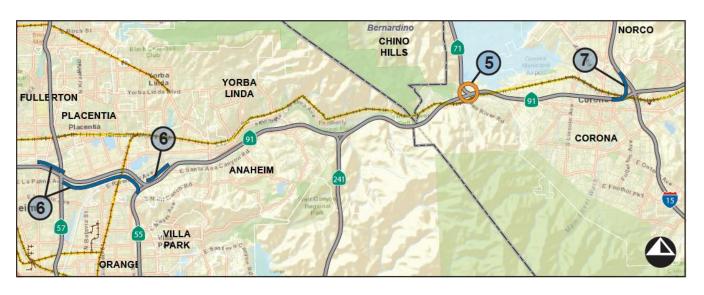
#### **Current Status**

Preliminary engineering concepts for a SR-241/91 Express Lanes direct connector have been developed by The Foothill/Eastern Transportation Corridor Agency (TCA) and Caltrans. The 91 Express Lanes Extension and SR-241 Connector Feasibility Study was completed in March 2009 and was initiated to evaluate the various alternatives. A Project Study Report was initiated in January 2011 and was completed by January 2012. The Draft Project Report and Draft Environmental Document were completed in late- 2016, and the Final Project Report and Environmental Document is anticipated to be completed in late-2017. Final Engineering is underway and anticipated to be completed in mid-2018.

Projects for implementation by 2030 include the interchange improvements at SR-71/SR-91, SR-91 widening improvements between SR-57 and SR-55, and I-15/SR-91 North Direct Connector. The 2030 projects are at least partially funded and underway in various stages of project development. OCTA, RCTC, and Caltrans have initiated preliminary planning activities for these projects to ensure readiness when local, state, or federal funding becomes available. Consequently, there may be opportunities to advance these projects if additional funding is made available. Projects for implementation by 2030 are expected to cost approximately \$650 million to \$754 million (in 2017 dollars, or as noted).

Project No.	Project Summary (Implementation Year)	Cost (\$M)
5	SR-71/SR-91 Interchange Improvements (2023)	123.4
6	SR-91 between SR-57 and SR-55 (2030)	347-450
7	I-15/SR-91 North Direct Connector (2030)	180
	SUBTOTAL	650 – 754

Figure 2-3 – Summary of Projects for Implementation By 2030



**Anticipated Completion: 2023** 

# Project Cost Estimate\*

Total Project Cost \$ 123,397,000

# **Project Schedule**

Preliminary Engineering Completed
Environmental Completed
Design Completed
Construction 2021-2023

\* Cost obtained from preliminary engineer's cost estimate (2011 dollars)

# **Project Description**

The current project includes a new two-lane direct connector flyover from eastbound (EB) SR-91 to northbound (NB) SR-71 and modifications to the existing Green River Road EB SR-91 on-ramp.

# **Key Considerations**

Project improvements must be coordinated with the following projects: the SR-91 Corridor Improvement Project (CIP) (Project #1 and #9) and the SR-241/91 Express Connector (Project #4). The Green River Road Overcrossing Replacement was completed in March 2009 (see Appendix B Project # B-1) and consisted of replacing the previously existing Green River Road Overcrossing with a new six-lane wide, 4-span overcrossing to accommodate widening of SR-91 by Projects #1, #4, and #9. The SR-91 CIP (Project #1, #9) project design-build team began construction activities in early 2014. The Project Report and Environmental Document for the SR-241/91 Express Connector (Project #4) is anticipated to be completed by late 2017.

Close coordination with the U.S. Army Corps of Engineers, U.S. Fish and Wildlife Service, and California Department of Fish and Wildlife will also be required as the connector crosses the Santa Ana River below the Prado Dam. In addition, implementation of Major Investment Study (MIS) Corridor A (Concept #A-1) within the median of SR-91 will require the need for a three-level crossing of SR-91 and the proposed SR-71 direct flyover connector. Coordination will be required with an at-grade or grade-separated managed lane ingress/egress facility that may be located near the county boundary as part of the SR-91 CIP (Project #1, #9).

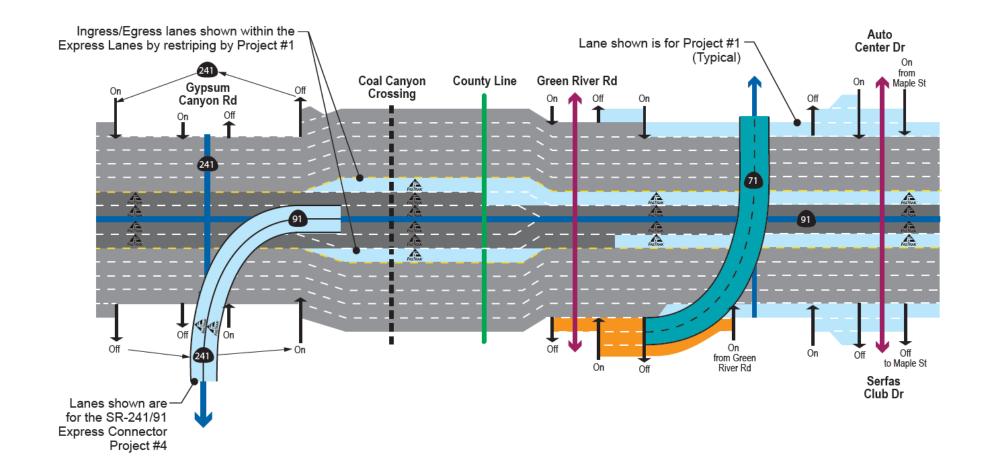
# **Benefits**

The project will provide a new direct connector improvement from EB SR-91 to NB SR-71, replacing the geometric choke point created by the existing connector. The project will also improve traffic operations and operational efficiency by eliminating or minimizing weaving conflicts through the use of auxiliary lanes.

# **Current Status**

The environmental phase was completed in June 2011. Final design was completed in 2015. Construction is deferred to 2021-2023 pending funding availability.





2017 SR-91 IMPLEMENTATION PLAN

**Anticipated Completion: 2030** 

# Project Cost Estimate\*

Total Project Cost, Low \$ 347,000,000 Total Project Cost, High \$ 450,000,000

# **Project Schedule**

Conceptual Engineering Completed
Preliminary Engineering Completed
Environmental 2015-2019
Design 2020-2022
Construction 2028-2030

# LEGEND Existing Highway Interchange/Ramp HOV Lane Tolled Express Lane Existing Lane Proposed Improvement Lane

## **Project Description**

Improve the SR-57/SR-91 interchange complex, including local interchanges, and adding capacity between SR-55 and SR-57. An improvement to NB SR-57 for an Orangethorpe Av Bypass was analyzed, but does not provide congestion relief to SR-91; therefore, is dropped from consideration. In addition, a drop on-ramp from Lakeview Av would be located between realigned WB SR-91 lanes for direct access to SB SR-55.

Specific improvements will be subject to approved plans developed in cooperation with local jurisdictions and affected communities. Improvements also include splitting the WB SR-91 Connector to SR-57 into separate exits and extending WB SR-91 lane additions through State College Blvd to connect with the auxiliary lane to Raymond Av-East St. The improvements for the Build Alternative include one EB GP lane from east of SR-57 to the SR-55 connector. One WB GP lane is added from NB SR-57 Connector through the State College Blvd interchange. An additional option was considered for WB SR-91 that included SR-57 connector metering instead of the lane additions from the SR-57 connectors; however, it did not relieve traffic congestion and is not considered further.

# **Key Considerations**

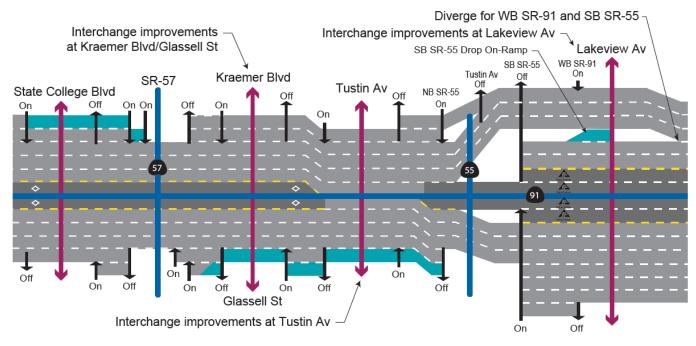
The proposed project improvements on WB and EB SR-91 may require right-of-way acquisition. A non-standard geometric cross-section will minimize the amount of acquisitions.

# **Benefits**

The proposed project improvements on WB and EB SR-91 between SR-57 and SR-55 include, among other features, adding one EB general purpose lane to achieve lane balancing. The project improvements will reduce congestion and delay.

#### **Current Status**

The project improvement for EB SR-91 widening and for improvements to SR-57/SR-91, Lakeview and SR-55/SR-91 were studied by the SR-91 Feasibility Study, which was completed in June 2009. Preliminary engineering was completed in 2014 and the Environmental phase began in early 2015. The proposed improvements are included in the Measure M2 program through the Environmental phase.



Anticipated Completion: By 2030

# Project Cost Estimate\*

Total Project Cost \$ 180,000,000

# Project Schedule\*\*

Preliminary Engineering 2018-2019 Environmental 2018-2019 Design/Construction TBD

\* Cost from RCTC (2017 Dollars)

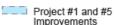
# LEGEND Existing Highway Interchange/Ramp ♦ HOV Lane



Tolled Express Lane



Improvement Lane



Braided Connector

# **Project Description**

The Project Approval and Environmental Document (PA/ED) for the SR-91 Corridor Improvement Project (CIP), from SR-241 to Pierce Street, included the addition of a 5th lane in each direction, the addition of auxiliary lanes at various locations, the addition of collector-distributor (CD) lanes at the I-15/SR-91 interchange, the extension of the 91 Express Lanes from the Orange County line to I-15, the construction of a SR-91 Express Lanes median direct connector to and from I-15 South, a SR-91 Express Lanes median direct connector to and from I-15 North (North Direct Connector, the subject project), and the construction of one Express Lane in each direction from the I-15/SR-91 interchange southerly to I-15/Cajalco Road (now part of RCTC I-15 Express Lanes Project [ELP]), and easterly to east of McKinley Street. Due to economic conditions, a Project Phasing Plan was developed to allow an Initial Phase (Project #1), with reduced improvements, to move forward as scheduled, with the remaining ultimate improvements to be completed later. Subsequently, the proposed I-15/SR-91 median North Direct Connector improvements have been pulled out from the CIP as a standalone project to be implemented prior to the Ultimate CIP (Project #9). The I-15 Express Lanes to be extended from Ontario Avenue to Cajalco Road are included in RCTC's I-15 Express Lane Project with an anticipated completion date in 2020.

# **Key Considerations**

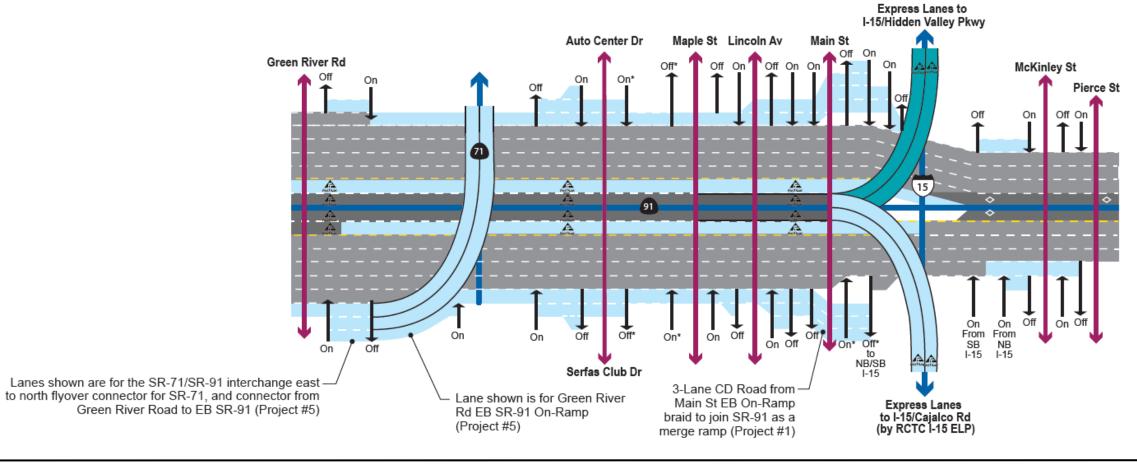
Coordination among many of the SR-91 freeway projects that overlap the project limits is critical to successfully delivering these projects on schedule and within budget. Designing to accommodate future projects is a recurring theme for each of these projects. Minimizing conflicts in scope between projects requires direct coordination between each project team. Additionally, future projects frequently have multiple alternatives under study, each with differing scope and construction footprints. Specifically, the project improvements need to continue to be coordinated with the Initial CIP (Project #1), the SR-71/SR-91 interchange (Project #5), the SR-241/91 Express Connector (Project #4), and RCTC's I-15 Express Lanes Project.

## **Benefits**

The I-15/SR-91 North Direct Connector project will reduce congestion and operational delays by providing direct median access between SR-91 and I-15 Express Lanes. Traffic operation will improve by eliminating weaving conflicts along SR-91 and I-15 by the use of the direct connectors. The project will provide motorists a choice to use the Express Lanes Connector for a fee in exchange for time savings.

# **Current Status**

Preliminary engineering is complete as a component of the CIP project, but will be revisited at a future date as a standalone project. The Ultimate CIP Project, which includes the I-15/SR-91 North Direct Connector, is currently discussed in the environmental document for the Initial Phase that was completed in 2012. However, separate standalone environmental documentation will be prepared.



2017 SR-91 IMPLEMENTATION PLAN 18 Projects for implementation by 2035 focus on longer-lead time projects and include a potential new interchange or overcrossing at Fairmont Boulevard; and the Ultimate SR-91 CIP that includes widening SR-91 by one GP lane in each direction from SR-241 to SR-71 and SR-91 improvements east of I-15.

Project No.	Project Summary (Implementation Year)	Cost (\$M)
8	Fairmont Boulevard Improvements (By 2035)	76.8
9	Ultimate CIP: Widen SR-91 by One GP Lane in Each Direction from SR-241 to SR-71, and SR-91 Improvements East of I-15 (2035)	TBD
	SUBTOTAL	77+

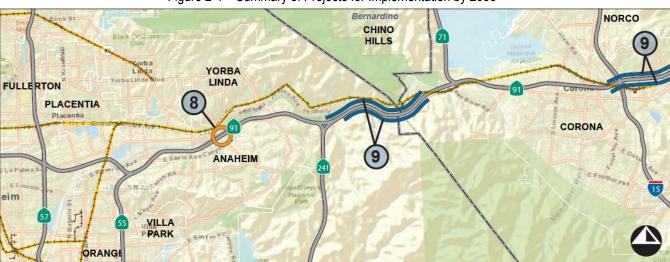


Figure 2-4 – Summary of Projects for Implementation by 2035

Anticipated Completion: By 2035

## Project Cost Estimate\*

 Capital Cost
 \$ 67,800,000

 Support Cost
 \$ 9,000,000

 Total Project Cost
 \$ 76,800,000

#### **Project Schedule**

Conceptual Engineering Completed
Preliminary Engineering TBD
Environmental TBD
Design TBD
Construction TBD

\* Costs from Feasibility Study (2009 dollars). R/W cost is undetermined at this time. Cost does not include potential impact to Santa Ana River.

# LEGEND Existing Highway Interchange/Ramp → HOV Lane Tolled Express Lane Existing Lane Proposed Improvement Lane

# **Project Description**

The project would provide a new interchange with SR-91 at Fairmont Boulevard. On and off ramps will connect Fairmont Boulevard from the north to eastbound (EB) and westbound (WB) SR-91. The proposed interchange does not include a vehicular Fairmont Boulevard connection to Santa Ana Canyon Road to the south.

A pedestrian/bicycle connection is also proposed between La Palma Avenue and Santa Ana Canyon Road. This bridge and pathway will allow for direct Santa Ana River Trail access from both Anaheim south of SR-91 and from Yorba Linda.

# **Key Considerations**

Interchange spacing and weaving issues (to SR-55) need to be evaluated. Widening of SR-91 may be needed to accommodate interchange ramps. Proximity of the Santa Ana River may require that the WB ramp junction be located north of the river. New connection requirements and interchange spacing needs to be considered. Ramp and bridge placement needs to take pedestrian/bicycle bridge into account, or incorporate the pedestrian/bike path into the design beyond the vehicular access limits of the project.

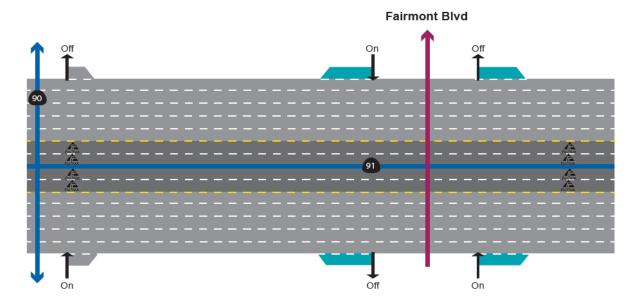
## **Benefits**

The interchange is expected to relieve congestion at Imperial Highway (SR-90), Lakeview Avenue, and Weir Canyon Road Interchanges. Preliminary traffic modeling shows a 10-15% decrease in volumes at Weir Canyon and SR-90 interchanges with the interchange alternative.

# **Current Status**

The City of Anaheim completed a conceptual engineering study in December 2009 for the interchange. Multiple alternatives have been developed as part of the conceptual engineering study. Bicycle/pedestrian bridge is currently in initial planning stages. Project development is pending funding identification.

OCTA is currently studying multiple conceptual alternatives for intermediate access to the 91 Express Lanes. Alternatives may include different ingress and egress options near Fairmont Boulevard. Results of this study will be presented to OCTA Committee and Board in July 2017. The Plan will be updated as necessary in the future with study results.



# Ultimate CIP: Widen SR-91 by One GP Lane in Each Direction from SR-241 to SR-71, and SR-91 Improvements East of I-15

# Project No: 9

**Anticipated Completion: 2035** 

# Project Cost Estimate\* To Be Determined

# Project Schedule\*\*

Preliminary Engineering Environmental Design/Construction

\* Schedule for Ultimate Project anticipated by 2035

**TBD** 

TBD

TBD

# LEGEND

Existing Highway

Interchange/Ramp

County Line

■■ Coal Canyon Crossing

HOV Lane

Tolled Express Lane

Existing Lane

Proposed Improvement Lane

Auxiliary Lane

Project #1, #4, #5 and #7 Improvements

\* Braided Connector

# **Project Description**

The Project Approval and Environmental Document (PA/ED) for the SR-91 Corridor Improvement Project (CIP), from SR-241 to Pierce Street, included the addition of a 5th lane in each direction, the addition of auxiliary lanes at various locations, the addition of collector-distributor (CD) lanes at the I-15/SR-91 interchange, the extension of the 91 Express Lanes from the Orange County line to I-15, the construction of a SR-91 Express Lanes median direct connector to and from I-15 North (North Direct Connector, Project #7), and the construction of one Express Lane in each direction from the I-15/SR-91 interchange southerly to I-15/Cajalco Road (now part of RCTC I-15 Express Lanes Project [ELP]), and easterly to east of McKinley Street. Due to economic conditions, a Project Phasing Plan was developed to allow an Initial Phase (Project #1), with reduced improvements, to move forward as scheduled, with the remaining ultimate improvements to be completed later. The following is a summary of the proposed ultimate CIP improvements: SR-91 general purpose lanes from I-15 to Pierce Street; SR-91 general purpose lanes from SR-241 to Green River Road; and construction of one Express Lane in each direction from I-15 to east of McKinley Street. Ultimate project widens all SR-91 lanes to standard lane and shoulder widths from SR-241 to SR-71. These Ultimate improvements are the subject of this project. The I-15 Express Lanes to be extended from Ontario Avenue to Cajalco Road are included in RCTC's I-15 Express Lanes Project with an anticipated completion date in 2020. The SR-91 Express Lanes median direct connector to and from I-15 North (North Direct Connector) is now a separate project (Project #7),

# **Key Considerations**

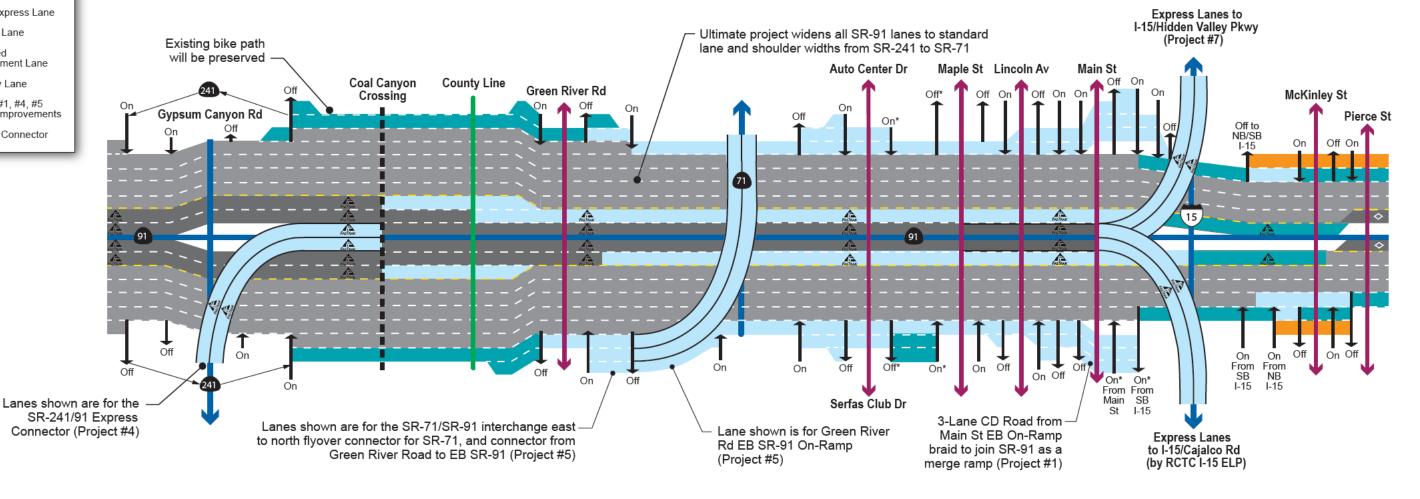
Coordination among many of the SR-91 freeway projects that overlap the project limits is critical to successfully delivering these projects on schedule and within budget. Designing to accommodate future projects is a recurring theme for each of these projects. Minimizing conflicts in scope between projects requires direct coordination between each project team. Additionally, future projects frequently have multiple alternatives under study, each with differing scope and construction footprints. Specifically, the project improvements need to continue to be coordinated with the Initial CIP (Project #1), the SR-71/SR-91 interchange (Project #5), the SR-241/91 Express Connector (Project #4), SR-91/I-15 North Direct Connector (Project #7), and RCTC's I-15 Express Lanes Project.

#### **Benefits**

The Initial Phase and Ultimate CIP projects will reduce congestion and delays by providing additional SR-91 capacity from SR-241 to Pierce Street and along I-15 from SR-91 to Cajalco Road to the south and to Hidden Valley Parkway to the north. Traffic operation will improve by eliminating or reducing weaving conflicts along SR-91 and I-15 by the use of CD roads and auxiliary lanes. The project will provide motorists a choice to use Express Lanes for a fee in exchange for time savings.

## **Current Status**

Preliminary engineering is complete but may need to be revisited at a future date. The Ultimate Project is currently discussed in the environmental document for the Initial Phase that was completed in 2012.



2017 SR-91 Implementation Plan

# SECTION 3: APPENDIX A - POST-2035 AND CONCEPTUAL PROJECTS

Concepts for potential Post-2035 implementation (potentially earlier if funding becomes available) focus on longer-lead time projects. This multi-billion dollar program may include: an elevated 4-lane facility (MIS Corridor A) from SR-241 to I-15; the Anaheim to Ontario International Airport Maglev High Speed Rail; the Irvine-Corona Expressway (ICE) 4-lane facility from SR-241/SR-133 to I-15/Cajalco Road (formerly known as MIS Corridor B), WB SR-91 to SB SR-55 Connector Improvements, and EB SR-91 Fifth Lane Addition at SR-241 These potential concepts include significant environmental constraints and right of way requirements in addition to requiring a significant amount of planning, design, and future policy and public input. The MIS Corridor A concept may incorporate projects being developed in the earlier programs as concept components.

Appendix Concept No.	Concept Summary (Implementation Year)	Cost (\$M)
A-1	Elevated 4-Lane Facility (MIS Corridor A) from SR-241 to I-15 (Post-2035)	2,720
A-2	Anaheim to Ontario International Airport Maglev High Speed Rail (Post-2035)	2,770-3,200
A-3	Irvine-Corona Expressway (ICE) 4-Lane Facility from SR-241/SR-133 to I-15/Cajalco Road (Post-2035)	8,855
A-4	WB SR-91 to SB SR-55 Connector Improvements (Post-2035)	75-150
A-5	EB SR-91 Fifth Lane Addition at SR-241	31
	SUBTOTAL	14,451-14,956

Bernardino NORCO CHINO HILLS YORBA FULLERTON **PLACENTIA** Placenti CORONA ANAHEIM eim VILLA ICE Corridor PPARK To/From SR-241/SR-133

Figure 3-1 – Summary of Concepts for Post-2035 Implementation

# Elevated 4-Lane Facility (MIS Corridor A) from SR-241 to I-15

# Concept No: A-1

Anticipated Completion: Post-2035

# Concept Cost Estimate\*\*

Capital Cost\* \$1,488,000,000
Support Cost (25%) \$372,000,000
R/W Cost \$860,000,000
Total Project Cost \$2,720,000,000

#### Concept Schedule

Conceptual Engineering	TBD
Preliminary Engineering	TBD
Environmental	TBD
Design	TBD
Construction	TBD

- Capital costs include \$160M for environmental mitigation excluding corresponding support cost, which is included in support cost estimate
- \*\* Costs derived from Riverside County -Orange County MIS, January 2006 (2005 dollars)

# **Concept Description**

The improvements primarily consist of constructing a new 4-lane elevated expressway near or within the Santa Ana Canyon with freeway-to-freeway connectors at SR-241 and I-15. The facility may include managed lanes and potential reversible operations.

# **Key Considerations**

Choice of alignment will be key to determining net capacity increase. Extensive right-of-way (R/W) will be required to implement the improvements if the alignment is not in the SR-91 corridor. When median connector projects or HOV/HOT projects are constructed and this 4-lane elevated facility is proposed within the median of SR-91 through Corona, then extensive managed lane closures would be required during construction (thus temporarily reducing SR-91 capacity during construction).

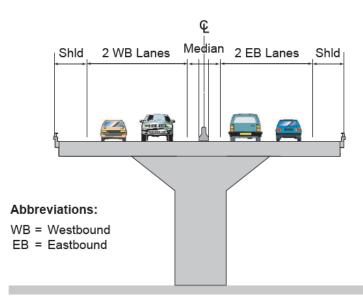
An alternative could be studied for the median Corridor A viaduct along with reduced SR-91 geometric standards to minimize R/W impacts. Also, direct connectors (such as for High Occupancy Vehicle (HOV) / High Occupancy Toll (HOT) at I-15/SR-91) to/from the median could be precluded by Maglev columns located within the same median area. Caltrans and Maglev highway R/W, maintenance, safety, and operations considerations would need to be analyzed if shared use with a Maglev facility were pursued. Additional mitigation costs may be required for improvements to SR-241 and SR-133 as a result of additional Corridor traffic volumes. Corridor A as managed lanes, with the extension of 91 Express Lanes to I-15, this project concept may affect traffic distribution due to "parallel" tolled facilities.

#### Benefits

The concept would provide significant congestion relief by allowing vehicles to bypass the at-grade freeway lanes and local arterial interchanges between SR-241 and I-15. Connections are proposed directly between SR-91, SR-241, and I-15.

# **Current Status**

This concept is identified in the Riverside County - Orange County Major Investment Study (MIS) as part of the Locally Preferred Strategy to improve mobility between Riverside County and Orange County. No project development work is planned at this time



Elevated 4-Lane Facility (MIS Corridor A) Cross-Section

# Anaheim to Ontario International Airport Maglev High Speed Rail

# Concept No: A-2

Anticipated Completion: 2035

# Concept Cost Estimate\*

Total Capital Cost, Low \$ 2,770,000,000 Total Capital Cost, High \$ 3,200,000,000

# Concept Schedule

To be determined

 Concept costs from American Magline Group (2012 dollars)

# **Concept Description**

Proposals for a new super-speed train corridor from Anaheim to Ontario are included in this concept. This concept includes an alternative that would use SR-91 right-of-way, or would be aligned adjacent to SR-91 right-of-way, or could potentially be co-located with the Major Investment Study (MIS) Corridor A (Concept #A-1) alignment. Another alignment opportunity is being investigated along SR-57.

# **Key Considerations**

Alternative alignment impacts to SR-91 right-of-way envelope and/or Santa Ana River are undetermined. The choice of alignment will potentially impact MIS Corridor A (Concept #A-1). Right-of-way (R/W) will be required to implement the improvements. Potential considerations for co-locating the Magnetic Levitation (Maglev) train adjacent to Corridor A (and also SR-91) include providing a two-column structure with a barrier between the trains and vehicles. Caltrans and Maglev highway

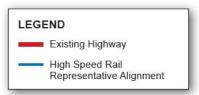
R/W, maintenance, safety, and operations considerations would need to be analyzed if shared use with a Maglev facility were pursued. See the MIS Corridor A project for additional considerations. Coordination with Metrolink improvements will be required.

# **Benefits**

The concept would provide congestion relief by providing a direct high-speed/high-capacity connection with Ontario International Airport for Orange County air passengers and business next-day deliveries. Maglev will make the trip in just 14.5 minutes. Relieves congestion on SR-91 by providing additional capacity in the corridor.

# **Current Status**

Preliminary design, engineering and Phases 1 and 2 of a Preliminary Environmental Impact Statement/Environmental Impact Statement (PEIS/EIS) are completed. Congress has approved \$45M in SAFETEA-LU for the environmental phase of the project. The Anaheim to Ontario segment is included in the "Constrained" Plan of the Southern California Association of Governments (SCAG) Regional Transportation Plan (RTP) passed in April 2012. Construction funding of up to \$7 billion has been identified through a loan commitment from the China Export-Import Bank.





REPRESENTATIVE ALIGNMENT SHOWN FOR ILLUSTRATIVE PURPOSES ONLY



# Irvine-Corona Expressway (ICE) 4-Lane Facility from SR-241/SR-133 to I-15/Cajalco Road

# Concept No: A-3

**Anticipated Completion: Post-2035** 

## Concept Cost Estimate\*

 Capital Cost
 \$ 7,675,000,000

 Support Cost
 \$ 880,000,000

 R/W Cost
 \$ 300,000,000

 Total Project Cost
 \$ 8,855,000,000

# Concept Schedule

Geotechnical Feasibility Completed
Preliminary Engineering TBD
Environmental TBD
Design TBD
Construction TBD

 Costs derived from the Feasibility Evaluation Report (2009 dollars)

# **Concept Description**

The improvements primarily consist of constructing a highway and rail facility through the Cleveland National Forest with freeway-to-freeway connectors at SR-241/SR-133 and I-15/Cajalco Road. The facility would essentially be a continuation of SR-133 on the west end of the corridor, to I-15 on the east end.

# **Key Considerations**

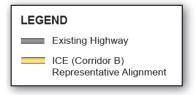
The tunnel concept is technically feasible based on the geotechnical investigation completed in December 2009. The initial project phase would be the construction of one 2-lane highway tunnel and one rail tunnel. The second project phase would include construction of a second 2-lane highway tunnel. Additional technical studies and geotechnical borings would be needed to refine the tunnel alignments and grades. Costs associated with the Irvine-Corona Expressway (ICE) tunnels are based on the Feasibility Evaluation Report completed in December 2009. A financial analysis will be needed for the construction, operations and toll requirements of the ICE tunnels.

#### **Benefits**

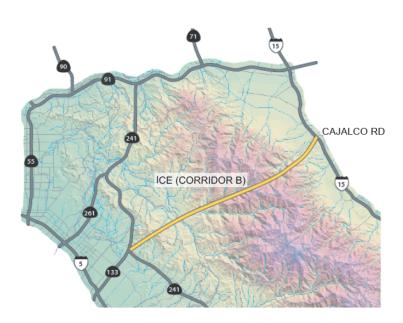
The concept would provide significant congestion relief by providing an alternative route between Orange and Riverside counties and would allow vehicles to bypass SR-91 between SR-241 and I-15. The concept would not disrupt SR-91 traffic during construction and would allow for additional route selection for incident management, emergency evacuation, and for continuity of the highway network by linking SR-133 to I-15.

#### **Current Status**

On August 27, 2010 the Riverside Orange Corridor Authority Board took action to defer additional study of the ICE concept until such time as financial considerations improve and/or technological advancements warrant reexamination. Review of the concept shall be done annually through the SR-91 Implementation Plan update to determine if any of the major assumptions with regard to financial considerations, private sector interest, or technological advancements have changed to make the tunnel financially viable. (See "ICE status summary" for further discussion).



**NOTE**: REPRESENTATIVE ALIGNMENT SHOWN FOR ILLUSTRATIVE PURPOSES ONLY





# Concept No: A-4

Anticipated Completion: Post-2035

# Concept Cost Estimate\*

Total Project Cost, Low \$75,000,000 Total Project Cost, High \$150,000,000

# Concept Schedule

Conceptual Engineering	TDD
Conceptual Engineering	TBD
Preliminary Engineering	TBD
Environmental	TBD
Design	TBD
Construction	TBD

**Note:** Project costs derived from the SR-91 PSR/PDS between SR-57 and SR-55 (2014 Dollars), and excludes support and R/W costs.

## Concept Description

The project consists of operational improvements by modifying the connector to SB SR-55 from WB SR-91. The improvements would extend to Lakeview Avenue to the east and would include a new connector from WB SR-91 to SB SR-55 as a potential right-hand exit.

# **Key Considerations**

Right-of-way impacts, detailed SR-55/SR-91 interchange improvements, and downstream impacts to SR-55 require further evaluation in a subsequent phase of project development. Conceptual design of SR-55/SR-91 would be coordinated with completed improvements at SR-91 and Tustin Avenue (Project #B-5), and with the SR-91 Environmental Study Improvements from SR-57 to SR-55 (Project #6).

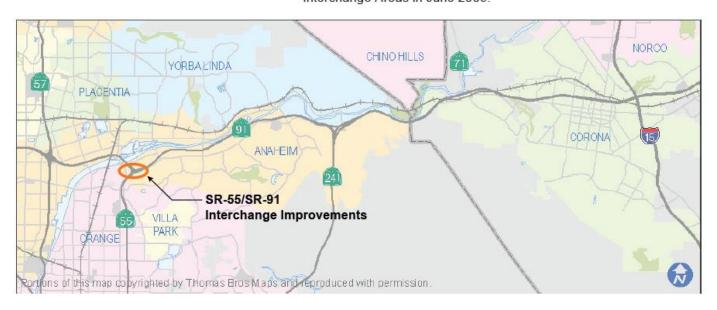
The study for Project #6 is currently being conducted which includes the SR-55/SR-91 interchange area, however, that project's objective is to primarily improve operations of the SR-91 between SR-55 and SR-57. Operational enhancements between SR-55 and Lakeview Avenue by Project #6 may provide some benefit for SR-55/SR-91 by addressing WB SR-91 weaving issues.

#### Benefits

Interchange improvements are anticipated to provide congestion relief for SR-91 traffic and potentially improve the connection from WB SR-91 to SB SR-55.

# **Current Status**

SR-55/SR-91 project information was derived from the Final Alternatives Evaluation and Refinement Report, December 2005, by the Riverside County - Orange County Major Investment Study (MIS). Focused SR-91/SR-55 conceptual engineering needs to be scheduled. However, initial conceptual engineering was also studied as part of the SR-91 Feasibility Study Between State Route 57 and State Route 55 Interchange Areas in June 2009.



# Concept No: A-5

**Anticipated Completion: TBD** 

# Concept Cost Estimate\*

Capital Cost \$ 25,000,000
Support Cost (25%) \$ 6,250,000
R/W Cost \$ 0
Total Project Cost \$ 31,250,000

# **Concept Schedule**

Conceptual Engineering TBD
Preliminary Engineering TBD
Environmental TBD
Design TBD
Construction TBD

\* This project currently does not have an identified funding source(s) for any of the project development phases; however, District 12 has indicated this is one of its top priority projects.

# **LEGEND**

Existing Highway



Tolled Express Lane

Existing Lane

Proposed Improvement Lane

Project #3 Improvements

# Concept Description

The location of the proposed EB SR-91 fifth general purpose (GP) lane addition (The Segment) is on EB SR-91 from Weir Canyon Road to the NB SR-241 Connector. The Segment consists of 4 (four) GP lanes and 2 (two) managed lanes (91 Express Lanes).

Upstream (westerly) from The Segment the EB SR-91 has 5 GP lanes and the 5th lane drops to the SB SR-241 Connector as some traffic volume exits to the SB SR-241. Downstream from The Segment the EB SR-91 gains the 5th lane back as the NB SR-241 Connector merges with SR-91 in a dedicated lane addition. This 5th lane continues beyond the Riverside County line providing enhanced mobility.

# Key Considerations

This segment with 4 GP lanes might be creating a traffic choke point due to the decrease of capacity, potentially contributing to significant traffic delays passing through this segment along with other traffic issues such as queue jumping, weaving, merging and operational speed differential. However, additional traffic from NB SR-241 to EB SR-91 and Gypsum Canyon Rd on-ramp suggest balancing the number of lanes should be carefully examined. As such, additional capacity will enhance EB freeway operations along this Segment.

## **Benefits**

- Extends the existing 5th EB GP lane easterly and ties it to the existing 5th lane downstream. This could provide capacity enhancement and may result in removing an existing choke point. Significant delay savings is anticipated.
- 2. Potentially eliminate queue jumping in this area from EB SR-91 as well as Weir Canyon Rd.
- 3. Potentially reduce speed differential between through lanes, thus creating a more balanced flow.
- Potentially provide lane balance at high traffic demand area.

# 

## **Current Status**

Additional traffic analysis and study is required to confirm the benefits to EB SR-91 by the proposed improvements. This location was identified by Caltrans as a high congestion location in the County. The concept is intended to improve the choke point that exists due to the presence of a 4 lane segment between 5 lane freeway segments. This project currently does not have an identified funding source for any of the project development phases; however, this concept is a District 12 top priority project.

# SECTION 4: \_\_\_APPENDIX B - COMPLETED PROJECT EXHIBITS

The following exhibits represent completed projects from previous Plans since 2006, and are intended to be used as a reference to illustrate the progress made since the inception of the Plan. Note: some projects listed in the Plan as completed (see Section 1, Project Accomplishments) are not included herein since there was no exhibit created or necessary for use with prior Plans (such as for restriping projects, various safety enhancements, minor operational improvements, etc.).

Appendix Project No.	Project Improvements	Constructed
B-1	Green River Road Overcrossing Replacement	March 2009
B-2	North Main Street Corona Metrolink Station Parking Structure	June 2009
B-3	Eastbound Lane Addition from SR-241 to SR-71	September 2010
B-4	Widen SR-91 between SR-55 and SR-241 by Adding a 5th GP Lane in Each Direction	December 2012
B-5	SR-91 WB Lane at Tustin Avenue	April 2016
B-6	Metrolink Service Improvements	June 2016

# **Green River Road Overcrossing Replacement**

# Appendix Project No: B-1 Actual Completion: March 2009

# **Project Costs**

 Capital Cost
 \$ 21,000,000

 Support Cost
 \$ 3,000,000

 R/W Cost
 \$301,000

 Total Project Cost
 \$ 24,301,000

# **Project Schedule**

Preliminary Engineering Completed
Environmental Completed
Design Completed
Construction Completed

# **Project Schedule Caltrans Equivalents:**

Preliminary Engineering = PID Environmental = PA/ED Design = PS&E

#### Abbreviations:

CD = Collector Distributor Lane FTR = Future HOV = High Occupancy Vehicle SHLD = Shoulder

# **Project Description**

Improvements primarily consist of replacing the existing Green River Road overcrossing with a new six-lane wide, 4-span overcrossing to accommodate future widening of SR-91. The interior spans will accommodate up to eight mainline lanes in each direction including two HOV lanes. The exterior spans can accommodate two lanes, either for auxiliary lanes or collector distributor roads. Entrance and exit ramps will be realigned and widened to accommodate the new bridge, yet the interchange will retain its current configuration. New signals will be installed at the ramp intersections. Ramp and bridge improvements will be constructed within existing right of way.

# **Key Considerations**

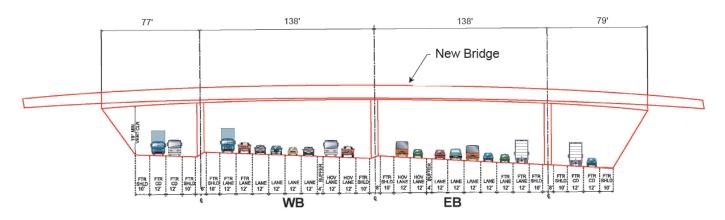
Design interface is required with the Eastbound Lane Addition from SR-241 to SR-71, SR-71/SR-91 Interchange Improvements, SR-91 Corridor Improvement Project, and SR-241/SR-91 HOV/HOT Connector.

## **Benefits**

The project will improve the level of service at ramp and local street intersections at the interchange. Improvements will reduce ramp queues that extend into the freeway's general purpose lanes, thus contributing to congestion relief on SR-91.

# **Current Status**

The project began construction in March 2007 and was completed in March 2009.



GREEN RIVER BRIDGE CROSS-SECTION

NOTE: All dimensions are approximate



# **North Main Street Corona Metrolink Station Parking Structure**

# Appendix Project No: B-2 Actual Completion: June 2009

# **Project Costs**

 Capital Cost
 \$ 20,000,000

 Support Cost
 \$ 5,000,000

 R/W Cost
 \$0

 Total Project Cost
 \$ 25,000,000

# **Project Schedule**

Preliminary Engineering Completed
Environmental Completed
Design Completed
Construction Completed

# **Project Description**

The project provides a six level parking structure with 1,065 parking stalls. The construction is within the existing North Main Street Metrolink station property in Corona.

# **Key Considerations**

Proposed improvements were constructed within existing right of way. Currently there are 700 users of the facility, 200 more that were previously able to accomodate. Additionally RCTC has opened up the lot to park and ride carpools and vanpools and has issued over 120 permits for carpoolers to use the expanded station. This shows an added benefit of supporting carpooling as well as transit to offset congestion on SR-91.

## **Benefits**

Demand for parking currently exceeds the capacity at the North Main Street Corona station. New parking capacity will allow Metrolink ridership to increase thereby diverting vehicle trips from SR-91.

#### **Current Status**

Construction was initiated in January 2008 and was completed in June 2009. The project was funded with Federal Congestion Management and Air Quality (CMAQ) funds.





# Eastbound Lane Addition from SR-241 to SR-71

# Appendix Project No: B-3

Actual Completion: September 2010

# **Project Cost Estimate**

 Capital Cost
 \$ 41,000,000

 Support Cost
 \$ 8,000,000

 R/W Cost
 \$ 2,200,000

 Total Project Cost
 \$ 51,200,000

# **Project Schedule**

Preliminary Engineering Completed
Environmental Completed
Design Completed
Construction Completed

# **Project Description**

The project will provide an additional eastbound (EB) lane from the SR-91/SR-241 interchange to the SR-71/SR-91 interchange and will widen all EB lanes and shoulders to standard widths.

# **Key Considerations**

Coordination with the SR-91 Corridor Improvement Projects (Project #3 and #11) will be required. Staged construction would be required for all ramp reconstruction and freeway widening. Freeway operations would most likely be affected by this project, however, freeway lane closures are not anticipated. An EB concrete shoulder will be constructed with a 12 foot width to provide for future widening as contemplated by Project #3 and #11.

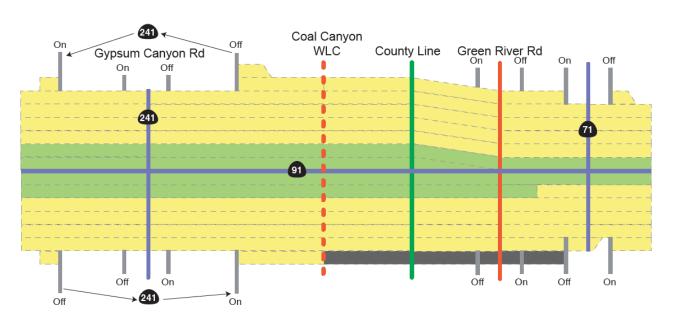
## **Benefits**

The lane addition would help to alleviate the weaving condition between SR-241 and SR-71, as well as remove vehicles from the SR-91 mainline that would be exiting at Green River Road and SR-71.

# **Current Status**

Funding is from the American Recovery and Reinvestment Act (ARRA) with \$71.44M approved, and the balance of project costs are from other sources. Construction began in late 2009 and was completed in September 2010.







# Widen SR-91 between SR-55 and SR-241 by Adding a 5th GP Lane in Each Direction

# Appendix Project No: B-4 Actual Completion: January 2013

## **Project Costs**

 Capital Cost
 \$ 65,005,000

 Support Cost
 \$ 19,639,000

 R/W Cost
 \$ 573,000

 Total Project Cost
 \$ 85,217,000

# **Project Schedule**

Preliminary Engineering Completed
Environmental Completed
Design Completed
Construction Completed

# **Project Description**

This project proposes capacity and operational improvements by adding one general purpose (GP) lane on eastbound (EB) SR-91 from the SR-55/SR-91 connector to east of the Weir Canyon Road interchange and on westbound (WB) SR-91 from just east of Weir Canyon Road interchange to the Imperial Highway (SR-90) interchange. Additionally, this project would facilitate truck traffic approaching the truck scales in both directions.

#### **Key Considerations**

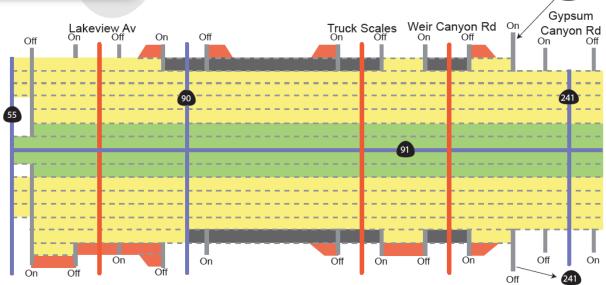
Caltrans is not considering relocation of the truck scales at this time.

## **Benefits**

Alleviates congestion on WB SR-91 by eliminating the lane drop at the truck scales and providing a continuous GP lane to SR-90. Alleviates congestion on EB SR-91 by eliminating the lane drop for northbound (NB) SR-55 at SR-91 by providing an auxiliary lane to Lakeview Avenue, and at SR-90 by providing a continuous GP lane through Weir Canyon



Construction was completed in January 2013. The project received \$22M of Corridor Mobility Improvement Account (CMIA) funding and \$74M of State Transportation Improvement Program (STIP) Augmentation funds.



NOTE: FAIRMONT BLVD IS CONTINGENT UPON IMPLEMENTATION OF THE PROJECT



# Appendix Project No: B-5 Actual Completion: April 2016

# **Project Cost Estimate\***

 Capital Cost
 \$ 22,218,000

 Support Cost
 \$ 16,382,000

 R/W Cost
 \$ 4,682,000

 Total Project Cost
 \$ 43,282,000

# **Project Schedule**

Preliminary Engineering Completed
Environmental Completed
Design Completed
Construction Completed

# **Project Description**

The project will add a westbound (WB) auxiliary lane on SR-91 beginning at the northbound (NB) SR-55 to WB SR-91 connector through the Tustin Avenue interchange. This project includes approximately 1.1 lane miles.

# **Key Considerations**

Build Alternative 3 was selected from the Project Study Report (PSR), On Westbound (WB) SR-91 Auxiliary Lane from the Northbound (NB) SR-55/WB SR-91 Connector to the Tustin Avenue Interchange, and requires additional right-of-way. City of Anaheim utilities are within close proximity of the proposed widening section. Widening of the Santa Ana River bridge is required. Coordination with the City of Anaheim occurred for widening of Tustin Avenue and the WB SR-91 Off-Ramp that was completed in early 2011.

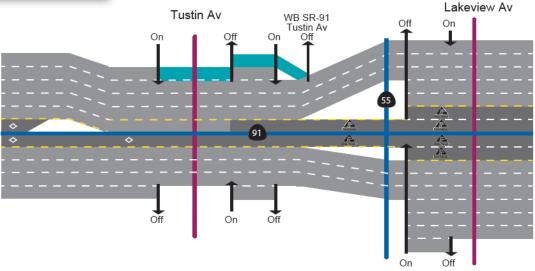
#### Benefits

The project would reduce or eliminate operational problems and deficiencies on this section of WB SR-91 including weaving and merging maneuvers. This project would also address choke-point conditions, which are caused primarily by extensive weaving between the NB SR-55 to WB SR-91 connector and the WB SR-91 off-ramp to Tustin Avenue.

## **Current Status**

Preliminary engineering was completed and approved by Caltrans. The environmental phase was completed in November 2010, and design was completed in mid-2013. Construction was initiated in February 2014. The project received \$14M from the Proposition 1B State-Local Partnership Program (SLPP), \$14M from Measure M, with the balance from Regional Improvement Program (RIP) funds. Contract acceptance and open to traffic in May 2016.







# Appendix Project No: B-6 Actual Completion: 2016

# Project Cost Estimate\*

 IEOC Service Cost
 \$ 1,160,000

 Perris Valley Line Cost
 \$ 248,000,000

 Total Metrolink Costs
 \$ 249,160,000

# Project Schedule Complete 2016

\* Costs from OCTA and RCTC (in 2015 dollars)

# **Project Description**

Orange County Transportation Authority (OCTA) and the Riverside County Transportation Commission (RCTC) are coordinating on the implementation of additional commuter rail service on the Inland Empire – Orange County (IEOC) Line, which operates between Oceanside and San Bernardino. The ongoing success of the IEOC Line service and significant freeway construction on parallel corridors would bolster potential growth on Metrolink. Currently, there are sixteen (16) daily trains that run on the IEOC Line and nine (9) trains running on the 91 Line for a total of 25 daily trains. There will be an additional two IEOC roundtrips by late 2015. The long-term service improvements will include 24 IEOC trains by 2030.

Construction began in October 2013 and was opened to riders in early in early 2016 on the \$248,300,000 Perris Valley Line (PVL), which will expand Metrolink commuter rail service on the 91 Line (Riverside to Los Angeles, via Fullerton). The new service will extend

24 miles from downtown Riverside to south Perris and will add four new stations along the route. The PVL is expected to open to riders by December 2015. The project is located within the right of way of the existing San Jacinto Branch Line through Riverside, Moreno Valley and Perris. The PVL is the first extension of Metrolink service since the Antelope Valley Line was built in 1994. The initial schedule (December 2015) has nine trains through to Los Angeles and 12 between Perris and Riverside.

# **Key Considerations**

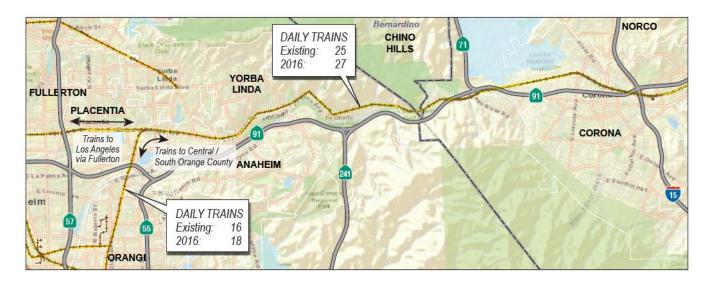
The long-term plan (by 2030) adds more service by constructing additional stations. The City of Anaheim is also proposing Anaheim Canyon Station improvements for a second track and platform to be implemented as part of the long-term plan. The City of Placentia is currently in the environmental phase for a new Metrolink commuter rail passenger station and parking lot to be constructed as part of the long-term plan.

## Benefits

Enables development of expanded Metrolink service and improves efficiency, which will contribute to congestion relief on SR-91.

#### **Current Status**

Two additional IEOC Line roundtrips were added in late 2015 and nine trains from the expanded PVL were added early 2016.





SECTION 5: REFERENCES

The following documents and resources were used in the development of the 2017 Plan. Data was provided by OCTA, RCTC, Caltrans Districts 8 and 12, Transportation Corridor Agencies (TCA), other agencies and online resources.

Measure M Next 10 Delivery Plan (Next 10 Plan), November 14, 2016

Riverside Transit Agency, Ten-Year Transit Network Plan, January 22, 2015

PSR-PDS on Route 91 Between SR-57 and SR-55, October 2014

PS&E for "Westbound State Route 91 Auxiliary Lane from the NB SR-55/WB SR-91 Connector to the Tustin Avenue Interchange", 2014

PS&E for Initial SR-91 CIP Project, 2014

California Transportation Commission, Corridor Mobility Improvement Account (CMIA), Amended December 2012

M2020 Plan (Measure M), September 2012

PSR-PDS for SR-241/SR-91 Connector, January 2012

Project Report and Environmental Document (EIR/EIS) for SR-91 CIP from SR-241 to Pierce Street Project, October 2012

PS&E "On State Route 91 Between the SR-91/SR-55 Interchange and the SR-91/SR-241 Interchange in Orange County", April 2011

Corridor System Management Plan (CSMP) Orange County SR-91 Corridor Final Report, August 2010

Project Study Report/Project Report "Right of Way Relinquishment on Westbound State Route 91 Between Weir Canyon Road and Coal Canyon", May 2010

SR-91/Fairmont Boulevard Feasibility Study, December 2009

Feasibility Evaluation Report for Irvine-Corona Expressway Tunnels, December 2009

Plans, Specifications and Estimates (PS&E) for Eastbound SR-91 lane addition from SR-241 to SR-71, May 2009

PSR "On State Route 91 Between the SR-91/SR-55 Interchange and the SR-91/SR-241 Interchange in Orange County", April 2009

91 Express Lanes Extension and State Route 241 Connector Feasibility Study, March 2009

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