



# MINUTES

## Highways Committee Meeting

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### **Committee Members Present**

*Paul Glaab, Chairman*  
*Patricia Bates*  
*Carolyn Cavecche*  
*Don Hansen*  
*Allan Mansoor*  
*Shawn Nelson*  
*Curt Pringle*

### **Staff Present**

*Will Kempton, Chief Executive Officer*  
*Darrell Johnson, Deputy Chief Executive Officer*  
*Wendy Knowles, Clerk of the Board*  
*Laurena Weinert, Assistant Clerk of the Board*  
*Kennard R. Smart, Jr., General Counsel*  
*OCTA Staff and members of the General Public*

### **Committee Members Absent**

*Richard Dixon, Vice Chairman*

Note: Chairman Amante also attended the meeting.

## **Call to Order**

The August 2, 2010, regular meeting of the Highways Committee was called to order by Committee Chairman Glaab at 10:06 a.m.

## **Pledge of Allegiance**

Director Pringle led the Pledge of Allegiance.

### **1. Public Comments**

No public comments were received.

## **Special Calendar**

There were no Special Calendar matters.

## **Consent Calendar (Items 2 and 3)**

### **2. Approval of Minutes**

A motion was made by Director Bates, seconded by Director Nelson, and declared passed by those present, to approve minutes of the July 19, 2010, meeting.

Directors Cavecche and Mansoor were not present to vote on this matter.



**3. Amendment to Cooperative Agreement with the City of Buena Park for the Santa Ana Freeway (Interstate 5) Gateway Project Sign Maintenance**

A motion was made by Director Bates, seconded by Director Nelson, and declared passed by those present, to:

- A. Authorize the Chief Executive Officer, or his designee, to execute Amendment No. 4 to Cooperative Agreement No. C-5-2358 between the Orange County Transportation Authority and the City of Buena Park for maintenance of the Orange County gateway sign, in an amount not to exceed \$90,000.
- B. Approve the establishment of a sinking fund of \$475,000 to pay for ongoing sign maintenance costs for an additional 25-year period.

Directors Cavecche and Mansoor were not present to vote on this matter.

### **Regular Calendar**

**4. Draft Final Central County Corridor Major Investment Study and Recommended Locally Preferred Strategy**

Chairman Amante, who also served as Central County Corridor Major Investment Study Policy Advisory Committee Chairman, provided opening comments.

Tami Warren, Project Manager of Corridor Studies, presented the study accomplishments, outreach/feedback, proposed improvements for: arterial, freeway, and transit systems, and recommended Locally Preferred Strategy (LPS).

There was additional discussion regarding:

- Importance of improving the arterial system mobility within the community.
- Costs of Beach Boulevard and Harbor Boulevard corridors are not included in the \$1.37 billion, because the improvements would need to be explored through a feasibility study.
- Slide 11 of the PowerPoint referenced \$506 million for arterial improvements, which includes the LPS plus M2 improvements.
- Page 2 of Attachment C is the build out the Master Plan of Arterial Highways at \$444 million.
- The LPS north/south capacity projects are additional High Occupancy Vehicle (HOV) lanes, extending the HOV system, and intersection/interchange improvements to address the freeway chokepoints.



**4. (Continued)**

- Concern that the State Route (SR) 241 tollroad was not reviewed as part of this study as an option to relieve the north/south traffic.
- Chairman Amante and Director Pringle addressed their concerns about what was not allowed to be studied.
- The Transportation Corridor Agencies (TCA) and OCTA met last week and discussed connectivity improvements for the SR-91 and SR-241 corridors.
- Director Bates requested the M2 element cost breakdown in the LPS.
- Director Pringle requested a separate cost breakdown of the LPS improvements without the M2 improvements.
- There is a current study being conducted by Southern California Association of Governments regarding the Pacific Electric Right of Way (PEROW).
- The City of Santa Ana requested review of a potential connection from SR-22 at Fairview to downtown Santa Ana via the PEROW.

A motion was made by Committee Chairman Glaab, seconded by Director Bates, and declared passed by those present, to:

- A. Accept and approve the locally preferred strategy recommendations from the Central County Corridor Major Investment Study Policy Advisory Committee.
- B. Maintain the Measure M2 program as a priority for improving transportation in central Orange County followed by additional proposed improvements, as defined in the locally preferred strategy based on funding availability.
- C. Incorporate the approved locally preferred strategy into the Orange County Transportation Authority's Long-Range Transportation Plan.
- D. Partner with local jurisdictions to study and evaluate the feasibility of corridor specific improvements along Beach Boulevard and Harbor Boulevard (including the intersection of Harbor Boulevard/Ball Road).
- E. Evaluate operational improvements to the Santa Ana Freeway (Interstate 5)/Orange Freeway (State Route 57)/Garden Grove Freeway (State Route 22) interchange and report back to the Board of Directors in early 2011 with findings.
- F. Partner with local jurisdictions to conduct a feasibility study of an arterial connection from the Garden Grove Freeway (State Route 22) to downtown Santa Ana via the Pacific Electric right-of-way.



**5. Award of Agreements for Freeway Service Patrol Services**

Sue Zuhlke, Director of Motorist Services and Special Projects, provided background on the procurement process and two firms are recommended to provide Freeway Service Patrol (FSP) services for specific "Beats".

Committee Chairman Glaab inquired if the two recommended firms provide current FSP service and have previous experience in the towing industry. Ms. Zuhlke responded that both firms have FSP and previous experience.

A motion was made by Director Hansen, seconded by Director Bates, and declared passed by those present, to:

- A. Authorize the Chief Executive Officer to execute Agreement No. C-0-1577 between the Orange County Transportation Authority and Greater Southern California Towing, Inc., in an amount not to exceed \$5,389,125, to provide Freeway Service Patrol services from December 1, 2010 through November 27, 2015.
- B. Authorize the Chief Executive Officer to execute Agreement No. C-0-1680 between the Orange County Transportation Authority and California Coach Orange, Inc., in an amount not to exceed \$2,879,888, to provide Freeway Service Patrol services from December 1, 2010 through November 27, 2015.

**6. Consultant Selections for On-Call Firms for Title, Escrow, and Related Services**

Tom Bogard, Director of Highway Project Delivery, provided background on the procurement process, and there are three recommended firms to provide both title and escrow services for highway, rail, and transit projects.

Director Pringle asked if only three firms submitted proposals, scores of the non-shortlist firms, and if cost was part of the weighting criteria. Mr. Bogard responded that the evaluation committee reviewed five proposals and found three of the firms most qualified to perform the work.

Mr. Bogard referenced Attachment B of the staff report and noted that the non-shortlist firms' scores ranged from 60 to 69, and there was a weighting criterion of 25 percent for cost and price.



**6. (Continued)**

A motion was made by Director Mansoor, seconded by Director Hansen, and declared passed by those present, to:

Authorize the Chief Executive Officer, or designee, to execute the following on-call agreements, in an aggregate amount not to exceed \$700,000.

- Agreement No. C-0-1478 between the Orange County Transportation Authority and Fidelity National Title Insurance Company.
- Agreement No. C-0-1676 between the Orange County Transportation Authority and Lawyers Title Insurance Corporation.
- Agreement No. C-0-1677 between the Orange County Transportation Authority and Old Republic Title Company.

**7. Transportation Development Act - Lemon Street Recreational Trail and Bike Trail Improvements - Request for Extension**

Abbe McClenahan, Manager of Capital Programming, provided background and that staff recommends a five-month extension for the City of Villa Park's Lemon Street Recreational Trail and Bike Trail Improvements Project.

The project was not able to meet the June 30, 2010, obligation deadline due to delays, and the City expects to award a construction contract by November 2010 with completion in June 2011.

Public Comments were heard by: Jarad Hildenbrand, Assistant City Manager/City Clerk for City of Villa Park, and Joe O'Neil, City Engineer for City of Villa Park, addressed the Committee. Mr. Hildenbrand referenced the City's letter as provided in Attachment B of the staff report. In addition, last week, the City received their National Environmental Protection Act approval, which was shown by Mr. O'Neil, and the City is waiting for the E-76 approval.

A motion was made by Director Pringle, seconded by Director Cavecche, and declared passed by those present, to:

- A. Authorize a five-month time extension for the City of Villa Park's Lemon Street Recreational Trail and Bike Trail Improvements Project funded with Transportation Development Act funding.
- B. Authorize staff to amend the Regional Transportation Improvement Plan and execute any necessary agreements, as required, to program and implement the project.

Director Bates was not present to vote on this matter.



## **Discussion Items**

### **8. 91 Express Lanes and Foothill Transportation Corridor (State Route 241) Traffic and Revenue Study Update**

Kurt Brotcke, Director of Strategic Planning, provided opening comments and introduced Steve Abendschein from Stantec who presented the preliminary findings of the 91 Express Lanes and SR-241 tollroad traffic and revenue study.

There was additional discussion regarding:

- PowerPoint slide 5 referenced “Market Share Spreadsheet Model”, which means that the data collected from the Express Lanes determines (based on levels of congestion) what percentage of traffic will use the Express Lanes.
- Market share for the Express Lanes and SR-241 tollroad is reviewed to see if they maintain their present level. The percentage of traffic that uses the Express Lane depends on the corridor’s most congested portion, which is after the SR-241 tollroad merge.
- The assumptions are based on the current TCA and 91 Express Lanes tolling policies.
- The tolls assumptions on the connector are based upon the direction of the commuter. There are pricing points on the connectors, which is a separate toll.
- The toll rate baseline is set by the average toll currently on the 91 Express Lanes. The range of tolls is about 30 percent on the connector versus what is on the 91 Express Lanes. In addition, the toll rate would be regulated by the demand on the connector.
- Director Pringle requested information on the SR-91/SR-71 construction costs for the connector and what the highest minimum toll rate assumption would be for all the connectors.
- Mr. Brotcke reported that the recommended next steps are to present this to the State Route 91 Advisory Committee and return to the September 20, Highways meeting with a cooperative agreement with the TCA and also potentially with the Riverside County Transportation Commission.
- Director Cavecche commented on the SR-91 corridor major investment study and the average daily trips that come from Riverside County that do not use the 241 tollroad when on the 91 Express Lanes due to not having a direct connector. She believes that a Express lanes/SR-241 tollroad connection could assist with central corridor mobility issues.



**9. Chief Executive Officer's Report**

Chief Executive Officer, Will Kempton, reported:

- August 3, is the one-year anniversary of Mr. Kempton's first day at OCTA, and his Caltrans' association limitations have also expired.
- August 4, 9:00 a.m., is the kickoff ceremony for the SR-57 widening project and will take place at the El Torito restaurant parking lot in Brea.
- August 5, Contra Costa County representatives will tour the 91 Express Lanes and TCA tollroad operations.
- August 5, 5:00 p.m., an open house is scheduled for the northbound SR-57 project and will take place at the Brea community center. In addition, a second open house is on August 10, 5:00 p.m., and will take place at Ruby Drive Elementary school in Placentia.
- Mr. Kempton introduced Jim Beil as the new OCTA Executive Director of Capital Programs, and Mr. Beil will start on August 16.

**10. Committee Members' Reports**

Committee Chairman Glaab welcomed Director Nelson as the new Member of the Highways Committee. In addition, he reported that Director Dixon is recovering from his surgery and soon will be attending OCTA meetings.

**11. Closed Session**

A Closed Session was not conducted at this meeting.

**12. Adjournment**

The meeting adjourned at 11:20 a.m. The next regularly scheduled meeting of this Committee will be held at **10:00 a.m. on Monday, September 20, 2010**, at the OCTA Headquarters.

ATTEST

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Laurena Weinert  
Assistant Clerk of the Board

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Paul Glaab  
Committee Chairman