

National Surface Transportation Policy and Revenue Study Commission

Steve Heminger
Executive Director, MTC
February 2008



Commissioners

Mary Peters Secretary of Transportation — Chairperson

Jack Schenendorf Of Counsel, Covington & Burling — Vice Chair

Frank Busalacchi Wisconsin Secretary of Transportation

Maria Cino Deputy Secretary of Transportation

Rick Geddes Director of Undergraduate Studies, Cornell University

Steve Heminger Executive Director, Metropolitan Transportation Commission

Frank McArdle General Contractors Association of New York

Steve Odland Chairman and CEO, Office Depot

Patrick Quinn Chairman, American Trucking Association

Matt Rose CEO, Burlington Northern Santa Fe Railroad

Tom Skancke CEO, The Skancke Company

Paul Weyrich Chairman and CEO, Free Congress Foundation



Statutory Mandate

- Study current condition and future needs of surface transportation system
- Evaluate short-tem sources for Highway Trust
 Fund revenues and long-term alternatives to
 replace or supplement fuel tax
- Frame policy and funding recommendations for 15-, 30-, and 50-year time horizons
- Report to Congress by January 1,2008



Field Hearings

September 20-21, 2006
 Dallas, TX

November 15–16, 2006
 New York, NY Memphis, TN

February 21–22, 2007 Los Angeles, CA Atlanta, GA

March 19, 2007 Washington, DC

April 18–19, 2007 Chicago, IL
 Minneapolis, MN



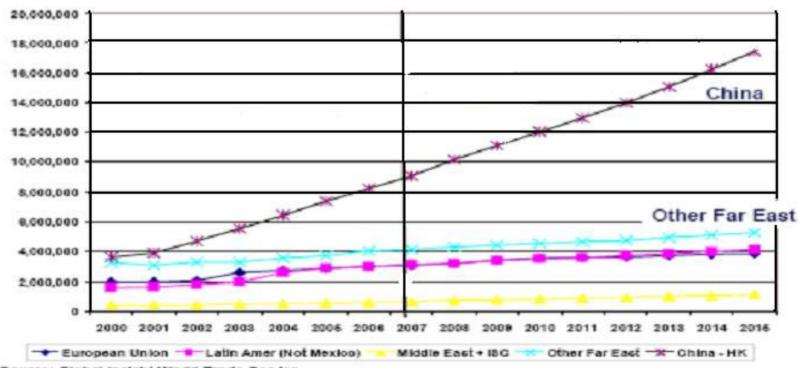
Freight



China was 33% of US imports in 2000 and will be 50% by 2010

U.S. TEU imports will slow to 6.3% in 2007, and 8.3% in 2008. Chinese imports will grow fastest (10% on average).

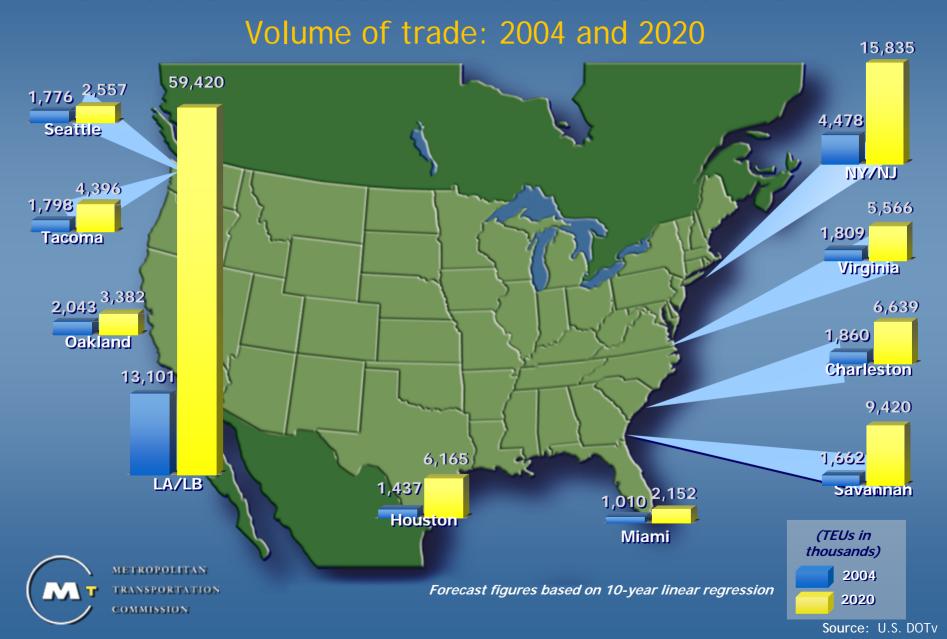




Source: Global Insight World Trade Service

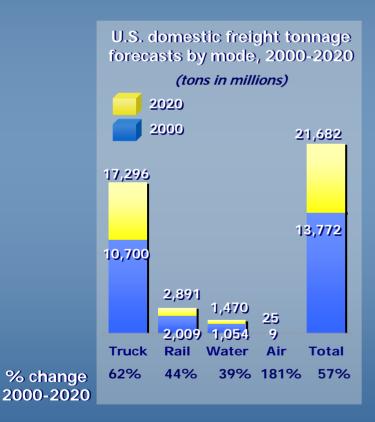


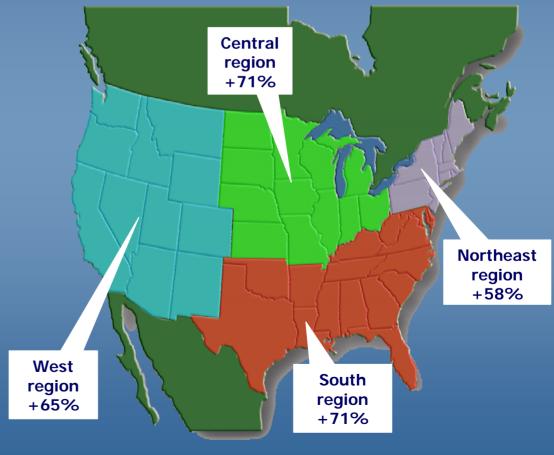
Dramatic Increase in U.S. Maritime Trade



More trade means more domestic freight movements

U.S. domestic freight tonnage growth forecast, 2000-2020

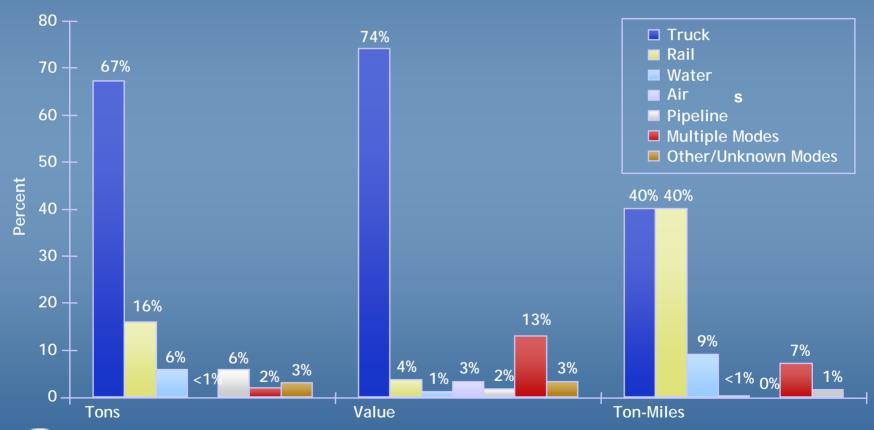






Freight Tons, Value, and Ton-Miles, 2002

Trucking dominates domestic freight movement; rail is critical to the movement of bulky, lower-value commodities and for heavy shipments moving long distances

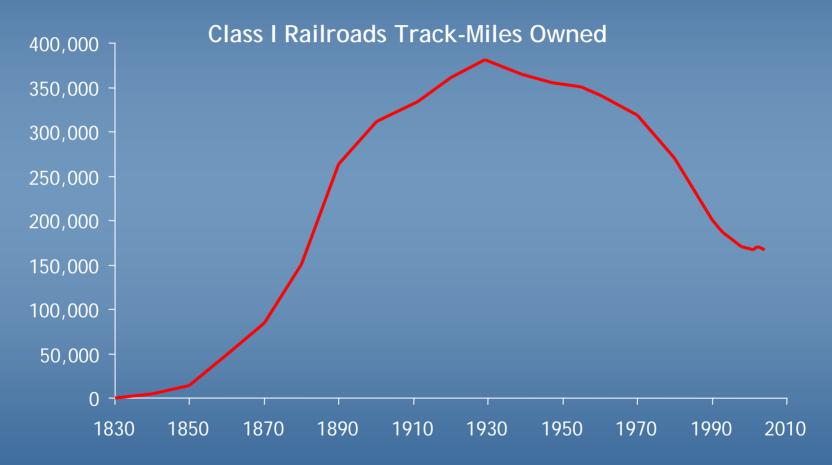




Source: Bureau of Transportation Statistics and U.S. Census Bureau, "2002 Economic Census, Transportation, 2002 Commodity Flow Survey," Table 1b.

Rail Network Today

Today's rail network has been rationalized and downsized to a core network that is descended directly from the 19th Century design





Metro Mobility



In Congestion for At Least 40 Hours Annually







Cascadia

The vision for Cascadia links Seartle, Porcland, and Vancouver, Beitish Columbia with high-speed rail, while protecting the area's unique and pristine environment. Other strategies highlight these cities' shared high-tech compensacies, commitment to environmental untainability, and creative clusters in film, music, and green building.

Northern California

The high quality of life, cultural facilities, and environmental assets of the Northern California region make it an attractive – and expensive – place to live. How can sustainable land use strategies he employed while limiting the skyrocketing cost of living?



With some of the largest ports in the nation, the economy of Southern California is closely tied to the logistics and good movement industry. This region is taking aggressive action to build infrastructure that enhances its role as a global gateway while providing opportunities for its fast growing native-born and immagrant populations.

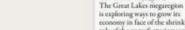
Arizona Sun Corridor

The San Corridor is equivalent to ladium in size and population but will add another Indiana's worth will add another Indiana's worth or residents by 20-40. Located in a desert environment, Phoenix and Tucson – the megaregion's biggest metropolitan regions – have instituted water coosservation requirements and are promoting the use of desert landscaping. These efforts provide the two metros with enough water for perhaps up to twenty million people, preparing the San Corridor for current and future growth.



Texas Triangle

By 2050 about 35 million people, or 70 percent of the population of Texas, will live in the metropolitan areas that compose the Texas Triangle. Three of the nation's 10 largest cities are in the Triangle, including Houseon, which has a port that handles more foreign romange than any other in the U.S. Cultraral cohesion creates the potential for collaboration among the metro regions of the Triangle to address land use, transportation, and environmental concerns.



occosomy in face of the shrinking role of the manufacturing sector. The region's sasers include the environmental resources and amenities of the Great Lakes and a strong research and cultural tradition tied to its leading public universities.

Great Lakes



The Northeast is a powerhouse of density and economic output, producing 20 percent of the nation's Gross Domestic Product with 18 percent of the population and only two percent of the nation's land area. Over the nest generation, the Northeast will add 18 million new residents. This population growth will demand infrastructure investments and economic growth to accommodate these new residents while preserving quality of life.

Piedmont Atlantic

The low cost of living and high quality of life to the Southeast are two reasons for this megaregion's booming population, which is anchored by Arlanes but stretches east to Rakeigh, North Carolina and west to Birmingham, Alabama. The region is facing challenges associated with its growing population, such as increased traffic congestion, runaway land consumption, and inadequate infrastructure, which it hopes to address with sustainable solutions.

Motro Area Population

150,000 to

1 million

1 to 3

million

3 to 6

million

10 Emerging Megaregions

Gulf Coast The devastation of Hurricanes Karrina

and Ritz and the displacement of victims along the I-IO corridor high-lighted the overfrommenta, transportation, and economic links of the Gulf Coast. Despite the recent destruction, the region is expected to grow due to the continued in-migration of retirees from the Madwest.



The Florida megaregion is one of the fastest growing in the nation and possesses a wealth of diversity, with six of every 10 new residents in the last decade coming from foreign countries. It is both dense and populous, with the major international city of Miami acting as a gateway to Latin America. Responds strategies to protect the Everglades have preserved the natural heritage of the state.

Source: America 2050

Metro Areas Greater Than 1 Million



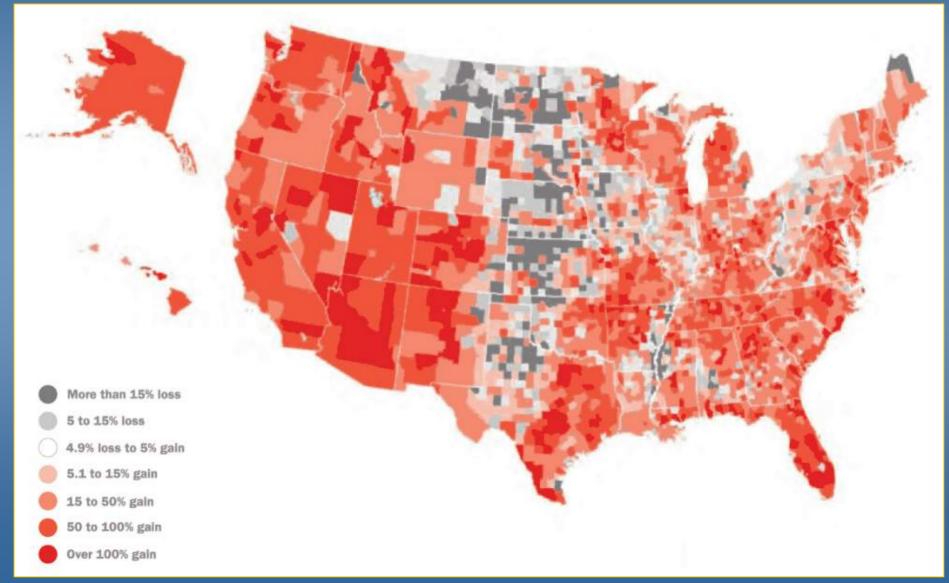
Source: U.S. Census

Metros Capture Huge Market Share

	10 Megaregions	Metro Areas >1 Million
1 Share of U.S. Population	68%	58%
2 Share of Traffic Congestion	92%	97%
3 Share of GDP	78%	61%
4 Share of Transit Ridership	93%	92%
5 Share of Population Exposure to Criteria Pollutants	94%	88%



U.S. Population Change, 2000–2050

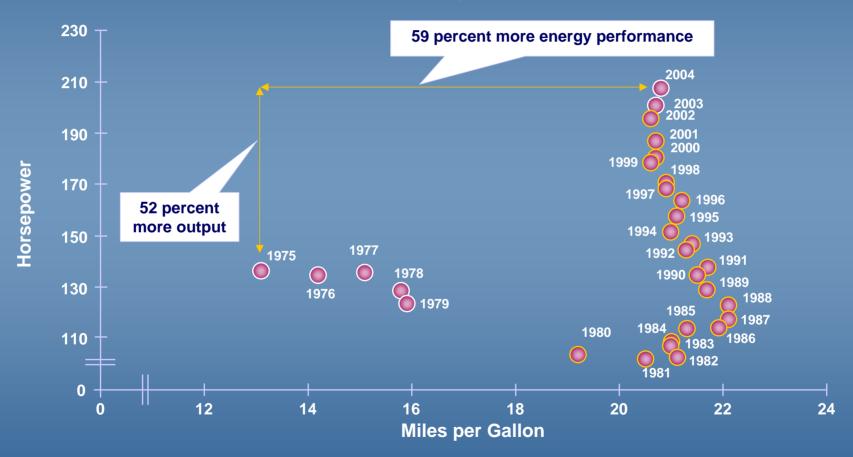


Fuel Efficiency ("Energy Independence")



U.S. Fuel Economy for New Light-Duty Vehicles

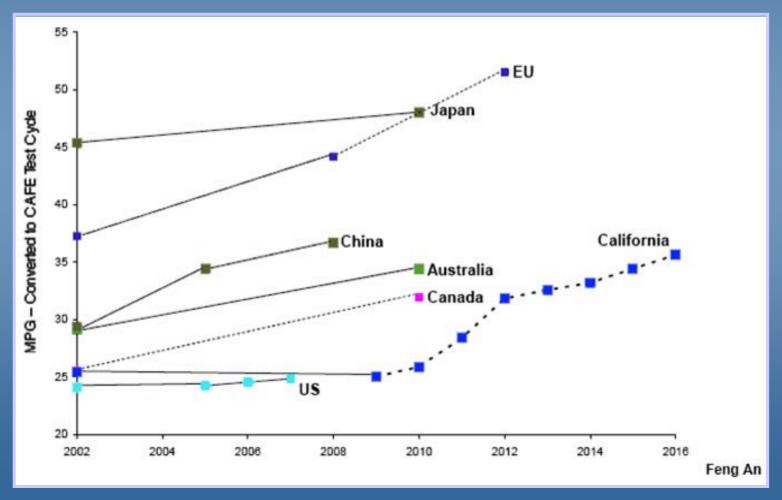
1975-2004 Model Years Sales-Weighted Horsepower and MPG



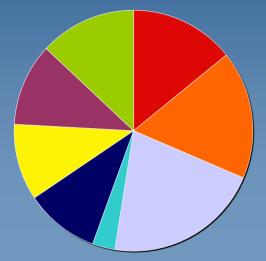


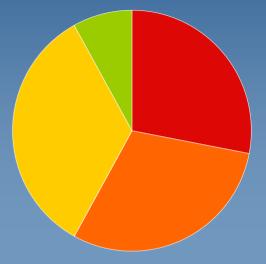
International Fuel Economy Comparison

Comparison of fleet average fuel economy and GHG emission standards for new-sale light-duty vehicles



World and U.S. Greenhouse Gas Emissions Compared



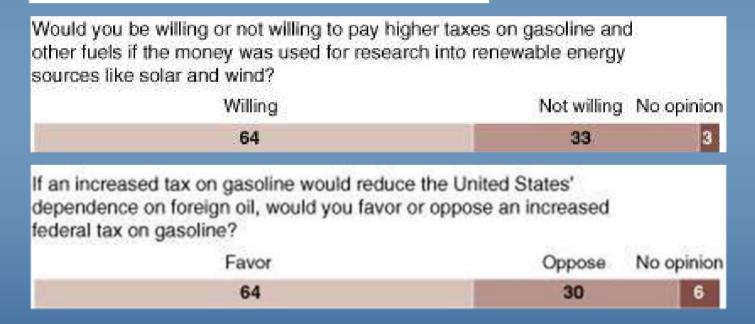


World		U.S.
14%	Transportation	28%
17%	Industrial	30%
22%	Power Stations	NA
3%	Waste Disposal/Treatment	NA
10%	Land Use & Biomass Burning	NA
10%	Residential & Commercial	34%
11%	Fossil Fuel Production	NA
13%	Agricultural Byproducts	8%

Sources: US DOE and EPA

Is the Public Ready for Change?

Views on the Environment



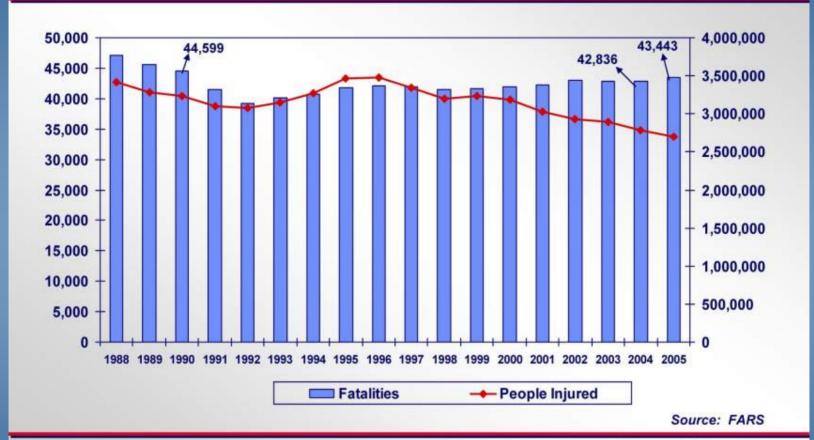


Safety





People Killed and Injured In Traffic Crashes, by Year



NCSA

2005 Annual Assessment of Motor Vehicle Crashes

Released August 22, 2006

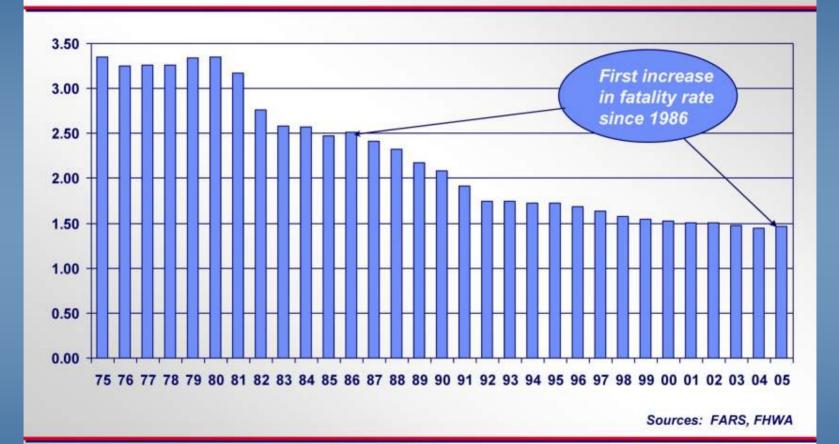
NHTSA's National Center for Statistics & Analysis

8





Fatality Rate Per 100 Million VMT, by Year



NCSA

2005 Annual Assessment of Motor Vehicle Crashes

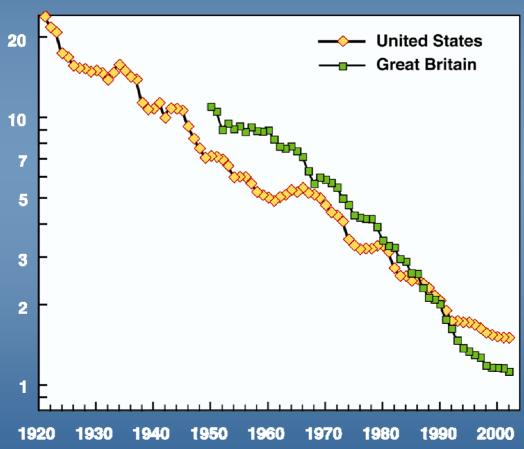
Released August 22, 2006

NHTSA's National Center for Statistics & Analysis

10

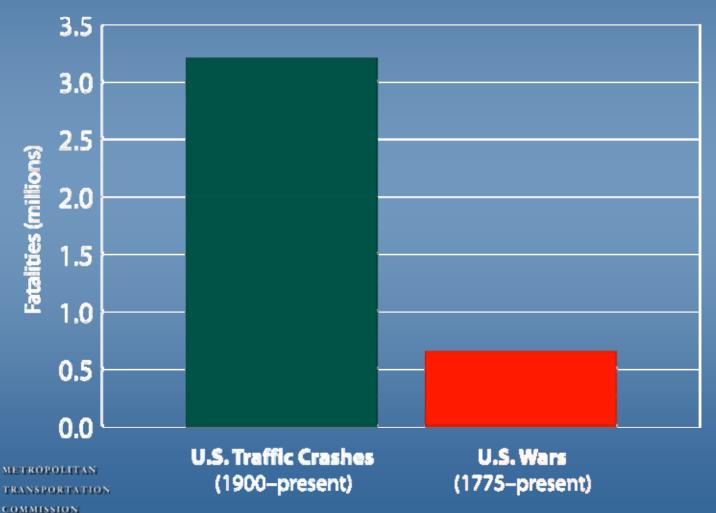


U.S. and G.B. Traffic Fatalities Per 100 Million VMT





U.S. Traffic Deaths Far Exceed Casualties of War



What's Broken?



Environmental Impact Statement

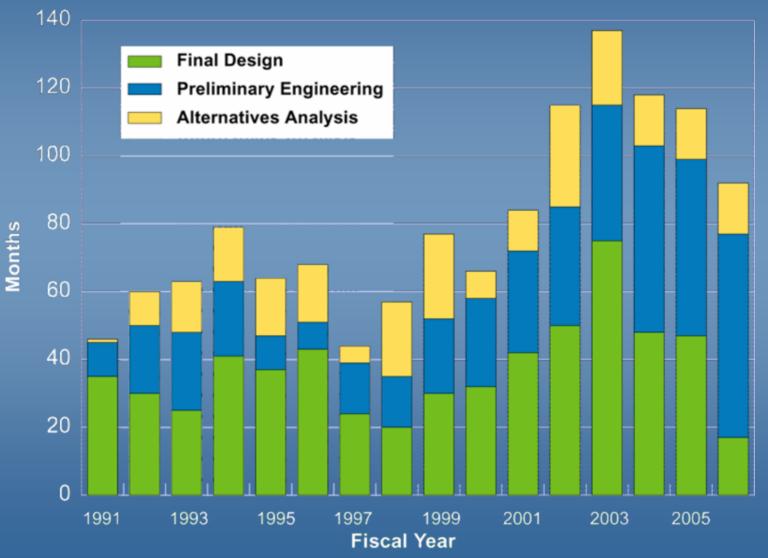
Processing Time (FY 1998–2006)





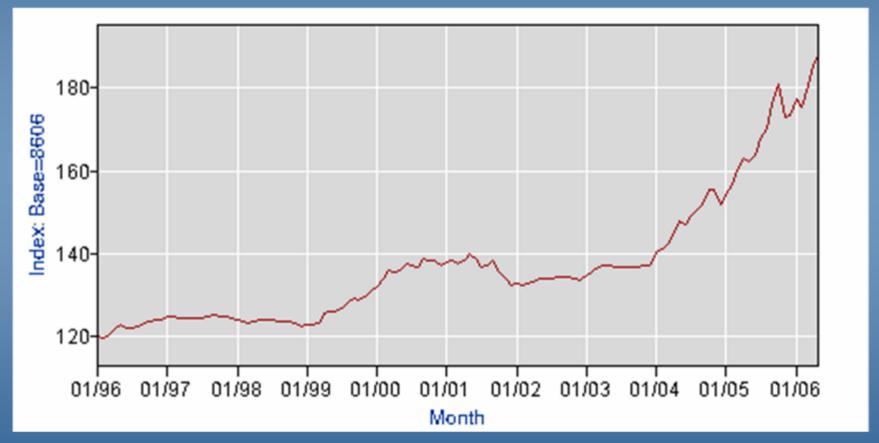
Source: FHWA

Length of Time to Complete the New Starts Process



Source: Holland & Knight

Street and Highway Construction Costs Have Increased Dramatically Over the Past Few Years

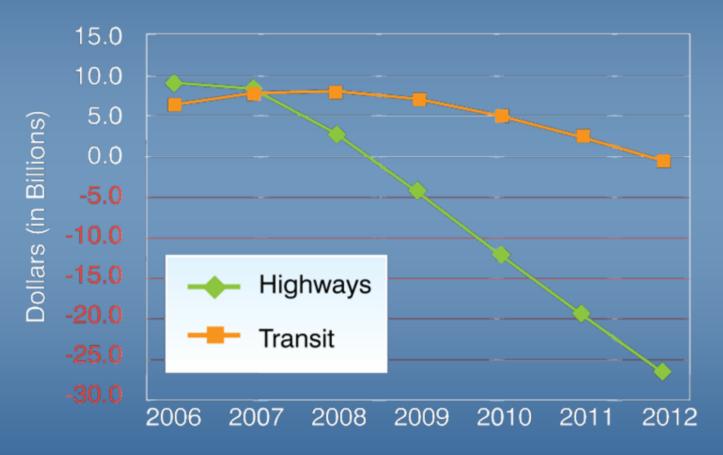




Finance

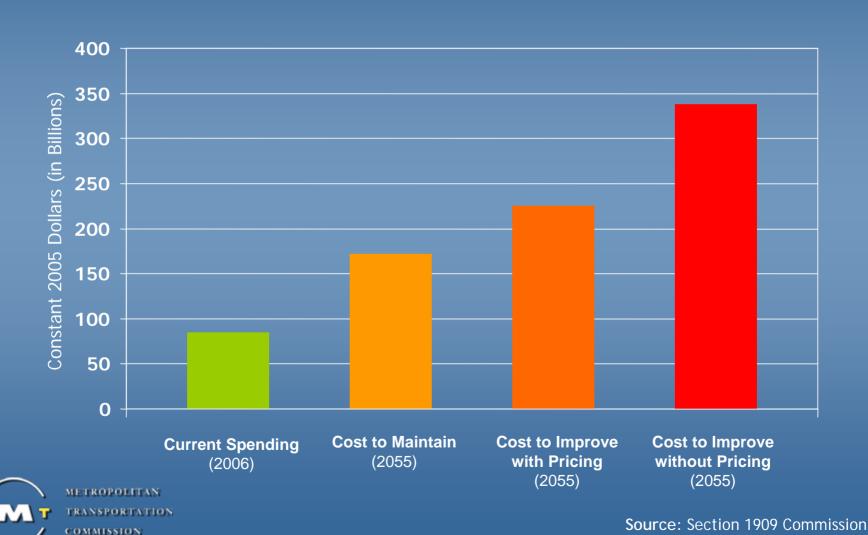


Projected Highway and Transit Account Balances Through 2012





Annual National Funding Gap



- 1. The federal surface transportation program should <u>not</u> be reauthorized in its current form. Instead, we should make a new beginning.
- 2. The federal program should be performance-driven, outcome-based, generally mode-neutral, and refocused to pursue objectives of genuine national interest.



3. The 108 separate highway, transit, railroad, and safety funding categories in federal law should be consolidated into the following 10 new federal programs:

Current Federal Surface Transportation Programs		
Federal Highway Administration	62 programs	
Federal Transit Administration	20 programs	
Federal Railroad Administration	6 programs	
National Highway Traffic Safey Administration 12 programs		
Federal Motor Carrier Safey Administration	8 programs	
Total	108 programs	

Proposed Federal Surface Transportation Programs

- 1. Rebuilding America state of good repair
- Global Competitiveness gateways and goods movement
- Metropolitan Mobility congestion relief in major urban areas
- Connecting America connections to smaller cities and towns
- Intercity Passenger Rail regional networksin high growth corridors
- 6. Highway Safety incentives to save lives
- Environmental Stewardship both human and natural environments
- Energy Security development of alternative transportation fuels
- Federal Lands providing public access on federal property
- Research & Development a coherent national research program

4. The various modal administrations of the U.S. Department of Transportation should be reorganized into functional units.

U.K. Model		
Former	New	
Road	City/Regional Networks	
Rail	National Networks	
Air	International	
Sea	Networks	



5. Congress should establish an independent National Surface Transportation Commission (NASTRAC). The new federal commission would perform two principal planning and financial functions as shown below:

Create plans with stakeholders based on standards and outcomes (Lead institutions)

Submit plans to USDOT

(Lead institutions)

Submit consolidated plan to NASTRAC (USDOT)

Allocate funds to projects

(State and local governments)

revenue recommendations

(Congress)

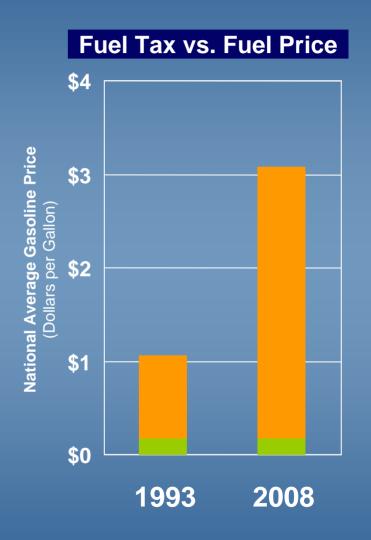
Approve consolidated national strategic plan and develop revenue recommendations

(NASTRAC)

- 6. The project delivery process should be reformed by retaining all current environmental safeguards, but significantly shortening the time it takes to complete reviews and obtain permits.
- 7. The annual investment shortfall to improve the condition and performance of all modes of surface transportation highway, bridge, public transit, freight rail, and intercity passenger rail ranges between \$140-250 billion.



8. To address this investment shortfall by providing the traditional federal share of 40% of total transportation capital funding, the federal fuel tax needs to be raised by 25-40 cents per gallon. This rate increase should be indexed to the construction cost index and phased in over a period of years.



State Gasoline Tax Rates including Sales and Petroleum Taxes Plus Local Option Gas Tax

As of April 2006



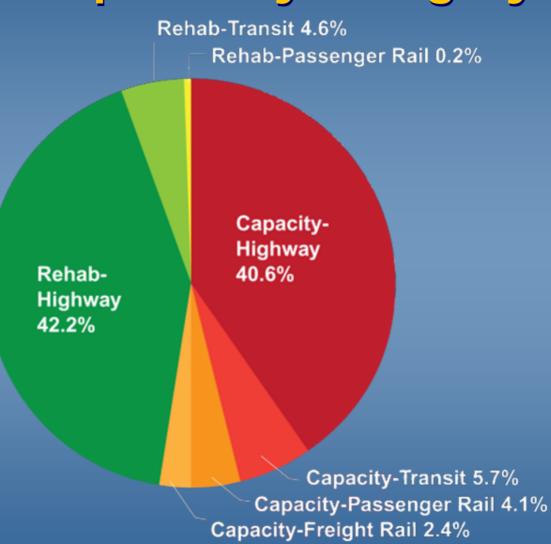


- Other federal user-based fees also should help address the funding shortfall, such as a container fee for freight projects and a ticket tax for passenger rail improvements.
- 10. The fuel tax continues to be a viable revenue source for surface transportation at least through 2025. Thereafter, the most promising alternative revenue measure appears to be a vehicle miles traveled (VMT) fee, provided that substantial privacy and collection cost issues can be addressed.
- 11. The deployment of peak-hour "congestion pricing" on Interstate highways in major metropolitan areas should be permitted, provided that revenues generated by this strategy are restricted to transportation purposes in the travel corridors where the fees are imposed.

12. Public-Private Partnerships should be encouraged as a means of attracting additional private investment to the surface transportation system, provided that conditions are included to protect the public interest and the movement of interstate commerce.



Cost to Improve by Category





"Our unity as a nation is sustained by free communication of thought and by easy transportation of people and goods... Together the unifying forces of our communication and transportation systems are dynamic elements in the very name we bear — United States. Without them, we would be a mere alliance of many separate parts."



— Dwight D. Eisenhower, 1955





National Surface Transportation Policy and Revenue Study Commission

For More Information:

www.transportationfortomorrow.org